

114TH CONGRESS  
1ST SESSION

# H. R. 3888

To provide for the implementation of a system of licensing for purchasers of certain firearms and for a record of sale system for those firearms, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 3, 2015

Mr. RUSH introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To provide for the implementation of a system of licensing for purchasers of certain firearms and for a record of sale system for those firearms, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the  
5 “Blair Holt’s Firearm Licensing and Record of Sale Act  
6 of 2015”.

7 (b) TABLE OF CONTENTS.—The table of contents for  
8 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings and purposes.

Sec. 3. Definitions.

TITLE I—LICENSING

- Sec. 101. Licensing requirement.
- Sec. 102. Application requirements.
- Sec. 103. Issuance of license.
- Sec. 104. Renewal of license.
- Sec. 105. Revocation of license.

TITLE II—RECORD OF SALE OR TRANSFER

- Sec. 201. Sale or transfer requirements for qualifying firearms.
- Sec. 202. Firearm records.

TITLE III—ADDITIONAL PROHIBITIONS

- Sec. 301. Universal background check requirement.
- Sec. 302. Failure to maintain or permit inspection of records.
- Sec. 303. Failure to report loss or theft of firearm.
- Sec. 304. Failure to provide notice of change of address.
- Sec. 305. Child access prevention.

TITLE IV—ENFORCEMENT

- Sec. 401. Criminal penalties.
- Sec. 402. Regulations.
- Sec. 403. Inspections.
- Sec. 404. Orders.
- Sec. 405. Injunctive enforcement.

TITLE V—FIREARM INJURY INFORMATION AND RESEARCH

- Sec. 501. Duties of the Attorney General.

TITLE VI—EFFECT ON STATE LAW

- Sec. 601. Effect on State law.
- Sec. 602. Certification of State firearm licensing systems and State firearm record of sale systems.

TITLE VII—RELATIONSHIP TO OTHER LAW

- Sec. 701. Subordination to Arms Export Control Act.

TITLE VIII—INAPPLICABILITY

- Sec. 801. Inapplicability to governmental authorities.

TITLE IX—EFFECTIVE DATE

- Sec. 901. Effective date of amendments.

**1 SEC. 2. FINDINGS AND PURPOSES.**

**2 (a) FINDINGS.**—Congress finds that—

1           (1) the manufacture, distribution, and importa-  
2           tion of firearms is inherently commercial in nature;

3           (2) firearms regularly move in interstate com-  
4           merce;

5           (3) to the extent that firearms trafficking is  
6           intrastate in nature, it arises out of and is substan-  
7           tially connected with a commercial transaction,  
8           which, when viewed in the aggregate, substantially  
9           affects interstate commerce;

10          (4) because the intrastate and interstate traf-  
11          ficking of firearms are so commingled, full regula-  
12          tion of interstate commerce requires the incidental  
13          regulation of intrastate commerce;

14          (5) gun violence in the United States is associ-  
15          ated with the majority of homicides, over half the  
16          suicides, and two-thirds of nonfatal violent injuries,  
17          and to date there have been 294 mass shootings this  
18          year including, notably, the shooting at Umpqua  
19          Community College in Oregon, the Charleston  
20          church shooting in South Carolina, the theatre  
21          shooting in Lafayette, Louisiana, and the Isla Vista  
22          community shootings in California;

23          (6) in 2015 alone, 9,956 people have been killed  
24          and 20,000 people injured in gun-related incidents,  
25          and in Chicago, as of November 3, 2015, there have

1       been 2,578 shootings so far this year, a figure which  
2       exceeds the number of shootings in the larger cities  
3       of New York and Los Angeles combined; and

4               (7) on the afternoon of May 10, 2007, Blair  
5       Holt, a junior at Julian High School in Chicago, was  
6       killed on a public bus riding home from school when  
7       he used his body to shield a girl who was in the line  
8       of fire after a young man boarded the bus and start-  
9       ed shooting.

