S-4178.1

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## SENATE BILL 6603

State of Washington 64th Legislature 2016 Regular Session

By Senators Fain, Rivers, Litzow, Mullet, O'Ban, and Hill

Read first time 01/28/16. Referred to Committee on Human Services, Mental Health & Housing.

AN ACT Relating to providing for suicide awareness and prevention education for safer homes; amending RCW 9.41.310 and 43.70.442; adding a new section to chapter 43.70 RCW; adding a new section to chapter 82.04 RCW; creating new sections; providing an effective date; and providing an expiration date.

## 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

7 Sec. 1. NEW SECTION. The legislature finds that: Washington's suicide rate is fourteen percent higher than the national average; on 8 9 average, two young people between the ages of ten and twenty-four die by suicide each week; almost a quarter of those who die by suicide 10 11 are veterans; and many of the state's rural and tribal communities have the highest suicide rates. The legislature further finds that 12 13 when suicide occurs, it has devastating consequences for communities 14 and schools, yet, according to the United States surgeon general, suicide is the nation's most preventable form of 15 death. The 16 legislature further finds that one of the most immediate ways to 17 reduce the tragedy of suicide is through suicide awareness and 18 prevention education coupled with safe storage of lethal means in suicides, such 19 commonly used as firearms and prescription 20 medications. The legislature further finds that incentivizing 21 firearms dealers to participate in suicide awareness and prevention

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- 1 education programs and provide certain safe storage devices at cost
- 2 is an important step in creating safer homes and reducing suicide
- 3 deaths in the state.

- NEW SECTION. Sec. 2. (1)(a) A safe homes task force is established to raise public awareness and increase suicide prevention education among new partners who are in key positions to help reduce suicide. The task force shall be administered and staffed by Forefront at the University of Washington school of social work.
- 9 (b) The safe homes task force shall consist of the members 10 comprised of a suicide prevention and firearms subcommittee and a 11 suicide prevention and pharmacy subcommittee, as follows:
- (i) The suicide prevention and firearms subcommittee shall consist of the following members and be cochaired by Forefront at the University of Washington school of social work and a member identified in (b)(i)(A) of this subsection (1):
- 16 (A) A representative of the national rifle association and a representative of the second amendment foundation;
- 18 (B) Two representatives of suicide prevention organizations, 19 selected by the cochairs of the subcommittee;
- 20 (C) Two representatives of the firearms industry, selected by the cochairs of the subcommittee;
- (D) Two individuals who are suicide attempt survivors or who have experienced suicide loss, selected by the cochairs of the subcommittee;
- 25 (E) Two representatives of law enforcement agencies, selected by 26 the cochairs of the subcommittee;
  - (F) One representative from the department of health;
- 28 (G) Two representatives from the department of fish and wildlife; 29 and
- 30 (H) No more than two other interested parties, selected by the 31 cochairs of the subcommittee.
- (ii) The suicide prevention and pharmacy subcommittee shall consist of the following members and be cochaired by Forefront at the University of Washington school of social work and a member identified in (b)(ii)(A) of this subsection (1):
- 36 (A) Two representatives of the Washington state pharmacy 37 association;
- 38 (B) Two representatives of retailers who operate pharmacies, 39 selected by the cochairs of the subcommittee;

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- 1 (C) One faculty member from the University of Washington school 2 of pharmacy and one faculty member from the Western State University 3 school of pharmacy;
  - (D) One representative of the department of health;
- 5 (E) One representative of the pharmacy quality assurance 6 commission;
- 7 (F) Two representatives of the Washington state poison control 8 center; and
- 9 (G) No more than two other interested parties, selected by the cochairs of the subcommittee.
- 11 (c) Forefront at the University of Washington school of social 12 work shall convene the initial meeting of the task force.
  - (2) The task force shall:

