Calendar No. 501

117th CONGRESS 2d Session



[Report No. 117-158]

To improve recreation opportunities on, and facilitate greater access to, Federal public land, and for other purposes.

IN THE SENATE OF THE UNITED STATES

NOVEMBER 18, 2021

Mr. MANCHIN (for himself and Mr. BARRASSO) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

September 21, 2022

Reported by Mr. MANCHIN, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

- To improve recreation opportunities on, and facilitate greater access to, Federal public land, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be eited as the

5 <u>"Outdoor Recreation Act"</u>.

1 (b) TABLE OF CONTENTS.—The table of contents for

2 this Act is as follows:

See. 1. Short title; table of contents.

Sec. 2. Definitions.

TITLE I-INCREASING RECREATION OPPORTUNITIES

- See. 101. Permit relief.
- Sec. 102. Planning and managing for recreation.
- Sec. 103. Forest Service climbing guidance.
- Sec. 104. Target shooting ranges.

TITLE II—IMPROVING RECREATION OPPORTUNITIES

- See. 201. Broadband internet connectivity at recreation sites.
- See. 202. Federal land and aquatic resource activities assistance.
- Sec. 203. Improved recreation visitation data.
- See. 204. Travel management.

TITLE III—INVESTING IN RECREATION INFRASTRUCTURE AND RURAL COMMUNITIES

- Sec. 301. Gateway communities.
- Sec. 302. Forest Service conservation finance partnerships.
- See. 303. Availability of Federal land infrastructure during shoulder seasons.
- Sec. 304. Public-private partnerships to modernize campgrounds on Federal land.

3 SEC. 2. DEFINITIONS.

- 4 In this Act:
- 5 (1) FEDERAL LAND.—The term "Federal land"
- 6 means—
- 7 (A) land under the jurisdiction of the See-
- 8 retary; and
- 9 (B) National Forest System land.
- 10 (2) INDIAN TRIBE.—The term "Indian Tribe"
- 11 has the meaning given the term in section 4 of the
- 12 Indian Self-Determination and Education Assistance
- 13 Act (25 U.S.C. 5304).

1	(3) SECRETARIES.—The term "Secretaries"
2	means each of—
3	(A) the Secretary; and
4	(B) the Secretary of Agriculture.
5	(4) SECRETARY.—The term "Secretary" means
6	the Secretary of the Interior.
7	(5) Secretary concerned.—The term "Sec-
8	retary concerned" means—
9	(A) the Secretary, with respect to land
10	under the jurisdiction of the Secretary; or
11	(B) the Secretary of Agriculture, with re-
12	spect to National Forest System land.
10	TITLE I—INCREASING
13	
13 14	RECREATION OPPORTUNITIES
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14	RECREATION OPPORTUNITIES
14 15	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section,
14 15 16	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section,
14 15 16 17	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section, the term "youth group" means any of the following that
14 15 16 17 18	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section, the term "youth group" means any of the following that serves individuals not older than 25 years of age:
14 15 16 17 18 19	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section, the term "youth group" means any of the following that serves individuals not older than 25 years of age: (1) A nonprofit organization.
 14 15 16 17 18 19 20 	RECREATION OPPORTUNITIES SEC. 101. PERMIT RELIEF. (a) DEFINITION OF YOUTH GROUP.—In this section, the term "youth group" means any of the following that serves individuals not older than 25 years of age: (1) A nonprofit organization. (2) A youth service organization.
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existing picnic area, the Secretary concerned may not re quire an outfitter or guide serving fewer than 40 clients
 to obtain a permit to access that site.

4 (c) STUDY ON ACCESS FOR YOUTH GROUPS TO FED5 ERAL LAND AND PERMITS.—

6 (1) IN GENERAL.—Not later than 4 years after
7 the date of enactment of this Act, the Secretaries
8 shall—

9 (A) conduct a study on impediments relat-10 ing to permitting that are hindering the ability 11 of youth groups to access and recreate on Fed-12 eral land; and

13 (B) submit to the Committee on Energy 14 and Natural Resources of the Senate and the 15 Committee on Natural Resources of the House 16 of Representatives a report that describes the 17 findings of the study under subparagraph (A). 18 (2) TEMPORARY PERMITS AND DE MINIMIS USE 19 PERMITS.—For purposes of the study conducted 20 under paragraph (1)(A), for the 4-year period begin-21 ning on the date that is 1 year before the date of 22 enactment of this Act, the Secretaries shall-

23 (A) assess the frequency and appropriate 24 ness of the issuance of temporary permits or

1	other special recreation permits for youth
2	groups on Federal land;
3	(B) assess the quantity of requests made
4	by youth groups to access a publicly accessible
5	site on a unit of the National Forest System,
6	Federal land administered by the Bureau of
7	Reclamation, or Federal land administered by
8	the Bureau of Land Management;
9	(C) provide any recommendations to facili-
10	tate and streamline access and recreation by
11	youth groups; and
12	(D) consider any implications regarding
13	the health and safety of participants and liabil-
14	ity exposure of the Secretaries and the youth
15	groups.
16	(d) Voluntary Return of Surplus Service
17	DAYS
18	(1) IN GENERAL.—The Secretary concerned
19	shall establish a program to allow a permittee issued
20	a special recreation permit for a public land unit to
21	voluntarily and temporarily return to the Secretary
22	concerned 1 or more service days, to be made avail-
23	able to any other existing or potential permittee.
24	(2) EFFECT.—The return of surplus service
25	days shall not affect future-year special recreation

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1	permits or the number of service days available to
2	the permittee in future years.
3	SEC. 102. PLANNING AND MANAGING FOR RECREATION.
4	(a) POLICY.—
5	(1) IN GENERAL.—It is the policy of the Fed-
6	eral Government to foster and encourage recreation
7	on Federal land, consistent with—
8	(A) the multiple-use mission of the applica-
9	ble Federal land management agency; and
10	(B) the laws applicable to specific areas of
11	Federal land.
12	(2) Administration.—The Secretary con-
13	cerned shall carry out the policy described in para-
14	graph (1) in administering programs and activities
15	authorized by law.
16	(b) Definition of Land Management Plan.—In
17	this section, the term "land management plan" means-
18	(1) a land use plan prepared by the Secretary
19	pursuant to section 202 of the Federal Land Policy
20	and Management Act of 1976 (43 U.S.C. 1712);
21	and
22	(2) a land management plan prepared by the
23	Forest Service for a unit of the National Forest
24	Service pursuant to section 6 of the Forest and

Rangeland Renewable Resources Planning Act of
1974 (16 U.S.C. 1604).
(c) INVENTORY AND ASSESSMENT.
(1) In GENERAL.—In developing or revising a
land management plan, the Secretary concerned
shall conduct, using public outreach, an inventory
and assessment of recreation resources for the Fed-
eral land subject to the land management plan.
(2) Unique recreation values.—An inven-
tory and assessment conducted under paragraph (1)

11 shall recognize-

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12 (A) any unique recreation values and uses of each landscape that make a landscape, or a 13 14 portion of a landscape, desirable for a par-15 ticular type of recreation opportunity; and

16 (\mathbf{B}) points of concentrated by use 17 recreationists.

18 (3) INVENTORY.—The inventory under para-19 graph (1) shall identify and list recreation resources 20 by-

21 (A) type of recreation and type of natural 22 or manmade recreation infrastructure;

23 (B) to the extent available, the level and 24 demographics of use of the recreation resource 25 as of the date of the inventory; and

1	(C) any trend relating to recreation oppor-
2	tunities or use.
3	(4) Assessment.—For any recreation resource
4	inventoried under paragraph (1), the Secretary con-
5	cerned shall assess—
6	(A) the level of demand for the recreation
7	resource;
8	(B) the maintenance needs of, and ex-
9	penses necessary to administer, the recreation
10	resource;
11	(C) the benefits of current and projected
12	future recreation use, including to the local
13	economy;
14	(D) the impacts of current and projected
15	future recreation use on—
16	(i) natural, cultural, and other re-
17	sources; and
18	(ii) other authorized uses and activi-
19	ties on the Federal land subject to the land
20	management plan; and
21	(E) the suitability for developing, expand-
22	ing, or enhancing the recreation resource.
23	(d) Future Recreation Needs and Manage-
24	MENT.

1	(1) FUTURE NEEDS.—Based on the inventory
2	and assessment under subsection (c)(1), the See-
3	retary concerned shall—
4	(A) consider future recreation needs;
5	(B) identify underutilized locations that
6	are suitable for developing, expanding, or en-
7	hancing recreation use; and
8	(C) select additional high-value recreation
9	resources at which to encourage recreation use.
10	(2) SAVINGS CLAUSE.—The Secretary con-
11	cerned shall manage any high-value recreation re-
12	source identified under paragraph (1)(C) in a man-
13	ner that—
13 14	ner that— (A) is consistent with applicable law;
-	
14	(A) is consistent with applicable law;
14 15	(A) is consistent with applicable law;(B) recognizes other uses and activities in
14 15 16	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource;
14 15 16 17	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including
14 15 16 17 18	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including adjacent landowners and individuals or entities
14 15 16 17 18 19	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including adjacent landowners and individuals or entities with existing permits and leases; and
14 15 16 17 18 19 20	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including adjacent landowners and individuals or entities with existing permits and leases; and (D) protects and enhances the recreation
14 15 16 17 18 19 20 21	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including adjacent landowners and individuals or entities with existing permits and leases; and (D) protects and enhances the recreation values of the high-value recreation resource.
14 15 16 17 18 19 20 21 22	 (A) is consistent with applicable law; (B) recognizes other uses and activities in the area of the high-value recreation resource; (C) seeks input from the public, including adjacent landowners and individuals or entities with existing permits and leases; and (D) protects and enhances the recreation values of the high-value recreation resource. (3) FORECASTS.—In developing or revising a

1	would change under the desired future conditions
2	identified in the applicable land management plan:
3	(A) The number of visitors to the respec-
4	tive unit of Federal land.
5	(B) The maintenance needs of, and the ex-
6	penses necessary to administer, the recreation
7	resources on the respective unit of Federal land.
8	(C) The benefits of recreation use, includ-
9	ing to the local economy.
10	(D) The impacts of recreation use on—
11	(i) natural, cultural, or other re-
12	sources; and
13	(ii) other authorized uses and activi-
13 14	(ii) other authorized uses and activi- ties on the Federal land subject to the land
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14	ties on the Federal land subject to the land
14 15	ties on the Federal land subject to the land management plan.
14 15 16	ties on the Federal land subject to the land management plan. SEC. 103. FOREST SERVICE CLIMBING GUIDANCE.
14 15 16 17	ties on the Federal land subject to the land management plan. SEC. 103. FOREST SERVICE CLIMBING GUIDANCE. (a) FINDINGS.—Congress finds that—
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14 15 16 17 18 19	ties on the Federal land subject to the land management plan. SEC. 103. FOREST SERVICE CLIMBING GUIDANCE. (a) FINDINGS.—Congress finds that— (1) recreational climbing in wilderness areas on National Forest System land is being managed in-
 14 15 16 17 18 19 20 	ties on the Federal land subject to the land management plan. SEC. 103. FOREST SERVICE CLIMBING GUIDANCE. (a) FINDINGS.—Congress finds that— (1) recreational elimbing in wilderness areas on National Forest System land is being managed in- consistently; and
 14 15 16 17 18 19 20 21 	ties on the Federal land subject to the land management plan. SEC. 103. FOREST SERVICE CLIMBING GUIDANCE. (a) FINDINGS.—Congress finds that— (1) recreational climbing in wilderness areas on National Forest System land is being managed in- consistently; and (2) recreational climbing is a legitimate and ap-

1	(A) the Wilderness Act (16 U.S.C. 1131 et
2	seq.);
3	(B) other applicable laws (including regu-
4	lations); and
5	(C) any reasonable terms and conditions
6	that are determined to be necessary by the See-
7	retary of Agriculture.
8	(b) CLIMBING GUIDANCE IN WILDERNESS.—Not
9	later than 18 months after the date of enactment of this
10	Act, the Secretary of Agriculture shall issue guidance on
11	climbing management for National Forest System land,
12	including the placement, maintenance, or removal of fixed
13	anchors and the appropriate use of other equipment in
14	designated wilderness areas on National Forest System
15	land under the Wilderness Act (16 U.S.C. 1131 et seq.).
16	(c) Public Notice and Comment.—Prior to taking
17	any significant management action affecting recreational
18	elimbing on National Forest System land, the Secretary
19	of Agriculture shall provide the public with notice and an
20	opportunity to comment on the proposed action.
21	SEC. 104. TARGET SHOOTING RANGES.

(a) DEFINITION OF DESIGNATED SHOOTING
RANGE.—In this section, the term "designated shooting
range" means a developed and managed area on Federal
land that is designed and operated specifically for the pur-

poseful discharge of legal firearms, firearms training,
 archery, or other associated activities.
 LEDURTRUCKTION OF DESIGNATION (MAGENER)

3 (b) IDENTIFICATION OF DESIGNATED SHOOTING
4 RANGE.—

5 (1) IN GENERAL.—The Secretaries shall iden-6 tify a suitable location for, and construct, designated 7 shooting ranges on National Forest System land and 8 public land administered by the Bureau of Land 9 Management for the public to use for recreational 10 target shooting.

11 (2) MINIMUM NUMBER OF RANGES.—To the
12 maximum extent practicable—

13 (A) the Secretary of Agriculture shall en14 sure that each National Forest has not fewer
15 than 1 designated shooting range; and

16 (B) the Secretary shall ensure each Bu17 reau of Land Management district has not
18 fewer than 1 designated shooting range.

19 (3) REQUIREMENTS.—A designated shooting
20 range under paragraph (1)—

21 (A)(i) shall be able to accommodate rifles,
22 pistols, and shotguns; and

23 (ii) may accommodate archery;

24 (B) shall include—

10
(i) significantly modified landscapes,
including berms, buffer distances, or other
public safety designs or features;
(ii) a designated firing line; and
(iii) benches; and
(C) may include—
(i) shade structures;
(ii) trash containers;
(iii) restrooms; and
(iv) any other features that the See-
retary concerned determines to be nec-
essary.
(c) Requirements.—
(1) EXISTING USE.—The Secretaries, in co-
operation with the entities described in subsection
(d), shall—
(A) consider the proximity of areas fre-
quently used by recreational shooters when
identifying a suitable location for a designated
shooting range; and
(B) ensure a designated shooting range
would not impact a non-Federal target shooting
range, including a target shooting range located
on private land.

1	(2) CLOSURES.—Except in emergency situa-
2	tions, the Secretary concerned shall seek to ensure
3	that a designated shooting range, or an equivalent
4	shooting range adjacent to a National Forest or Bu-
5	reau of Land Management district, is available to
6	the public prior to closing Federal land to rec-
7	reational shooting.
8	(d) COOPERATION.—In carrying out this section, the
9	Secretaries shall cooperate, as applicable, with—
10	(1) local and Tribal governments;
11	(2) nonprofit organizations;
12	(3) State fish and wildlife agencies;
13	(4) shooting clubs;
14	(5) Federal advisory councils relating to hunt-
15	ing and shooting sports;
16	(6) nongovernmental organizations that, as of
17	the date of enactment of this Act, are signatories to
18	the memorandum of understanding entitled "Federal
19	
19	Lands Hunting, Fishing, and Shooting Sports
20	Lands Hunting, Fishing, and Shooting Sports Roundtable Memorandum of Understanding'' and
20	Roundtable Memorandum of Understanding" and
20 21	Roundtable Memorandum of Understanding" and signed by the Forest Service and the Bureau of
20 21 22	Roundtable Memorandum of Understanding" and signed by the Forest Service and the Bureau of Land Management on August 17, 2006;

1	(8) the public.
2	(c) RESTRICTIONS.—
3	(1) IN GENERAL.—The management of a des-
4	ignated shooting range shall be subject to such con-
5	ditions as the Secretary concerned determines are
6	necessary for the safe, responsible use of—
7	(A) the designated shooting range; and
8	(B) the adjacent resources.
9	(2) FEES.—The Secretary concerned may not
10	require a user to pay a fee to use a designated
11	shooting range established under this section.
12	(f) ANNUAL REPORTS.—Not later than 1 year after
13	the date of enactment of this Act and annually thereafter,
14	the Secretaries shall submit to the Committee on Energy
15	and Natural Resources of the Senate and the Committee
16	on Natural Resources of the House of Representatives a
17	report describing the progress made with respect to the
18	implementation of this section.
19	TITLE II—IMPROVING
20	RECREATION OPPORTUNITIES
21	SEC. 201. BROADBAND INTERNET CONNECTIVITY AT
22	RECREATION SITES.
23	(a) IN GENERAL.—The Secretary and the Chief of
24	the Forest Service shall enter into an agreement with the
25	Administrator of the Rural Utilities Service to install or

construct broadband internet infrastructure at recreation
 sites on Federal land to establish broadband internet
 connectivity—

4 (1) subject to the availability of appropriations;
5 and

6 (2) consistent with applicable law.

7 (b) IDENTIFICATION.—Not later than 1 year after 8 the date of enactment of this Act, and annually thereafter, 9 the Secretary and the Chief of the Forest Service, in co-10 ordination with States, shall make publically available-11 (1) a list of the highest priority recreation sites 12 on Federal land that lack broadband internet; and 13 (2) an estimate of the cost to equip each of 14 those sites with broadband internet infrastructure.

(c) PRIORITIES.—In selecting recreation sites for the
list described in subsection (b)(1), the Secretary and the
Chief of the Forest Service shall give priority to recreation
sites—

19 (1) at which broadband internet infrastructure
20 has not been constructed by traditional utilities due
21 to—

22 (A) geographic challenges; or

23 (B) the location having an insufficient
24 number of permanent residents, despite high
25 seasonal or daily visitation levels; or

1	(2) that are located in an economically dis-
2	tressed county that could benefit significantly from
3	developing the outdoor recreation economy of the
4	county.
5	SEC. 202. FEDERAL LAND AND AQUATIC RESOURCE ACTIVI-
6	TIES ASSISTANCE.
7	(a) DEFINITIONS.—In this section:
8	(1) Aquatic nuisance species task
9	FORCE.—The term "Aquatic Nuisance Species Task
10	Force" means the Aquatic Nuisance Species Task
11	Force established by section 1201(a) of the Non-
12	indigenous Aquatic Nuisance Prevention and Control
13	Act of 1990 (16 U.S.C. 4721(a)).
14	(2) Federal land and water.—The term
15	"Federal land and water" means Federal land and
16	water operated and maintained by the Bureau of
17	Land Management or the National Park Service, as
18	applicable.
19	(3) INSPECTION.—The term "inspection"
20	means an inspection to prevent and respond to bio-
21	logical invasions of an aquatic ecosystem.
22	(4) PARTNER.—The term "partner" means—
23	(A) a Reclamation State;
24	(B) an Indian Tribe in a Reelamation
25	State;

1	(C) an applicable nonprofit organization in
2	a Reclamation State; or
3	(D) a unit of local government in a Rec-
4	lamation State.
5	(5) Reclamation state.
6	(A) IN GENERAL.—The term "Reclamation
7	State" means any State in which a Bureau of
8	Reclamation reservoir is located.
9	(B) INCLUSIONS.—The term "Reclamation
10	State" includes any of the States of—
11	(i) Alaska;
12	(ii) Arizona;
13	(iii) California;
14	(iv) Colorado;
15	(v) Idaho;
16	(vi) Kansas;
17	(vii) Montana;
18	(viii) Nebraska;
19	(ix) Nevada;
20	(x) New Mexico;
21	(xi) North Dakota;
22	(xii) Oklahoma;
23	(xiii) Oregon;
24	(xiv) South Dakota;
25	(xv) Texas;

1	(xvi) Utah;
2	(xvii) Washington; and
3	(xviii) Wyoming.

