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SUBSTITUTE HOUSE BILL 2136

State of Washington 64th Legislature 2015 Regular Session

By House Finance (originally sponsored by Representative Carlyle)

AN ACT Relating to comprehensive marijuana market reforms to ensure a well-regulated and taxed marijuana market in Washington state; amending RCW 69.50.334, 69.50.357, 69.50.369, 69.50.535, 69.50.540, 69.50.331, 69.50.445, 69.50.4013, 18.170.020, 69.50.4014, 66.08.050, 69.50.101, 28B.20.502, 43.350.030, and 69.50.530; adding new sections to chapter 69.50 RCW; adding a new section to chapter 82.08 RCW; adding a new section to chapter 82.12 RCW; adding a new section to chapter 42.56 RCW; creating new sections; providing contingent effective dates; and declaring an emergency.

10 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

PART I 12 Intent and Tax Preference Performance Statement

NEW SECTION. Sec. 101. (1)(a) The legislature finds the implementation of Initiative Measure No. 502 has established a clearly disadvantaged regulated legal market with respect to prices and the ability to compete with the unregulated medical dispensary market and the illicit market. The legislature further finds that it is crucial that the state continues to ensure a safe, highly regulated system in Washington that protects valuable state revenues while continuing efforts towards disbanding the unregulated marijuana

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1 markets. The legislature further finds that ongoing evaluation on the impact of meaningful marijuana tax reform for the purpose of 2 stabilizing revenues is crucial to the overall effort of protecting 3 the citizens and resources of this state. The legislature further 4 finds that a partnership with local jurisdictions in this effort is 5 6 imperative to the success of the legislature's policy objective. The legislature further finds that sharing revenues to promote a 7 successful partnership in achieving the legislature's intent should 8 be transparent and hold local jurisdictions accountable for their use 9 of state shared revenues. Therefore, the legislature intends to 10 11 reform the current tax structure for the regulated legal marijuana 12 system to create price parity with the large medical and illicit markets with the specific objective of increasing the market share of 13 14 the legal and highly regulated marijuana market. The legislature further intends to share marijuana tax revenues 15 16 jurisdictions for public safety purposes and to facilitate the 17 ongoing process of ensuring a safe regulated marijuana market in all 18 communities across the state.

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(b) The legislature further finds marijuana use for qualifying patients is a valid and necessary option health care professionals may recommend for their patients. The legislature further finds that while recognizing the difference between recreational and medical use marijuana, it is also imperative to distinguish that the authorization for medical use of marijuana is different from a valid prescription provided by a doctor to a patient. The legislature further finds the authorization for medical use of marijuana is unlike over-the-counter medications that require no oversight by a health care professional. The legislature further finds that due to the unique characterization of authorizations for the medical use of marijuana, the policy of providing a tax preference benefit for patients using an authorization should in no way be construed as precedence for changes in the treatment of prescription medications or over-the-counter medications. Therefore, the legislature intends to provide qualifying patients a retail sale and use tax exemption on purchases of marijuana for medical use when authorized by a health care professional.

(2)(a) This subsection is the tax preference performance statement for the retail sale and use tax exemption for marijuana purchased by qualifying patients provided in sections 207(1) and 208(1) of this act. The performance statement is only intended to be

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- used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.
- 4 (b) The legislature categorizes the tax preference as one 5 intended to accomplish the general purposes indicated in RCW 6 82.32.808(2)(e).
 - (c) It is the legislature's specific public policy objective to provide qualifying patients a retail sale and use tax exemption on purchases of marijuana for medical use when authorized by a health care professional.
- 11 (d) To measure the effectiveness of the exemption provided in 12 this act in achieving the specific public policy objective described 13 in (c) of this subsection, the department of revenue must provide the 14 necessary data and assistance to the state liquor and cannabis board 15 for the report required in RCW 69.50.535.

16 PART II

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Marijuana Excise Tax, Exemptions, and Distribution of Revenues Contracting for Illegal Marijuana Eradication

- 19 **Sec. 201.** RCW 69.50.334 and 2013 c 3 s 7 are each amended to 20 read as follows:
 - ((control)) and cannabis board as to any denial of an application for the reissuance of a license to produce, process, or sell marijuana, or as to any revocation, suspension, or modification of any license to produce, process, or sell marijuana, ((shall)) or as to the administrative review of a notice of unpaid trust fund taxes under section 202 of this act, must be an adjudicative proceeding and subject to the applicable provisions of chapter 34.05 RCW.
 - (((1))) (2) An opportunity for a hearing may be provided to an applicant for the reissuance of a license prior to the disposition of the application, and if no opportunity for a prior hearing is provided then an opportunity for a hearing to reconsider the application must be provided the applicant.
- $((\frac{(2)}{(2)}))$ (3) An opportunity for a hearing must be provided to a licensee prior to a revocation or modification of any license and, except as provided in subsection $((\frac{(4)}{(4)}))$ (6) of this section, prior to the suspension of any license.

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(((3))) (4) An opportunity for a hearing must be provided to any person issued a notice of unpaid trust fund taxes under section 202 of this act.

- (5) No hearing ((shall)) may be required under this section until demanded by the applicant $((or))_{\perp}$ licensee, or person issued a notice of unpaid trust fund taxes under section 202 of this act.
- (((4+))) (6) The state liquor ((eontrol)) and cannabis board may summarily suspend a license for a period of up to one hundred eighty days without a prior hearing if it finds that public health, safety, or welfare imperatively require emergency action, and it incorporates a finding to that effect in its order. Proceedings for revocation or other action must be promptly instituted and determined. An administrative law judge may extend the summary suspension period for up to one calendar year from the first day of the initial summary suspension in the event the proceedings for revocation or other action cannot be completed during the initial one hundred eighty-day period due to actions by the licensee. The state liquor ((eontrol)) and cannabis board's enforcement division shall complete a preliminary staff investigation of the violation before requesting an emergency suspension by the state liquor ((eontrol)) and cannabis board.
- NEW SECTION. Sec. 202. A new section is added to chapter 69.50 RCW under the subchapter heading "article V" to read as follows:
 - (1) Whenever the board determines that a limited liability business entity has collected trust fund taxes and has failed to remit those taxes to the board and that business entity has been terminated, dissolved, or abandoned, or is insolvent, the board may pursue collection of the entity's unpaid trust fund taxes, including penalties on those taxes, against any or all of the responsible individuals. For purposes of this subsection, "insolvent" means the condition that results when the sum of the entity's debts exceeds the fair market value of its assets. The board may presume that an entity is insolvent if the entity refuses to disclose to the board the nature of its assets and liabilities.
 - (2)(a) For a responsible individual who is the current or a former chief executive or chief financial officer, liability under this section applies regardless of fault or whether the individual was or should have been aware of the unpaid trust fund tax liability of the limited liability business entity.

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(b) For any other responsible individual, liability under this section applies only if he or she willfully failed to pay or to cause to be paid to the board the trust fund taxes due from the limited liability business entity.

- (3)(a) Except as provided in this subsection (3)(a), a responsible individual who is the current or a former chief executive or chief financial officer is liable under this section only for trust fund tax liability accrued during the period that he or she was the chief executive or chief financial officer. However, if the responsible individual had the responsibility or duty to remit payment of the limited liability business entity's trust fund taxes to the board during any period of time that the person was not the chief executive or chief financial officer, that individual is also liable for trust fund tax liability that became due during the period that he or she had the duty to remit payment of the limited liability business entity's taxes to the board but was not the chief executive or chief financial officer.
- 18 (b) All other responsible individuals are liable under this 19 section only for trust fund tax liability that became due during the 20 period he or she had the responsibility or duty to remit payment of 21 the limited liability business entity's taxes to the board.
 - (4) Persons described in subsection (3)(b) of this section are exempt from liability under this section in situations where nonpayment of the limited liability business entity's trust fund taxes was due to reasons beyond their control as determined by the board by rule.
 - (5) Any person having been issued a notice of unpaid trust fund taxes under this section is entitled to an administrative hearing under RCW 69.50.334 and any such rules the board may adopt.
 - (6) This section does not relieve the limited liability business entity of its trust fund tax liability or otherwise impair other tax collection remedies afforded by law.
 - (7) The definitions in this subsection apply throughout this section unless the context clearly requires otherwise.
 - (a) "Board" means the state liquor and cannabis board.
 - (b) "Chief executive" means: The president of a corporation or for other entities or organizations other than corporations or if the corporation does not have a president as one of its officers, the highest ranking executive manager or administrator in charge of the management of the company or organization.

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(c) "Chief financial officer" means: The treasurer of a corporation or for entities or organizations other than corporations or if a corporation does not have a treasurer as one of its officers, the highest senior manager who is responsible for overseeing the financial activities of the entire company or organization.