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- (a) Develop and prepare to disseminate online trainings on suicide awareness and prevention for firearms dealers and their employees and firearm range owners and their employees;
- 17 (b) Review the firearm safety pamphlet produced by the department 18 of fish and wildlife under RCW 9.41.310 and, by January 1, 2017, 19 recommend changes to the pamphlet to incorporate information on 20 suicide awareness and prevention;
- (c) Develop suicide awareness and prevention messages for posters and brochures that are tailored to be effective for firearms owners for distribution to firearms dealers and firearm ranges;
- 24 (d) Develop suicide awareness and prevention messages for posters 25 and brochures for distribution to pharmacies;
  - (e) Develop strategies for creating and disseminating suicide awareness and prevention information for hunting safety classes, including messages to parents that can be shared during online registration, in either follow up electronic mail communications, or in writing, or both;
- 31 (f) Develop suicide awareness and prevention messages for 32 training for the schools of pharmacy and provide input on trainings 33 being developed for community pharmacists;
- 34 (g) Provide input to the department of health on the 35 implementation of the safe homes project established in section 3 of 36 this act;
- 37 (h) Create a web site that will be a clearinghouse for the newly 38 created suicide awareness and prevention materials developed by the 39 task force; and

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- 1 (i) Create, implement, and evaluate a suicide awareness and 2 prevention pilot program in two counties, one rural and one urban, 3 that have high suicide rates. The pilot program shall include:
  - (i) Developing and directing advocacy efforts with firearms dealers to pair suicide awareness and prevention training with distribution of safe storage devices;
  - (ii) Developing and directing advocacy efforts with pharmacies to pair suicide awareness and prevention training with distribution of medication disposal kits and safe storage devices;
  - (iii) Training health care providers on suicide awareness and prevention, paired with distribution of medication disposal kits and safe storage devices; and
- (iv) Training local law enforcement officers on suicide awareness and prevention, paired with distribution of medication disposal kits and safe storage devices.
  - (3) The task force shall consult with the department of health to develop timelines for the completion of the necessary tasks identified in subsection (2) of this section so that the department of health is able to implement the safe homes project under section 3 of this act by January 1, 2018.
  - (4) Beginning December 1, 2016, the task force shall annually report to the legislature on the status of its work. The task force shall submit a final report by December 1, 2019, that includes the findings of the suicide awareness and prevention pilot program evaluation under subsection (2) of this section and recommendations on possible continuation of the program. The task force shall submit its reports in accordance with RCW 43.01.036.
  - (5) This section expires July 1, 2020.

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- NEW SECTION. Sec. 3. A new section is added to chapter 43.70 RCW to read as follows:
- 31 (1) The department shall develop and administer a safe homes 32 project to provide financial incentives to firearms dealers to 33 encourage participation in a program to implement suicide awareness 34 and prevention strategies.
- 35 (2) As part of the safe homes project, the department shall 36 certify a firearms dealer who meets the requirements of subsection 37 (3) of this section as a safe homes partner. A firearms dealer who 38 has been certified by the department as a safe homes partner is 39 entitled to the tax incentives provided in section 5 of this act.

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- 1 (3) The department, in consultation with the safe homes task 2 force created in section 2 of this act, shall develop criteria for 3 certification of a firearms dealer as a safe homes partner that 4 include, at a minimum, the following requirements:
- 5 (a) Posting of suicide awareness and prevention posters, 6 developed by the safe homes task force, at the firearms dealer's 7 premises;
- 8 (b) Distribution of suicide awareness and prevention brochures, 9 developed by the safe homes task force, to firearms purchasers and 10 customers;
- 11 (c) Completion by the firearms dealer and employees of an online 12 suicide awareness and prevention training developed by the safe homes 13 task force; and
- 14 (d) Offering safe storage devices, in the form of a lock box or 15 life jacket, for sale at cost to firearms purchasers.
  - (4) The department shall:

- 17 (a) Provide technical assistance to firearms dealers who want to participate in the safe homes project;
- 19 (b) Track and report status updates of the program to the 20 legislature in accordance with RCW 43.01.036; and
- (c) Conduct, or contract with local health departments to conduct, random audits of businesses who participate in the safe homes project to ensure compliance with the requirements of this section.
- 25 (5) The department shall implement the safe homes project 26 beginning January 1, 2018. Beginning December 1, 2017, and annually 27 thereafter, the department shall provide to the department of revenue 28 the name, address, and unified business identification number of each 29 firearms dealer that is certified as a safe homes partner under this 30 section.
- NEW SECTION. Sec. 4. (1) This section is the tax preference performance statement for the tax preference contained in section 5 of this act. This performance statement is only intended to be used for subsequent evaluation of the tax preference. It is not intended to create a private right of action by any party or be used to determine eligibility for preferential tax treatment.
- 37 (2) The legislature categorizes this tax preference as one 38 intended to induce certain designated behavior by taxpayers, as 39 indicated in RCW 82.32.808(2)(a).