10       (b) SENSE OF THE CONGRESS.—It is the sense of  
11 the Congress that—

12               (1) firearms trafficking is prevalent and wide-  
13       spread in and among the States, and it is usually  
14       impossible to distinguish between intrastate traf-  
15       ficking and interstate trafficking; and

16               (2) it is in the national interest and within the  
17       role of the Federal Government to ensure that the  
18       regulation of firearms is uniform among the States,  
19       that law enforcement can quickly and effectively  
20       trace firearms used in crime, and that firearms own-  
21       ers know how to use and safely store their firearms.

22       (c) PURPOSES.—The purposes of this Act and the  
23 amendments made by this Act are—

24               (1) to protect the public against the unreason-  
25       able risk of injury and negligent or reckless death

1 associated with the unrecorded sale or transfer of  
2 qualifying firearms to criminals and youths;

3 (2) to ensure that owners of qualifying firearms  
4 are knowledgeable in the safe use, handling, and  
5 storage of those firearms;

6 (3) to restrict the availability of qualifying fire-  
7 arms to criminals, youth, and other persons prohib-  
8 ited by Federal law from receiving firearms;

9 (4) to facilitate the tracing of qualifying fire-  
10 arms used in crime by Federal and State law en-  
11 forcement agencies; and

12 (5) to hold criminally and civilly liable those  
13 who distribute the transfer of qualifying firearms,  
14 causing risk of injury and negligent or reckless  
15 death associated with their transfer.

16 **SEC. 3. DEFINITIONS.**

17 (a) IN GENERAL.—In this Act:

18 (1) FIREARM; LICENSED DEALER; LICENSED  
19 MANUFACTURER; STATE.—The terms “firearm”, “li-  
20 censed dealer”, “licensed manufacturer”, and  
21 “State” have the meanings given those terms in sec-  
22 tion 921(a) of title 18, United States Code.

23 (2) QUALIFYING FIREARM.—The term “quali-  
24 fying firearm” has the meaning given the term in

1 section 921(a) of title 18, United States Code, as  
 2 amended by subsection (b) of this section.

3 (b) AMENDMENT TO TITLE 18, UNITED STATES  
 4 CODE.—Section 921(a) of title 18, United States Code,  
 5 is amended by adding at the end the following:

6 “(36) The term ‘qualifying firearm’—

7 “(A) means—

8 “(i) any handgun; or

9 “(ii) any semiautomatic firearm that can  
 10 accept any detachable ammunition feeding de-  
 11 vice; and

12 “(B) does not include any antique.”.

## 13 **TITLE I—LICENSING**

### 14 **SEC. 101. LICENSING REQUIREMENT.**

15 Section 922 of title 18, United States Code, is  
 16 amended by adding at the end the following:

17 “(aa) FIREARM LICENSING REQUIREMENT.—

18 “(1) IN GENERAL.—It shall be unlawful for any  
 19 person other than a licensed importer, licensed man-  
 20 ufacturer, licensed dealer, or licensed collector to  
 21 possess a qualifying firearm on or after the applica-  
 22 ble date, unless that person has been issued a fire-  
 23 arm license—

24 “(A) under title I of Blair Holt’s Firearm  
 25 Licensing and Record of Sale Act of 2015,

1 which license has not been invalidated or re-  
2 voked under that title; or

3 “(B) pursuant to a State firearm licensing  
4 and record of sale system certified under sec-  
5 tion 602 of Blair Holt’s Firearm Licensing and  
6 Record of Sale Act of 2015, which license has  
7 not been invalidated or revoked under State  
8 law.

9 “(2) APPLICABLE DATE.—In this subsection,  
10 the term ‘applicable date’ means—

11 “(A) with respect to a qualifying firearm  
12 that is acquired by the person before the date  
13 of the enactment of Blair Holt’s Firearm Li-  
14 censing and Record of Sale Act of 2015, 2  
15 years after such date of enactment; and

16 “(B) with respect to a qualifying firearm  
17 that is acquired by the person on or after the  
18 date of the enactment of Blair Holt’s Firearm  
19 Licensing and Record of Sale Act of 2015, 1  
20 year after such date of enactment.”.