4 (b) AUTHORITY OF BUREAU OF LAND MANAGEMENT
5 AND NATIONAL PARK SERVICE WITH RESPECT TO CER6 TAIN AQUATIC RESOURCE ACTIVITIES ON FEDERAL LAND
7 AND WATER.—

8 (1) IN GENERAL.—The Secretary may inspect 9 and decontaminate watercraft entering and leaving 10 Federal land and water located within a river basin 11 that contains a Bureau of Reclamation water 12 project.

13 (2) REQUIREMENTS.—The Secretary, acting
14 through the Director of the Bureau of Land Man15 agement and the Director of the National Park
16 Service, shall—

17 (A) in carrying out an inspection under
18 paragraph (1), coordinate with 1 or more part19 ners;

20(B) consult with the Aquatic Nuisance21Species Task Force to identify potential im-22provements in the detection and management of23invasive species on Federal land and water; and24(C) to the maximum extent practicable, in-25spect watercraft in a manner that minimizes

1	disruptions to public access for boating and
2	recreation in noncontaminated watercraft.
3	(3) PARTNERSHIPS.—The Secretary, acting
4	through the Director of the Bureau of Land Man-
5	agement and the Director of the National Park
6	Service, may enter into a partnership to provide
7	technical assistance to a partner—
8	(A) to carry out an inspection or decon-
9	tamination of watercraft; or
10	(B) to establish an inspection and decon-
11	tamination station for watercraft.
12	(c) Grant Program for Reclamation States
12	
12	FOR WATERCRAFT INSPECTION AND DECONTAMINATION
13	FOR WATERCRAFT INSPECTION AND DECONTAMINATION STATIONS.
13	
13 14	Stations.—
13 14 15	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION
13 14 15 16	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria-
 13 14 15 16 17 	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria- tions, the Secretary, acting through the Commis-
 13 14 15 16 17 18 	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria- tions, the Secretary, acting through the Commis- sioner of Reclamation, shall establish a competitive
 13 14 15 16 17 18 19 	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria- tions, the Secretary, acting through the Commis- sioner of Reclamation, shall establish a competitive grant program to provide grants to partners to con-
 13 14 15 16 17 18 19 20 	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria- tions, the Secretary, acting through the Commis- sioner of Reclamation, shall establish a competitive grant program to provide grants to partners to con- duct inspections and decontamination of watercraft
 13 14 15 16 17 18 19 20 21 	STATIONS.— (1) WATERCRAFT INSPECTION IN RECLAMATION STATES.—Subject to the availability of appropria- tions, the Secretary, acting through the Commis- sioner of Reclamation, shall establish a competitive grant program to provide grants to partners to con- duct inspections and decontamination of watercraft in reservoirs operated and maintained by the Sec-

1	(2) Cost share.—The Federal share of the
2	cost of a grant under paragraph (1), including per-
3	sonnel costs, shall not exceed 75 percent.
4	(3) STANDARDS.—Before awarding a grant
5	under paragraph (1), the Secretary shall determine
6	that the project is technically and financially fea-
7	sible.
8	(4) COORDINATION.—In carrying out this sub-
9	section, the Secretary shall coordinate with—
10	(A) each of the Reelamation States;
11	(B) affected Indian Tribes; and
12	(C) the Aquatic Nuisance Species Task
13	Force.
13 14	Force. SEC. 203. IMPROVED RECREATION VISITATION DATA.
14	SEC. 203. IMPROVED RECREATION VISITATION DATA.
14 15	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a
14 15 16 17	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system
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14 15 16 17 18	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system for public recreation to provide accurate, real-time visita- tion data, at a site-specific level and in a consistent man-
14 15 16 17 18 19	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system for public recreation to provide accurate, real-time visita- tion data, at a site-specific level and in a consistent man- ner, with respect to Federal land managed by each of—
 14 15 16 17 18 19 20 	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system for public recreation to provide accurate, real-time visita- tion data, at a site-specific level and in a consistent man- ner, with respect to Federal land managed by each of— (1) the Chief of the Forest Service;
 14 15 16 17 18 19 20 21 	 SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system for public recreation to provide accurate, real-time visitation data, at a site-specific level and in a consistent manner, with respect to Federal land managed by each of—(1) the Chief of the Forest Service; (2) the Director of the Bureau of Land Man-
 14 15 16 17 18 19 20 21 22 	SEC. 203. IMPROVED RECREATION VISITATION DATA. (a) IN GENERAL.—The Secretaries shall establish a single visitation data management and modeling system for public recreation to provide accurate, real-time visita- tion data, at a site-specific level and in a consistent man- ner, with respect to Federal land managed by each of— (1) the Chief of the Forest Service; (2) the Director of the Bureau of Land Man- agement;

1	(5) the Director of the United States Fish and
2	Wildlife Service; and
3	(6) the Commissioner of Reclamation.
4	(b) Third-Party Providers and Partners.—For
5	purposes of carrying out this section, the Secretary con-
6	cerned shall coordinate or contract with private sector
7	partners, including—
8	(1) technology companies;
9	(2) mapping companies;
10	(3) experts in data science, analytics, and oper-
11	ations research; or
12	(4) data companies.
13	(c) INTERFACE.—The Secretaries shall coordinate
14	with trade associations, State outdoor recreation offices,
15	offices of tourism, and local outdoor recreation marketing
16	organizations to design and deploy, for purposes of mak-
17	ing data available under subsection (a), the optimum user
18	interface that balances ease of use by the public with the
19	available resources of the Secretaries.
20	(d) Smart Phone Technology.—The Secretaries
21	and any partner described in subsection (b) may make use
22	of smart phone technology for purposes of making data
23	available under subsection (a).
24	(e) PRIVACY CLAUSE.—Nothing in this section pro-
25	vides authority to the Secretaries—

1	(1) to monitor or record the movements of a
2	visitor to Federal land;
3	(2) to restrict, interfere with, or monitor a pri-
4	vate communication of a visitor to Federal land;
5	(3) to take possession of any documents, data,
6	or other personal effects of a visitor to Federal land;
7	O ľ
8	(4) to collect—
9	(A) information from owners of land adja-
10	cent to Federal land; or
11	(B) information on non-Federal land.
12	(f) CATEGORIES OF USE.—To the maximum extent
13	practicable, the Secretaries shall categorize the data col-
14	lected under subsection (a) by recreational activity.
15	(g) Limitation.—Information or data collected
16	under this section shall be limited only to actual recreation
17	visitation information for recreation sites managed by the
18	Secretary concerned.
19	(h) REPORT.—Not later than January 1, 2024, and
20	annually thereafter, the Secretaries shall publish on a
21	website of the Secretaries a report that describes the an-
22	nual visitation of each unit of Federal land, including, to
23	the maximum extent practicable, visitation categorized by
24	recreational activity.

1 SEC. 204. TRAVEL MANAGEMENT.

2 (a) IN GENERAL.—The Secretaries shall—

3 (1) prioritize finalizing travel management 4 planning activities of the Bureau of Land Manage-5 ment and the Forest Service, as applicable, including 6 evaluating and designating as open, limited, or 7 elosed applicable Federal land areas or routes, 8 roads, trails, or staging areas on applicable Federal 9 land for nonmotorized or motorized use, including 10 for over-snow vehicles; and

11 (2) not later than 5 years after the date of en-12 actment of this Act, develop a ground transportation linear feature or motor vehicle use map and over-13 14 snow vehicle use map for each district administered 15 by the Bureau of Land Management and each unit 16 of the National Forest System, in a printed and 17 publically available format that is compliant with the 18 format for geographic information systems.

23 (2) may evaluate and alter an existing designa24 tion for applicable Federal land areas or routes,
25 roads, trails, or staging areas on applicable Federal

1	land in accordance with applicable laws (including
2	regulations);
3	(3) shall consider—
4	(A) the protection of the resources of the
5	Federal land;
6	(B) the promotion of the safety of the
7	users of the Federal land;
8	(C) the minimization of conflicts among
9	various uses of the Federal land; and
10	(D) other designation criteria or route op-
11	tions developed by the Secretaries at the local
12	level, such as seasonal restrictions, temporary
13	or seasonal access, minimization of impacts to
14	wildlife, and other appropriate criteria or op-
15	tions;
16	(4) shall increase—
17	(Λ) multiple-use recreation opportunities;
18	and
19	(B) opportunities for nonmotorized and
20	motorized access and experiences on Federal
21	land;
22	(5) shall coordinate with States, local govern-
23	ments, Indian Tribes, other stakeholders, adjoining
24	landowners, businesses that use the features on Fed-
25	eral land, and the public; and

(6) shall update any travel management plan
 that was finalized before the date that is 15 years
 before the date of enactment of this Act.

4 (c) RULEMAKING.—The Secretaries may revise exist5 ing regulations to implement this section.

6 (d) EFFECT.—Nothing in this section limits or re7 stricts—

8 (1) emergency access use or the administrative 9 use of the Federal land by the Secretary concerned 10 by motorized or nonmotorized means, including any 11 use or activity necessary to carry out terms and con-12 ditions associated with an authorized permit, lease, 13 or contract with respect to the Federal land; or

14 (2) any other motorized or nonmotorized use or
15 activity on the Federal land that is authorized on
16 the applicable Federal land, as determined by the
17 Secretary concerned.

18 (e) REPORT. Not later than 3 years after the date 19 of enactment of this Act, the Secretaries shall submit to 20 the Committee on Energy and Natural Resources of the 21 Senate and the Committee on Natural Resources of the 22 House of Representatives a report that describes the 23 progress of the Secretaries in carrying out this section.

TITLE III—INVESTING IN RECRE ATION INFRASTRUCTURE AND RURAL COMMUNITIES

4 SEC. 301. GATEWAY COMMUNITIES.

(a) IN GENERAL.—The Secretary of Agriculture (act-5 ing through the Administrator of the Rural Business-Co-6 operative Service), in coordination with the Secretary and 7 8 the Secretary of Commerce, shall provide to businesses in rural communities that are adjacent to recreation destina-9 10 tions (including recreation destinations on Federal land) the assistance described in subsection (b) to establish, op-11 12 erate, or expand infrastructure to accommodate and manage sustainable visitation, including hotels, campgrounds, 13 14 and restaurants.

15 (b) ASSISTANCE.—The Secretary of Agriculture may 16 provide assistance under subsection (a) through the use 17 of existing, or the establishment of new, entrepreneur and 18 vocational training programs, technical assistance pro-19 grams, low-interest business loan programs, and loan 20 guarantee programs.

21 SEC. 302. FOREST SERVICE CONSERVATION FINANCE PART-

- 22 NERSHIPS.
- 23 (a) FINDINGS.—Congress finds that—

1	(1) innovative funding models are an appro-
2	priate way to develop and maintain recreation infra-
3	structure on Federal land; and
4	(2) in carrying out this section, the Secretary of
5	Agriculture should build on the successes of the Bai-
6	leys Mountain Bike Trail System project on the
7	Wayne National Forest, which was designed specifi-
8	cally to make Athens County, Ohio, a more popular
9	recreation destination.
10	(b) DEFINITIONS.—In this section:
11	(1) Conservation partner.—The term "con-
12	servation partner" means—
13	(A) a private nonprofit, for-profit, or chari-
14	table entity or other person; or
15	(B) a unit of State, local, or Tribal govern-
16	ment.
17	(2) INDEPENDENT EVALUATOR.—The term
18	"independent evaluator" means an individual or en-
19	tity, including an institution of higher education,
20	that is selected by the Secretary of Agriculture, in
21	consultation with a conservation partner, to make
22	the determinations and prepare the reports required
23	under subsection (f).
24	(3) PROJECT.—The term "project" means 1 or
25	more activities conducted on National Forest System

land, or on other land if the activities would benefit
 National Forest System land, to enhance a rec reational opportunity for which the Secretary of Ag riculture has approved a record of decision, decision
 notice, or decision memo.

6 (4) PROJECT AGREEMENT.—The term "project 7 agreement" means a cooperative agreement, a mu-8 tual benefit agreement, or a contract, as appro-9 priate, executed by the Secretary of Agriculture and 10 a project broker or a conservation partner in accord-11 ance with applicable law.

12 (5) PROJECT BROKER.—The term "project
13 broker" means a nonprofit or for-profit intermediary
14 that assists in establishing or implementing a project
15 agreement.

(e) ESTABLISHMENT OF PILOT PROGRAM.—The Secretary of Agriculture shall establish a pilot program in accordance with this section to carry out 1 or more projects
that are financed by conservation partners.

20 (d) PROJECT AGREEMENTS.

(1) IN GENERAL. Notwithstanding the Act of
June 30, 1914 (commonly known as the "Cooperative Funds Act") (16 U.S.C. 498), or subtitle C of
title XX of the Social Security Act (42 U.S.C.
1397n et seq.), in carrying out the pilot program

1	under this section, the Secretary of Agriculture may
2	enter into a project agreement with a conservation
3	partner or a project broker under which the con-
4	servation partner or project broker agrees to pay for
5	all or part of a project.
6	(2) TERM.—The term of a project agreement
7	shall be not longer than 20 years.
8	(3) Size Limitation.—The Secretary of Agri-
9	culture may not enter into a project agreement
10	under the pilot program under this section for a
11	project valued at more than \$10,000,000.
12	(4) Structure of Agreements.—Notwith-
13	standing any other provision of law, funds may be
14	exchanged between non-Federal parties under a
15	project agreement, if—
16	(Λ) the project agreement uses an innova-
17	tive funding model, such as pay-for-perform-
18	ance, or pay-for-success, under which payments
19	are paid when specified recreation-related out-
20	comes are met; and
21	(B) an independent evaluator determines
22	pursuant to subsection (f) that the outcome
23	specified in the project agreement has been
24	met.

1	(5) Maintenance and decommissioning.—A
2	project agreement shall—
3	(A) include a plan for maintaining any
4	capital improvement made as part of a project
5	after the date on which the project is com-
6	pleted; and
7	(B) specify the party that will be respon-
8	sible for decommissioning the improvements as-
9	sociated with the project—
10	(i) at the end of the useful life of the
11	improvements; or
12	(ii) if the project fails.
13	(6) ELIGIBLE PAYMENTS.—Under a project
14	agreement, a conservation partner, a project broker,
15	or the Secretary of Agriculture shall agree to pay to
16	the other party to the project agreement any of the
17	following:
18	(A) A percentage of the estimated value of
19	the outcomes achieved by the applicable project.
20	(B) A percentage of the estimated cost
21	savings to the conservation partner or the Sec-
22	retary of Agriculture as a result of the project.
23	(C) A percentage of the enhanced revenue
24	to the conservation partner or the Secretary of
25	Agriculture as a result of the project.

1	(D) The cost of the project.
2	(7) Cost-share.—Subject to the availability of
3	appropriations, the Secretary of Agriculture may
4	only contribute funding for a project if—
5	(A) the Secretary of Agriculture dem-
6	onstrates the project will provide a cost savings
7	to the United States; and
8	(B) the contribution of the Secretary of
9	Agriculture is in an amount equal to less than
10	50 percent of the total cost of the project.
11	(8) Consultants.—Subject to the availability
12	of appropriations, the Secretary of Agriculture may
13	hire a contractor—
14	(A) to conduct a feasibility analysis of a
15	proposed project; or
16	(B) to assist in the formation or evaluation
17	of a proposed project.
18	(e) Projects.
19	(1) IN GENERAL.—All or any portion of a
20	project may be implemented by—
21	(A) the Secretary of Agriculture; or
22	(B) a conservation partner or third party,
23	subject to the conditions that—

1	(i) the Secretary of Agriculture shall
2	approve the implementation by the con-
3	servation partner or third party; and
4	(ii) the implementation shall be in ac-
5	cordance with applicable law.
6	(2) Relation to land and resource man-
7	AGEMENT PLANS.—A project carried out under this
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	section shall be consistent with any applicable land
9	and resource management plan developed under sec-
10	tion 6 of the Forest and Rangeland Renewable Re-
11	sources Planning Act of 1974 (16 U.S.C. 1604).
12	(3) Ownership.
13	(A) IN GENERAL.—Each project shall be
14	vested to the United States.
15	(B) TREATMENT.—The carrying out of
16	any action for a project does not provide any
17	right to any party to a project agreement.
18	(4) Potential conflicts.—Before approving
19	a project under this section, the Secretary of Agri-
20	culture shall consider and seek to avoid potential
21	conflicts (including economic competition) with an
22	existing authorization.
23	(f) Independent Evaluations.—
24	(1) Progress reports.—An independent eval-
25	uator shall submit to the Secretary of Agriculture

and each party to the relevant project agreement a written report—

3 (A) by not later than 2 years after the
4 date on which a project agreement is executed,
5 and not less frequently than once every 2 years
6 thereafter, summarizing the progress that has
7 been made in achieving each outcome specified
8 in the project agreement; and

9 (B) before the first scheduled outcome pay-10 ment date, and each subsequent payment date, 11 summarizing the results of the evaluation con-12 ducted to determine whether an outcome pay-13 ment should be made, together with information 14 relating to the factors contributing to the con-15 servation partner achieving, or failing to 16 achieve, an outcome.

17 (2) FINAL REPORT.—Not later than 180 days 18 after the date on which a project is completed, the 19 applicable independent evaluator shall submit to the 20 Secretary of Agriculture and each party to the rel-21 evant project agreement a written report that in-22 cludes—

23 (A) an evaluation of the effects of the
24 project with respect to each outcome specified
25 in the project agreement; and

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1	(B) a determination of whether the con-
2	servation partner has met each outcome speci-
3	fied in the project agreement.
4	(g) Termination of Project Agreements.—The
5	Secretary of Agriculture may unilaterally terminate a
6	project agreement, in whole or in part, for any program
7	year beginning after the program year during which the
8	Secretary of Agriculture provides to each party to the
9	project agreement a notice of the termination.
10	(h) DURATION OF PILOT PROGRAM.—
11	(1) SUNSET.—The authority to enter into
12	project agreements under this section terminates on
13	September 30, 2032.
14	(2) SAVINGS CLAUSE.—Nothing in paragraph
15	(1) affects any project agreement entered into by the
16	Secretary of Agriculture pursuant to this section be-
17	fore the date described in that paragraph.
18	SEC. 303. AVAILABILITY OF FEDERAL LAND INFRASTRUC-
19	TURE DURING SHOULDER SEASONS.
20	(a) COORDINATION.—The Secretaries shall consult
21	and coordinate with outdoor recreation-related businesses
22	operating on or adjacent to Federal land, State offices of
23	outdoor recreation, local destination marketing organiza-
24	tions, Indian Tribes, local governments, and institutions
25	of higher education—

1	(1) to better understand trends with respect to
2	visitors to the Federal land;
3	(2) to coordinate with outdoor recreation mar-
4	keting campaigns; and
5	(3) to better understand—
6	(A) the effect of seasonal closures of areas
7	of, or infrastructure on, Federal land on out-
8	door recreation opportunities, adjacent busi-
9	nesses, and local tax revenue; and
10	(B) opportunities to extend the period of
11	time during which areas of, or infrastructure
12	on, Federal land are open to the public to in-
13	crease outdoor recreation opportunities and as-
14	sociated revenues for businesses and local gov-
15	ernments.
16	(b) Availability of Infrastructure.—The See-
17	retaries shall make efforts to make infrastructure avail-
18	able to accommodate increased visitation to the Federal
19	land during shoulder seasons—
20	(1) to extend the outdoor recreation season and
21	the duration of income to gateway communities; and
22	(2) to provide more opportunities to visit re-
23	sources on Federal land to reduce crowding during
24	peak seasons.
25	(c) AGREEMENTS.