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(3) It is the legislature's specific public policy objective to incentivize firearms dealers to participate in the safe homes project by providing a tax credit for firearms dealers who become certified safe home partners under section 3 of this act.

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- (4) To measure the effectiveness of the tax preference in section 5 of this act, in achieving the specific public policy objective described in subsection (2) of this section, the joint legislative audit and review committee must, at minimum, evaluate the following:
- 9 (a) The number of businesses that are claiming the credit 10 authorized in section 5 of this act;
  - (b) The total amount of credit claimed by fiscal year, with an average credit amount estimated based on the number of businesses claiming the credit;
  - (c) Any additional data related to the utilization and outcomes of the safe homes project administered by the department of health under section 3 of this act, including data related to the number of suicide deaths in the state prior to the authorization of the credit and after.
- 19 (5) The joint legislative audit and review committee may request 20 the necessary data from the department of health needed to complete 21 the evaluation under subsection (4) of this section.
- NEW SECTION. Sec. 5. A new section is added to chapter 82.04 23 RCW to read as follows:
- (1) Subject to the limits and provisions of this section, a credit is authorized against the tax otherwise due under this chapter for a firearms dealer licensed under RCW 9.41.110 that is certified as a safe homes partner under section 3 of this act.
- 28 (2) The maximum amount of credit that can be claimed under this 29 section is two thousand five hundred dollars per calendar year.
- 30 (3) Persons claiming a credit under this section must file 31 electronically with the department. No application is required to 32 claim the credit, but a taxpayer claiming a credit under this section 33 must keep records necessary for the department to determine 34 eligibility under this section, including records from the department 35 of health that identifies the taxpayer as a certified safe home 36 partner.
- 37 (4) Credits under this section may not be claimed before January 38 1, 2018, or after December 31, 2023.

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1 Sec. 6. RCW 9.41.310 and 1994 c 264 s 2 are each amended to read 2 as follows:

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- (1) After a public hearing, the department of fish and wildlife shall publish a pamphlet on firearms safety and the legal limits of the use of firearms. The pamphlet shall include current information on firearms laws and regulations and state preemption of local firearms laws. By July 1, 2017, the department of fish and wildlife shall update the pamphlet to incorporate information on suicide awareness and prevention as recommended by the safe homes task force
- (2) This pamphlet may be used in the department's hunter safety 11 education program and shall be provided to the department of 12 licensing for distribution to firearms dealers and persons authorized 13 14 to issue concealed pistol licenses. The department of fish and wildlife shall reimburse the department of licensing for costs 15 associated with distribution of the pamphlet.

established in section 2 of this act.

- Sec. 7. RCW 43.70.442 and 2015 c 249 s 1 are each amended to 17 18 read as follows:
- (1)(a) Each of the following professionals certified or licensed 19 under Title 18 RCW shall, at least once every six years, complete 20 21 training in suicide assessment, treatment, and management that is approved, in rule, by the relevant disciplining authority: 22
  - (i) An adviser or counselor certified under chapter 18.19 RCW;
- 24 (ii) A chemical dependency professional licensed under chapter 25 18.205 RCW;
- 26 (iii) A marriage and family therapist licensed under chapter 18.225 RCW; 27
- (iv) A mental health counselor licensed under chapter 18.225 RCW; 28
- (v) An occupational therapy practitioner licensed under chapter 29 30 18.59 RCW;
- (vi) A psychologist licensed under chapter 18.83 RCW; 31
- (vii) An advanced social worker or independent clinical social 32 worker licensed under chapter 18.225 RCW; and 33
- (viii) A social worker associate—advanced or social worker 34 associate—independent clinical licensed under chapter 18.225 RCW. 35
- (b) The requirements in (a) of this subsection apply to a person 36 37 holding a retired active license for one of the professions in (a) of 38 this subsection.

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(c) The training required by this subsection must be at least six hours in length, unless a disciplining authority has determined, under subsection (((9))) (10)(b) of this section, that training that includes only screening and referral elements is appropriate for the profession in question, in which case the training must be at least three hours in length.