21 **SEC. 102. APPLICATION REQUIREMENTS.**

22 (a) IN GENERAL.—In order to be issued a firearm  
23 license under this title, an individual shall submit to the  
24 Attorney General (in accordance with the regulations pro-

1 mulgated under subsection (b)) an application, which shall  
2 include—

3 (1) a current, passport-sized photograph of the  
4 applicant that provides a clear, accurate likeness of  
5 the applicant;

6 (2) the name, address, and date and place of  
7 birth of the applicant;

8 (3) any other name that the applicant has ever  
9 used or by which the applicant has ever been known;

10 (4) a clear thumbprint of the applicant, which  
11 shall be made when, and in the presence of the enti-  
12 ty to whom, the application is submitted;

13 (5) with respect to each category of person pro-  
14 hibited by Federal law, or by the law of the State  
15 of residence of the applicant, from obtaining a fire-  
16 arm, a statement that the individual is not a person  
17 prohibited from obtaining a firearm;

18 (6) a certification by the applicant that the ap-  
19 plicant will keep any firearm owned by the applicant  
20 safely stored and out of the possession of persons  
21 who have not attained 18 years of age;

22 (7) a certificate attesting to the completion at  
23 the time of application of a written firearms exam-  
24 ination, which shall test the knowledge and ability of  
25 the applicant regarding—



1 (A) the safe storage of firearms, particu-  
2 larly in the vicinity of persons who have not at-  
3 tained 18 years of age;

4 (B) the safe handling of firearms;

5 (C) the use of firearms in the home and  
6 the risks associated with such use;

7 (D) the legal responsibilities of firearms  
8 owners, including Federal, State, and local laws  
9 relating to requirements for the possession and  
10 storage of firearms, and relating to reporting  
11 requirements with respect to firearms; and

12 (E) any other subjects, as the Attorney  
13 General determines to be appropriate;

14 (8) an authorization by the applicant to release  
15 to the Attorney General or an authorized representa-  
16 tive of the Attorney General any mental health  
17 records pertaining to the applicant;

18 (9) the date on which the application was sub-  
19 mitted; and

20 (10) the signature of the applicant.

21 (b) REGULATIONS GOVERNING SUBMISSION.—The  
22 Attorney General shall promulgate regulations specifying  
23 procedures for the submission of applications to the Attor-  
24 ney General under this section, which regulations shall—

1           (1) provide for submission of the application  
2 through a licensed dealer or an office or agency of  
3 the Federal Government designated by the Attorney  
4 General;

5           (2) require the applicant to provide a valid  
6 identification document (as defined in section  
7 1028(d)(2) of title 18, United States Code) of the  
8 applicant, containing a photograph of the applicant,  
9 to the licensed dealer or to the office or agency of  
10 the Federal Government, as applicable, at the time  
11 of submission of the application to that dealer, of-  
12 fice, or agency; and

13           (3) require that a completed application be for-  
14 warded to the Attorney General not later than 48  
15 hours after the application is submitted to the li-  
16 censed dealer or office or agency of the Federal Gov-  
17 ernment, as applicable.

18 (c) FEES.—

19           (1) IN GENERAL.—The Attorney General shall  
20 charge and collect from each applicant for a license  
21 under this title a fee in an amount determined in ac-  
22 cordance with paragraph (2).

23           (2) FEE AMOUNT.—The amount of the fee col-  
24 lected under this subsection shall be not less than  
25 the amount determined by the Attorney General to

1 be necessary to ensure that the total amount of all  
2 fees collected under this subsection during a fiscal  
3 year is sufficient to cover the costs of carrying out  
4 this title during that fiscal year, except that such  
5 amount shall not exceed \$25.

6 **SEC. 103. ISSUANCE OF LICENSE.**

7 (a) **IN GENERAL.**—The Attorney General shall issue  
8 a firearm license to an applicant who has submitted an  
9 application that meets the requirements of section 102 of  
10 this Act, if the Attorney General ascertains that the indi-  
11 vidual is not prohibited by subsection (g) or (n) of section  
12 922 of title 18, United States Code, from receiving a fire-  
13 arm.