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- (d) "Limited liability business entity" means a type of business 6 7 entity that generally shields its owners from personal liability for the debts, obligations, and liabilities of the entity, or a business 8 9 entity that is managed or owned in whole or in part by an entity that generally shields its owners from personal liability for the debts, 10 11 obligations, and liabilities of the entity. Limited liability 12 business entities include corporations, limited liability companies, limited liability partnerships, trusts, general partnerships and 13 14 joint ventures in which one or more of the partners or parties are also limited liability business entities, and limited partnerships in 15 16 which one or more of the general partners are also limited liability 17 business entities.
- (e) "Manager" has the same meaning as in RCW 25.15.005.
- 19 (f) "Member" has the same meaning as in RCW 25.15.005, except 20 that the term only includes members of member-managed limited 21 liability companies.
 - (g) "Officer" means any officer or assistant officer of a corporation, including the president, vice president, secretary, and treasurer.
- (h)(i) "Responsible individual" includes any current or former officer, manager, member, partner, or trustee of a limited liability business entity with unpaid trust fund tax liability.
 - (ii) "Responsible individual" also includes any current or former employee or other individual, but only if the individual had the responsibility or duty to remit payment of the limited liability business entity's unpaid trust fund tax liability.
 - (iii) Whenever any taxpayer has one or more limited liability business entities as a member, manager, or partner, "responsible individual" also includes any current and former officers, members, or managers of the limited liability business entity or entities or of any other limited liability business entity involved directly in the management of the taxpayer. For purposes of this subsection (7)(h)(iii), "taxpayer" means a limited liability business entity with unpaid trust fund taxes.

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- 1 (i) "Trust fund taxes" means taxes collected from buyers and 2 deemed held in trust under RCW 69.50.535.
- 3 (j) "Willfully failed to pay or to cause to be paid" means that 4 the failure was the result of an intentional, conscious, and 5 voluntary course of action.
- 6 **Sec. 203.** RCW 69.50.357 and 2014 c 192 s 4 are each amended to 7 read as follows:
- 8 (1) Retail outlets ((shall sell no)) may not sell products or 9 services other than marijuana concentrates, useable marijuana, 10 marijuana-infused products, or paraphernalia intended for the storage 11 or use of marijuana concentrates, useable marijuana, or marijuana-12 infused products.
 - (2) Licensed marijuana retailers ((shall)) may not employ persons under twenty-one years of age or allow persons under twenty-one years of age to enter or remain on the premises of a retail outlet.

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- (3) Licensed marijuana retailers ((shall)) may not display any signage ((in a window, on a door, or on the outside of the premises of a retail outlet that is visible to the general public from a public right-of-way, other than a single sign no larger than one thousand six hundred square inches identifying the retail outlet by the licensee's business or trade name.
- (4) Licensed marijuana retailers shall not display useable marijuana or marijuana-infused products in a manner that is visible to the general public from a public right-of-way.
 - (5))) outside of the licensed premises, other than two signs identifying the retail outlet by the licensee's business or trade name. Each sign must be no larger than one thousand six hundred square inches and be posted not less than one thousand feet from any elementary school, secondary school, or playground.
- 30 <u>(4)</u> No licensed marijuana retailer or employee of a retail outlet 31 <u>((shall))</u> may open or consume, or allow to be opened or consumed, any 32 marijuana concentrates, useable marijuana, or marijuana-infused 33 product on the outlet premises.
- (((6))) (<u>5)</u> The state liquor ((control)) <u>and cannabis</u> board ((shall)) <u>must</u> fine a licensee one thousand dollars for each violation of any subsection of this section. Fines collected under this section must be deposited into the dedicated marijuana ((fund)) account created under RCW 69.50.530.

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- 1 **Sec. 204.** RCW 69.50.369 and 2013 c 3 s 18 are each amended to 2 read as follows:
 - (1) No licensed marijuana producer, processor, <u>researcher</u>, or retailer ((shall)) <u>may</u> place or maintain, or cause to be placed or maintained, an advertisement of marijuana, useable marijuana, <u>marijuana concentrates</u>, or a marijuana-infused product in any form or through any medium whatsoever:
 - (a) Within one thousand feet of the perimeter of a school grounds, playground, recreation center or facility, child care center, public park, or library, or any game arcade admission to which is not restricted to persons aged twenty-one years or older;
- 12 (b) On or in a public transit vehicle or public transit shelter; 13 or
- 14 (c) On or in a publicly owned or operated property.

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- 15 (2) Merchandising within a retail outlet is not advertising for 16 the purposes of this section.
 - (3) This section does not apply to a noncommercial message.
- 18 (4) The state liquor ((control)) and cannabis board ((shall))
 19 must fine a licensee one thousand dollars for each violation of
 20 subsection (1) of this section. Fines collected under this subsection
 21 must be deposited into the dedicated marijuana ((fund)) account
 22 created under RCW 69.50.530.
- 23 **Sec. 205.** RCW 69.50.535 and 2014 c 192 s 7 are each amended to 24 read as follows:
- (1) ((There is levied and collected a marijuana excise tax equal to twenty-five percent of the selling price on each wholesale sale in this state of marijuana by a licensed marijuana producer to a licensed marijuana processor or another licensed marijuana producer.

 This tax is the obligation of the licensed marijuana producer.
 - (2) There is levied and collected a marijuana excise tax equal to twenty-five percent of the selling price on each wholesale sale in this state of marijuana concentrates, useable marijuana, and marijuana-infused products by a licensed marijuana processor to a licensed marijuana retailer. This tax is the obligation of the licensed marijuana processor.
- (3) (a) There is levied and collected a marijuana excise tax equal to ((twenty-five)) thirty percent of the selling price on each retail sale in this state of marijuana concentrates, useable marijuana, and marijuana-infused products. This tax is ((the

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obligation of the licensed marijuana retailer, is)) separate and in addition to general state and local sales and use taxes that apply to retail sales of tangible personal property, and is <u>not</u> part of the total retail price to which general state and local sales and use taxes apply. The tax must be separately itemized from the state and local retail sales tax on the sales receipt provided to the buyer.

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- (b) The tax levied in this section must be reflected in the price list or quoted shelf price in the licensed marijuana retail store and in any advertising that includes prices for all useable marijuana, marijuana concentrates, or marijuana-infused products.
- 11 $((\frac{4}{}))$ (2) All revenues collected from the marijuana excise 12 $((\frac{4}{}))$ tax imposed under $(\frac{5}{})$ through (3) of) this 13 section $(\frac{5}{})$ must be deposited each day in $(\frac{6}{})$ depository 14 approved by the state treasurer and transferred to the state 15 treasurer to be credited to) the dedicated marijuana $(\frac{5}{})$ account.
 - (((5))) (3) The ((state liquor control board shall)) tax imposed in this section must be paid by the buyer to the seller. Each seller must collect from the buyer the full amount of the tax payable on each taxable sale. The tax collected as required by this section is deemed to be held in trust by the seller until paid to the board. If any seller fails to collect the tax imposed in this section or, having collected the tax, fails to pay it as prescribed by the board, whether such failure is the result of the seller's own acts or the result of acts or conditions beyond the seller's control, the seller is, nevertheless, personally liable to the state for the amount of the tax.
- 28 <u>(4) The definitions in this subsection apply throughout this</u> 29 <u>section unless the context clearly requires otherwise.</u>
 - (a) "Board" means the state liquor and cannabis board.
 - (b) "Retail sale" has the same meaning as in RCW 82.08.010.
- 32 (c) "Selling price" has the same meaning as in RCW 82.08.010,
 33 except that when product is sold under circumstances where the total
 34 amount of consideration paid for the product is not indicative of its
 35 true value, "selling price" means the true value of the product sold
 36 as determined or agreed to by the board.
- 37 (d) "Product" means marijuana, marijuana concentrates, useable
 38 marijuana, and marijuana-infused products.
- (e) "True value" means market value based on sales at comparable locations in this state of the same or similar product of like