1	(1) In GENERAL.—The Secretaries may enter
2	into agreements with businesses, local governments,
3	or other entities to share the cost of additional ex-
4	penses necessary to extend the period of time during
5	which an area of, or infrastructure on, Federal land
6	is made open to the public.
7	(2) IN-KIND CONTRIBUTIONS.—The Secretaries
8	may accept in-kind contributions of goods and serv-
9	ices provided by businesses, local governments, or
10	other entities for purposes of paragraph (1).
11	SEC. 304. PUBLIC-PRIVATE PARTNERSHIPS TO MODERNIZE
10	
12	CAMPGROUNDS ON FEDERAL LAND.
12 13	(a) In General.—The Secretaries shall establish a
13	(a) IN GENERAL.—The Secretaries shall establish a
13 14 15	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may
13 14 15	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of
13 14 15 16	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of
 13 14 15 16 17 	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of structures and improvements), management, and mainte-
 13 14 15 16 17 18 	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of structures and improvements), management, and mainte- nance by the private entity of a campground, in existence
 13 14 15 16 17 18 19 	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of structures and improvements), management, and mainte- nance by the private entity of a campground, in existence on the date of enactment of this Act, on Federal land,
 13 14 15 16 17 18 19 20 	(a) IN GENERAL.—The Secretaries shall establish a pilot program under which the Secretary concerned may enter into an agreement with a private entity providing for capital improvements (including the construction of structures and improvements), management, and mainte- nance by the private entity of a campground, in existence on the date of enactment of this Act, on Federal land, subject to the requirements of this section.

24 under subsection (a) in—

1	(1) a unit of the National Forest System in
2	each region of the National Forest System; and
3	(2) Federal land administered by the Bureau of
4	Land Management in not fewer than 5 States in
5	which the Bureau of Land Management administers
6	Federal land.
7	(c) Requirements.—
8	(1) PLANS.—Before entering into an agreement
9	under subsection (a), the private entity shall submit
10	to the Secretary concerned a development plan
11	that—
12	(Λ) describes investments in the camp-
13	ground to be made by the private entity during
14	the first 3 years of the agreement;
15	(B) describes annual maintenance spend-
16	ing for each year of the agreement; and
17	(C) includes any other terms and condi-
18	tions determined to be necessary by the Sec-
19	retary concerned.
20	(2) AGREEMENTS.—An agreement entered into
21	under subsection (a) shall—
22	(A) be for a term of not more than 30
23	years;
24	(B) require that, not later than 3 years
25	after the date on which the Secretary concerned

enters into an agreement the private entity expend, or place in an escrow account for expenditure, for the construction or improvement of structures and infrastructure relating to the operation of, or access to, the applicable campground, not less than \$2,000,000, or a specified percentage, as determined by the Secretary concerned, of the anticipated receipts for the period of the agreement; (C) require the private entity to maintain the campground facility and any associated in-

the campground facility and any associated infrastructure designated by the Secretary concerned in a manner acceptable to the Secretary
concerned and the private entity;

15 (D) include any terms and conditions that 16 the Secretary concerned determines to be nee-17 essary for a recreational special use permit 18 issued under section 7 of the Act of April 24, 19 1950 (commonly known as the "Granger-Thye 20 Act") (64 Stat. 84, chapter 97; 16 U.S.C. 21 580d), including the payment described in sub-22 paragraph (E);

23 (E) provide for payment to the Federal
24 Government of a fee consistent with a special
25 use permit under section 7 of the Act of April

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1	24, 1950 (commonly known as the "Granger-
2	Thye Act") (64 Stat. 84, chapter 97; 16 U.S.C.
3	580d), including a fee offset agreement for
4	work to be performed that is separate from
5	maintaining the campground facility and any
6	associated infrastructure designated by the Sec-
7	retary concerned, if determined to be appro-
8	priate by the Secretary concerned, on consider-
9	ation of the probable value to the private entity
10	of the rights provided by the agreement, taking
11	into account the capital invested by, and obliga-
12	tions of, the private entity under the agreement;
13	(F) include provisions that state—
14	(i) the private entity shall obtain no
15	property interest pursuant to the expendi-
16	tures of the private entity, as required by
17	the agreement; and
18	(ii) all structures and improvements
19	constructed by the private entity under the
20	agreement shall be the property of the
21	United States; and
22	(G) be subject to any other terms and con-
23	ditions determined to be necessary by the See-
24	retary concerned.

1 (d) FEE RETENTION.—A fee or revenue shared with 2 the Secretary concerned under an agreement authorized 3 by this section shall be available for expenditure by the 4 Secretary concerned for recreation-related purposes on the 5 unit of Federal land at which the fee or revenue is col-6 lected, without further appropriation.

7 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 8 (a) SHORT TITLE.—This Act may be cited as the
 9 "America's Outdoor Recreation Act of 2022".
- 10 (b) TABLE OF CONTENTS.—The table of contents for
- 11 this Act is as follows:

Sec. 1. Short title; table of contents. Sec. 2. Definitions.

TITLE I—OUTDOOR RECREATION AND INFRASTRUCTURE

Subtitle A—Declaration of Policy

Sec. 111. Congressional declaration of policy.

Subtitle B—Public Recreation on Federal Recreational Lands and Waters

- Sec. 121. Biking on long-distance bike trails.
- Sec. 122. Forest Service climbing guidance.
- Sec. 123. Designated target shooting ranges.

Subtitle C—Improving Recreation Infrastructure

- Sec. 131. Broadband internet connectivity at developed recreation sites.
- Sec. 132. Extension of seasonal recreation opportunities.
- Sec. 133. Gateway communities.
- Sec. 134. Parking opportunities for Federal recreational lands and waters.
- Sec. 135. Travel management.
- Sec. 136. Public-private partnerships to modernize federally-owned campgrounds, resorts, cabins, and visitor centers on Federal recreational lands and waters.
- Sec. 137. Forest Service pay-for-performance projects.

Subtitle D—Engagement

- Sec. 141. Identifying opportunities for recreation.
- Sec. 142. Federal Interagency Council on Outdoor Recreation.
- Sec. 143. Informing the public of access closures.
- Sec. 144. Improved recreation visitation data.

- Sec. 145. Monitoring for improved recreation decisionmaking.
- Sec. 146. Access for servicemembers and veterans.
- Sec. 147. Increasing youth recreation visits to Federal land.

TITLE II—AMENDMENTS TO THE FEDERAL LANDS RECREATION ENHANCEMENT ACT

- Sec. 201. Short title.
- Sec. 202. Definitions.
- Sec. 203. Special recreation permits and fees.
- Sec. 204. Online collection of certain recreation fees.
- Sec. 205. Online purchases and establishment of a digital version of America the Beautiful—the National Parks and Federal Recreational Lands Passes.
- Sec. 206. Availability of Federal, State, and local recreation passes.
- Sec. 207. Use of special recreation permit fee revenue.
- Sec. 208. Permanent authorization.

TITLE III—SPECIAL RECREATION PERMITS FOR OUTFITTING AND GUIDING

Subtitle A—Administration of Special Recreation Permits for Outfitting and Guiding

- Sec. 311. Permit administration.
- Sec. 312. Forest Service and Bureau of Land Management transitional special recreation permits for outfitting and guiding.
- Sec. 313. Surrender of unused visitor-use days.
- Sec. 314. Permit reviews.
- Sec. 315. Adjustment of allocated visitor-use days.

Subtitle B-Additional Provisions Relating to Special Recreation Permits

- Sec. 321. Permitting process improvements.
- Sec. 322. Service First Initiative and multijurisdictional trips.
- Sec. 323. Permit flexibility.
- Sec. 324. Liability.
- Sec. 325. Cost recovery reform.
- Sec. 326. Permit relief for picnic areas.
- Sec. 327. Interagency report on special recreation permits for underserved communities.

Subtitle C-Effect

Sec. 331. Effect.

TITLE IV—MISCELLANEOUS PROVISIONS

- Sec. 401. Filming and still photography within the National Park System and on other Federal land.
- Sec. 402. Volunteer enhancement program.
- Sec. 403. Cape and antler preservation enhancement.
- Sec. 404. Federal land and water aquatic resource activities assistance.
- Sec. 405. Amendments to the Modernizing Access to Our Public Land Act.
- Sec. 406. Outdoor Recreation Legacy Partnership Program.
- Sec. 407. Recreation budget crosscut.

2 In this Act:

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3 (1)COMMERCIAL USE AUTHORIZATION.—The 4 term "commercial use authorization" means a com-5 mercial use authorization to provide services to visi-6 tors to units of the National Park System under sub-7 chapter II of chapter 1019 of title 54, United States 8 Code. 9 (2) Federal land management agency.—The 10 term "Federal land management agency" has the 11 meaning given the term in section 802 of the Federal 12 Lands Recreation Enhancement Act (16 U.S.C. 13 6801). 14 (3)Federal RECREATIONAL LANDS AND 15 WATERS.—The term "Federal recreational lands and 16 waters" has the meaning given the term in section 802 of the Federal Lands Recreation Enhancement 17 18 Act (16 U.S.C. 6801). 19 (4) INDIAN TRIBE.—The term "Indian Tribe" 20 has the meaning given the term in section 4 of the In-21 dian Self-Determination and Education Assistance 22 Act (25 U.S.C. 5304). 23 (5) Recreation service provider.—The term 24 "recreation service provider" has the meaning given 25 the term in section 802 of the Federal Lands Recre-

1	ation Enhancement Act (16 U.S.C. 6801) (as amend-
2	ed by section 202(9)).
3	(6) Secretaries.—The term "Secretaries"
4	means each of—
5	(A) the Secretary; and
6	(B) the Secretary of Agriculture.
7	(7) SECRETARY.—The term "Secretary" means
8	the Secretary of the Interior.
9	(8) Secretary concerned.—The term "Sec-
10	retary concerned" means—
11	(A) the Secretary, with respect to land
12	under the jurisdiction of the Secretary; or
13	(B) the Secretary of Agriculture, with re-
14	spect to land managed by the Forest Service.
15	(9) Special recreation permit.—The term
16	"special recreation permit" has the meaning given the
17	term in section 802 of the Federal Lands Recreation
18	Enhancement Act (16 U.S.C. 6801) (as amended by
19	section 202(10)).
20	(10) VISITOR-USE DAY.—The term "visitor-use
21	day" means a visitor-use day, user day, launch, or
22	other metric used by the Secretary concerned for pur-
23	poses of authorizing use under a special recreation
24	permit.

TITLE I—OUTDOOR RECREATION AND INFRASTRUCTURE Subtitle A—Declaration of Policy

4 SEC. 111. CONGRESSIONAL DECLARATION OF POLICY.

5 Congress declares that it is the policy of the Federal 6 Government to foster and encourage recreation on Federal 7 recreational lands and waters, to the extent consistent with 8 the laws applicable to specific areas of Federal recreational 9 lands and waters, including multiple-use mandates and 10 land management planning requirements.

Subtitle B—Public Recreation on Federal Recreational Lands and Waters

14 SEC. 121. BIKING ON LONG-DISTANCE BIKE TRAILS.

(a) DEFINITION OF LONG-DISTANCE BIKE TRAIL.—In
this section, the term 'long-distance bike trail' means a
continuous route, consisting of 1 or more trails or rightsof-way, that—

- (1) is not less than a total of 80 miles in length
 on Federal recreational lands and waters:
- 21 (2) to the maximum extent practicable, makes
 22 use of existing trails;
- 23 (3) is composed generally of a consistent type of
 24 trail;

1	(4) may be used for mountain biking,
2	bikepacking, road biking, bicycle touring, or gravel
3	biking; and
4	(5) may include short connections by way of a
5	road or highway.
6	(b) Long-distance Bike Trails on Federal Rec-
7	REATIONAL LANDS AND WATERS.—
8	(1) Identification of long-distance bike
9	TRAILS.—Subject to paragraph (2), the Secretaries
10	shall—
11	(A) identify not fewer than 10 long-distance
12	bike trails, consistent with management require-
13	ments for the Federal recreational lands and
14	waters identified, that make use of trails and
15	roads in existence on the date of enactment of
16	this Act; and
17	(B)(i) identify not fewer than 10 areas in
18	which there is an opportunity to develop or com-
19	plete long-distance bike trails, consistent with the
20	management requirements for the Federal rec-
21	reational lands and waters identified;
22	(ii) coordinate with stakeholders on the fea-
23	sibility of, and identifying any resources nec-
24	essary for, completing the development of the
25	trails identified under clause (i); and

(iii) incorporate existing applicable re search and planning decisions in carrying out
 this section.

4 (2) CONFLICT AVOIDANCE WITH OTHER USES.—
5 Before identifying a trail or road as a long-distance
6 bike trail under paragraph (1), the Secretary con7 cerned shall ensure that the identification of the long8 distance bike trail would not conflict with an existing
9 use of the trail or road, including horseback riding or
10 use by pack and saddle stock.

(3) MAPS, SIGNAGE, AND PROMOTIONAL MATERIALS.—For any long-distance bike trail identified
under paragraph (1), the Secretary concerned may
publish and distribute maps, install signage, and
issue promotional materials.

16 (4) GEOGRAPHIC REPRESENTATION.—To the ex17 tent practicable, the Secretary concerned shall seek to
18 identify long-distance bike trails and areas for the de19 velopment or completion of long-distance bike trails
20 under paragraph (1) in a geographically equitable
21 manner.

(5) REPORT.—Not later than 2 years after the
date of enactment of this Act, the Secretaries, in partnership with interested organizations, shall prepare

1	and publish a report that lists the long-distance bike
2	trails identified under paragraph (1).
3	SEC. 122. FOREST SERVICE CLIMBING GUIDANCE.
4	(a) Climbing Guidance in Wilderness.—
5	(1) IN GENERAL.—Not later than 18 months
6	after the date of enactment of this Act, the Secretary
7	of Agriculture shall issue guidance on climbing man-
8	agement in designated wilderness areas on National
9	Forest System land that recognizes the appropriate-
10	ness of the allowable activities described in paragraph
11	(2) in the designated wilderness areas, if the allowable
12	activities are undertaken in accordance with—
13	(A) the Wilderness Act (16 U.S.C. 1131 et
14	seq.);
15	(B) other applicable laws (including regula-
16	tions); and
17	(C) any terms and conditions that are de-
18	termined to be necessary by the Secretary of Ag-
19	riculture.
20	(2) Allowable activities.—The allowable ac-
21	tivities referred to in paragraph (1) are—
22	(A) recreational climbing;
23	(B) the placement, use, and maintenance of
24	fixed anchors; and

1	(C) the use of other equipment necessary for
2	recreational climbing.

3 (b) PUBLIC NOTICE AND COMMENT.—Prior to taking
4 any significant management action affecting the allowable
5 activities described in subsection (a)(2) on National Forest
6 System land, the Secretary of Agriculture shall provide the
7 public with notice and an opportunity to comment on the
8 proposed action.

9 SEC. 123. DESIGNATED TARGET SHOOTING RANGES.

10 (a) DEFINITION OF DESIGNATED TARGET SHOOTING 11 RANGE.—In this section, the term "designated target shoot-12 ing range" means a developed and managed area that is 13 designed and operated by the Forest Service or the Bureau 14 of Land Management specifically for the purposeful dis-15 charge of legal firearms, firearms training, archery, or other 16 associated activities.