14 (b) **EFFECT OF ISSUANCE TO PROHIBITED PER-**  
15 **SON.**—A firearm license issued under this section shall be  
16 null and void if issued to a person who is prohibited by  
17 subsection (g) or (n) of section 922 of title 18, United  
18 States Code, from receiving a firearm.

19 (c) **FORM OF LICENSE.**—A firearm license issued  
20 under this section shall be in the form of a tamper-resist-  
21 ant card, and shall include—

22 (1) the photograph of the licensed individual  
23 submitted with the application;

24 (2) the address of the licensed individual;

25 (3) the date of birth of the licensed individual;

1           (4) a license number, unique to each licensed  
2 individual;

3           (5) the expiration date of the license, which  
4 shall be the date that is 5 years after the initial an-  
5 niversary of the date of birth of the licensed indi-  
6 vidual following the date on which the license is  
7 issued (or in the case of a license renewal, following  
8 the date on which the license is renewed under sec-  
9 tion 104);

10           (6) the signature of the licensed individual pro-  
11 vided on the application, or a facsimile of the appli-  
12 cation; and

13           (7) centered at the top of the license, capital-  
14 ized, and in boldface type, the following:

15 “FIREARM LICENSE—NOT VALID FOR ANY  
16 OTHER PURPOSE”.

17 **SEC. 104. RENEWAL OF LICENSE.**

18           (a) APPLICATION FOR RENEWAL.—

19           (1) IN GENERAL.—In order to renew a firearm  
20 license issued under this title, not later than 30 days  
21 before the expiration date of the license, the licensed  
22 individual shall submit to the Attorney General (in  
23 accordance with the regulations promulgated under  
24 paragraph (3)), in a form approved by the Attorney  
25 General, an application for renewal of the license.

1           (2) CONTENTS.—An application submitted  
2 under paragraph (1) shall include—

3           (A) a current, passport-sized photograph of  
4 the applicant that provides a clear, accurate  
5 likeness of the applicant;

6           (B) current proof of identity of the li-  
7 censed individual; and

8           (C) the address of the licensed individual.

9           (3) REGULATIONS GOVERNING SUBMISSION.—

10 The Attorney General shall promulgate regulations  
11 specifying procedures for the submission of applica-  
12 tions under this subsection.

13           (b) ISSUANCE OF RENEWED LICENSE.—Upon ap-  
14 proval of an application submitted under subsection (a)  
15 of this section, the Attorney General shall issue a renewed  
16 license, which shall meet the requirements of section  
17 103(c), except that the license shall include the current  
18 photograph and address of the licensed individual, as pro-  
19 vided in the application submitted under this section, and  
20 the expiration date of the renewed license, as provided in  
21 section 103(c)(5).

22 **SEC. 105. REVOCATION OF LICENSE.**

23           (a) IN GENERAL.—If an individual to whom a license  
24 has been issued under this title subsequently becomes a  
25 person who is prohibited by subsection (g) or (n) of section

1 922 of title 18, United States Code, from receiving a fire-  
2 arm—

3 (1) the license is revoked; and

4 (2) the individual shall promptly return the li-  
5 cense to the Attorney General.

6 (b) ADMINISTRATIVE ACTION.—Upon receipt by the  
7 Attorney General of notice that an individual to whom a  
8 license has been issued under this title has become a per-  
9 son described in subsection (a), the Attorney General shall  
10 ensure that the individual promptly returns the license to  
11 the Attorney General.

## 12 **TITLE II—RECORD OF SALE OR** 13 **TRANSFER**

### 14 **SEC. 201. SALE OR TRANSFER REQUIREMENTS FOR QUALI-** 15 **FYING FIREARMS.**

16 Section 922 of title 18, United States Code, as  
17 amended by section 101 of this Act, is amended by adding  
18 at the end the following:

19 “(bb) UNAUTHORIZED SALE OR TRANSFER OF A  
20 QUALIFYING FIREARM.—It shall be unlawful for any per-  
21 son to sell, deliver, or otherwise transfer a qualifying fire-  
22 arm to, or for, any person who is not a licensed importer,  
23 licensed manufacturer, licensed dealer, or licensed col-  
24 lector, or to receive a qualifying firearm from a person  
25 who is not a licensed importer, licensed manufacturer, li-