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- 1 quality and character sold under comparable conditions of sale to
- 2 comparable purchasers. However, in the absence of such sales of the
- 3 <u>same or similar product, true value means the value of the product</u>
- 4 sold as determined by all of the seller's direct and indirect costs
- 5 <u>attributable to the product.</u>
- 6 <u>(f) "Wholesale sale" means any sale that is not a retail sale.</u>
- 7 (5)(a) The board must regularly review the tax level((s))
- 8 established under this section and make recommendations, in
- 9 consultation with the department of revenue, to the legislature as
- 10 appropriate regarding adjustments that would further the goal of
- 11 discouraging use while undercutting illegal market prices.
- 12 <u>(b) The state liquor and cannabis board must report, in</u>
- 13 compliance with RCW 43.01.036, to the appropriate committees of the
- 14 legislature every two years. The report at a minimum must include the
- 15 following:
- 16 <u>(i) The specific recommendations required under (a) of this</u>
- 17 <u>subsection;</u>
- 18 (ii) A comparison of gross sales and tax collections prior to and
- 19 after any marijuana tax change;
- 20 <u>(iii) The increase or decrease in the volume of legal marijuana</u>
- 21 <u>sold prior to and after any marijuana change;</u>
- 22 <u>(iv) Increases or decreases in the number of licensed marijuana</u>
- 23 producers, processors, and retailers;
- 24 (v) The number of illegal and noncompliant marijuana outlets the
- 25 board requires to be closed;
- 26 (vi) Gross marijuana sales and tax collections in Oregon; and
- 27 (vii) The total amount of reported sales and use taxes exempted
- 28 for qualifying patients. The department of revenue must provide the
- 29 data of exempt amounts to the board.
- 30 (c) The board is not required to report to the legislature as
- 31 required in (b) of this subsection after January 1, 2025.
- 32 **Sec. 206.** RCW 69.50.540 and 2013 c 3 s 28 are each amended to
- 33 read as follows:
- 34 (1) All marijuana excise taxes collected from sales of
- 35 ((marijuana,)) useable marijuana, marijuana concentrates, and
- 36 marijuana-infused products under RCW 69.50.535, and the license fees,
- 37 penalties, and forfeitures derived under this chapter ((3, Laws of
- 38 2013)) from marijuana producer, marijuana processor, <u>marijuana</u>
- 39 <u>researcher</u>, and marijuana retailer licenses ((shall every three

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1 months be disbursed by the state liquor control board)), must be disbursed at the end of each quarter during the fiscal year, subject to appropriated amounts. Funds in the account must be disbursed as 3 4 follows:

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(((1))) (a) One hundred twenty-five thousand dollars to the department of social and health services to design and administer the Washington state healthy youth survey, analyze the collected data, and produce reports, in collaboration with the office of public instruction, department of superintendent of department of commerce, family policy council, and state liquor ((control)) and cannabis board. The survey ((shall)) must be conducted at least every two years and include questions regarding, but not necessarily limited to, academic achievement, age at time of substance use initiation, antisocial behavior of friends, attitudes toward antisocial behavior, attitudes toward substance use, laws and community norms regarding antisocial behavior, family conflict, family management, parental attitudes toward substance use, peer rewarding of antisocial behavior, perceived risk of substance use, and rebelliousness. Funds disbursed under this subsection may be used to expand administration of the healthy youth survey to student populations attending institutions of higher education in Washington;

 $((\frac{2}{2}))$ (b) Fifty thousand dollars to the department of social and health services for the purpose of contracting with the Washington state institute for public policy to conduct the costbenefit evaluation and produce the reports described in RCW 69.50.550. This appropriation ((shall)) ends after production of the final report required by RCW 69.50.550;

 $((\frac{3}{3}))$ (c) Five thousand dollars to the University of Washington alcohol and drug abuse institute for the creation, maintenance, and timely updating of web-based public education materials providing medically and scientifically accurate information about the health and safety risks posed by marijuana use;

((4))) (d) An amount not exceeding one million two hundred fifty thousand dollars to the state liquor ((control)) and cannabis board as is necessary for administration of this chapter ((3, Laws of 2013));

 $((\frac{5}{1}))$ (e) Of the funds remaining after the disbursements 37 38 identified in ((subsections (1) through (4) of this section)) (a) 39 through (d) of this subsection:

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((\(\frac{(a)}{a}\)) (i) Fifteen percent to the department of social and health services division of behavioral health and recovery for ((\(\frac{implementation}{and maintenance}\)) the development, implementation, maintenance, and evaluation of programs and practices aimed at the prevention or reduction of maladaptive substance use, substance-use disorder, substance abuse or substance dependence, as these terms are defined in the Diagnostic and Statistical Manual of Mental Disorders, among middle school and high school age students, whether as an explicit goal of a given program or practice or as a consistently corresponding effect of its implementation; PROVIDED, That:

- $((\frac{i}{i}))$ (A)(I) Of the funds disbursed under $((\frac{i}{i}))$ (e)(i) of this subsection, at least eighty-five percent must be directed to evidence-based ((and cost-beneficial)) or research-based programs and practices that produce objectively measurable results and, by September 1, 2020, are cost-beneficial; and
- $((\frac{(ii)}{(a)}))$ (II) Up to fifteen percent of the funds disbursed under $((\frac{(a)}{(a)}))$ (e)(i) of this subsection may be directed to $(\frac{(research-based and}))$ proven and tested practices, emerging best practices, or promising practices.
- (B) In deciding which programs and practices to fund, the secretary of the department of social and health services ((shall)) must consult, at least annually, with the University of Washington's social development research group and the University of Washington's alcohol and drug abuse institute;
- $((\frac{b}{b}))$ (ii) Ten percent to the department of health for the creation, implementation, operation, and management of a marijuana education and public health program that contains the following:
- $((\frac{1}{2}))$ (A) A marijuana use public health hotline that provides referrals to substance abuse treatment providers, utilizes evidence-based or research-based public health approaches to minimizing the harms associated with marijuana use, and does not solely advocate an abstinence-only approach;
- (((ii))) (B) A grants program for local health departments or other local community agencies that supports development and implementation of coordinated intervention strategies for the prevention and reduction of marijuana use by youth; and
- (((iii))) (C) Media-based education campaigns across television, internet, radio, print, and out-of-home advertising, separately targeting youth and adults, that provide medically and scientifically

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1 accurate information about the health and safety risks posed by 2 marijuana use;

- (((c))) (iii) Six-tenths of one percent to the University of Washington and four-tenths of one percent to Washington State University for research on the short and long-term effects of marijuana use, to include but not be limited to formal and informal methods for estimating and measuring intoxication and impairment, and for the dissemination of such research;
- (((d))) <u>(iv)</u> Fifty percent to the state basic health plan trust account to be administered by the Washington basic health plan administrator and used as provided under chapter 70.47 RCW;
 - $((\frac{\langle e \rangle}{}))$ <u>(v)</u> Five percent to the Washington state health care authority to be expended exclusively through contracts with community health centers to provide primary health and dental care services, migrant health services, and maternity health care services as provided under RCW 41.05.220;
 - (((f))) <u>(vi)</u> Three-tenths of one percent to the office of the superintendent of public instruction to fund grants to building bridges programs under chapter 28A.175 RCW; and
- 20 ((g) The remainder to the general fund.)) (vii)(A) Except as 21 provided in (e)(vii)(B) of this subsection (1), the remainder to the 22 general fund.
 - (B) Until January 1, 2022, if marijuana excise tax collections deposited into the general fund in the prior fiscal year exceeded twenty-five million dollars, then an amount equal to thirty percent of all marijuana excise taxes deposited into the general fund the prior fiscal year must be distributed to counties and eligible cities. The distribution amount allocated to each county, including the portion for eligible cities within the county, is ratably based on the total amount of taxable sales of marijuana products subject to the marijuana excise tax under RCW 69.50.535 in the prior fiscal year within the county, including all taxable sales attributable to the incorporated areas within the county. Distribution amounts allocated to each county, and eligible cities within the county, must be distributed in four installments by the last day of each fiscal quarter as follows:
- (I) Sixty percent must be distributed to the county, except where there is no eligible city with taxable sales of marijuana products in the prior fiscal year, in which case the county shall receive one hundred percent of the distribution amount allocated to the county as

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- determined in (e)(vii)(B) of this subsection (1). A county in which
 the producing, processing, or retailing of marijuana products is
 prohibited in the unincorporated area of the county is not entitled
 to a distribution and the distribution amount must be distributed
 instead to the eligible cities within the county as provided in
 (e)(vii)(B)(II) of this subsection (1).
- (II) After making any distribution to the county as provided in 7 (e)(vii)(B)(I) of this subsection (1), the remaining amount must be 8 distributed to eligible cities within the county. The share to each 9 10 eligible city within the county must be determined by a division among the eligible cities within the county ratably based on total 11 sales, from the prior fiscal year, of all marijuana products subject 12 to the marijuana excise tax under RCW 69.50.535 within the boundaries 13 of each eligible city located within the county. "Eligible city" 14 means any city or town in which sales of marijuana products is 15 attributable to a marijuana retailer, as defined in RCW 69.50.101, 16 17 located within the boundaries of the city or town.
- (2) By September 15th of each year, the board must provide the state treasurer the annual distribution amount, if any, for each county and city as determined in subsection (1)(e)(vii)(B) of this section.
- 22 (3) The total share of marijuana excise tax revenues distributed 23 to counties and cities in subsection (1)(e)(vii)(B) of this section 24 may not exceed twenty million dollars per fiscal year.
- 25 (4) For the purposes of this section, "marijuana products" means
 26 "useable marijuana," "marijuana concentrates," and "marijuana-infused
 27 products" as those terms are defined in RCW 69.50.101.
- NEW SECTION. Sec. 207. A new section is added to chapter 82.08 RCW to read as follows:
- 30 (1) Subject to the conditions and limitations provided in this 31 section, the tax levied by RCW 82.08.020 does not apply to the sales 32 of useable marijuana, marijuana concentrates, and marijuana-infused 33 products to qualifying patients or their designated providers.