17 (b) IDENTIFICATION OF DESIGNATED TARGET SHOOT18 ING RANGES.—

19 (1) IN GENERAL.—The Secretaries shall identify
20 a suitable location for, and construct, designated tar21 get shooting ranges on Federal recreational lands and
22 waters administered by the Chief of the Forest Service
23 and Federal recreational lands and waters adminis24 tered by the Director of the Bureau of Land Manage-

1	ment for the public to use for recreational target
2	shooting.
3	(2) Minimum number of designated target
4	shooting ranges.—To the maximum extent prac-
5	ticable and where the Secretary concerned determines
6	that the use is consistent with applicable law and the
7	applicable land use plan—
8	(A) the Secretary of Agriculture shall ensure
9	that each National Forest has not fewer than 1
10	designated target shooting range; and
11	(B) the Secretary shall ensure each Bureau
12	of Land Management district has not fewer than
13	1 designated target shooting range.
14	(3) Requirements.—A designated target shoot-
15	ing range under paragraph (1)—
16	(A)(i) shall be able to accommodate rifles,
17	pistols, and shotguns; and
18	(ii) may accommodate archery;
19	(B) shall include—
20	(i) significantly modified landscapes,
21	including berms, buffer distances, or other
22	public safety designs or features;
23	(ii) a designated firing line; and
24	(iii) benches; and
25	(C) may include—

1	(i) shade structures;
2	(ii) trash containers;
3	(iii) restrooms; and
4	(iv) any other features that the Sec-
5	retary concerned determines to be necessary.
6	(c) Requirements.—
7	(1) EXISTING USE.—The Secretaries, in coopera-
8	tion with the entities described in subsection (d),
9	shall—
10	(A) consider the proximity of areas fre-
11	quently used by recreational shooters when iden-
12	tifying a suitable location for a designated target
13	shooting range; and
14	(B) ensure a designated target shooting
15	range would not impact a target shooting range
16	operated or maintained by a non-Federal entity,
17	including a target shooting range located on pri-
18	vate land.
19	(2) CLOSURES.—Except in emergency situations,
20	the Secretary concerned shall seek to ensure that a
21	designated target shooting range, or an equivalent
22	shooting range adjacent to a National Forest or Bu-
23	reau of Land Management district, is available to the
24	public prior to closing Federal recreational lands and
25	waters administered by the Chief of the Forest Service

2 to momentional chapting in accordance	with section
2 to recreational shooting, in accordance	section section
3 4103 of the John D. Dingell, Jr. Conser	rvation, Man-
4 agement, and Recreation Act (16 U.S.C.	7913).
5 (d) CONSULTATIONS.—	
6 (1) IN GENERAL.—In carrying out	t this section,
7 the Secretaries shall consult, as applicab	le, with—
8 (A) local and Tribal governme	nts;
9 (B) nonprofit or nongovernment	ntal organiza-
10 tions, including organizations that	t are signato-
11 ries to the memorandum of unders	standing enti-
12 tled "Federal Lands Hunting,	Fishing, and
13 Shooting Sports Roundtable Mer	norandum of
14 Understanding" and signed by the	Forest Service
15 and the Bureau of Land Manageme	ent on August
16 17, 2006;	
17 (C) State fish and wildlife age	ncies;
18 (D) shooting clubs;	
19 (E) Federal advisory council	ls relating to
20 <i>hunting and shooting sports;</i>	
21 (F) individuals or entities we	ith authorized
22 leases or permits in an area under	consideration
23 for a designated target shooting ram	ge;
(G) State and local offices of	outdoor recre-
25 <i>ation; and</i>	

1	(H) the public.
2	(2) PARTNERSHIPS.—The Secretaries may—
3	(A) coordinate with an entity described in
4	paragraph (1) to assist with the construction,
5	operation, and maintenance of a designated tar-
6	get shooting range; and
7	(B) explore opportunities to leverage fund-
8	ing to maximize non-Federal investment in the
9	construction, operation, and maintenance of a
10	designated target shooting range.
11	(3) Recreation and public purposes act.—
12	The Secretary concerned may consider a designated
13	target shooting range that is located on land trans-
14	ferred pursuant to the Act of June 14, 1926 (com-
15	monly known as the "Recreation and Public Purposes
16	Act") (44 Stat. 741, chapter 578; 43 U.S.C. 869 et
17	seq.) as a designated target shooting range on Federal
18	recreational lands and waters administered by the
19	Chief of the Forest Service or the Director of the Bu-
20	reau of Land Management for the purposes of sub-
21	section $(b)(2)$.
22	(e) Restrictions.—
23	(1) IN GENERAL.—The management of a des-
24	ignated target shooting range shall be subject to such

1	conditions as the Secretary concerned determines are
2	necessary for the safe, responsible use of—
3	(A) the designated target shooting range;
4	and
5	(B) the adjacent resources.
6	(2) FEES.—The Secretary concerned may not re-
7	quire a user to pay a fee to use a designated target
8	shooting range established under this section.
9	(f) Applicability.—
10	(1) IN GENERAL.—This section (including the re-
11	striction under subsection $(e)(2)$, shall only apply
12	only to the minimum number of designated target
13	shooting ranges at each National Forest or Bureau of
14	Land Management district established under sub-
15	section $(b)(2)$.
16	(2) Additional designated target shooting
17	RANGES.—In the case of a National Forest or a Bu-
18	reau of Land Management district that has more
19	than the minimum number of designated target shoot-
20	ing ranges required under subsection (b)(2), any des-
21	ignated target shooting range at the National Forest
22	or Bureau of Land Management district, as applica-
23	ble, that exceeds the minimum number may, but is
24	not required to, comply with this section.

(g) ANNUAL REPORTS.—Not later than 1 year after
 the date of enactment of this Act and annually thereafter
 through fiscal year 2032, the Secretaries shall submit to the
 Committee on Energy and Natural Resources of the Senate
 and the Committee on Natural Resources of the House of
 Representatives a report describing the progress made with
 respect to the implementation of this section.

8 Subtitle C—Improving Recreation 9 Infrastructure

10 SEC. 131. BROADBAND INTERNET CONNECTIVITY AT DE-11VELOPED RECREATION SITES.

12 (a) IN GENERAL.—The Secretary and the Chief of the 13 Forest Service shall enter into an agreement with the Ad-14 ministrator of the Rural Utilities Service to foster the in-15 stallation or construction of broadband internet infrastruc-16 ture at developed recreation sites on Federal recreational 17 lands and waters to establish broadband internet 18 connectivity—

19 (1) subject to the availability of appropriations;20 and

21 (2) in accordance with applicable law.

(b) IDENTIFICATION.—Not later than 2 years after the
date of enactment of this Act, and annually thereafter
through fiscal year 2032, the Secretary and the Chief of the

1	Forest Service, in coordination with States and local com-
2	munities, shall make publicly available—
3	(1) a list of the highest priority developed recre-
4	ation sites, as determined under subsection (c), on
5	Federal recreational lands and waters that lack
6	broadband internet; and
7	(2) an estimate of the cost to equip each of those
8	sites with broadband internet infrastructure.
9	(c) PRIORITIES.—In selecting developed recreation
10	sites for the list described in subsection (b)(1), the Secretary
11	and the Chief of the Forest Service shall give priority to
12	developed recreation sites—
13	(1) at which broadband internet infrastructure
14	has not been constructed due to—
15	(A) geographic challenges; or

- 16 (B) the location having an insufficient
 17 number of nearby permanent residents, despite
 18 high seasonal or daily visitation levels; or
- (2) that are located in an economically distressed
 county that could benefit significantly from developing the outdoor recreation economy of the county.

1	SEC. 132. EXTENSION OF SEASONAL RECREATION OPPOR-
2	TUNITIES.
3	(a) Definition of Seasonal Closure.—In this sec-
4	tion, the term "seasonal closure" means any period during
5	which—
6	(1) a unit of Federal recreational lands and
7	waters, or a portion of a unit of Federal recreational
8	lands and waters, is closed to the public for a contin-
9	uous period of not less than 30 days; and
10	(2) permitted or allowable recreational activities,
11	which provide an economic benefit, including off-sea-
12	son or winter-season tourism, are not taking place
13	at—
14	(A) the unit of Federal recreational lands
15	and waters; or
16	(B) a portion of a unit of Federal rec-
17	reational lands and waters.
18	(b) COORDINATION.—The Secretaries shall consult and
19	coordinate with multiple outdoor recreation-related busi-
20	nesses operating on or adjacent to a unit of Federal rec-
21	reational lands and waters, State offices of outdoor recre-
22	ation, local destination marketing organizations, applicable
23	trade organizations, nonprofit organizations, Indian
24	Tribes, local governments, and institutions of higher edu-

25 cation—

1	(1) to better understand trends with respect to
2	visitors to the unit of Federal recreational lands and
3	waters;
4	(2) to solicit input from, and provide informa-
5	tion for, outdoor recreation marketing campaigns;
6	and
7	(3) to better understand—
8	(A) the effect of seasonal closures of areas of,
9	or infrastructure on, units of Federal rec-
10	reational lands and waters on outdoor recreation
11	opportunities, adjacent businesses, and local tax
12	revenue; and
13	(B) opportunities to extend the period of
14	time during which areas of, or infrastructure on,
15	units of Federal recreational lands and waters
16	are open to the public to increase outdoor recre-
17	ation opportunities and associated revenues for
18	businesses and local governments.
19	(c) Availability of Infrastructure.—
20	(1) IN GENERAL.—The Secretaries shall make ef-
21	forts to make infrastructure available to accommodate
22	increased visitation to units of Federal recreational
23	lands and waters during periods that are at or before
24	the beginning or at or after the end of traditional sea-
25	sonal closures—

1	(A) to extend the outdoor recreation season
2	and the duration of income to gateway commu-
3	nities; and
4	(B) to provide more opportunities to visit
5	resources on units of Federal recreational lands
6	and waters to reduce crowding during peak sea-
7	sons.
8	(2) INCLUSIONS.—Efforts described in paragraph
9	(1) may include—
10	(A) the addition of a facility at the unit of
11	Federal recreational lands and waters; or
12	(B) the improvement of access to or on the
13	unit of Federal recreational lands and waters.
14	(d) Agreements.—
15	(1) IN GENERAL.—The Secretaries may enter
16	into agreements with businesses, local governments, or
17	other entities to share the cost of additional expenses
18	necessary to extend the period of time during which
19	an area of, or infrastructure on, a unit of Federal
20	recreational lands and waters is made open to the
21	public.
22	(2) IN-KIND CONTRIBUTIONS.—The Secretaries
23	may accept in-kind contributions of goods and serv-
24	ices provided by businesses, local governments, or
25	other entities for purposes of paragraph (1).

1 SEC. 133. GATEWAY COMMUNITIES.

(a) DEFINITION OF GATEWAY COMMUNITY.—In this
section, the term "gateway community" means a community that serves as an entry point or is adjacent to a recreation destination on Federal recreational lands and waters
or non-Federal land at which there is consistently high, in
the determination of the Secretaries, seasonal or year-round
visitation.

9 (b) ASSESSMENT OF IMPACTS AND NEEDS IN GATEWAY
10 COMMUNITIES.—Using existing funds available to the Sec11 retaries, the Secretaries—

12 (1) shall collaborate with State and local govern-13 ments, Indian Tribes, housing authorities, applicable 14 trade associations, nonprofit organizations, and other relevant stakeholders to identify needs and economic 15 16 impacts in gateway communities, including— 17 (A) housing shortages; 18 (B) demands on existing municipal infra-19 structure; 20 (C) accommodation and management of 21 sustainable visitation: and 22 (D) the expansion and diversification of vis-23 itor experiences by bolstering the visitation at— 24 (i) underutilized locations, as identi-25 fied under section 141(c)(1)(B), on nearby 26 Federal recreational lands and waters: or

1	(ii) lesser-known recreation sites, as
2	identified under section $144(b)(1)(B)$, on
3	nearby land managed by a State agency or
4	a local agency; and
5	(2) may address a need identified under para-
6	graph (1) by—
7	(A) providing financial or technical assist-
8	ance to a gateway community under an existing
9	program;
10	(B) entering into a lease, right-of-way, or
11	easement, in accordance with applicable laws; or
12	(C) issuing an entity referred to in para-
13	graph (1) a special use permit (other than a spe-
14	cial recreation permit), in accordance with ap-
15	plicable laws.
16	(c) Technical and Financial Assistance to Busi-
17	NESSES.—
18	(1) IN GENERAL.—The Secretary of Agriculture
19	(acting through the Administrator of the Rural Busi-
20	ness-Cooperative Service), in coordination with the
21	Secretary and the Secretary of Commerce, shall pro-
22	vide to businesses in gateway communities the assist-
23	ance described in paragraph (2) to establish, operate,
24	or expand infrastructure to accommodate and manage

sustainable visitation, including hotels, campgrounds,
 and restaurants.

3 (2) ASSISTANCE.—The Secretary of Agriculture
4 may provide assistance under paragraph (1) through
5 the use of existing, or the establishment of new, entre6 preneur and vocational training programs, technical
7 assistance programs, low-interest business loan pro8 grams, and loan guarantee programs.

9 (d) PARTNERSHIPS.—In carrying out this section, the 10 Secretaries may, in accordance with applicable laws, enter 11 into a public-private partnership, cooperative agreement, 12 memorandum of understanding, or similar agreement with 13 a gateway community or a business in a gateway commu-14 nity.

15 SEC. 134. PARKING OPPORTUNITIES FOR FEDERAL REC-16REATIONAL LANDS AND WATERS.

17 (a) IN GENERAL.—The Secretaries shall seek to in18 crease parking opportunities for persons recreating on Fed19 eral recreational lands and waters—

20 (1) in accordance with existing laws; and

21 (2) in a manner that does not increase mainte22 nance obligations on Federal recreational lands and
23 waters.

24 (b) AUTHORITY.—To supplement the quantity of park25 ing spaces available at units of Federal recreational lands

and waters on the date of enactment of this Act, the Secre taries may—

3 (1) enter into a public-private partnership for
4 parking opportunities on non-Federal land;

5 (2) lease non-Federal land for parking opportu6 nities; or

7 (3) provide alternative transportation systems
8 for a unit of Federal recreational lands and waters.
9 SEC. 135. TRAVEL MANAGEMENT.

10 (a) TRAVEL MANAGEMENT PLANS.—The Secretary 11 concerned shall seek to have, not later than 5 years after 12 the date of enactment of this Act, in a printed and publicly 13 available format that is compliant with the format for geo-14 graphic information systems—

(1) for each district administered by the Director
of the Bureau of Land Management, a ground transportation linear feature; and

18 (2) for each unit of the National Forest System,
19 a motor vehicle use map.

(b) OVER-SNOW VEHICLE-USE MAPS.—The Secretary
concerned shall seek to have, not later than 10 years after
the date of enactment of this Act, in a printed and publicly
available format that is compliant with the format for geographic information systems, an over-snow vehicle use map
for each unit of Federal recreational lands and waters ad-

ministered by the Chief of the Forest Service or Director
 of the Bureau of Land Management that has adequate
 snowfall for over-snow vehicle use to occur.

4 (c) OUT-OF-DATE PLANS AND MAPS.—Not later than
5 20 years after the date on which the Secretary concerned
6 adopted or reviewed, through public notice and comment,
7 a travel management plan or map described in subsection
8 (a) or (b), the Secretary concerned shall review, through
9 public notice and comment, and update, as necessary, the
10 applicable travel management plan or map.

(d) MOTORIZED AND NONMOTORIZED ACCESS.—The
Secretaries shall seek to create additional opportunities, as
appropriate, for motorized and nonmotorized access and experiences on Federal recreational lands and waters administered by the Chief of the Forest Service or the Director
of the Bureau of Land Management.

17 SEC. 136. PUBLIC-PRIVATE PARTNERSHIPS TO MODERNIZE

18FEDERALLY-OWNEDCAMPGROUNDS,RE-19SORTS, CABINS, AND VISITOR CENTERS ON20FEDERALRECREATIONALLANDSAND21WATERS.

(a) IN GENERAL.—The Secretaries shall establish a
pilot program under which the Secretary concerned may
enter into an agreement with or issue a land use authorization to a private entity that provides for the private entity

to make capital improvements (including the construction 1 of structures and improvements) to, and to operate and 2 3 maintain, a federally-owned campground, resort, cabin, or 4 visitor center in existence on the date of enactment of this 5 Act on Federal recreational lands and waters administered 6 by the Chief of the Forest Service or Director of the Bureau 7 of Land Management, subject to the requirements of this 8 section, regardless of whether the private entity holds, on 9 the date of enactment of this Act, an authorization to be 10 a concessionaire for the relevant campground, resort, cabin, 11 or visitor center.

12 (b) MINIMUM NUMBER OF AGREEMENTS OR LAND USE 13 AUTHORIZATIONS.—Not later than 3 years after the date 14 of enactment of this Act, the Secretary concerned, with the 15 consent of an affected holder of an authorization to be a 16 concessionaire for the campground, resort, cabin, or visitor 17 center, if applicable, shall enter into at least 1 agreement 18 or land use authorization under subsection (a) in—

(1) a unit of the National Forest System in each
region of the National Forest System; and

(2) Federal recreational lands and waters administered by the Director of the Bureau of Land
Management in not fewer than 5 States in which the
Bureau of Land Management administers Federal
recreational lands and waters.

1 (c) REQUIREMENTS.—

2 3	(1) DEVELOPMENT PLANS.—Before entering into an agreement or issuing a land use authorization
	an agreement or issuing a land use authorization
4	
4	under subsection (a), the private entity shall submit
5	to the Secretary concerned a development plan that—
6	(A) describes investments in the camp-
7	ground, resort, cabin, or visitor center to be
8	made by the private entity during the first 3
9	years of the agreement or land use authorization;
10	(B) describes annual maintenance spending
11	for each year of the agreement or land use au-
12	thorization; and
13	(C) includes any other terms and conditions
14	determined to be necessary by the Secretary con-
15	cerned.
16	(2) AGREEMENTS AND LAND USE AUTHORIZA-
17	TIONS.—An agreement entered into or land use au-
18	thorization issued under subsection (a) shall—
19	(A) be for a term of not more than 30 years,
20	commensurate with the level of investment;
21	(B) require that, not later than 3 years
22	after the date on which the Secretary concerned
23	enters into an agreement or issues a land use au-
24	thorization, the private entity expend, or place
25	in an escrow account for expenditure, for the

1	construction or improvement of structures and
2	infrastructure relating to the operation of, or ac-
3	cess to, the applicable campground, resort, cabin,
4	or visitor center, an amount or a specified per-
5	centage, as determined by the Secretary con-
6	cerned, of the anticipated receipts for the term of
7	the agreement or land use authorization, which
8	shall be an amount not less than \$2,000,000;
9	(C) require the private entity to maintain
10	the campground facility, resort, cabin, or visitor
11	center and any associated infrastructure des-
12	ignated by the Secretary concerned in a manner
13	acceptable to the Secretary concerned and the
14	private entity;
15	(D) include any terms and conditions that
16	the Secretary concerned determines to be nec-
17	essary for a special use permit issued under sec-
18	tion 7 of the Act of April 24, 1950 (commonly
19	known as the "Granger-Thye Act") (64 Stat. 84,
20	chapter 97; 16 U.S.C. 580d), including the pay-
21	ment described in subparagraph (E) or the Fed-
22	eral Land Policy and Management Act of 1976
23	(43 U.S.C. 1701 et seq.), as applicable;
24	(E) provide for payment to the Federal
25	Government of a fee or a sharing of revenue—

1	(i) consistent with—
2	(I) the land use fee for a special
3	use permit authorized under section 7
4	of the Act of April 24, 1950 (commonly
5	known as the "Granger-Thye Act") (64
6	Stat. 84, chapter 97; 16 U.S.C. 580d);
7	or
8	(II) the value to the private entity
9	of the rights provided by the agreement
10	or land use authorization, taking into
11	account the capital invested by, and
12	obligations of, the private entity under
13	the agreement or land use authoriza-
14	tion; and
15	(ii) all or part of which may be offset
16	by the work to be performed at the expense
17	of the private entity that is separate from
18	the routine costs of operating and main-
19	taining the campground facility, resort,
20	cabin, or visitor center and any associated
21	infrastructure designated by the Secretary
22	concerned, as determined to be appropriate
23	by the Secretary concerned;
24	(F) include provisions that state—

(i) the private entity shall obtain no
property interest pursuant to the expendi-
tures of the private entity, as required by
the agreement or land use authorization;
and
(ii) all structures and improvements
constructed by the private entity under the
agreement or land use authorization on
land owned by the United States shall be
the property of the United States; and
(G) be subject to any other terms and condi-
tions determined to be necessary by the Secretary
concerned.
(d) LAND USE FEE RETENTION.—A land use fee paid
or revenue shared with the Secretary concerned under an
agreement or land use authorization authorized under this
section shall be available for expenditure by the Secretary
concerned for recreation-related purposes on the unit of
Federal recreational lands and waters at which the land
use fee or revenue is collected, without further appropria-
tion.
SEC. 137. FOREST SERVICE PAY-FOR-PERFORMANCE
PROJECTS.
(a) DEFINITIONS.—In this section:

	(1) INDEPENDENT EVALUATOR.—The term "inde-
	pendent evaluator" means an individual or entity,
	including an institution of higher education, that is
	selected by the pay-for-performance beneficiary and
	pay-for-performance investor, as applicable, or by the
	pay-for-performance project developer, in consultation
	with the Secretary of Agriculture, to make the deter-
	minations and prepare the reports required under
I	subsection (e).
)	(2) NATIONAL FOREST SYSTEM LAND.—The term
	"National Forest System land" means land in the
,	National Forest System (as defined in section 11(a)
	of the Forest and Rangeland Renewable Resources
	Planning Act of 1974 (16 U.S.C. 1609(a))).
	(3) PAY-FOR-PERFORMANCE AGREEMENT.—The
	term "pay-for-performance agreement" means a mu-
	tual benefit agreement (excluding a procurement con-
	tract, grant agreement, or cooperative agreement de-
1	scribed in chapter 63 of title 31, United States Code)
)	for a pay-for-performance project—
	(A) with a term of—
,	(i) not less than 1 year; and
	(ii) not more than 20 years; and

24 (B) that is executed, in accordance with ap-

25 plicable law, by—

1	(i) the Secretary of Agriculture; and
2	(ii) a pay-for-performance beneficiary
3	or pay-for-performance project developer.
4	(4) PAY-FOR-PERFORMANCE BENEFICIARY.—The
5	term "pay-for-performance beneficiary" means a
6	State or local government, an Indian Tribe, or a non-
7	profit or for-profit organization that—
8	(A) repays capital loaned upfront by a pay-
9	for-performance investor, based on a project out-
10	come specified in a pay-for-performance agree-
11	ment; or
12	(B) provides capital directly for costs asso-
13	ciated with a pay-for-performance project.
14	(5) PAY-FOR-PERFORMANCE INVESTOR.—The
15	term "pay-for-performance investor" means a State
16	or local government, an Indian Tribe, or a nonprofit
17	or for-profit organization that provides upfront
18	loaned capital for a pay-for-performance project with
19	the expectation of a financial return dependent on a
20	project outcome.
21	(6) PAY-FOR-PERFORMANCE PROJECT.—The term
22	"pay-for-performance project" means a project that—
23	(A) would provide or enhance a recreational
24	opportunity;
25	

25 (B) is conducted on—

1	(i) National Forest System land; or
2	(ii) other land, if the activities would
3	benefit National Forest System land (in-
4	cluding a recreational use of National For-
5	est System land); and
6	(C) would use an innovative funding or fi-
7	nancing model that leverages—
8	(i) loaned capital from a pay-for-per-
9	formance investor to cover upfront costs as-
10	sociated with a pay-for-performance project,
11	with the loaned capital repaid by a pay-for-
12	performance beneficiary at a rate of return
13	dependent on a project outcome, as meas-
14	ured by an independent evaluator; or
15	(ii) capital directly from a pay-for-
16	performance beneficiary to support costs as-
17	sociated with a pay-for-performance project
18	in an amount based on an anticipated
19	project outcome.
20	(7) PAY-FOR-PERFORMANCE PROJECT DEVEL-
21	OPER.—The term "pay-for-performance project devel-
22	oper" means a nonprofit or for-profit organization
23	that serves as an intermediary to assist in developing
24	or implementing a pay-for-performance agreement or
25	a pay-for-performance project.