- (d) Beginning July 1, 2017, the training required by this subsection must be on the model list developed under subsection (6) of this section. Nothing in this subsection (1)(d) affects the validity of training completed prior to July 1, 2017.
- (2)(a) Except as provided in (b) of this subsection, a professional listed in subsection (1)(a) of this section must complete the first training required by this section by the end of the first full continuing education reporting period after January 1, 2014, or during the first full continuing education reporting period after initial licensure or certification, whichever occurs later.
- (b) A professional listed in subsection (1)(a) of this section applying for initial licensure may delay completion of the first training required by this section for six years after initial licensure if he or she can demonstrate successful completion of the training required in subsection (1) of this section no more than six years prior to the application for initial licensure.
- (3) The hours spent completing training in suicide assessment, treatment, and management under this section count toward meeting any applicable continuing education or continuing competency requirements for each profession.
- (4)(a) A disciplining authority may, by rule, specify minimum training and experience that is sufficient to exempt an individual professional from the training requirements in subsections (1) and (5) of this section. Nothing in this subsection (4)(a) allows a disciplining authority to provide blanket exemptions to broad categories or specialties within a profession.
- (b) A disciplining authority may exempt a professional from the training requirements of subsections (1) and (5) of this section if the professional has only brief or limited patient contact.
- (5)(a) ((Beginning January 1, 2016,)) <u>Each</u> of the following professionals credentialed under Title 18 RCW shall complete a one-time training in suicide assessment, treatment, and management that is approved by the relevant disciplining authority:
  - (i) A chiropractor licensed under chapter 18.25 RCW;

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- 1 (ii) A naturopath licensed under chapter 18.36A RCW;
- 2 (iii) A licensed practical nurse, registered nurse, or advanced 3 registered nurse practitioner, other than a certified registered 4 nurse anesthetist, licensed under chapter 18.79 RCW;
- 5 (iv) An osteopathic physician and surgeon licensed under chapter 6 18.57 RCW, other than a holder of a postgraduate osteopathic medicine 7 and surgery license issued under RCW 18.57.035;
- 8 (v) An osteopathic physician assistant licensed under chapter 9 18.57A RCW;
- 10 (vi) A physical therapist or physical therapist assistant 11 licensed under chapter 18.74 RCW;
- 12 (vii) A physician licensed under chapter 18.71 RCW, other than a resident holding a limited license issued under RCW 18.71.095(3);
- 14 (viii) A physician assistant licensed under chapter 18.71A RCW; 15 ((and))
  - (ix) A pharmacist licensed under chapter 18.64 RCW; and

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- 17  $\underline{(x)}$  A person holding a retired active license for one of the 18 professions listed in (a)(i) through  $((\frac{(viii)}{)})$   $\underline{(ix)}$  of this 19 subsection.
  - (b)(i) A professional listed in (a)(i) through (viii) of this subsection or a person holding a retired active license for one of the professions listed in (a)(i) through (viii) of this subsection must complete the one-time training by the end of the first full continuing education reporting period after January 1, 2016, or during the first full continuing education reporting period after initial licensure, whichever is later. Training completed between June 12, 2014, and January 1, 2016, that meets the requirements of this section, other than the timing requirements of this subsection (5)(b), must be accepted by the disciplining authority as meeting the one-time training requirement of this subsection (5).
- (ii) A licensed pharmacist or a person holding a retired active
  pharmacist license must complete the one-time training by the end of
  the first full continuing education reporting period after January 1,
  2017, or during the first full continuing education reporting period
  after initial licensure, whichever is later.
- 36 (c) The training required by this subsection must be at least six 37 hours in length, unless a disciplining authority has determined, 38 under subsection (((9))) (10)(b) of this section, that training that 39 includes only screening and referral elements is appropriate for the

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1 profession in question, in which case the training must be at least 2 three hours in length.