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(2) The exemption authorized in this section only applies to purchases made from marijuana retail outlets authorized under chapter 69.50 RCW. Retail outlets that sell sales tax-exempt useable marijuana, marijuana concentrates, or marijuana-infused products are required to file their tax return electronically with the department

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- and report the total amount of exempt sales made for the reporting period.
- 3 (3) Each marijuana retail outlet making exempt sales is required 4 to maintain records of qualifying patient authorizations provided by 5 the purchaser.
- 6 (4) The department must provide a separate tax reporting line for exemption amounts claimed under this section.
- 8 (5) The definitions in this subsection apply throughout this 9 section unless the context clearly requires otherwise.
- 10 (a) "Marijuana concentrate" has the same meaning as provided in 11 RCW 69.50.101.
- 12 (b) "Designated provider" and "qualifying patient" have the same 13 meanings as provided in RCW 69.51A.010.
- 14 (c) "Marijuana-infused product" has the same meaning as provided in RCW 69.50.101.
- 16 (d) "Useable marijuana" has the same meaning as provided in RCW 17 69.50.101.
- NEW SECTION. Sec. 208. A new section is added to chapter 82.12 19 RCW to read as follows:
- (1) The provisions of this chapter do not apply to the use of useable marijuana, marijuana concentrates, or marijuana-infused products by qualifying patients or their designated providers obtained from an authorized marijuana retail outlet under chapter 69.50 RCW.
- 25 (2) The definitions, conditions, and limitations in section 207 26 of this act apply to this section.
- NEW SECTION. Sec. 209. The provisions of RCW 82.32.805 and 82.32.808(8) do not apply to the exemptions in sections 207 and 208 of this act.

30 PART III

31 Marijuana Business: Buffers and Licensee Residency

- 32 **Sec. 301.** RCW 69.50.331 and 2013 c 3 s 6 are each amended to 33 read as follows:
- (1) For the purpose of considering any application for a license to produce, process, <u>research</u>, or sell marijuana, or for the renewal

of a license to produce, process, research, or sell marijuana, the

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state liquor ((control)) and cannabis board may cause an inspection 1 of the premises to be made, and may inquire into all matters in 2 connection with the construction and operation of the premises. For 3 the purpose of reviewing any application for a license and for 4 considering the denial, suspension, revocation, or renewal or denial 5 thereof, of any license, the state liquor ((control)) and cannabis 6 7 board may consider any prior criminal conduct of the applicant including an administrative violation history record with the state 8 liquor ((control)) and cannabis board and a criminal history record 9 information check. The state liquor ((control)) and cannabis board 10 11 may submit the criminal history record information check to the 12 Washington state patrol and to the identification division of the federal bureau of investigation in order that these agencies may 13 14 search their records for prior arrests and convictions of the individual or individuals who filled out the forms. The state liquor 15 16 ((control)) and cannabis board ((shall)) must require fingerprinting 17 of any applicant whose criminal history record information check is 18 submitted to the federal bureau of investigation. The provisions of 19 RCW 9.95.240 and of chapter 9.96A RCW ((shall)) do not apply to these cases. Subject to the provisions of this section, the state liquor 20 21 ((control)) and cannabis board may, in its discretion, grant or deny the renewal or license applied for. Denial may be based on, without 22 limitation, the existence of chronic illegal activity documented in 23 24 objections submitted pursuant to subsections (7)(c) and (9) of this 25 section. Authority to approve an uncontested or unopposed license may 26 be granted by the state liquor ((control)) and cannabis board to any staff member the board designates in writing. Conditions for granting 27 this authority ((shall)) must be adopted by rule. No license of any 28 29 kind may be issued to:

(a) A person under the age of twenty-one years;

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- 31 (b) A person doing business as a sole proprietor who has not 32 lawfully resided in the state for at least ((three)) six months prior 33 to applying to receive a license;
 - (c) A partnership, employee cooperative, association, nonprofit corporation, or corporation unless formed under the laws of this state, and unless all of the members thereof are qualified to obtain a license as provided in this section; or
- 38 (d) A person whose place of business is conducted by a manager or 39 agent, unless the manager or agent possesses the same qualifications 40 required of the licensee.

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(2)(a) The state liquor ((control)) and cannabis board may, in its discretion, subject to the provisions of RCW 69.50.334, suspend or cancel any license; and all protections of the licensee from criminal or civil sanctions under state law for producing, processing, researching, or selling marijuana, marijuana concentrates, useable marijuana, or marijuana-infused products thereunder ((shall)) must be suspended or terminated, as the case may be.

- (b) The state liquor ((control)) and cannabis board ((shall)) must immediately suspend the license of a person who has been certified pursuant to RCW 74.20A.320 by the department of social and health services as a person who is not in compliance with a support order. If the person has continued to meet all other requirements for reinstatement during the suspension, reissuance of the license ((shall be)) is automatic upon the state liquor ((control)) and cannabis board's receipt of a release issued by the department of social and health services stating that the licensee is in compliance with the order.
- (c) The state liquor ((eontrol)) and cannabis board may request the appointment of administrative law judges under chapter 34.12 RCW who ((shall)) have power to administer oaths, issue subpoenas for the attendance of witnesses and the production of papers, books, accounts, documents, and testimony, examine witnesses, and to receive testimony in any inquiry, investigation, hearing, or proceeding in any part of the state, under rules and regulations the state liquor ((eontrol)) and cannabis board may adopt.
- (d) Witnesses ((shall)) must be allowed fees and mileage each way to and from any inquiry, investigation, hearing, or proceeding at the rate authorized by RCW 34.05.446. Fees need not be paid in advance of appearance of witnesses to testify or to produce books, records, or other legal evidence.
- (e) In case of disobedience of any person to comply with the order of the state liquor ((control)) and cannabis board or a subpoena issued by the state liquor ((control)) and cannabis board, or any of its members, or administrative law judges, or on the refusal of a witness to testify to any matter regarding which he or she may be lawfully interrogated, the judge of the superior court of the county in which the person resides, on application of any member of the board or administrative law judge, shall compel obedience by contempt proceedings, as in the case of disobedience of the

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1 requirements of a subpoena issued from said court or a refusal to 2 testify therein.

- (3) Upon receipt of notice of the suspension or cancellation of a license, the licensee ((shall forthwith)) must deliver ((up)) the license to the state liquor ((control)) and cannabis board. Where the license has been suspended only, the state liquor ((control)) and cannabis board ((shall)) must return the license to the licensee at the expiration or termination of the period of suspension. The state liquor ((control)) and cannabis board ((shall)) must notify all other licensees in the county where the subject licensee has its premises of the suspension or cancellation of the license; and no other licensee or employee of another licensee may allow or cause any marijuana, marijuana concentrates, useable marijuana, or marijuana-infused products to be delivered to or for any person at the premises of the subject licensee.
 - (4) Every license issued under this chapter ((3, Laws of 2013 shall be)) is subject to all conditions and restrictions imposed by this chapter ((3, Laws of 2013)) or by rules adopted by the state liquor ((control)) and cannabis board to implement and enforce this chapter ((3, Laws of 2013)). All conditions and restrictions imposed by the state liquor ((control)) and cannabis board in the issuance of an individual license ((shall)) must be listed on the face of the individual license along with the trade name, address, and expiration date.
- (5) Every licensee ((shall)) must post and keep posted its license, or licenses, in a conspicuous place on the premises.
- 27 (6) No licensee ((shall)) may employ any person under the age of twenty-one years.
 - (7)(a) Before the state liquor ((control)) and cannabis board issues a new or renewed license to an applicant it ((shall)) must give notice of the application to the chief executive officer of the incorporated city or town, if the application is for a license within an incorporated city or town, or to the county legislative authority, if the application is for a license outside the boundaries of incorporated cities or towns.
 - (b) The incorporated city or town through the official or employee selected by it, or the county legislative authority or the official or employee selected by it, ((shall have)) has the right to file with the state liquor ((control)) and cannabis board within twenty days after the date of transmittal of the notice for

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applications, or at least thirty days prior to the expiration date for renewals, written objections against the applicant or against the premises for which the new or renewed license is asked. The state liquor ((control)) and cannabis board may extend the time period for submitting written objections.