1	(8) PROJECT OUTCOME.—The term "project out-
2	come" means a measurable, beneficial result (whether
3	economic, environmental, or social) that is attrib-
4	utable to a pay-for-performance project and described
5	in a pay-for-performance agreement.
6	(b) Establishment of Pilot Program.—The Sec-
7	retary of Agriculture shall establish a pilot program in ac-
8	cordance with this section to carry out 1 or more pay-for-
9	performance projects.
10	(c) Pay-for-performance Projects.—
11	(1) IN GENERAL.—Using funds made available
12	through a pay-for-performance agreement or appro-
13	priations, all or any portion of a pay-for-performance
14	project may be implemented by—
15	(A) the Secretary of Agriculture; or
16	(B) a pay-for-performance project developer
17	or a third party, subject to the conditions that—
18	(i) the Secretary of Agriculture shall
19	approve the implementation by the pay-for-
20	performance project developer or third
21	party; and
22	(ii) the implementation is in accord-
23	ance with applicable law.
24	(2) Relation to land management plans.—
25	A pay-for-performance project carried out under this

1	section shall be consistent with any applicable land
2	management plan developed under section 6 of the
3	Forest and Rangeland Renewable Resources Planning
4	Act of 1974 (16 U.S.C. 1604).
5	(3) Ownership.—
6	(A) New improvements.—The United
7	States shall have title to any improvements in-
8	stalled on National Forest System land as part
9	of a pay-for-performance project.
10	(B) EXISTING IMPROVEMENTS.—Investing
11	in, conducting, or completing a pay-for-perform-
12	ance project on National Forest System land
13	shall not affect the title of the United States to—
14	(i) any federally owned improvements
15	involved in the pay-for-performance project;
16	or
17	(ii) the underlying land.
18	(4) SAVINGS CLAUSE.—The carrying out of any
19	action for a pay-for-performance project does not pro-
20	vide any right to any party to a pay-for-performance
21	agreement.
22	(5) POTENTIAL CONFLICTS.—Before approving a
23	pay-for-performance project under this section, the
24	Secretary of Agriculture shall consider and seek to

avoid potential conflicts (including economic competi tion) with any existing written authorized use.

3 (d) PROJECT AGREEMENTS.—

4 (1) IN GENERAL.—Notwithstanding the Act of 5 June 30, 1914 (38 Stat. 430, chapter 131; 16 U.S.C. 6 498), or subtitle C of title XX of the Social Security 7 Act (42 U.S.C. 1397n et seq.), in carrying out the 8 pilot program under this section, the Secretary of Ag-9 riculture may enter into a pay-for-performance agree-10 ment under which a pay-for-performance beneficiary, 11 pay-for-performance investor, or pay-for-performance 12 project developer agrees to pay for or finance all or part of a pay-for-performance project. 13

14 (2) SIZE LIMITATION.—The Secretary of Agri15 culture may not enter into a pay-for-performance
16 agreement under the pilot program under this section
17 for a pay-for-performance project valued at more than
18 \$15,000,000.

19 (3) FINANCING.—

20 (A) IN GENERAL.—A pay-for-performance
21 agreement shall specify the amounts that a pay22 for-performance beneficiary or a pay-for-per23 formance project developer agrees to pay to a
24 pay-for-performance investor or a pay-for-per25 formance project developer, as appropriate, in

1	the event of an independent evaluator deter-
2	mining pursuant to subsection (e) the degree to
3	which a project outcome has been achieved.
4	(B) ELIGIBLE PAYMENTS.—An amount de-
5	scribed in subparagraph (A) shall be—
6	(i) based on—
7	(I) the respective contributions of
8	the parties under the pay-for-perform-
9	ance agreement; and
10	(II) the economic, environmental,
11	or social benefits derived from the
12	project outcomes; and
13	(ii)(I) a percentage of the estimated
14	value of a project outcome;
15	(II) a percentage of the estimated cost
16	savings to the pay-for-performance bene-
17	ficiary or the Secretary of Agriculture de-
18	rived from a project outcome;
19	(III) a percentage of the enhanced rev-
20	enue to the pay-for-performance beneficiary
21	or the Secretary of Agriculture derived from
22	a project outcome; or
23	(IV) a percentage of the cost of the
24	pay-for-performance project.

1	(C) Forest service financial assist-
2	ANCE.—Subject to the availability of appropria-
3	tions, the Secretary of Agriculture may only con-
4	tribute funding for a pay-for-performance project
5	if—
6	(i) the Secretary of Agriculture dem-
7	onstrates that—
8	(I) the pay-for-performance
9	project will provide a cost savings to
10	the United States; or
11	(II) the funding would accelerate
12	the pace of implementation of an activ-
13	ity previously planned to be completed
14	by the Secretary of Agriculture; and
15	(ii) the contribution of the Secretary of
16	Agriculture has a value that is not more
17	than 50 percent of the total cost of the pay-
18	for-performance project.
19	(D) Special account.—Any funds re-
20	ceived by the Secretary of Agriculture under sub-
21	section (c)(1) shall be—
22	(i) retained in a separate fund in the
23	Treasury to be used solely for pay-for-per-
24	formance projects; and

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1	(ii) shall be remain available until ex-
2	pended and without further appropriation.
3	(4) MAINTENANCE AND DECOMMISSIONING OF
4	PAY-FOR-PERFORMANCE PROJECT IMPROVEMENTS.—A
5	pay-for-performance agreement shall—
6	(A) include a plan for maintaining any
7	capital improvement constructed as part of a
8	pay-for-performance project after the date on
9	which the pay-for-performance project is com-
10	pleted; and
11	(B) specify the party that will be respon-
12	sible for decommissioning the improvements as-
13	sociated with the pay-for-performance project—
14	(i) at the end of the useful life of the
15	improvements;
16	(ii) if the improvements no longer
17	serve the purpose for which the improve-
18	ments were developed; or
19	(iii) if the pay-for-performance project
20	fails.
21	(5) TERMINATION OF PAY-FOR-PERFORMANCE
22	project agreements.—The Secretary of Agri-
23	culture may unilaterally terminate a pay-for-per-
24	formance agreement, in whole or in part, for any pro-
25	gram year beginning after the program year during

1	which the Secretary of Agriculture provides to each
2	party to the pay-for-performance agreement a notice
3	of the termination.
4	(e) INDEPENDENT EVALUATIONS.—
5	(1) Progress reports.—An independent eval-
6	uator shall submit to the Secretary of Agriculture and
7	each party to the applicable pay-for-performance
8	agreement—
9	(A) by not later than 2 years after the date
10	on which the pay-for-performance agreement is
11	executed, and at least once every 2 years there-
12	after, a written report that summarizes the
13	progress that has been made in achieving each
14	project outcome; and
15	(B) before the first scheduled date for a pay-
16	ment described in subsection $(d)(3)(A)$, and each
17	subsequent date for payment, a written report
18	that—
19	(i) summarizes the results of the eval-
20	uation conducted by the independent eval-
21	uator to determine whether a payment
22	should be made pursuant to the pay-for-per-
23	formance agreement; and
24	(ii) analyzes the reasons why a project
25	outcome was achieved or was not achieved.

1	(2) FINAL REPORTS.—Not later than 180 days
2	after the date on which a pay-for-performance project
3	is completed, the independent evaluator shall submit
4	to the Secretary of Agriculture and each party to the
5	pay-for-performance agreement a written report that
6	includes, with respect to the period covered by the re-
7	port—
8	(A) an evaluation of the effects of the pay-
9	for-performance project with respect to each
10	project outcome;
11	(B) a determination of whether the pay-for-
12	performance project has met each project out-
13	come; and
14	(C) the amount of the payments made for
15	the pay-for-performance project pursuant to sub-
16	section $(d)(3)(A)$.
17	(f) Additional Forest Service-provided Assist-
18	ANCE.—
19	(1) Technical assistance.—The Secretary of
20	Agriculture may provide technical assistance to facili-
21	tate pay-for-performance project development, such as
22	planning, permitting, site preparation, and design
23	work.

1	(2) CONSULTANTS.—Subject to the availability of
2	appropriations, the Secretary of Agriculture may hire
3	a contractor—
4	(A) to conduct a feasibility analysis of a
5	proposed pay-for-performance project;
6	(B) to assist in the development, implemen-
7	tation, or evaluation of a proposed pay-for-per-
8	formance project or a pay-for-performance agree-
9	ment; or
10	(C) to assist with an environmental anal-
11	ysis of a proposed pay-for-performance project.
12	(g) SAVINGS CLAUSE.—The Secretary of Agriculture
13	shall approve a record of decision, decision notice, or deci-
14	sion memo for any activities to be carried out on National
15	Forest System land as part of a pay-for-performance project
16	before the Secretary of Agriculture may enter into a pay-
17	for-performance agreement involving the applicable pay-
18	for-performance project.
19	(h) DURATION OF PILOT PROGRAM.—
20	(1) SUNSET.—The authority to enter into a pay-
21	for-performance agreement under this section termi-
22	nates on September 30, 2032.
23	(2) SAVINGS CLAUSE.—Nothing in paragraph
24	(1) affects any pay-for-performance project agreement
25	entered into by the Secretary of Agriculture under

1 this section before the date described in that para-2 graph. Subtitle D—Engagement 3 SEC. 141. IDENTIFYING OPPORTUNITIES FOR RECREATION. 4 5 (a) DEFINITION OF LAND USE PLAN.—In this section, 6 the term "land use plan" means— 7 (1) a land use plan prepared by the Secretary 8 pursuant to section 202 of the Federal Land Policy 9 and Management Act of 1976 (43 U.S.C. 1712); and 10 (2) a land management plan prepared by the 11 Forest Service for a unit of the National Forest Serv-12 ice pursuant to section 6 of the Forest and Rangeland 13 Renewable Resources Planning Act of 1974 (16 U.S.C. 1604). 14 15 (b) INVENTORY AND ASSESSMENTS.— 16 (1) IN GENERAL.—The Secretaries shall— 17 (A) conduct a single inventory and assess-18 ment of recreation resources for Federal rec-19 reational lands and waters: and 20 (B) publish the inventory and assessment 21 conducted under subparagraph (A) for public 22 comment. 23 (2) UNIQUE RECREATION VALUES.—An inven-24 tory and assessment conducted under paragraph (1) 25 shall recognize—

1	(A) any unique recreation values and recre-
2	ation opportunities; and
3	(B) areas of concentrated recreational use.
4	(3) INVENTORY.—The inventory conducted under
5	paragraph (1) shall —
6	(A) identify, list, and map recreation re-
7	sources by—
8	(i) type of recreation opportunity and
9	type of natural or artificial recreation in-
10	frastructure;
11	(ii) to the extent available, the level of
12	use of the recreation resource as of the date
13	of the inventory; and
14	(iii) location; and
15	(B) identify, to the extent practicable, any
16	trend relating to recreation opportunities or use
17	at a recreation resource identified under sub-
18	paragraph (A).
19	(4) Assessments.—For any recreation resource
20	inventoried under paragraph (1), the Secretary con-
21	cerned shall assess—
22	(A) the level of demand for the recreation
23	resource;
24	(B) the maintenance needs of, and expenses
25	necessary to administer, the recreation resource;

1	(C) the benefits of current and projected fu-
2	ture recreation use, including to the local econ-
3	omy;
4	(D) the capacity of the recreation resource
5	to meet the demand described in subparagraph
6	(A), including the relationship of current and
7	projected future recreation use on—
8	(i) natural, cultural, and other re-
9	sources;
10	(ii) other authorized uses and activities
11	on the Federal recreational lands and
12	waters subject to the applicable land use
13	plan; and
14	(iii) existing infrastructure;
15	(E) the suitability for developing, expand-
16	ing, or enhancing the recreation resource;
17	(F) technological developments and innova-
18	tion that affects recreation use; and
19	(G) the adequacy of the current manage-
20	ment of the recreation resource.
21	(c) FUTURE RECREATION NEEDS AND MANAGE-
22	MENT.—
23	(1) FUTURE NEEDS.—Based on the inventory
24	and assessment conducted under subsection $(b)(1)$, the
25	Secretary concerned shall—

1	(A) estimate future recreation needs through
2	a collaborative process;
3	(B) identify underutilized locations that are
4	suitable for developing, expanding, or enhancing
5	recreation use; and
6	(C) select additional high-value recreation
7	resources at which to encourage recreation use,
8	consistent with the applicable land use plan.
9	(2) CONSIDERATIONS.—In selecting a high-value
10	recreation resource under paragraph $(1)(C)$, the Sec-
11	retary concerned shall consider the following:
12	(A) The future recreation needs estimated
13	under paragraph (1)(A).
14	(B) The maintenance needs of, and the ex-
15	penses necessary to administer, the high-value
16	recreation resource.
17	(C) The presence of partner organizations
18	prepared to assist in the stewardship of recre-
19	ation resource.
20	(D) The benefits of recreation use, including
21	benefits to the local economy.
22	(E) The impacts of recreation use on—
23	(i) natural, cultural, or other resources;
24	(ii) other authorized uses and activities
25	on the Federal recreational lands and

1	waters subject to any applicable land use
2	plan; and
3	(iii) adjacent landowners.
4	(3) MANAGEMENT.—The Secretary concerned
5	shall—
6	(A) seek input from the public, including
7	adjacent landowners and individuals or entities
8	with existing land use authorizations, with re-
9	spect to the management of any high-value recre-
10	ation resource identified under paragraph
11	(1)(C);
12	(B) maintain or enhance the recreation val-
13	ues and encourage recreation use of the high-
14	value recreation resource identified, subject to the
15	availability of appropriations and consistent
16	with any applicable multiple-use mandates; and
17	(C) manage a high-value recreation resource
18	under this paragraph in a manner that is con-
19	sistent with applicable law.
20	(d) EXISTING EFFORTS.—To the extent practicable,
21	the Secretary concerned shall utilize or incorporate existing
22	applicable research and planning decisions and processes
23	in carrying out this section.
24	(e) Conforming Amendments.—Section 200103 of
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25 title 54, United States Code, is amended—

1	(1) by striking subsection (d); and
2	(2) by redesignating subsections (e), (f), (g), (h),
3	and (i) as subsections (d), (e), (f), (g), and (h), re-
4	spectively.
5	SEC. 142. FEDERAL INTERAGENCY COUNCIL ON OUTDOOR
6	RECREATION.
7	(a) IN GENERAL.—Section 200104 of title 54, United
8	States Code, is amended to read as follows:
9	"\$200104. Federal Interagency Council on Outdoor
10	Recreation
11	"(a) DEFINITIONS.—In this section:
12	"(1) COUNCIL.—The term 'Council' means the
13	Federal Interagency Council on Outdoor Recreation
14	established under subsection (b).
15	"(2) FEDERAL RECREATIONAL LANDS AND
16	WATERS.—The term 'Federal recreational lands and
17	waters' has the meaning given the term in section 802
18	of the Federal Lands Recreation Enhancement Act
19	(16 U.S.C. 6801).
20	"(b) ESTABLISHMENT.—The Secretary shall establish
21	an interagency council, to be known as the 'Federal Inter-
22	agency Council on Outdoor Recreation'.
23	"(c) Membership.—
24	"(1) IN GENERAL.—The Council shall be com-

25 posed of members, to be appointed by the Secretary,

1	who have administrative responsibility over outdoor
2	recreation activities or resources, from the following:
3	"(A) The National Park Service.
4	"(B) The Bureau of Land Management.
5	"(C) The United States Fish and Wildlife
6	Service.
7	"(D) The Forest Service.
8	"(E) The Corps of Engineers.
9	"(F) The Council on Environmental Qual-
10	ity.
11	"(2) Additional members.—In addition to the
12	members described in paragraph (1), the Secretary
13	may appoint to the Council members from the fol-
14	lowing:
15	"(A) The Bureau of Indian Affairs.
16	"(B) The Bureau of Reclamation.
17	"(C) The Natural Resources Conservation
18	Service.
19	"(D) Rural development programs of the
20	Department of Agriculture.
21	"(E) The Economic Development Adminis-
22	tration.
23	(F) The National Travel and Tourism Of-
24	fice of the Department of Commerce.