- (d) Beginning July 1, 2017, the training required by this subsection must be on the model list developed under subsection (6) of this section. Nothing in this subsection (5)(d) affects the validity of training completed prior to July 1, 2017.
- (6)(a) The secretary and the disciplining authorities shall work collaboratively to develop a model list of training programs in suicide assessment, treatment, and management.
- 10 (b) The secretary and the disciplining authorities shall update 11 the list at least once every two years.
- 12 By June 30, 2016, the department shall adopt rules (C) establishing minimum standards for the training programs included on 13 the model list. The minimum standards must require that six-hour 14 trainings include content specific to veterans and the assessment of 15 16 issues related to imminent harm via lethal means or self-injurious 17 behaviors and that three-hour trainings for pharmacists include content related to the assessment of issues related to imminent harm 18 via lethal means. When adopting the rules required under this 19 subsection (6)(c), the department shall: 20
  - (i) Consult with the affected disciplining authorities, public and private institutions of higher education, educators, experts in suicide assessment, treatment, and management, the Washington department of veterans affairs, and affected professional associations; and
  - (ii) Consider standards related to the best practices registry of the American foundation for suicide prevention and the suicide prevention resource center.
    - (d) Beginning January 1, 2017:

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- (i) The model list must include only trainings that meet the minimum standards established in the rules adopted under (c) of this subsection and any three-hour trainings that met the requirements of this section on or before July 24, 2015;
  - (ii) The model list must include six-hour trainings in suicide assessment, treatment, and management, and three-hour trainings that include only screening and referral elements; and
- (iii) A person or entity providing the training required in this section may petition the department for inclusion on the model list. The department shall add the training to the list only if the

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department determines that the training meets the minimum standards established in the rules adopted under (c) of this subsection.

- (7) The department shall provide the health profession training standards created in this section to the professional ((education feducator)) educator standards board as a model in meeting the requirements of RCW 28A.410.226 and provide technical assistance, as requested, in the review and evaluation of educator training programs. The educator training programs approved by the professional educator standards board may be included in the department's model list.
- 11 (8) Nothing in this section may be interpreted to expand or limit 12 the scope of practice of any profession regulated under chapter 13 18.130 RCW.
- 14 (9) The secretary and the disciplining authorities affected by 15 this section shall adopt any rules necessary to implement this 16 section.
  - (10) For purposes of this section:

- 18 (a) "Disciplining authority" has the same meaning as in RCW 19 18.130.020.
  - (b) "Training in suicide assessment, treatment, and management" means empirically supported training approved by the appropriate disciplining authority that contains the following elements: Suicide assessment, including screening and referral, suicide treatment, and suicide management. However, the disciplining authority may approve training that includes only screening and referral elements if appropriate for the profession in question based on the profession's scope of practice. The board of occupational therapy may also approve training that includes only screening and referral elements if appropriate for occupational therapy practitioners based on practice setting.
  - (11) A state or local government employee is exempt from the requirements of this section if he or she receives a total of at least six hours of training in suicide assessment, treatment, and management from his or her employer every six years. For purposes of this subsection, the training may be provided in one six-hour block or may be spread among shorter training sessions at the employer's discretion.
  - (12) An employee of a community mental health agency licensed under chapter 71.24 RCW or a chemical dependency program certified under chapter 70.96A RCW is exempt from the requirements of this

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- 1 section if he or she receives a total of at least six hours of
- 2 training in suicide assessment, treatment, and management from his or
- 3 her employer every six years. For purposes of this subsection, the
- 4 training may be provided in one six-hour block or may be spread among
- 5 shorter training sessions at the employer's discretion.
- 6 <u>NEW SECTION.</u> **Sec. 8.** The schools of pharmacy at the University of Washington and Washington State University shall convene a work
- 8 group to jointly develop a curriculum on suicide assessment,
- 9 treatment, and management for pharmacy students. The curriculum must
- 10 include material on identifying at-risk patients and limiting access
- 11 to lethal means. When developing the curriculum, the schools shall
- 12 consult with experts on suicide assessment, treatment, and
- 13 management, and with the safe homes task force created in section 2
- 14 of this act on appropriate suicide awareness and prevention
- 15 messaging. The schools of pharmacy shall submit a progress report to
- 16 the governor and the relevant committees of the legislature by
- 17 December 1, 2016.
- 18 <u>NEW SECTION.</u> **Sec. 9.** By January 1, 2017, the department of
- 19 health and the pharmacy quality assurance commission shall jointly
- 20 develop written materials on suicide awareness and prevention that
- 21 pharmacies may post or distribute to customers. When developing the
- 22 written materials, the department and the commission shall consult
- 23 with experts on suicide assessment, treatment, and management, and
- 24 with the safe homes task force created in section 2 of this act on
- 25 appropriate suicide awareness and prevention messaging.
- 26 NEW SECTION. Sec. 10. Section 7 of this act takes effect
- 27 January 1, 2017.

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