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- 6 (c) The written objections ((shall)) <u>must</u> include a statement of all facts upon which the objections are based, and in case written 7 objections are filed, the city or town or county legislative 8 authority may request, and the state liquor ((control)) and cannabis 9 10 board may in its discretion hold, a hearing subject to the applicable 11 provisions of Title 34 RCW. If the state liquor ((control)) and 12 cannabis board makes an initial decision to deny a license or renewal based on the written objections of an incorporated city or town or 13 14 county legislative authority, the applicant may request a hearing subject to the applicable provisions of Title 34 RCW. If a hearing is 15 16 held at the request of the applicant, state liquor ((control)) and 17 cannabis board representatives ((shall)) must present and defend the state liquor ((control)) and cannabis board's initial decision to 18 19 deny a license or renewal.
 - (d) Upon the granting of a license under this title the state liquor ((control)) and cannabis board ((shall)) must send written notification to the chief executive officer of the incorporated city or town in which the license is granted, or to the county legislative authority if the license is granted outside the boundaries of incorporated cities or towns.
 - (8)(a) Except as provided in (b) and (c) of this subsection, the state liquor ((control)) and cannabis board ((shall)) may not issue a license for any premises within one thousand feet of the perimeter of the grounds of any elementary or secondary school, playground, recreation center or facility, child care center, public park, public transit center, or library, or any game arcade admission to which is not restricted to persons aged twenty-one years or older.
- (b) A city, county, or town may permit the licensing of premises 33 within one thousand feet but not less than one hundred feet of the 34 facilities described in (a) of this subsection, except elementary 35 36 schools, secondary schools, and playgrounds, by enacting an ordinance authorizing such distance reduction, provided that such distance 37 reduction will not negatively impact the jurisdiction's civil 38 39 regulatory enforcement, criminal law enforcement interests, public 40 safety, or public health.

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- (c) The state liquor and cannabis board may license premises located in compliance with the distance requirements set in an ordinance adopted under (b) of this subsection.
- (9) In determining whether to grant or deny a license or renewal 4 of any license, the state liquor ((control)) and cannabis board 5 б ((shall)) must give substantial weight to objections from 7 incorporated city or town or county legislative authority based upon chronic illegal activity associated with the applicant's operations 8 of the premises proposed to be licensed or the applicant's operation 9 of any other licensed premises, or the conduct of the applicant's 10 patrons inside or outside the licensed premises. "Chronic illegal 11 12 activity" means (a) a pervasive pattern of activity that threatens the public health, safety, and welfare of the city, town, or county 13 14 including, but not limited to, open container violations, assaults, disturbances, disorderly conduct, or other criminal law violations, 15 16 or as documented in crime statistics, police reports, emergency 17 medical response data, calls for service, field data, or similar 18 records of a law enforcement agency for the city, town, county, or 19 any other municipal corporation or any state agency; or (b) an unreasonably high number of citations for violations of RCW 46.61.502 20 21 associated with the applicant's or licensee's operation of any licensed premises as indicated by the reported statements given to 22 23 law enforcement upon arrest.

24 PART IV

Consumption of Marijuana in a Public Place

- 26 **Sec. 401.** RCW 69.50.445 and 2013 c 3 s 21 are each amended to 27 read as follows:
- (1) It is unlawful to open a package containing marijuana, useable marijuana, ((or a)) marijuana-infused products, or marijuana concentrates, or consume marijuana, useable marijuana, ((or a)) marijuana-infused products, or marijuana concentrates, in ((view of a))
- 32 the general)) \underline{a} public \underline{place} .
- 33 (2) For the purposes of this section, "public place" has the same
 34 meaning as defined in RCW 66.04.010, but the exclusions in RCW
 35 66.04.011 do not apply
- 35 <u>66.04.011 do not apply.</u>

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36 (3) A person who violates this section is guilty of a class 3 civil infraction under chapter 7.80 RCW.

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1 PART V

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Transportation of Marijuana Products

<u>NEW SECTION.</u> **Sec. 501.** A new section is added to chapter 69.50 RCW to read as follows:

- (1) A licensed marijuana producer, marijuana processor, marijuana researcher, or marijuana retailer, or their employees, in accordance with the requirements of this chapter and the administrative rules adopted thereunder, may use the services of a common carrier subject to regulation under chapters 81.28 and 81.29 RCW and licensed in compliance with the regulations established under section 502 of this act, to physically transport or deliver marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products within the state.
- (2) An employee of a common carrier engaged in marijuana-related transportation or delivery services authorized under subsection (1) of this section is prohibited from carrying or using a firearm during the course of providing such services, unless:
- 18 (a) Pursuant to section 502 of this act, the state liquor and 19 cannabis board explicitly authorizes the carrying or use of firearms 20 by such employee while engaged in the transportation or delivery 21 services;
- 22 (b) The employee has an armed private security guard license 23 issued pursuant to RCW 18.170.040; and
 - (c) The employee is in full compliance with the regulations established by the state liquor and cannabis board under section 502 of this act.
 - (3) A common carrier licensed under section 502 of this act may, for the purpose of transporting and delivering marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products, utilize Washington state ferry routes for such transportation and delivery.
- (4) The possession of marijuana, useable marijuana, marijuana 32 33 and marijuana-infused products being physically concentrates, 34 transported or delivered within the state, in amounts not exceeding 35 those that may be established under section 502(3) of this act, by a licensed employee of a common carrier when performing the duties 36 authorized under, and in accordance with, this section and section 37 502 of this act, is not a violation of this section, this chapter, or 38 any other provision of Washington state law. 39

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- NEW SECTION. Sec. 502. A new section is added to chapter 69.50 RCW to read as follows:
 - (1) The state liquor and cannabis board must adopt rules providing for an annual licensing procedure of a common carrier who seeks to transport or deliver marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products within the state.
 - (2) The rules for licensing must:

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- 8 (a) Establish criteria for considering the approval or denial of 9 a common carrier's original application or renewal application;
- 10 (b) Provide minimum qualifications for any employee authorized to 11 drive or operate the transportation or delivery vehicle, including a 12 minimum age of at least twenty-one years;
- 13 (c) Address the safety of the employees transporting or 14 delivering the products, including issues relating to the carrying of 15 firearms by such employees;
- 16 (d) Address the security of the products being transported, 17 including a system of electronically tracking all products at both 18 the point of pickup and the point of delivery; and
- 19 (e) Set reasonable fees for the application and licensing 20 process.
- 21 (3) The state liquor and cannabis board may adopt rules 22 establishing the maximum amounts of marijuana, useable marijuana, 23 marijuana concentrates, and marijuana-infused products that may be 24 physically transported or delivered at one time by a common carrier 25 as provided under section 501 of this act.
- 26 **Sec. 503.** RCW 69.50.4013 and 2013 c 3 s 20 are each amended to 27 read as follows:
 - (1) It is unlawful for any person to possess a controlled substance unless the substance was obtained directly from, or pursuant to, a valid prescription or order of a practitioner while acting in the course of his or her professional practice, or except as otherwise authorized by this chapter.
- 33 (2) Except as provided in RCW 69.50.4014, any person who violates 34 this section is guilty of a class C felony punishable under chapter 35 9A.20 RCW.
- 36 (3)(a) The possession, by a person twenty-one years of age or older, of useable marijuana, marijuana concentrates, or marijuanainfused products in amounts that do not exceed those set forth in RCW

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- 69.50.360(3) is not a violation of this section, this chapter, or any other provision of Washington state law.
- (b) The possession of marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products being physically transported or delivered within the state, in amounts not exceeding those that may be established under section 502(3) of this act, by a licensed employee of a common carrier when performing the duties authorized in accordance with sections 501 and 502 of this act, is
- 9 not a violation of this section, this chapter, or any other provision
- 10 of Washington state law.

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- 11 **Sec. 504.** RCW 18.170.020 and 2007 c 154 s 2 are each amended to 12 read as follows:
- 13 The requirements of this chapter do not apply to:
 - (1) A person who is employed exclusively or regularly by one employer and performs the functions of a private security guard solely in connection with the affairs of that employer, if the employer is not a private security company. However, in accordance with section 501 of this act, an employee engaged in marijuanarelated transportation or delivery services on behalf of a common carrier must be licensed as an armed private security guard under this chapter in order to be authorized to carry or use a firearm while providing such services;
- 23 (2) A sworn peace officer while engaged in the performance of the officer's official duties;
 - (3) A sworn peace officer while employed by any person to engage in off-duty employment as a private security guard, but only if the employment is approved by the chief law enforcement officer of the jurisdiction where the employment takes place and the sworn peace officer does not employ, contract with, or broker for profit other persons to assist him or her in performing the duties related to his or her private employer; or
- (4)(a) A person performing crowd management or guest services including, but not limited to, a person described as a ticket taker, usher, door attendant, parking attendant, crowd monitor, or event staff who:
- $((\frac{1}{2}))$ (i) Does not carry a firearm or other dangerous weapon including, but not limited to, a stun gun, taser, pepper mace, or nightstick;

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- (((b))) <u>(ii)</u> Does not wear a uniform or clothing readily identifiable by a member of the public as that worn by a private security officer or law enforcement officer; and
 - (((c))) <u>(iii)</u> Does not have as his or her primary responsibility the detainment of persons or placement of persons under arrest.
- (b) The exemption provided in this subsection applies only when a crowd has assembled for the purpose of attending or taking part in an organized event, including preevent assembly, event operation hours, and postevent departure activities.
- 10 **Sec. 505.** RCW 69.50.4014 and 2003 c 53 s 335 are each amended to 11 read as follows:
- Except as provided in RCW 69.50.401(2)(c) or as otherwise authorized by this chapter, any person found guilty of possession of forty grams or less of ((marihuana)) marijuana is guilty of a misdemeanor.