1	"(G) The National Center for Chronic Dis-
2	ease Prevention and Health Promotion.
3	"(H) The Environmental Protection Agen-
4	су.
5	"(I) The Department of Transportation.
6	"(J) The Tennessee Valley Authority.
7	"(K) The National Oceanic and Atmos-
8	pheric Administration.
9	"(L) The Federal Energy Regulatory Com-
10	mission.
11	"(M) An applicable State agency or office.
12	"(N) An applicable agency or office of a
13	local government.
14	"(3) State coordination.—In appointing
15	members to the Council under this subsection, the Sec-
16	retary shall seek to ensure not fewer than 1 State is
17	a member of the Council.
18	"(d) COORDINATION.—The Council shall meet as fre-
19	quently as appropriate for the purposes of coordinating—
20	"(1) implementation of the America's Outdoor
21	Recreation Act of 2022, including carrying out any
22	reports required under that Act or an amendment
23	made by that Act;
24	"(2) recreation management policies across Fed-
25	eral agencies, including implementation of the Fed-

1	eral Lands Recreation	Enhancement	Act	(16	U.S.C.
2	6801 et seq.);				
2		7	ri.	,	

3 "(3) the response by an agency that manages
4 Federal recreational lands and waters to public health
5 emergencies or other emergencies that result in dis6 ruptions to, or closures of, Federal recreational lands
7 and waters;

8 "(4) the expenditure of funds relating to outdoor
9 recreation on Federal recreational lands and waters,
10 including funds made available under section
11 40804(b)(7) of the Infrastructure Investment and Jobs
12 Act (16 U.S.C. 6592a(b)(7));

13 "(5) the adoption and expansion of emerging
14 technologies on Federal recreational lands and waters;
15 "(6) research activities, including quantifying
16 the economic impacts of recreation;

"(7) dissemination to the public of recreation-related information (including information relating to
opportunities, reservations, accessibility, and closures), in a manner that ensures the recreation-related information is easily accessible with modern
communication devices;

23 "(8) the improvement of access to Federal rec24 reational lands and waters; and

1	"(9) the identification and engagement of part-
2	ners outside the Federal Government—
3	"(A) to promote outdoor recreation;
4	``(B) to facilitate collaborative management
5	of outdoor recreation; and
6	"(C) to provide additional resources relat-
7	ing to enhancing outdoor recreation opportuni-
8	ties.
9	"(e) EFFECT.—Nothing in this section affects the au-
10	thorities, regulations, or policies of any Federal agency de-
11	scribed in paragraph (1) or (2) of subsection (c).".
12	(b) Clerical Amendment.—The table of sections for
13	chapter 2001 of title 54, United States Code, is amended
14	by striking the item relating to section 200104 and insert-
15	ing the following:
	"200104. Federal Interagency Council on Outdoor Recreation.".
16	SEC. 143. INFORMING THE PUBLIC OF ACCESS CLOSURES.
17	(a) IN GENERAL.—The Secretaries shall, to the extent
18	practicable and in a timely fashion, alert the public to any
19	closure or disruption to public campsites, trails, roads, and
20	other public areas and access points under the jurisdiction
21	of the applicable Secretary.
22	(b) Online Alert.—An alert under subsection (a)
23	shall be posted online on a public website of the appropriate
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24 land unit in a manner that—

1	(1) ensures that the public can easily find the
2	alert in searching for the applicable campsite, trail,
3	road, or other access point; and
4	(2) consolidates all alerts under subsection (a).
5	SEC. 144. IMPROVED RECREATION VISITATION DATA.
6	(a) Consistent Visitation Data.—
7	(1) ANNUAL VISITATION DATA.—The Secretaries
8	shall establish a single visitation data reporting sys-
9	tem to report accurate annual visitation data, in a
10	consistent manner, for—
11	(A) each unit of Federal recreational lands
12	and waters; and
13	(B) land held in trust for an Indian Tribe,
14	on request of the Indian Tribe.
15	(2) Categories of use.—Within the visitation
16	data reporting system established under paragraph
17	(1), the Secretaries shall—
18	(A) establish multiple categories of different
19	recreation activities that are reported consist-
20	ently across agencies; and
21	(B) provide an estimate of the number of
22	visitors for each applicable category established
23	under subparagraph (A) for each unit of Federal
24	recreational lands and waters.
25	(b) Real-time Data Pilot Program.—

1	(1) IN GENERAL.—Not later than 2 years after
2	the date of enactment of this Act, using existing funds
3	available to the Secretaries, the Secretaries shall carry
4	out a pilot program, to be known as the "Real-time
5	Data Pilot Program" (referred to in this section as
6	the "Pilot Program"), to make available to the public,
7	for each unit of Federal recreational lands and waters
8	selected for participation in the Pilot Program under
9	paragraph (2)—
10	(A) real-time or predictive data on visita-
11	tion (including data and resources publicly
12	available from existing nongovernmental plat-
13	form) at—
14	(i) the unit of Federal recreational
15	lands and waters;
16	(ii) to the extent practicable, areas
17	within the unit of Federal recreational
18	lands and waters; and
19	(iii) to the extent practicable, recre-
20	ation sites managed by any other Federal
21	agency, a State agency, or a local agency
22	that are located near the unit of Federal
23	recreational lands and waters; and
24	(B) through multiple media platforms, in-
25	formation about lesser-known recreation sites lo-

1	cated near the unit of Federal recreational lands
2	and waters (including recreation sites managed
3	by any other Federal agency, a State agency, or
4	a local agency), in an effort to encourage visita-
5	tion among recreational sites.
6	(2) Locations.—
7	(A) INITIAL NUMBER OF UNITS.—On estab-
8	lishment of the Pilot Program, the Secretaries
9	shall select for participation in the Pilot Pro-
10	gram—
11	(i) 15 units of Federal recreational
12	lands and waters managed by the Sec-
13	retary; and
14	(ii) 5 units of Federal recreational
15	lands and waters managed by the Secretary
16	of Agriculture (acting through the Chief of
17	the Forest Service).
18	(B) EXPANSION.—Not later than 5 years
19	after the date of enactment of this Act, the Secre-
20	taries shall expand the Pilot Program by select-
21	ing 80 additional units of Federal recreational
22	lands and waters managed by the Secretaries for
23	participation in the Pilot Program, not fewer
24	than 50 of which shall be units managed by the
25	Secretary.

1	(C) FEEDBACK; SUPPORT OF GATEWAY COM-
2	MUNITIES.—The Secretaries shall—
3	(i) solicit feedback regarding participa-
4	tion in the Pilot Program from commu-
5	nities adjacent to units of Federal rec-
6	reational lands and waters and the public;
7	and
8	(ii) in carrying out subparagraphs (A)
9	and (B), select a unit of Federal recreation
10	lands and waters to participate in the Pilot
11	Program only if the community adjacent to
12	the unit of Federal recreational lands and
13	waters is supportive of the participation of
14	the unit of Federal recreational lands and
15	waters in the Pilot Program.
16	(3) Dissemination of information.—The Sec-
17	retaries may disseminate the information described in
18	paragraph (1) directly or through an entity or orga-
19	nization referred to in subsection (c).
20	(c) Community Partners and Third-party Pro-
21	VIDERS.—For purposes of carrying out this section, the Sec-
22	retary concerned may—
23	(1) coordinate and partner with—
24	(A) communities adjacent to units of Fed-
25	eral recreational lands and waters;

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1	(B) State and local outdoor recreation and
2	tourism offices;
3	(C) local governments;
4	(D) Indian Tribes;
5	(E) trade associations;
6	(F) local outdoor recreation marketing orga-
7	nizations;
8	(G) permitted facilitated recreation pro-
9	viders; or
10	(H) other relevant stakeholders; and
11	(2) coordinate or enter into agreements, as ap-
12	propriate, with private sector and nonprofit partners,
13	including—
14	(A) technology companies;
15	(B) geospatial data companies;
16	(C) experts in data science, analytics, and
17	operations research; or
18	(D) data companies.
19	(d) EXISTING PROGRAMS.—The Secretaries may use
20	existing programs or products of the Secretaries to carry
21	out this section.
22	(e) PRIVACY CLAUSES.—Nothing in this section pro-
23	vides authority to the Secretaries—

1	(1) to monitor or record the movements of a vis-
2	itor to a unit of Federal recreational lands and
3	waters;
4	(2) to restrict, interfere with, or monitor a pri-
5	vate communication of a visitor to a unit of Federal
6	recreational lands and waters; or
7	(3) to collect—
8	(A) information from owners of land adja-
9	cent to a unit of Federal recreational lands and
10	waters; or
11	(B) information on non-Federal land.
12	(f) REPORTS.—Not later than January 1, 2024, and
13	annually thereafter, the Secretaries shall publish on a
14	website of the Secretaries a report that describes the annual
15	visitation of each unit of Federal recreational lands and
16	waters, including, to the maximum extent practicable, visi-
17	tation categorized by recreational activity.
18	SEC. 145. MONITORING FOR IMPROVED RECREATION DECI-
19	SIONMAKING.
20	(a) IN GENERAL.—The Secretaries shall seek to cap-
21	ture comprehensive recreation use data to better understand
22	and inform decisionmaking by the Secretaries.
23	(b) PILOT PROTOCOLS.—Not later than 1 year after
24	the date of enactment of this Act, and after public notice
25	and comment, the Secretaries shall establish pilot protocols

at not fewer than 10 land management units under the ju risdiction of each of the Secretaries to model recreation use
 patterns (including low-use recreation activities and dis persed recreation activities) that may not be effectively
 measured by existing general and opportunistic survey and
 monitoring protocols.

7 SEC. 146. ACCESS FOR SERVICEMEMBERS AND VETERANS.

8 The Secretaries are encouraged to work with the Sec-9 retary of Defense and the Secretary of Veterans Affairs to 10 ensure servicemembers and veterans have access to outdoor 11 recreation and outdoor-related volunteer and wellness pro-12 grams as a part of the basic services provided to 13 servicemembers and veterans.

14 SEC. 147. INCREASING YOUTH RECREATION VISITS TO FED-

15 ERAL LAND.

16 (a) STRATEGY.—Not later than 1 year after the date 17 of enactment of this Act, and not less frequently than once 18 every 5 years thereafter, the Secretaries shall develop and 19 make public a national strategy, after public notice and 20 comment, to increase the number of youth recreation visits 21 to Federal land.

(b) REQUIREMENTS.—A strategy developed under subsection (a)—

24 (1) shall—

1	(A) emphasize increased recreation opportu-
2	nities on Federal land for underserved youth;
3	(B) establish objectives and quantifiable tar-
4	gets for increasing youth recreation visits; and
5	(C) provide the anticipated costs to achieve
6	the objectives and meet the targets established
7	under subparagraph (B); and
8	(2) shall not establish any preference between
9	similar recreation facilitated by noncommercial or
10	commercial entities.
11	(c) AGREEMENTS.—The Secretaries may enter into
12	contracts or cost-share agreements (including contracts or
13	agreements for the acquisition of vehicles) to carry out this
14	section.
15	TITLE II—AMENDMENTS TO THE
16	FEDERAL LANDS RECRE-
17	ATION ENHANCEMENT ACT
18	SEC. 201. SHORT TITLE.
19	The Federal Lands Recreation Enhancement Act (16
20	U.S.C. 6801 et seq.) is amended by striking section 801 and
21	inserting the following:
22	"SEC. 801. SHORT TITLE.
23	"This title may be cited as the 'Federal Lands Recre-
24	ation Enhancement Act'.".

1 SEC. 202. DEFINITIONS.

2	Section 802 of the Federal Lands Recreation Enhance-
3	ment Act (16 U.S.C. 6801) is amended—
4	(1) in the matter preceding paragraph (1) , by
5	striking "this Act" and inserting "this title";
6	(2) in paragraph (1), by striking "section $3(f)$ "
7	and inserting "section 803(f)";
8	(3) in paragraph (2), by striking "section $3(g)$ "
9	and inserting "section 803(g)";
10	(4) in paragraph (6), by striking "section
11	5(a)(7)" and inserting "section 805(a)(7)";
12	(5) in paragraph (9), by striking "section $5(d)$ "
13	and inserting "section 805(d)";
14	(6) in paragraph (12), by striking "section 7"
15	and inserting "section 807";
16	(7) in paragraph (13), by striking "section 3(h)"
17	and inserting "section 803(h)(2)";
18	(8) by redesignating paragraphs (1), (3), (4),
19	(5), (6), (7), (8), (9), (10), (11), and (13) as para-
20	graphs (15), (1), (3), (4), (5), (6), (7), (8), (11), (10),
21	and (14), respectively, and moving the paragraphs so
22	as to appear in numerical order;
23	(9) by inserting after paragraph (8) (as so redes-
24	ignated) the following:
25	"(9) Recreation service provider.—The
26	term 'recreation service provider' means a person that
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1	provides recreational services to the public under a
2	special recreation permit under clause (iii) or (iv) of
3	paragraph (13)(A)."; and
4	(10) by inserting after paragraph (12) the fol-
5	lowing:
6	"(13) Special recreation permit.—
7	"(A) IN GENERAL.—The term 'special recre-
8	ation permit' means a permit issued by a Fed-
9	eral land management agency for the use of Fed-
10	eral recreational lands and waters—
11	"(i) for a specialized recreational use
12	not described in clause (ii), (iii), or (iv),
13	such as—
14	"(I) an organizational camp;
15	"(II) a single event that does not
16	require an entry or participation fee
17	that is not strictly a sharing of ex-
18	penses for the purposes of the event;
19	and
20	"(III) participation by the public
21	in a recreation activity or recreation
22	use of a specific area of Federal rec-
23	reational lands and waters in which
24	use by the public is allocated;

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1	"(ii) for a large group activity or event
2	for not fewer than 75 participants;
3	"(iii) for—
4	"(I) at the discretion of the Sec-
5	retary, a single organized group recre-
6	ation activity or event (including an
7	activity or event in which motorized
8	recreational vehicles are used or in
9	which outfitting and guiding services
10	are used) that—
11	"(aa) is a structured or
12	scheduled event;
13	"(bb) is not competitive and
14	is for fewer than 75 participants;
15	"(cc) may charge an entry or
16	participation fee;
17	"(dd) involves fewer than 200
18	visitor-use days; and
19	"(ee) is undertaken or pro-
20	vided by the recreation service
21	provider at the same site not more
22	frequently than 3 times a year; or
23	"(II) a single competitive event;
24	or
25	"(<i>iv</i>) for—

1	"(I) a recurring outfitting, guid-
2	ing, or, at the discretion of the Sec-
3	retary, other recreation service, the au-
4	thorization for which is for a term of
5	not more than 10 years; or
6	"(II) a recurring outfitting, guid-
7	ing, or, at the discretion of the Sec-
8	retary, other recreation service, that oc-
9	curs under a transitional special recre-
10	ation permit authorized section $312(a)$
11	of the America's Outdoor Recreation
12	Act of 2022.
13	"(B) EXCLUSIONS.—The term 'special recre-
14	ation permit' does not include—
15	"(i) a concession contract for the provi-
16	sion of accommodations, facilities, or serv-
17	ices;
18	"(ii) a commercial use authorization
19	issued under section 101925 of title 54,
20	United States Code; or
21	"(iii) any other type of permit, includ-
22	ing a special use permit administered by
23	the National Park Service.".

1	SEC. 203. SPECIAL RECREATION PERMITS AND FEES.
2	(a) IN GENERAL.—Section 803 of the Federal Lands
3	Recreation Enhancement Act (16 U.S.C. 6802) is amend-
4	ed—
5	(1) by striking "this Act" each place it appears
6	and inserting "this title";
7	(2) in subsection (b)(5), by striking "section
8	4(d)" and inserting "section $804(d)$ "; and
9	(3) by striking subsection (h) and inserting the
10	following:
11	"(h) Special Recreation Permits and Fees.—
12	"(1) Special recreation permits.—
13	"(A) APPLICATIONS.—The Secretary shall
14	develop and make available to the public an ap-
15	plication to obtain a special recreation permit
16	described in clause (ii), (iii), or (iv) of section
17	802(13)(A).
18	"(B) Issuance of permits.—On review of
19	a completed application developed under sub-
20	paragraph (A) and a determination by the Sec-
21	retary that the applicant is eligible for the spe-
22	cial recreation permit, the Secretary may issue
23	to the applicant a special recreation permit, sub-
24	ject to any terms and conditions that are deter-
25	mined to be necessary by the Secretary.

1	"(C) Incidental sales.—A special recre-
2	ation permit issued under this paragraph may
3	include an authorization for sales that are inci-
4	dental in nature to the permitted use of the Fed-
5	eral recreational lands and waters.
6	"(2) Special recreation permit fees.—
7	"(A) IN GENERAL.—The Secretary may
8	charge a special recreation permit fee for the
9	issuance of a special recreation permit issued
10	under paragraph (1) in accordance with this
11	paragraph.
12	"(B) Predetermined special recre-
13	ATION PERMIT FEES.—
14	"(i) In general.—For purposes of
15	subparagraphs (D) and (E), the Secretary
16	shall establish and charge a predetermined
17	fee, described in clause (ii), for a special
18	recreation permit described in clause (iii)
19	or (iv) of section 802(13)(A) for a specific
20	type of use on a unit of Federal recreational
21	lands and waters, consistent with the cri-
22	teria set forth in clause (iii).
23	"(ii) Type of fee.—A predetermined
24	fee described in clause (i) shall be—

1	((I) a fixed fee that is assessed
2	per special recreation permit, includ-
3	ing a fee with an associated size limi-
4	tation or other criteria as determined
5	to be appropriate by the Secretary; or
6	"(II) an amount assessed per vis-
7	itor-use day.
8	"(iii) CRITERIA.—A predetermined fee
9	under clause (i) shall—
10	((I) have been established before
11	the date of enactment of the America's
12	Outdoor Recreation Act of 2022;
13	"(II) be established after the date
14	of enactment of the America's Outdoor
15	Recreation Act of 2022, in accordance
16	with subsection (b);
17	"(III)(aa) be established after the
18	date of enactment of the America's
19	Outdoor Recreation Act of 2022; and
20	"(bb) be comparable to an amount
21	described in subparagraph $(D)(ii)$ or
22	E(ii), as applicable; or
23	"(IV) beginning on the date that
24	is 2 years after the date of enactment
25	of the America's Outdoor Recreation

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1	Act of 2022, be \$6 in instances in
2	which the Secretary has not established
3	a predetermined fee under subclause
4	(I), (II), or (III).
5	"(C) CALCULATION OF FEES FOR ALLO-
6	CATED PUBLIC USE, LARGE GROUP ACTIVITIES,
7	AND OTHER ACTIVITIES.—The Secretary may, at
8	the discretion of the Secretary, establish and
9	charge a fee for a special recreation permit de-
10	scribed in clause (i) or (ii) of section 802(13)(A).
11	"(D) CALCULATION OF FEES FOR SINGLE
12	ORGANIZED GROUP RECREATION ACTIVITIES,
13	COMPETITIVE EVENTS, AND EVENTS FOR WHICH
14	A PARTICIPATION FEE IS CHARGED.—If the Sec-
15	retary elects to charge a fee for a special recre-
16	ation permit described in section 802(13)(A)(iii),
17	the Secretary shall charge the recreation service
18	provider, based on the election of the recreation
19	service provider—
20	"(i) the applicable predetermined fee
21	$established \ under \ subparagraph \ (B); \ or$
22	"(ii) an amount equal to a percentage
23	of, to be determined by the Secretary, but to
24	not to exceed 5 percent of, adjusted gross re-
25	ceipts calculated under subparagraph (F).