1 censed dealer, or licensed collector, unless, at the time and  
2 place of the transfer or receipt—

3 “(1) the transferee presents to a licensed dealer  
4 a valid firearm license issued to the transferee—

5 “(A) under title I of Blair Holt’s Firearm  
6 Licensing and Record of Sale Act of 2015; or

7 “(B) pursuant to a State firearm licensing  
8 and record of sale system certified under sec-  
9 tion 602 of Blair Holt’s Firearm Licensing and  
10 Record of Sale Act of 2015 established by the  
11 State in which the transfer or receipt occurs;

12 “(2) the licensed dealer contacts the Attorney  
13 General or the head of the State agency that admin-  
14 isters the certified system described in paragraph  
15 (1)(B), as applicable, and receives notice that the  
16 transferee has been issued a firearm license de-  
17 scribed in paragraph (1) and that the license re-  
18 mains valid; and

19 “(3) the licensed dealer records on a document  
20 (which, in the case of a sale, shall be the sales re-  
21 ceipt) a tracking authorization number provided by  
22 the Attorney General or the head of the State agen-  
23 cy, as applicable, as evidence that the licensed dealer  
24 has verified the validity of the license.”.

1 **SEC. 202. FIREARM RECORDS.**

2 (a) **SUBMISSION OF SALE OR TRANSFER REPORTS.—**

3 Not later than 14 days after the date on which the trans-  
4 fer of a qualifying firearm is processed by a licensed dealer  
5 under section 922(bb) of title 18, United States Code (as  
6 added by section 201 of this Act), the licensed dealer shall  
7 submit to the Attorney General (or, in the case of a li-  
8 censed dealer located in a State that has a State firearm  
9 licensing and record of sale system certified under section  
10 602 of this Act, to the head of the State agency that ad-  
11 ministers that system) a report of that transfer, which  
12 shall include information relating to—

13 (1) the manufacturer of the firearm;

14 (2) the model name or number of the firearm;

15 (3) the serial number of the firearm;

16 (4) the date on which the firearm was received  
17 by the transferee;

18 (5) the number of a valid firearm license issued  
19 to the transferee under title I of this Act; and

20 (6) the name and address of the individual who  
21 transferred the firearm to the transferee.

22 (b) **FEDERAL RECORD OF SALE SYSTEM.—**Not later  
23 than 9 months after the date of the enactment of this Act,  
24 the Attorney General shall establish and maintain a Fed-  
25 eral record of sale system, which shall include the informa-



1 tion included in each report submitted to the Attorney  
2 General under subsection (a).

3 (c) **ELIMINATION OF PROHIBITION ON ESTABLISH-**  
4 **MENT OF SYSTEM OF REGISTRATION.**—Section 926(a) of  
5 title 18, United States Code, is amended by striking the  
6 second sentence.

## 7 **TITLE III—ADDITIONAL** 8 **PROHIBITIONS**

9 **SEC. 301. UNIVERSAL BACKGROUND CHECK REQUIRE-**  
10 **MENT.**

11 Section 922 of title 18, United States Code, as  
12 amended by sections 101 and 201 of this Act, is amended  
13 by adding at the end the following:

14 “(cc) **UNIVERSAL BACKGROUND CHECK REQUIRE-**  
15 **MENT.**—

16 “(1) **REQUIREMENT.**—Except as provided in  
17 paragraph (2), it shall be unlawful for any person  
18 other than a licensed importer, licensed manufac-  
19 turer, licensed dealer, or licensed collector to sell, de-  
20 liver, or otherwise transfer a firearm to any person  
21 other than such a licensee, unless the transfer is  
22 processed through a licensed dealer in accordance  
23 with subsection (t).

24 “(2) **EXCEPTION.**—Paragraph (1) shall not  
25 apply to the infrequent transfer of a firearm by gift,

1 bequest, intestate succession or other means by an  
2 individual to a parent, child, grandparent, or grand-  
3 child of the individual, or to any loan of a firearm  
4 for any lawful purpose for not more than 30 days  
5 between persons who are personally known to each  
6 other.”.