16 PART VI

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Funding for Marijuana Health Awareness Program

- 18 **Sec. 601.** RCW 66.08.050 and 2014 c 63 s 3 are each amended to 19 read as follows:
- The board, subject to the provisions of this title and the rules, must:
 - (1) Determine the nature, form and capacity of all packages to be used for containing liquor kept for sale under this title;
 - (2) Execute or cause to be executed, all contracts, papers, and documents in the name of the board, under such regulations as the board may fix;
- 27 (3) Pay all customs, duties, excises, charges and obligations 28 whatsoever relating to the business of the board;
- 29 (4) Require bonds from all employees in the discretion of the 30 board, and to determine the amount of fidelity bond of each such 31 employee;
- 32 (5) Perform services for the state lottery commission to such 33 extent, and for such compensation, as may be mutually agreed upon 34 between the board and the commission;
- 35 (6) Accept and deposit into the general fund-local account and 36 disburse, subject to appropriation, federal grants or other funds or 37 donations from any source for the purpose of improving public

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awareness of the health risks associated with alcohol <u>and marijuana</u> consumption by youth and the abuse of alcohol <u>and marijuana</u> by adults in Washington state. The board's alcohol awareness program must cooperate with federal and state agencies, interested organizations, and individuals to effect an active public beverage alcohol awareness program;

- (7) Monitor and regulate the practices of licensees as necessary in order to prevent the theft and illegal trafficking of liquor pursuant to RCW 66.28.350;
- (8) Perform all other matters and things, whether similar to the 10 11 foregoing or not, to carry out the provisions of this title, and has 12 full power to do each and every act necessary to the conduct of its regulatory functions, including all supplies procurement, preparation 13 and approval of forms, and every other undertaking necessary to 14 perform its regulatory functions whatsoever, subject only to audit by 15 16 the state auditor. However, the board has no authority to regulate 17 the content of spoken language on licensed premises where wine and other liquors are served and where there is not a clear and present 18 danger of disorderly conduct being provoked by such language or to 19 restrict advertising of lawful prices. 20

21 PART VII

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Cannabis Health and Beauty Aid Exemption

NEW SECTION. Sec. 701. A new section is added to chapter 69.50 RCW to read as follows:

- (1) Cannabis health and beauty aids are not subject to the regulations and penalties of this chapter that apply to marijuana, marijuana concentrates, or marijuana-infused products.
- 28 (2) For purposes of this section, "cannabis health and beauty 29 aid" means a product containing parts of the cannabis plant and 30 which:
- 31 (a) Is intended for use only as a topical application to provide 32 therapeutic benefit or to enhance appearance;
 - (b) Contains a THC concentration of not more than 0.3 percent;
- 34 (c) Does not cross the blood-brain barrier; and
- 35 (d) Is not intended for consumption by humans or animals.

36 PART VIII

Signage and Public Notice Requirements

- NEW SECTION. Sec. 801. A new section is added to chapter 69.50 RCW to read as follows:
 - (1) Applicants for a marijuana producer's, marijuana processor's, marijuana researcher's or marijuana retailer's license under this chapter must display a sign provided by the state liquor and cannabis board on the outside of the premises to be licensed notifying the public that the premises are subject to an application for such license. The sign must:
- 9 (a) Contain text with content sufficient to notify the public of 10 the nature of the pending license application, the date of the 11 application, the name of the applicant, and contact information for 12 the state liquor and cannabis board;
- 13 (b) Be conspicuously displayed on, or immediately adjacent to, 14 the premises subject to the application and in the location that is 15 most likely to be seen by the public;
- 16 (c) Be of a size sufficient to ensure that it will be readily 17 seen by the public; and
 - (d) Be posted within seven business days of the submission of the application to the state liquor and cannabis board.
 - (2) The state liquor and cannabis board must adopt such rules as are necessary for the implementation of this section, including rules pertaining to the size of the sign and the text thereon, the textual content of the sign, the fee for providing the sign, and any other requirements necessary to ensure that the sign provides adequate notice to the public.

26 PART IX

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Marijuana-Infused Products and Concentrates

- 28 **Sec. 901.** RCW 69.50.101 and 2014 c 192 s 1 are each amended to 29 read as follows:
- ((Unless the context clearly requires otherwise, definitions of terms shall be as indicated where used in this chapter:)) The definitions in this section apply throughout this chapter unless the context clearly requires otherwise.
- 34 (a) "Administer" means to apply a controlled substance, whether 35 by injection, inhalation, ingestion, or any other means, directly to 36 the body of a patient or research subject by:
- 37 (1) a practitioner authorized to prescribe (or, by the 38 practitioner's authorized agent); or

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- 1 (2) the patient or research subject at the direction and in the 2 presence of the practitioner.
 - (b) "Agent" means an authorized person who acts on behalf of or at the direction of a manufacturer, distributor, or dispenser. It does not include a common or contract carrier, public warehouseperson, or employee of the carrier or warehouseperson.
 - (c) "Commission" means the pharmacy quality assurance commission.
- 8 (d) "Controlled substance" means a drug, substance, or immediate 9 precursor included in Schedules I through V as set forth in federal 10 or state laws, or federal or commission rules.
 - (e)(1) "Controlled substance analog" means a substance the chemical structure of which is substantially similar to the chemical structure of a controlled substance in Schedule I or II and:
 - (i) that has a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in Schedule I or II; or
- (ii) with respect to a particular individual, that the individual represents or intends to have a stimulant, depressant, or hallucinogenic effect on the central nervous system substantially similar to the stimulant, depressant, or hallucinogenic effect on the central nervous system of a controlled substance included in Schedule I or II.
 - (2) The term does not include:
 - (i) a controlled substance;

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- 26 (ii) a substance for which there is an approved new drug 27 application;
 - (iii) a substance with respect to which an exemption is in effect for investigational use by a particular person under Section 505 of the federal Food, Drug and Cosmetic Act, 21 U.S.C. Sec. 355, to the extent conduct with respect to the substance is pursuant to the exemption; or
- (iv) any substance to the extent not intended for human consumption before an exemption takes effect with respect to the substance.
- 36 (f) "Deliver" or "delivery," means the actual or constructive 37 transfer from one person to another of a substance, whether or not 38 there is an agency relationship.
 - (g) "Department" means the department of health.

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- (h) "Dispense" means the interpretation of a prescription or order for a controlled substance and, pursuant to that prescription or order, the proper selection, measuring, compounding, labeling, or packaging necessary to prepare that prescription or order for delivery.
 - (i) "Dispenser" means a practitioner who dispenses.

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- 7 (j) "Distribute" means to deliver other than by administering or 8 dispensing a controlled substance.
 - (k) "Distributor" means a person who distributes.
- (1) "Drug" means (1) a controlled substance recognized as a drug 10 11 in the official United States pharmacopoeia/national formulary or the 12 official homeopathic pharmacopoeia of the United States, or any supplement to them; (2) controlled substances intended for use in the 13 14 diagnosis, cure, mitigation, treatment, or prevention of disease in individuals or animals; (3) controlled substances (other than food) 15 16 intended to affect the structure or any function of the body of 17 individuals or animals; and (4) controlled substances intended for 18 use as a component of any article specified in (1), (2), or (3) of 19 this subsection. The term does not include devices or their 20 components, parts, or accessories.
 - (m) "Drug enforcement administration" means the drug enforcement administration in the United States Department of Justice, or its successor agency.
 - (n) "Electronic communication of prescription information" means the transmission of a prescription or refill authorization for a drug of a practitioner using computer systems. The term does not include a prescription or refill authorization verbally transmitted by telephone nor a facsimile manually signed by the practitioner.
 - (o) "Immediate precursor" means a substance:
- 30 (1) that the commission has found to be and by rule designates as 31 being the principal compound commonly used, or produced primarily for 32 use, in the manufacture of a controlled substance;
 - (2) that is an immediate chemical intermediary used or likely to be used in the manufacture of a controlled substance; and
- 35 (3) the control of which is necessary to prevent, curtail, or 36 limit the manufacture of the controlled substance.
- 37 (p) "Isomer" means an optical isomer, but in subsection $((\frac{z}{z}))$ 38 (bb)(5) of this section, RCW 69.50.204(a) (12) and (34), and 69.50.206(b)(4), the term includes any geometrical isomer; in RCW 69.50.204(a) (8) and (42), and 69.50.210(c) the term includes any

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positional isomer; and in RCW 69.50.204(a)(35), 69.50.204(c), and 69.50.208(a) the term includes any positional or geometric isomer.