1	"(E) CALCULATION OF FEES FOR TRANSI-
2	TIONAL PERMITS AND LONG-TERM PERMITS.—
3	Subject to subparagraph (G), if the Secretary
4	elects to charge a fee for a special recreation per-
5	mit described in section 802(13)(A)(iv), the Sec-
6	retary shall charge the recreation service pro-
7	vider, based on the election of the recreation serv-
8	ice provider—
9	"(i) the applicable predetermined fee
10	$established \ under \ subparagraph \ (B); \ or$
11	"(ii) an amount equal to a percentage
12	of, to be determined by the Secretary, but
13	not to exceed 3 percent of, adjusted gross re-
14	ceipts calculated under subparagraph (F).
15	"(F) Adjusted gross receipts.—For the
16	purposes of subparagraphs $(D)(ii)$ and $(E)(ii)$,
17	the Secretary shall calculate the adjusted gross
18	receipts collected for each trip or event author-
19	ized under a special recreation permit, using ei-
20	ther of the following calculations, based on the
21	election of the recreation service provider:
22	"(i) The sum of—
23	((I) the product obtained by mul-
24	tiplying—

1	"(aa) the general amount
2	paid by participants of the trip or
3	event to the recreation service pro-
4	vider for the applicable trip or
5	event (excluding amounts related
6	to goods, souvenirs, merchandise,
7	gear, and additional food pro-
8	vided or sold by the recreation
9	service provider); and
10	"(bb) the quotient obtained
11	by dividing—
12	"(AA) the number of
13	days of the trip or event that
14	occurred on Federal rec-
15	reational lands and waters
16	covered by the special recre-
17	ation permit, rounded to the
18	nearest whole day; by
19	"(BB) the total number
20	of days of the trip or event;
21	and
22	``(II) the amount of any addi-
23	tional revenue received by the recre-
24	ation service provider for an add-on
25	activity or an optional excursion that

1	occurred on the Federal recreational
2	lands and waters covered by the special
3	recreation permit.
4	"(ii) The difference between—
5	((I) the total cost paid by the
6	participants of the trip or event for the
7	trip or event to the recreation service
8	provider, including any additional rev-
9	enue received by the recreation service
10	provider for an add-on activity or an
11	optional excursion that occurred on the
12	Federal recreational lands and waters
13	covered by the special recreation per-
14	mit; and
15	"(II) the sum of—
16	"(aa) the amount of any rev-
17	enues from goods, souvenirs, mer-
18	chandise, gear, and additional
19	food provided or sold by the recre-
20	ation service provider to the par-
21	ticipants of the applicable trip or
22	event;
23	"(bb) the amount of any costs
24	or revenues from services and ac-
25	tivities provided or sold by the

1	recreation service provider to the
2	participants of the trip or event
3	that occurred in a location other
4	than the Federal recreational
5	lands and waters covered by the
6	special recreation permit (includ-
7	ing costs for travel and lodging
8	outside the Federal recreational
9	lands and waters covered by the
10	special recreation permit); and
11	"(cc) the amount of any reve-
12	nues from any service provided by
13	a recreation service provider for
14	an activity on Federal rec-
15	reational lands and waters that is
16	not covered by the special recre-
17	ation permit.
18	"(G) EXCEPTION.—Notwithstanding sub-
19	paragraph (E), the Secretary may charge a
20	recreation service provider a minimum annual
21	fee for a special recreation permit described in
22	$section \ 802(13)(A)(iv).$
23	"(H) Savings clauses.—
24	"(i) Effect.—Nothing in this para-
25	graph affects any fee for—

	± ± =
1	((I) a concession contract admin-
2	istered by the National Park Service
3	for the provision of accommodations,
4	facilities, or services; or
5	"(II) a commercial use authoriza-
6	tion for use of Federal recreational
7	lands and waters managed by the Na-
8	tional Park Service.
9	"(ii) Cost recovery.—Nothing in
10	this paragraph affects the ability of the Sec-
11	retary to recover any administrative costs
12	under section 325 of the America's Outdoor
13	Recreation Act of 2022.
14	"(iii) Special recreation permit
15	FEES AND OTHER RECREATION FEES.—The
16	collection of a special recreation permit fee
17	under this paragraph shall not affect the
18	authority of the Secretary to collect an en-
19	trance fee, a standard amenity recreation
20	fee, or an expanded amenity recreation fee
21	authorized under subsections (e), (f), and
22	(g).
23	"(i) Disclosure of Recreation Fees and Use of
24	Recreation Fees.—

1	"(1) Notice of entrance fees, standard
2	AMENITY RECREATION FEES, EXPANDED AMENITY
3	RECREATION FEES, AND PASSES.—
4	"(A) IN GENERAL.—The Secretary shall
5	post clear notice of any entrance fee, standard
6	amenity recreation fee, expanded amenity recre-
7	ation fee, and available recreation passes at ap-
8	propriate locations in each unit or area of Fed-
9	eral recreational land and waters at which an
10	entrance fee, standard amenity recreation fee, or
11	expanded amenity recreation fee is charged.
12	"(B) PUBLICATIONS.—The Secretary shall
13	include in publications distributed at a unit or
14	area or described in subparagraph (A) the notice
15	described in that subparagraph.
16	"(2) Notice of uses of fees.—Beginning on
17	January 1, 2024, the Secretary shall annually post,
18	at the location at which a recreation fee described in
19	paragraph (1)(A) is collected, clear notice of—
20	"(A) the total recreation fees collected dur-
21	ing each of the 2 preceding fiscal years at the re-
22	spective unit or area of the Federal land man-
23	agement agency; and

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1	``(B) each use during the preceding fiscal
2	year of the applicable recreation fee or recreation
3	pass revenues collected under this section.
4	"(3) Notice of recreation fee projects.—
5	To the extent practicable, the Secretary shall post
6	clear notice at the location at which work is per-
7	formed using recreation fee and recreation pass reve-
8	nues collected under this section.
9	"(4) Centralized reporting on agency
10	WEBSITES.—
11	"(A) IN GENERAL.—Not later than January
12	1, 2023, and not later than 60 days after the be-
13	ginning of each fiscal year thereafter, the Sec-
14	retary shall post on the website of the applicable
15	Federal land management agency a searchable
16	list of each use during the preceding fiscal year
17	of the recreation fee or recreation pass revenues
18	collected under this section.
19	"(B) LIST COMPONENTS.—The list required
20	under subparagraph (A) shall include, with re-
21	spect to each use described in that subpara-
22	graph—
23	"(i) a title and description of the over-

24 all project;

1	"(ii) a title and description for each
2	component of the project;
3	"(iii) the location of the project; and
4	"(iv) the amount obligated for the
5	project.
6	"(5) Notice to customers.—A recreation serv-
7	ice provider may inform a customer of the recreation
8	service provider of any fee charged by the Secretary
9	under this section.".
10	(b) Conforming Amendment.—Section 804 of the
11	Federal Lands Recreation Enhancement Act (16 U.S.C.
12	6803) is amended by striking subsection (e).
13	SEC. 204. ONLINE COLLECTION OF CERTAIN RECREATION
13 14	SEC. 204. ONLINE COLLECTION OF CERTAIN RECREATION FEES.
14	FEES.
14 15 16	FEES. Section 803 of the Federal Lands Recreation Enhance-
14 15 16	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section
14 15 16 17	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following:
14 15 16 17 18	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following: "(j) ONLINE PAYMENTS.—
14 15 16 17 18 19	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following: "(j) ONLINE PAYMENTS.— "(1) IN GENERAL.—In addition to providing on-
 14 15 16 17 18 19 20 	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following: "(j) ONLINE PAYMENTS.— "(1) IN GENERAL.—In addition to providing on- site payment methods, the Secretaries may collect
 14 15 16 17 18 19 20 21 	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following: "(j) ONLINE PAYMENTS.— "(1) IN GENERAL.—In addition to providing on- site payment methods, the Secretaries may collect payment online for—
 14 15 16 17 18 19 20 21 22 	FEES. Section 803 of the Federal Lands Recreation Enhance- ment Act (16 U.S.C. 6802) (as amended by section 203(a)(3)) is amended by adding at the end the following: "(j) ONLINE PAYMENTS.— "(1) IN GENERAL.—In addition to providing on- site payment methods, the Secretaries may collect payment online for— "(A) entrance fees under subsection (e);

1	"(2) DISTRIBUTION OF ONLINE PAYMENTS.—An
2	online payment collected under paragraph (1) that is
3	associated with a specific unit or area of a Federal
4	land management agency shall be distributed in ac-
5	cordance with section 805(c).".
6	SEC. 205. ONLINE PURCHASES AND ESTABLISHMENT OF A
7	DIGITAL VERSION OF AMERICA THE BEAU-
8	TIFUL—THE NATIONAL PARKS AND FEDERAL
9	RECREATIONAL LANDS PASSES.
10	Section 805(a) of the Federal Lands Recreation En-
11	hancement Act (16 U.S.C. 6804(a)) is amended—
12	(1) in paragraph (6), by striking subparagraph
13	(A) and inserting the following:
14	"(A) IN GENERAL.—The Secretaries shall
15	sell the National Parks and Federal Recreational
16	Lands Pass—
17	"(i) at all Federal recreational lands
18	and waters at which—
19	((I) an entrance fee or a standard
20	amenity recreation fee is charged; and
21	"(II) such sales are feasible;
22	"(ii) at such other locations as the Sec-
23	retaries determine to be appropriate and
24	feasible; and

"(iii) through the website of each of the
Federal land management agencies and the
websites of the relevant units and subunits
of the Federal land management agencies,
which shall include—
((I) a prominent link on each
website; and
"(II) information about where
and when the National Parks and Fed-
eral Recreational Lands Pass may be
used."; and
(2) by adding at the end the following:
"(10) DIGITAL RECREATION PASSES.—By not
later than January 1, 2024, the Secretaries shall—
"(A) establish a digital version of the Na-
tional Parks and Federal Recreational Lands
Pass that is able to be stored on a mobile device;
and
``(B) on the completion of a sale carried out
under paragraph $(6)(A)(iii)$, make available to
the passholder the digital version of the National
Parks and Federal Recreational Lands Pass es-
tablished under subparagraph (A).".

1	SEC. 206. AVAILABILITY OF FEDERAL, STATE, AND LOCAL
2	RECREATION PASSES.
3	Section 806 of the Federal Lands Recreation Enhance-
4	ment Act (16 U.S.C. 6805) is amended by adding at the
5	end the following:
6	"(d) Federal Sales of State and County Recre-
7	ATION PASSES.—
8	"(1) IN GENERAL.—On receipt of a request by a
9	State or county, the Secretaries may, on behalf of the
10	State or county—
11	"(A) sell a pass covering a fee charged by
12	a State or county for entrance to, or recreational
13	use of, a park or public land in the State or
14	county; and
15	``(B) collect any required fees for a pass sold
16	under subparagraph (A).
17	"(2) Revenue from pass sales.—The Secre-
18	taries shall transfer to the applicable State or county
19	any amounts collected on behalf of the State or county
20	$under \ paragraph \ (1)(B).$
21	"(e) Coordinating the Sales of Federal, State,
22	AND LOCAL RECREATION PASSES.—The Secretaries, in con-
23	sultation with States and counties, shall seek to coordinate
24	the availability of Federal, State, and county recreation
25	passes to allow an individual to purchase a Federal recre-

1	ation pass and a State or county recreation pass in a single
2	transaction.".
3	SEC. 207. USE OF SPECIAL RECREATION PERMIT FEE REV-
4	ENUE.
5	Section 808 of the Federal Lands Recreation Enhance-
6	ment Act (16 U.S.C. 6807) is amended—
7	(1) by striking "this Act" each place it appears
8	and inserting "this title";
9	(2) in subsection $(a)(3)$ —
10	(A) in subparagraph (E), by striking "and"
11	at the end;
12	(B) in subparagraph (F), by striking " $6(a)$
13	or a visitor reservation service." and inserting
14	"806(a) or a visitor reservation service;"; and
15	(C) by adding at the end the following:
16	``(G) the processing of special recreation
17	permit applications and administration of spe-
18	cial recreation permits; and
19	((H) the improvement of the operation of
20	the special recreation permit program under sec-
21	tion 803(h)."; and
22	(3) in subsection (d)—
23	(A) in paragraph (1), by striking "section
24	5" and inserting "section 805"; and

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1	(B) in paragraph (2), by striking "section
2	5" and inserting "section 805".
3	SEC. 208. PERMANENT AUTHORIZATION.
4	The Federal Lands Recreation Enhancement Act (16
5	U.S.C. 6801 et seq.) is amended—
6	(1) by striking section 810; and
7	(2) by redesignating sections 811 through 815 as
8	sections 810 through 814, respectively.
9	TITLE III—SPECIAL RECREATION
10	PERMITS FOR OUTFITTING
11	AND GUIDING
12	Subtitle A—Administration of Spe-
13	cial Recreation Permits for Out-
14	fitting and Guiding
15	SEC. 311. PERMIT ADMINISTRATION.
16	(a) PERMIT AVAILABILITY.—
17	(1) Notifications of permit availability.—
18	(A) IN GENERAL.—Except as provided in
19	subparagraph (B), in an area of Federal rec-
20	reational lands and waters in which use by
21	recreation service providers is allocated, if the
22	Secretary concerned has determined that visitor-
23	use days are available for allocation to recre-
24	ation service providers or holders of a commer-
25	cial use authorization for outfitting and guiding,

1	the Secretary concerned shall publish the infor-
2	mation on the website of the agency that admin-
3	isters the applicable area of Federal recreational
4	lands and waters.
5	(B) EFFECT.—Nothing in this paragraph—
6	(i) applies to—
7	(I) a reissuance of an existing
8	special recreation permit or an exist-
9	ing commercial use authorization for
10	outfitting and guiding; or
11	(II) a new special recreation per-
12	mit or new commercial use authoriza-
13	tion for outfitting and guiding issued
14	to the purchaser of—
15	(aa) a recreation service pro-
16	vider that is the holder of an ex-
17	isting special recreation permit;
18	OT
19	(bb) a holder of an existing
20	commercial use authorization for
21	outfitting and guiding; or
22	(ii) creates a prerequisite to the
23	issuance of a special recreation permit or
24	commercial use authorization for outfitting

	1 - -
1	and guiding or otherwise limits the author-
2	ity of the Secretary concerned—
3	(I) to issue a new special recre-
4	ation permit or new commercial use
5	authorization for outfitting and guid-
6	ing; or
7	(II) to add a new or additional
8	use to an existing special recreation
9	permit or an existing commercial use
10	authorization for outfitting and guid-
11	ing.
12	(2) UPDATES.—The Secretary concerned shall
13	ensure that information published on the website
14	under this subsection is consistently updated to pro-
15	vide current and correct information to the public.
16	(3) Electronic Mail Notifications.—The Sec-
17	retary concerned shall establish a system by which po-
18	tential applicants for special recreation permits or
19	commercial use authorizations for outfitting and
20	guiding may subscribe to receive notification by elec-
21	tronic mail of the availability of special recreation
22	permits under subsection $(h)(1)$ of section 803 of the
23	Federal Lands Recreation Enhancement Act (16
24	U.S.C. 6802) (as amended by section $203(a)(3)$) or

1 commercial use authorizations for outfitting and

2	guiding.
3	(b) PERMIT APPLICATION OR PROPOSAL ACKNOWL-
4	EDGMENTS.—
5	(1) IN GENERAL.—Not later than 60 days after
6	the date on which the Secretary concerned receives a
7	completed application or a complete proposal for a
8	special recreation permit under subsection $(h)(1)$ of
9	section 803 of the Federal Lands Recreation Enhance-
10	ment Act (16 U.S.C. 6802) (as amended by section
11	203(a)(3)), the Secretary concerned shall—
12	(A) provide to the applicant notice acknowl-
13	edging receipt of the application or proposal;
14	and
15	(B)(i) issue a final decision with respect to
16	the application or proposal; or
17	(ii) provide to the applicant notice of a pro-
18	jected date for a final decision on the application
19	or proposal.
20	(2) EFFECT.—Nothing in this subsection applies
21	to a concession contract issued by the National Park
22	Service for the provision of accommodations, facili-
23	ties, or services.

SEC. 312. FOREST SERVICE AND BUREAU OF LAND MANAGE MENT TRANSITIONAL SPECIAL RECREATION PERMITS FOR OUTFITTING AND GUIDING.

4 (a) IN GENERAL.—Not later than 1 year after the date 5 of enactment of this Act, the Secretary concerned shall implement a program to authorize the issuance of transitional 6 7 special recreation permits for a new or additional reoccur-8 ring outfitting, guiding, or other recreation service, as de-9 termined by the Secretary concerned, on Federal recreational lands and waters managed by the Chief of the 10 11 Forest Service or the Director of the Bureau of Land Man-12 agement.

(b) TERM OF TRANSITIONAL PERMITS FOR OUTFIT14 TING AND GUIDING.—A transitional special recreation per15 mit issued under subsection (a) shall be issued for a term
16 of 2 years.

17 (c) CONVERSION TO LONG-TERM PERMITS FOR OUT18 FITTING AND GUIDING.—

(1) IN GENERAL.—On the request of a recreation
service provider that holds a transitional special
recreation permit under the program implemented
under subsection (a), the Secretary concerned shall
provide for the conversion of the transitional special
recreation permit to a long-term special recreation
permit for outfitting and guiding if the Secretary

1	concerned determines that the recreation service pro-
2	vider—
3	(A) has held not less than 2 transitional
4	special recreation permits or similar permits
5	issued under—
6	(i) the program implemented under
7	subsection (a); or
8	(ii) any other program to issue similar
9	special recreation permits in existence be-
10	fore the date of enactment of this Act;
11	(B) during the 3-year period preceding the
12	request, has not been determined to have a per-
13	formance that is less than satisfactory, as deter-
14	mined under the monitoring process described in
15	section 314(a), for any transitional special recre-
16	ation permits or similar special recreation per-
17	mits issued by the Secretary concerned, includ-
18	ing the transitional special recreation permit
19	proposed to be converted, for the respective unit
20	of Federal recreational lands and waters; and
21	(C) notwithstanding section $314(b)(3)$, has
22	used not less than 50 percent of the visitor-use
23	days allocated to the recreation service provider
24	under the transitional special recreation permit.