7 **SEC. 302. FAILURE TO MAINTAIN OR PERMIT INSPECTION**  
8 **OF RECORDS.**

9 Section 922 of title 18, United States Code, as  
10 amended by sections 101, 201, and 301 of this Act, is  
11 amended by adding at the end the following:

12 “(dd) **FAILURE TO MAINTAIN OR PERMIT INSPEC-**  
13 **TION OF RECORDS.**—It shall be unlawful for a licensed  
14 manufacturer or a licensed dealer to fail to comply with  
15 section 202 of Blair Holt’s Handgun Licensing and  
16 Record of Sale Act of 2015, or to maintain such records  
17 or supply such information as the Attorney General may  
18 require in order to ascertain compliance with such Act and  
19 the regulations and orders issued under such Act.”.

20 **SEC. 303. FAILURE TO REPORT LOSS OR THEFT OF FIRE-**  
21 **ARM.**

22 Section 922 of title 18, United States Code, as  
23 amended by sections 101, 201, 301, and 302 of this Act,  
24 is amended by adding at the end the following:

1       “(ee) FAILURE TO REPORT LOSS OR THEFT OF  
2 FIREARM.—It shall be unlawful for any person who owns  
3 a qualifying firearm to fail to report the loss or theft of  
4 the firearm to the Attorney General within 72 hours after  
5 the loss or theft is discovered.”.

6 **SEC. 304. FAILURE TO PROVIDE NOTICE OF CHANGE OF AD-**  
7 **DRESS.**

8       Section 922 of title 18, United States Code, as  
9 amended by sections 101, 201, 301, 302, and 303 of this  
10 Act, is amended by adding at the end the following:

11       “(ff) FAILURE TO PROVIDE NOTICE OF CHANGE OF  
12 ADDRESS.—It shall be unlawful for any individual to  
13 whom a firearm license has been issued under title I of  
14 Blair Holt’s Firearm Licensing and Record of Sale Act  
15 of 2015 to fail to report to the Attorney General a change  
16 in the address of that individual within 60 days of that  
17 change of address.”.

18 **SEC. 305. CHILD ACCESS PREVENTION.**

19       Section 922 of title 18, United States Code, as  
20 amended by sections 101, 201, 301, 302, 303, and 304  
21 of this Act, is amended by adding at the end the following:

22       “(gg) CHILD ACCESS PREVENTION.—

23               “(1) DEFINITION OF CHILD.—In this sub-  
24 section, the term ‘child’ means an individual who has  
25 not attained the age of 18 years.

1           “(2) PROHIBITION AND PENALTIES.—Except as  
2 provided in paragraph (3), it shall be unlawful for  
3 any person to keep a loaded firearm, or an unloaded  
4 firearm and ammunition for the firearm, any one of  
5 which has been shipped or transported in interstate  
6 or foreign commerce, within any premises that is  
7 under the custody or control of that person, if—

8           “(A) that person—

9           “(i) knows, or recklessly disregards  
10 the risk, that a child is capable of gaining  
11 access to the firearm; and

12           “(ii) either—

13           “(I) knows, or recklessly dis-  
14 regards the risk, that a child will use  
15 the firearm to cause the death of, or  
16 serious bodily injury (as defined in  
17 section 1365 of this title) to, the child  
18 or any other person; or

19           “(II) knows, or reasonably should  
20 know, that possession of the firearm  
21 by a child is unlawful under Federal  
22 or State law; and

23           “(B) a child uses the firearm and the use  
24 of that firearm causes the death of, or serious  
25 bodily injury to, the child or any other person.

1           “(3) EXCEPTIONS.—Paragraph (2) shall not  
2     apply if—

3           “(A) at the time the child obtained access,  
4     the firearm was secured with a secure gun stor-  
5     age or safety device;

6           “(B) the person is a peace officer, a mem-  
7     ber of the Armed Forces, or a member of the  
8     National Guard, and the child obtains the fire-  
9     arm during, or incidental to, the performance of  
10    the official duties of the person in that capacity;

11          “(C) the child uses the firearm in a lawful  
12    act of self-defense or defense of one or more  
13    other persons; or

14          “(D) the person has no reasonable expecta-  
15    tion, based on objective facts and cir-  
16    cumstances, that a child is likely to be present  
17    on the premises on which the firearm is kept.”.