- (q) "Lot" means a definite quantity of marijuana, useable marijuana, marijuana concentrates, or marijuana-infused product identified by a lot number, every portion or package of which is uniform within recognized tolerances for the factors that appear in the labeling.
- (r) "Lot number" ((shall)) <u>must</u> identify the licensee by business or trade name and Washington state unified business identifier number, and the date of harvest or processing for each lot of marijuana, useable marijuana, or marijuana-infused product.
 - (s) "Manufacture" means the production, preparation, propagation, compounding, conversion, or processing of a controlled substance, either directly or indirectly or by extraction from substances of natural origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis, and includes any packaging or repackaging of the substance or labeling or relabeling of its container. The term does not include the preparation, compounding, packaging, repackaging, labeling, or relabeling of a controlled substance:
- (1) by a practitioner as an incident to the practitioner's administering or dispensing of a controlled substance in the course of the practitioner's professional practice; or
 - (2) by a practitioner, or by the practitioner's authorized agent under the practitioner's supervision, for the purpose of, or as an incident to, research, teaching, or chemical analysis and not for sale.
- (t) "Marijuana" or "marihuana" means all parts of the plant Cannabis, whether growing or not, with a THC concentration greater than 0.3 percent on a dry weight basis; the seeds thereof; the resin extracted from any part of the plant; and every compound, manufacture, salt, derivative, mixture, or preparation of the plant, its seeds or resin. The term does not include the mature stalks of the plant, fiber produced from the stalks, oil or cake made from the seeds of the plant, any other compound, manufacture, salt, derivative, mixture, or preparation of the mature stalks (except the resin extracted therefrom), fiber, oil, or cake, or the sterilized seed of the plant which is incapable of germination.

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(u) "Marijuana concentrates" means products consisting wholly or in part of the resin extracted from any part of the plant Cannabis and having a THC concentration greater than ((sixty)) ten percent.

- (v) "Marijuana processor" means a person licensed by the state liquor ((control)) and cannabis board to process marijuana into useable marijuana, marijuana concentrates, and marijuana-infused products, package and label useable marijuana, marijuana concentrates, and marijuana-infused products for sale in retail outlets, and sell useable marijuana, marijuana concentrates, and marijuana-infused products at wholesale to marijuana retailers.
- (w) "Marijuana producer" means a person licensed by the state liquor ((control)) and cannabis board to produce and sell marijuana at wholesale to marijuana processors and other marijuana producers.
- (x) "Marijuana products" means useable marijuana, marijuana concentrates, and marijuana-infused products as defined in this section.
- (y) "Marijuana-infused products" means products that contain marijuana or marijuana extracts, are intended for human use, are derived from marijuana as defined in subsection (t) of this section, and have a THC concentration no greater than ((0.3)) ten percent ((and no greater than sixty percent)). The term "marijuana-infused products" does not include either useable marijuana or marijuana concentrates.
- ((\(\frac{\f
- (aa) "Marijuana retailer" means a person licensed by the state liquor ((control)) and cannabis board to sell useable marijuana, marijuana concentrates, and marijuana-infused products in a retail outlet.
- $((\frac{z}{z}))$ (bb) "Narcotic drug" means any of the following, whether produced directly or indirectly by extraction from substances of vegetable origin, or independently by means of chemical synthesis, or by a combination of extraction and chemical synthesis:
- (1) Opium, opium derivative, and any derivative of opium or opium derivative, including their salts, isomers, and salts of isomers, whenever the existence of the salts, isomers, and salts of isomers is possible within the specific chemical designation. The term does not include the isoquinoline alkaloids of opium.

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- 1 (2) Synthetic opiate and any derivative of synthetic opiate, 2 including their isomers, esters, ethers, salts, and salts of isomers, 3 esters, and ethers, whenever the existence of the isomers, esters, 4 ethers, and salts is possible within the specific chemical 5 designation.
 - (3) Poppy straw and concentrate of poppy straw.
- 7 (4) Coca leaves, except coca leaves and extracts of coca leaves 8 from which cocaine, ecgonine, and derivatives or ecgonine or their 9 salts have been removed.
 - (5) Cocaine, or any salt, isomer, or salt of isomer thereof.
 - (6) Cocaine base.

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- 12 (7) Ecgonine, or any derivative, salt, isomer, or salt of isomer 13 thereof.
- 14 (8) Any compound, mixture, or preparation containing any quantity 15 of any substance referred to in subparagraphs (1) through (7).
 - ((\(\frac{(aa)}{)}\) (cc) "Opiate" means any substance having an addiction-forming or addiction-sustaining liability similar to morphine or being capable of conversion into a drug having addiction-forming or addiction-sustaining liability. The term includes opium, substances derived from opium (opium derivatives), and synthetic opiates. The term does not include, unless specifically designated as controlled under RCW 69.50.201, the dextrorotatory isomer of 3-methoxy-n-methylmorphinan and its salts (dextromethorphan). The term includes the racemic and levorotatory forms of dextromethorphan.
- 25 (((bb))) <u>(dd)</u> "Opium poppy" means the plant of the species 26 Papaver somniferum L., except its seeds.
 - (((cc))) <u>(ee)</u> "Person" means individual, corporation, business trust, estate, trust, partnership, association, joint venture, government, governmental subdivision or agency, or any other legal or commercial entity.
- 31 $((\frac{dd}{d}))$ (ff) "Poppy straw" means all parts, except the seeds, of the opium poppy, after mowing.
 - (((ee))) <u>(gg)</u> "Practitioner" means:
- (1) A physician under chapter 18.71 RCW; a physician assistant under chapter 18.71A RCW; an osteopathic physician and surgeon under chapter 18.57 RCW; an osteopathic physician assistant under chapter 18.57A RCW who is licensed under RCW 18.57A.020 subject to any limitations in RCW 18.57A.040; an optometrist licensed under chapter 18.53 RCW who is certified by the optometry board under RCW 18.53.010 subject to any limitations in RCW 18.53.010; a dentist under chapter

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- 18.32 RCW; a podiatric physician and surgeon under chapter 18.22 RCW; a veterinarian under chapter 18.92 RCW; a registered nurse, advanced registered nurse practitioner, or licensed practical nurse under chapter 18.79 RCW; a naturopathic physician under chapter 18.36A RCW who is licensed under RCW 18.36A.030 subject to any limitations in RCW 18.36A.040; a pharmacist under chapter 18.64 RCW or a scientific investigator under this chapter, licensed, registered or otherwise permitted insofar as is consistent with those licensing laws to distribute, dispense, conduct research with respect to or administer a controlled substance in the course of their professional practice or research in this state.
 - (2) A pharmacy, hospital or other institution licensed, registered, or otherwise permitted to distribute, dispense, conduct research with respect to or to administer a controlled substance in the course of professional practice or research in this state.

- (3) A physician licensed to practice medicine and surgery, a physician licensed to practice osteopathic medicine and surgery, a dentist licensed to practice dentistry, a podiatric physician and surgeon licensed to practice podiatric medicine and surgery, a licensed physician assistant or a licensed osteopathic physician assistant specifically approved to prescribe controlled substances by his or her state's medical quality assurance commission or equivalent and his or her supervising physician, an advanced registered nurse practitioner licensed to prescribe controlled substances, or a veterinarian licensed to practice veterinary medicine in any state of the United States.
- ((\(\frac{(ff)}{)}\)) (hh) "Prescription" means an order for controlled substances issued by a practitioner duly authorized by law or rule in the state of Washington to prescribe controlled substances within the scope of his or her professional practice for a legitimate medical purpose.
- 32 ((gg))) <u>(ii)</u> "Production" includes the manufacturing, planting, 33 cultivating, growing, or harvesting of a controlled substance.
 - (((hh))) (jj) "Retail outlet" means a location licensed by the state liquor ((control)) and cannabis board for the retail sale of useable marijuana, marijuana concentrates, and marijuana-infused products.
- (((ii))) (kk) "Secretary" means the secretary of health or the secretary's designee.

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- (((jj))) (ll) "State," unless the context otherwise requires, means a state of the United States, the District of Columbia, the Commonwealth of Puerto Rico, or a territory or insular possession subject to the jurisdiction of the United States.
- ((kk))) (mm) "THC concentration" means percent of delta-9 tetrahydrocannabinol content per dry weight of any part of the plant Cannabis, or per volume or weight of marijuana product, or the combined percent of delta-9 tetrahydrocannabinol and tetrahydrocannabinolic acid in any part of the plant Cannabis regardless of moisture content.
- 11 (((11))) <u>(nn)</u> "Ultimate user" means an individual who lawfully 12 possesses a controlled substance for the individual's own use or for 13 the use of a member of the individual's household or for 14 administering to an animal owned by the individual or by a member of 15 the individual's household.
- 16 (((mm))) <u>(oo)</u> "Useable marijuana" means dried marijuana flowers. 17 The term "useable marijuana" does not include either marijuana-18 infused products or marijuana concentrates.