## 18           **TITLE IV—ENFORCEMENT**

### 19    **SEC. 401. CRIMINAL PENALTIES.**

20           (a) FAILURE TO POSSESS FIREARM LICENSE; FAIL-  
21    URE TO COMPLY WITH QUALIFYING FIREARM SALE OR  
22    TRANSFER REQUIREMENTS; FAILURE TO MAINTAIN OR  
23    PERMIT INSPECTION OF RECORDS.—Section 924(a) of  
24    title 18, United States Code, is amended by adding at the  
25    end the following:

1 “(8) Whoever knowingly violates subsection (aa),  
2 (bb), or (dd) of section 922 shall be fined under this title,  
3 imprisoned not more than 2 years, or both.”

4 (b) FAILURE TO COMPLY WITH UNIVERSAL BACK-  
5 GROUND CHECKS; FAILURE TO TIMELY REPORT LOSS OR  
6 THEFT OF A QUALIFYING FIREARM; FAILURE TO PRO-  
7 VIDE NOTICE OF CHANGE OF ADDRESS.—Section  
8 924(a)(5) of such title is amended by striking “(s) or (t)”  
9 and inserting “(t), (cc), (ee), or (ff)”.

10 (c) CHILD ACCESS PREVENTION.—Section 924(a) of  
11 such title, as amended by subsection (a) of this section,  
12 is amended by adding at the end the following:

13 “(9) Whoever violates section 105(a)(2) of Blair  
14 Holt’s Handgun Licensing and Record of Sale Act of  
15 2015, knowingly or having reason to believe that the per-  
16 son is prohibited by subsection (g) or (n) of section 922  
17 of title 18, United States Code, from receiving a firearm,  
18 shall be fined under this title, imprisoned not more than  
19 10 years, or both.

20 “(10) Whoever violates section 922(gg) shall be fined  
21 under this title, imprisoned not more than 5 years, or  
22 both.”

23 **SEC. 402. REGULATIONS.**

24 (a) IN GENERAL.—The Attorney General shall issue  
25 regulations governing the licensing of possessors of quali-

1 fying firearms and the recorded sale of qualifying fire-  
2 arms, consistent with this Act and the amendments made  
3 by this Act, as the Attorney General determines to be rea-  
4 sonably necessary to reduce or prevent deaths or injuries  
5 resulting from qualifying firearms, and to assist law en-  
6 forcement in the apprehension of owners or users of quali-  
7 fying firearms used in criminal activity.

8 (b) MAXIMUM INTERVAL BETWEEN ISSUANCE OF  
9 PROPOSED AND FINAL REGULATION.—Not later than 120  
10 days after the date on which the Attorney General issues  
11 a proposed regulation under subsection (a) with respect  
12 to a matter, the Attorney General shall issue a final regu-  
13 lation with respect to the matter.

14 **SEC. 403. INSPECTIONS.**

15 In order to ascertain compliance with this Act, the  
16 amendments made by this Act, and the regulations and  
17 orders issued under this Act, the Attorney General may,  
18 during regular business hours, enter any place in which  
19 firearms or firearm products are manufactured, stored, or  
20 held, for distribution in commerce, and inspect those areas  
21 where the products are so manufactured, stored, or held.

22 **SEC. 404. ORDERS.**

23 The Attorney General may issue an order prohibiting  
24 the sale or transfer of any firearm that the Attorney Gen-  
25 eral finds has been transferred or distributed in violation

1 of this Act, an amendment made by this Act, or a regula-  
2 tion issued under this Act.

3 **SEC. 405. INJUNCTIVE ENFORCEMENT.**

4 The Attorney General may bring an action to restrain  
5 any violation of this Act or an amendment made by this  
6 Act in the district court of the United States for any dis-  
7 trict in which the violation has occurred, or in which the  
8 defendant is found or transacts business.

9 **TITLE V—FIREARM INJURY**  
10 **INFORMATION AND RESEARCH**

11 **SEC. 501. DUTIES OF THE ATTORNEY GENERAL.**

12 (a) IN GENERAL.—The Attorney General shall—

13 (1) establish and maintain a firearm injury in-  
14 formation clearinghouse to collect, investigate, ana-  
15 lyze, and disseminate data and information relating  
16 to the causes and prevention of death and injury as-  
17 sociated with firearms;

18 (2) conduct continuing studies and investiga-  
19 tions of firearm-related deaths and injuries;

20 (3) collect and maintain current production and  
21 sales figures for each licensed manufacturer; and

22 (4) conduct a study on the efficacy of firearms  
23 that incorporate technology that prevents their use  
24 by unauthorized users (also known as “smart



1 guns”), in the prevention of unintended firearm  
2 deaths.

3 (b) AVAILABILITY OF INFORMATION.—Periodically,  
4 but not less frequently than annually, the Attorney Gen-  
5 eral shall report to the Congress and make available to  
6 the public a report on the activities of the Attorney Gen-  
7 eral under subsection (a).

8 **TITLE VI—EFFECT ON STATE**  
9 **LAW**

10 **SEC. 601. EFFECT ON STATE LAW.**

11 (a) IN GENERAL.—This Act and the amendments  
12 made by this Act may not be construed to preempt any  
13 provision of the law of any State or political subdivision  
14 of that State, or prevent a State or political subdivision  
15 of that State from enacting any provision of law regulating  
16 or prohibiting conduct with respect to firearms, except to  
17 the extent that the provision of law is inconsistent with  
18 any provision of this Act or an amendment made by this  
19 Act, and then only to the extent of the inconsistency.

20 (b) RULE OF INTERPRETATION.—A provision of  
21 State law is not inconsistent with this Act or an amend-  
22 ment made by this Act if the provision imposes a regula-  
23 tion or prohibition of greater scope or a penalty of greater  
24 severity than a corresponding prohibition or penalty im-  
25 posed by this Act or an amendment made by this Act.

1 **SEC. 602. CERTIFICATION OF STATE FIREARM LICENSING**  
2 **SYSTEMS AND STATE FIREARM RECORD OF**  
3 **SALE SYSTEMS.**

4 Upon a written request of the chief executive officer  
5 of a State, the Attorney General may certify—

6 (1) a firearm licensing system established by a  
7 State, if State law requires the system to satisfy the  
8 requirements applicable to the Federal firearm li-  
9 censing system established under title I; or

10 (2) a firearm record of sale system established  
11 by a State, if State law requires the head of the  
12 State agency that administers the system to submit  
13 to the Federal firearm record of sale system estab-  
14 lished under section 202(b) a copy of each report  
15 submitted to the head of the agency under section  
16 202(a), within 7 days after receipt of the report.

17 **TITLE VII—RELATIONSHIP TO**  
18 **OTHER LAW**

19 **SEC. 701. SUBORDINATION TO ARMS EXPORT CONTROL**  
20 **ACT.**

21 In the event of any conflict between any provision of  
22 this Act or an amendment made by this Act, and any pro-  
23 vision of the Arms Export Control Act (22 U.S.C. 2751),  
24 the provision of the Arms Export Control Act shall con-  
25 trol.

1     **TITLE VIII—INAPPLICABILITY**

2     **SEC. 801. INAPPLICABILITY TO GOVERNMENTAL AUTHORITIES.**  
3                     **TIES.**

4             This Act and the amendments made by this Act shall  
5 not apply to any department or agency of the United  
6 States, of a State, or of a political subdivision of a State,  
7 or to any official conduct of any officer or employee of  
8 such a department or agency.

9             **TITLE IX—EFFECTIVE DATE**

10    **SEC. 901. EFFECTIVE DATE OF AMENDMENTS.**

11             The amendments made by this Act shall take effect  
12 1 year after the date of the enactment of this Act.

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