19 PART X

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Marijuana Research License

- NEW SECTION. Sec. 1001. A new section is added to chapter 69.50 RCW to read as follows:
 - (1) There shall be a marijuana research license that permits a licensee to produce, process, possess, and deliver marijuana for the following limited research purposes:
 - (a) To test chemical potency and composition levels;
- 27 (b) To conduct clinical investigations of marijuana-derived drug 28 products;
- 29 (c) To conduct research on the efficacy and safety of 30 administering marijuana as part of medical treatment; and
 - (d) To conduct genomic or agricultural research.
 - (2) As part of the application process for a marijuana research license, an applicant must submit to the life sciences discovery fund authority a description of the research that is intended to be conducted. The life sciences discovery fund authority must review the project and determine that it meets the requirements of subsection (1) of this section. If the life sciences discovery fund authority

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- determines that the research project does not meet the requirements of subsection (1) of this section, the application must be denied.
- (3) A marijuana research licensee may only sell marijuana grown or within its operation to other marijuana research licensees. The state liquor and cannabis board may revoke a marijuana research license for violations of this subsection.
- (4) A marijuana research licensee may contract with the University of Washington or Washington State University to perform research in conjunction with the university. All research projects must be approved by the life sciences discovery fund authority and meet the requirements of subsection (1) of this section.
- 12 (5) In establishing a marijuana research license, the state 13 liquor and cannabis board may adopt rules on the following:
 - (a) Application requirements;

- 15 (b) Marijuana research license renewal requirements, including 16 whether additional research projects may be added or considered;
 - (c) Conditions for license revocation;
 - (d) Security measures to ensure marijuana is not diverted to purposes other than research;
 - (e) Amount of plants, useable marijuana, marijuana concentrates, or marijuana-infused products a licensee may have on its premises;
 - (f) Licensee reporting requirements;
 - (g) Conditions under which marijuana grown by marijuana processors may be donated to marijuana research licensees; and
 - (h) Additional requirements deemed necessary by the state liquor and cannabis board.
 - (6) The production, processing, possession, delivery, donation, and sale of marijuana in accordance with this section and the rules adopted to implement and enforce it, by a validly licensed marijuana researcher, shall not be a criminal or civil offense under Washington state law. Every marijuana research license must be issued in the name of the applicant, must specify the location at which the marijuana researcher intends to operate, which must be within the state of Washington, and the holder thereof may not allow any other person to use the license.
 - (7) The application fee for a marijuana research license is two hundred fifty dollars. The annual fee for issuance and renewal of a marijuana research license is one thousand dollars. Fifty percent of the application fee, the issuance fee, and the renewal fee must be deposited to the life sciences discovery fund under RCW 43.350.070.

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Sec. 1002. RCW 28B.20.502 and 2011 c 181 s 1002 are each amended 2 to read as follows:

- (1) The University of Washington and Washington State University may conduct scientific research on the efficacy and safety of administering ((cannabis)) marijuana as part of medical treatment. As part of this research, the University of Washington and Washington State University may develop and conduct studies to ascertain the general medical safety and efficacy of ((cannabis)) marijuana, and may develop medical guidelines for the appropriate administration and use of ((cannabis)) marijuana.
- 11 (2) The University of Washington and Washington State University
 12 may, in accordance with section 1001 of this act, contract with
 13 marijuana research licensees to conduct research permitted under this
 14 section and section 1001 of this act.
- **Sec. 1003.** RCW 43.350.030 and 2005 c 424 s 4 are each amended to read as follows:
- 17 In addition to other powers and duties prescribed in this 18 chapter, the authority is empowered to:
 - (1) Use public moneys in the life sciences discovery fund, leveraging those moneys with amounts received from other public and private sources in accordance with contribution agreements, to promote life sciences research;
 - (2) Solicit and receive gifts, grants, and bequests, and enter into contribution agreements with private entities and public entities other than the state to receive moneys in consideration of the authority's promise to leverage those moneys with amounts received through appropriations from the legislature and contributions from other public entities and private entities, in order to use those moneys to promote life sciences research. Nonstate moneys received by the authority for this purpose ((shall)) must be deposited in the life sciences discovery fund created in RCW 43.350.070;
 - (3) Hold funds received by the authority in trust for their use pursuant to this chapter to promote life sciences research;
- 35 (4) Manage its funds, obligations, and investments as necessary 36 and as consistent with its purpose including the segregation of 37 revenues into separate funds and accounts;
- 38 (5) Make grants to entities pursuant to contract for the 39 promotion of life sciences research to be conducted in the state.

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- 1 Grant agreements ((shall)) must specify deliverables to be provided by the recipient pursuant to the grant. The authority shall solicit 2 requests for funding and evaluate the requests by reference to 3 factors such as: (a) The quality of the proposed research; (b) its 4 potential to improve health outcomes, with particular attention to 5 6 the likelihood that it will also lower health care costs, substitute 7 for a more costly diagnostic or treatment modality, or offer a breakthrough treatment for a particular disease or condition; (c) its 8 potential for leveraging additional funding; (d) its potential to 9 provide health care benefits or benefit human 10 learning and 11 development; (e) its potential to stimulate the health care delivery, 12 biomedical manufacturing, and life sciences related employment in the geographic diversity of the grantees 13 state; (f) the 14 Washington; (g) evidence of potential royalty income and contractual means to recapture such income for purposes of this chapter; and (h) 15 16 evidence of public and private collaboration;
- 17 (6) Create one or more advisory boards composed of scientists, 18 industrialists, and others familiar with life sciences research; 19 ((and))
- 20 (7) Review and approve or disapprove marijuana research license 21 applications under section 1001 of this act;
 - (8) Review any reports made by marijuana research licensees under state liquor and cannabis board rule and provide the state liquor and cannabis board with its determination on whether the research project continues to meet research qualifications under section 1001(1) of this act; and
- 27 <u>(9)</u> Adopt policies and procedures to facilitate the orderly 28 process of grant application, review, and reward.
- NEW SECTION. Sec. 1004. A new section is added to chapter 42.56 RCW to read as follows:
- Reports submitted by marijuana research licensees in accordance with rules adopted by the state liquor and cannabis board under section 1001 of this act that contain proprietary information are exempt from disclosure under this chapter.

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PART XI

Dedicated Marijuana Account

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Sec. 1101. RCW 69.50.530 and 2013 c 3 s 26 are each amended to 2 read as follows:

(((1) There shall be a fund, known as the dedicated marijuana fund, which shall consist of all marijuana excise taxes, license fees, penalties, forfeitures, and all other moneys, income, or revenue received by the state liquor control board from marijuana-related activities. The state treasurer shall be custodian of the fund.

(2))) The dedicated marijuana account is created in the state treasury. All moneys received by the state liquor ((control)) and cannabis board, or any employee thereof, from marijuana-related activities ((shall)) must be deposited ((each day in a depository approved by the state treasurer and transferred to the state treasurer to be credited to the dedicated marijuana fund.

(3) Disbursements from the dedicated marijuana fund shall be on authorization of the state liquor control board or a duly authorized representative thereof)) in the account. Unless otherwise provided in this act, all marijuana excise taxes collected from sales of marijuana, useable marijuana, marijuana concentrates, and marijuana-infused products under RCW 69.50.535, and the license fees, penalties, and forfeitures derived under this chapter from marijuana producer, marijuana processor, marijuana researcher, and marijuana retailer licenses, must be deposited in the account. Moneys in the account may only be spent after appropriation.

25 PART XII
26 Miscellaneous Provisions

NEW SECTION. Sec. 1201. Subject to appropriation, if, in addition to any distributions required by section 206 of this act, funding of at least six million dollars per fiscal year for fiscal years 2016 and 2017 is not provided by June 30, 2015, in the omnibus appropriations act for distribution to local governments for marijuana enforcement, this section is null and void. The appropriation in the omnibus appropriations act must reference this section by bill and section number. Distributions to local governments are based on the distribution formula required under section 206(1)(e)(vii)(B) of this act.

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NEW SECTION. Sec. 1202. (1) Subject to the contingency in subsection (3) of this section, parts I through IV, VI through VIII, IX, XI, and XII of this act are necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and take effect July 1, 2015.

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- (2) Subject to the contingency in subsection (3) of this section, parts V and X of this act take effect October 1, 2015.
- 9 (3) This act takes effect on the dates provided in subsection (1) 10 and (2) of this section if Senate Bill No. 5052, or any subsequent 11 version of Senate Bill No. 5052, is enacted into law by July 1, 2015.

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