1	(2) TERM.—The term of a special recreation per-
2	mit converted to a long-term special recreation permit
3	under this subsection shall be for a period of 5 or 10
4	years, as determined to be appropriate by the Sec-
5	retary concerned.
6	(3) VISITOR-USE DAY ALLOCATIONS.—In con-
7	verting a transitional special recreation permit under
8	paragraph (1) to a long-term special recreation per-
9	mit for outfitting and guiding, the Secretary con-
10	cerned may, at the discretion of the Secretary con-
11	cerned, increase the number of visitor-use days allo-
12	cated to the recreation service provider under the
13	long-term special recreation permit for outfitting and
14	guiding.
15	(d) EFFECT.—Nothing in this section alters or affects
16	the authority of the Secretary concerned to issue a special
17	recreation permit under subsection $(h)(1)$ of section 803 of
18	the Federal Lands Recreation Enhancement Act (16 U.S.C.
19	6802) (as amended by section 203(a)(3)).
20	SEC. 313. SURRENDER OF UNUSED VISITOR-USE DAYS.
21	(a) IN GENERAL.—A recreation service provider hold-
22	$ing \ a \ special \ recreation \ permit \ described \ in \ paragraph$
23	(13)(A)(iv) of section 802 of the Federal Lands Recreation
24	Enhancement Act (16 U.S.C. 6801) (as amended by section
25	202(10)) may—

(1) notify the Secretary concerned of an inability
 to use visitor-use days annually allocated to the recre ation service provider under the special recreation
 permit; and

5 (2) surrender to the Secretary concerned the un6 used visitor-use days for the applicable year for tem7 porary reassignment under section 315(b).

(b) DETERMINATION.—To ensure a recreation service 8 9 provider described in subsection (a) is able to make an informed decision before surrendering any unused visitor-use 10 day under subsection (a)(2), the Secretary concerned shall, 11 on the request of the applicable recreation service provider, 12 13 determine and notify the recreation service provider whether the unused visitor-use day meets the requirement de-14 15 scribed in section 314(b)(3)(B) before the recreation service provider surrenders the unused visitor-use day. 16

17 SEC. 314. PERMIT REVIEWS.

18 (a) MONITORING.—The Secretary concerned shall
19 monitor for compliance a recreation service provider—

20 (1) annually, in the case of a transitional spe21 cial recreation permit for outfitting and guiding
22 issued under section 312;

(2) once every 2 years, in the case of a special
recreation permit described in paragraph
(13)(A)(iv)(I) of section 802 of the Federal Lands

Recreation Enhancement Act (16 U.S.C. 6801) (as
 amended by section 202(10)) that is issued for a term
 of 10 years;

4 (3) in the case of a special recreation permit
5 converted under section 312 to a long-term special
6 recreation permit for outfitting and guiding with a
7 term of 10 years, during each of the 4th, 6th, 8th, and
8 10th years in which the long-term special recreation
9 permit is in effect; and

(4) in the case of a special recreation permit
converted under section 312 to a long-term special
recreation permit for outfitting and guiding with a
term of 5 years, during each of the 4th and 5th years
in which the special recreation permit is in effect.

15 (b) USE-OF-ALLOCATION REVIEWS.—

16 (1) IN GENERAL.—If the Secretary of Agri-17 culture, acting through the Chief of the Forest Service, 18 or the Secretary, as applicable, allocates visitor-use 19 days among special recreation permits for outfitting 20 and quiding, the Secretary of Agriculture, acting 21 through the Chief of the Forest Service, shall, and the 22 Secretary may, review the use by the recreation serv-23 ice provider of the visitor-use days allocated—

24 (A) under a transitional special recreation
25 permit issued under section 312, not later than

1	90 days before the date on which the transitional
2	special recreation permit expires; and
3	(B) under a long-term special recreation
4	permit described in paragraph $(13)(A)(iv)(I)$ of
5	section 802 of the Federal Lands Recreation En-
6	hancement Act (16 U.S.C. 6801) (as amended by
7	section 202(10)), once every 5 years.
8	(2) Requirements of the review.—In con-
9	ducting a review under paragraph (1), the Secretary
10	of Agriculture, acting through the Chief of the Forest
11	Service, or the Secretary, as applicable, shall deter-
12	mine—
13	(A) the number of visitor-use days that the
14	recreation service provider has used each year
15	under the transitional special recreation permit
16	or the special recreation permit, in accordance
17	with paragraph (3); and
18	(B) of the years identified under subpara-
19	graph (A), the year in which the recreation serv-
20	ice provider used the most visitor-use days.
21	(3) Consideration of surrendered, unused
22	VISITOR-USE DAYS.—For the purposes of determining
23	the number of visitor-use days a recreation service
24	provider has used in a specified year under para-
25	graph (2)(A), the Secretary of Agriculture, acting

4 313(a)(2) as—

1

2

3

(A) $\frac{1}{2}$ of a visitor-use day used; or 5 6 (B) 1 visitor-use day used, if the Secretary 7 of Agriculture, acting through the Chief of the 8 Forest Service, or the Secretary, as applicable, 9 determines the use of the allocated visitor-use 10 day had been or will be prevented by a cir-11 cumstance beyond the control of the recreation 12 service provider.

13 SEC. 315. ADJUSTMENT OF ALLOCATED VISITOR-USE DAYS.

14 (a) Adjustments Following Use of Allocation 15 *Reviews.—On the completion of a use-of-allocation review* of a special recreation permit described in paragraph 16 (13)(A)(iv)(I) of section 802 of the Federal Lands Recre-17 ation Enhancement Act (16 U.S.C. 6801) (as amended by 18 19 section 202(10)) conducted under section 314(b), the Secretary of Agriculture, acting through the Chief of the Forest 20 21 Service, or the Secretary, as applicable, shall adjust the 22 number of visitor-use days allocated to a recreation service 23 provider under the special recreation permit as follows:

24 (1) If the Secretary concerned determines that
25 the performance of the recreation service provider was

1 satisfactory during the most recent review conducted 2 under subsection (a) of section 314, the annual num-3 ber of visitor-use days allocated for each remaining 4 year of the permit shall be equal to 125 percent of the 5 number of visitor-use days used, as determined under 6 subsection (b)(2)(A) of that section, during the year 7 identified under subsection (b)(2)(B) of that section. 8 not to exceed the level allocated to the special recreation permit holder on the date on which the special 9 10 recreation permit was issued.

11 (2) If the Secretary concerned determines the 12 performance of the recreation service provider is less 13 than satisfactory during the most recent performance 14 review conducted under subsection (a) of section 314. 15 the annual number of visitor-use days allocated for 16 each remaining year of the permit shall be equal to 17 not more than 100 percent of the number of visitor-18 use days used, as determined under subsection 19 (b)(2)(A) of that section during the year identified 20 under subsection (b)(2)(B) of that section.

(b) TEMPORARY REASSIGNMENT OF UNUSED DAYS.—
The Secretary concerned may temporarily assign unused
visitor use-days, made available under section 313(a)(2)
to—

1	(1) any other existing or potential recreation
2	service provider, notwithstanding the number of vis-
3	itor-use days allocated to the special recreation per-
4	mit holder under the special recreation permit held or
5	to be held by the recreation service provider; or
6	(2) any existing or potential holder of a special
7	recreation permit described in clause (i) or (iii) of
8	paragraph (13)(A) of section 802 of the Federal
9	Lands Recreation Enhancement Act (16 U.S.C. 6801)
10	(as amended by section 202(10)), including the pub-
11	lic.
12	(c) Additional Capacity.—If unallocated visitor-use
13	days are available, the Secretary concerned may, at any
14	time, revise a special recreation permit to assign additional
15	visitor-use days to a qualified recreation service provider.
16	Subtitle B—Additional Provisions
17	Relating to Special Recreation
18	Permits
19	SEC. 321. PERMITTING PROCESS IMPROVEMENTS.

(a) IN GENERAL.—To simplify the process of the
issuance and reissuance of special recreation permits and
reduce the cost of administering special recreation permits
under subsection (h) of section 803 of the Federal Lands
Recreation Enhancement Act (16 U.S.C. 6802) (as amended
by section 203(a)(3)), the Secretaries shall—

1	(1) not later than 1 year after the date of enact-
2	ment of this Act—
3	(A) evaluate the process for issuing special
4	recreation permits; and
5	(B) based on the evaluation under subpara-
6	graph (A), identify opportunities—
7	(i) to eliminate duplicative processes
8	with respect to issuing special recreation
9	permits;
10	(ii) to reduce costs for the issuance of
11	special recreation permits;
12	(iii) to decrease processing times for
13	special recreation permits; and
14	(iv) to issue simplified special recre-
15	ation permits; and
16	(2) not later than 1 year after the date on which
17	the Secretaries complete the evaluation and identifica-
18	tion processes under paragraph (1), revise, as nec-
19	essary, relevant agency regulations and guidance doc-
20	uments, including regulations and guidance docu-
21	ments relating to the environmental review process,
22	for special recreation permits to implement the im-
23	provements identified under paragraph $(1)(B)$.
24	(b) Environmental Reviews.—

1	(1) IN GENERAL.—The Secretary concerned shall,
2	to the maximum extent practicable, utilize available
3	tools, including tiering to existing programmatic re-
4	views, as appropriate, to facilitate an effective and ef-
5	ficient environmental review process for activities un-
6	dertaken by the Secretary concerned relating to the
7	issuance of special recreation permits.
8	(2) CATEGORICAL EXCLUSIONS.—Not later than
9	1 year after the date of enactment of this Act, the Sec-
10	retary concerned shall—
11	(A) evaluate—
12	(i) whether existing categorical exclu-
13	sions available to the Secretary concerned
14	on the date of enactment of this Act are con-
15	sistent with the provisions of this Act; and
16	(ii) whether a modification of an exist-
17	ing categorical exclusion or the establish-
18	ment of 1 or more new categorical exclu-
19	sions developed in compliance with the Na-
20	tional Environmental Policy Act of 1969
21	(42 U.S.C. 4321 et seq.) is necessary to un-
22	dertake an activity described in paragraph
23	(1) in a manner consistent with the au-
24	thorities and requirements in this Act; and

1(B) revise relevant agency regulations and2policy statements, as necessary, to modify exist-3ing categorical exclusions or incorporate new4categorical exclusions based on the evaluation5conducted under subparagraph (A).

6 (c) NEEDS ASSESSMENTS.—Except as required under
7 subsection (c) or (d) of section 4 of the Wilderness Act (16
8 U.S.C. 1133), the Secretary concerned shall not conduct a
9 needs assessment as a condition of issuing a special recre10 ation permit under subsection (h) of section 803 of the Fed11 eral Lands Recreation Enhancement Act (16 U.S.C. 6802)
12 (as amended by section 203(a)(3)).

13 (d) ONLINE APPLICATIONS.—Not later than 2 years after the date of enactment of this Act, the Secretaries shall 14 15 make the application for a special recreation permit under subsection (h) of section 803 of the Federal Lands Recre-16 17 ation Enhancement Act (16 U.S.C. 6802) (as amended by section 203(a)(3), including a reissuance of a special recre-18 19 ation permit under that section, available for completion 20 and submission—

- 21 (1) online;
- 22 (2) by mail or electronic mail; and
- 23 (3) in person at the field office for the applicable
- 24 Federal recreational lands and waters.

(e) Organized Group Activity or Event Special
 Recreation Permits.—

3 (1) DEFINITIONS.—In this subsection: 4 (A) Organized group activity or event 5 SPECIAL RECREATION PERMIT.—The term "orga-6 nized group activity or event special recreation 7 permit" means a special recreation permit de-8 scribed in paragraph (13)(A)(iii)(I) of section 9 802 of the Federal Lands Recreation Enhance-10 ment Act (16 U.S.C. 6801) (as amended by sec-11 $tion \ 202(10)).$ 12 YOUTH GROUP.—The term (B)*"youth* 13 group" means a recreation service provider that 14 predominantly serves individuals not older than 25 years of age. 15 16 (2) EXEMPTION FROM CERTAIN ALLOCATIONS OF 17 USE.—If the Secretary concerned allocates visitor-use 18 days available for an area or activity on Federal rec-19 reational lands and waters among recreation service 20 providers that hold a permit described in paragraph 21 (13)(A)(iv) of section 802 of the Federal Lands Recre-22 ation Enhancement Act (16 U.S.C. 6801) (as amend-23 ed by section 202(10)), an organized group activity or 24 event special recreation permit shall not be subject to 25 that allocation of visitor-use days.

(3) Issuance.—

1

2 (A) IN GENERAL.—Except as provided in 3 subparagraphs (B) and (C), if use by the general 4 public is not subject to a limited entry permit 5 system and capacity is available for the times or 6 days in which the proposed activity or event 7 would be undertaken under an application for 8 an organized group activity or event special 9 recreation permit submitted by a recreation serv-10 ice provider (including a youth group), the Sec-11 retary concerned may issue the organized group 12 activity or event special recreation permit, sub-13 ject to any terms and conditions determined to 14 be appropriate by the Secretary concerned.

15 (B) Nominal effects permits.—Except 16 as provided in subparagraph (C), if the Sec-17 retary concerned determines that an activity or 18 event to be undertaken by a recreation service 19 provider (including a youth group) proposed in 20 an application for an organized group activity 21 or event special recreation permit would require 22 terms and conditions to ensure the proposed ac-23 tivity or event would have only nominal effects 24 on Federal recreational lands and waters, re-25 sources, and programs, the Secretary concerned

1	shall issue the organized group activity or event
2	special recreation permit, subject to such terms
3	and conditions, if use by the general public is
4	not subject to a limited entry permit system and
5	capacity is available for the times or days in
6	which the proposed activity or event would be
7	undertaken under the organized group activity
8	or event special recreation permit.
9	(C) NO PERMIT REQUIRED.—The Secretary
10	concerned shall not require an organized group
11	activity or event special recreation permit for a
12	recreation activity or event conducted by a spe-
13	cial recreation provider (including a youth
14	group) if the Secretary concerned determines
15	based on the review of a proposal that—
16	(i) the proposed activity or event to be
17	undertaken would have only nominal effects
18	on Federal recreational lands and waters,
19	resources, and programs; and
20	(ii) establishing additional terms and
21	conditions for the proposed activity or event
22	is not necessary to protect or avoid conflict
23	on or with Federal recreational lands and
24	waters, resources, and programs.

1	(4) FEES.—The Secretary concerned may elect
2	not to charge a fee to a recreation service provider
3	(including a youth group) for an organized group ac-
4	tivity or event special recreation permit.
5	(5) SAVINGS CLAUSE.—Nothing in this sub-
6	section prevents the Secretary concerned from lim-
7	iting or abating issuance of an organized group activ-
8	ity or event special recreation permit, based on re-
9	source conditions, administrative burdens, or safety
10	issues.
11	SEC. 322. SERVICE FIRST INITIATIVE AND MULTIJURIS-
12	DICTIONAL TRIPS.
13	(a) REPEAL.—Section 330 of the Department of the
14	Interior and Related Agencies Appropriations Act, 2001
15	(43 U.S.C. 1703), is repealed.
16	(b) Cooperative Action and Sharing of Re-
17	Sources by the Secretaries of the Interior and Ag-
18	RICULTURE.—
19	(1) IN GENERAL.—For fiscal year 2012 and each
20	fiscal year thereafter, the Secretaries, subject to an-
21	nual review of Congress, may carry out an initiative,
22	to be known as the "Service First Initiative", under
23	which the Secretaries and agencies and bureaus with-
24	in the Department of the Interior and the Department
25	of Agriculture—

1	(A) may establish programs to conduct
2	projects, planning, permitting, leasing, con-
3	tracting, and other activities, either jointly or on
4	behalf of each other;
5	(B) may co-locate in Federal offices and fa-
6	cilities leased by an agency of the Department of
7	the Interior or the Department of Agriculture;
8	and
9	(C) may issue special rules to test the feasi-
10	bility of issuing unified permits, applications,
11	and leases.
12	(2) Delegations of Authority.—The Secre-
13	taries may make reciprocal delegations of the respec-
14	tive authorities, duties, and responsibilities of the Sec-
15	retaries in support of the Service First Initiative
16	agency-wide to promote customer service and effi-
17	ciency.
18	(3) EFFECT.—Nothing in this section alters, ex-
19	pands, or limits the applicability of any law (includ-
20	ing regulations) to land administered by the Bureau
21	of Land Management, National Park Service, United
22	States Fish and Wildlife Service, or the Forest Service
23	or matters under the jurisdiction of any other bureaus
24	or offices of the Department of the Interior or the De-
25	partment of Agriculture, as applicable.

1 (4) TRANSFERS OF FUNDING.—To facilitate the 2 sharing of resources under the Service First Initia-3 tive, the Secretaries may make transfers of funds and 4 reimbursements of funds on an annual basis, including transfers and reimbursements for multi-year 5 6 projects, subject to the limitation that this authority 7 may not be used to circumvent requirements and lim-8 itations imposed on the use of funds.

9 (c) PILOT PROGRAM FOR PERMITS FOR MULTIJURIS10 DICTIONAL TRIPS.—

11 (1) IN GENERAL.—Not later than 2 years after 12 the date of enactment of this Act, the Secretaries shall 13 establish a pilot program to offer to a person seeking 14 an authorization for a multijurisdictional trip a sin-15 gle joint special recreation permit or commercial use 16 authorization that authorizes the use of each unit of 17 Federal recreational lands and waters on which the 18 multijurisdictional trip occurs.

(2) MINIMUM NUMBER OF PERMITS.—Not later
than 4 years after the date of enactment of this Act,
the Secretaries shall issue not fewer than 10 single
joint special recreation permits described in paragraph (13)(A)(iv) of section 802 of the Federal Lands
Recreation Enhancement Act (16 U.S.C. 6801) (as
amended by section 202(10)) or commercial use au-

1	thorizations under the pilot program established
2	under paragraph (1).
3	(3) LEAD AGENCIES.—In carrying out the pilot
4	program established under paragraph (1), the Secre-
5	taries shall—
6	(A) designate a lead agency for issuing and
7	administering a single joint special recreation
8	permit or commercial use authorization; and
9	(B) select not fewer than 4 offices at which
10	a person shall be able to apply for a single joint
11	special recreation permit or commercial use au-
12	thorization, of which—
13	(i) not fewer than 2 offices are man-
14	aged by the Secretary; and
15	(ii) not fewer than 2 offices are man-
16	aged by the Secretary of Agriculture, acting
17	through the Chief of the Forest Service.
18	(4) Retention of Authority by the Applica-
19	BLE SECRETARY.—Each of the Secretaries shall retain
20	the authority to enforce the terms, stipulations, condi-
21	tions, and agreements in a single joint special recre-
22	ation permit or commercial use authorization issued
23	under the pilot program established under paragraph
24	(1) that apply specifically to the use occurring on the

1	Federal recreational lands and waters managed by
2	the applicable Secretary.
3	(5) Option to apply for separate permits
4	OR COMMERCIAL USE AUTHORIZATIONS.—A person
5	seeking an authorization for a multijurisdictional
6	trip may apply for—
7	(A) a separate special recreation permit or
8	commercial use authorization for the use of each
9	unit of Federal recreational lands and waters on
10	which the multijurisdictional trip occurs; or
11	(B) a single joint special recreational per-
12	mit or commercial use authorization made avail-
13	able under the pilot program established under
14	paragraph (1).
15	(6) EFFECT.—Nothing in this subsection applies
16	to a concession contract issued by the National Park
17	Service for the provision of accommodations, facili-
18	ties, or services.
19	SEC. 323. PERMIT FLEXIBILITY.
20	(a) IN GENERAL.—The Secretary concerned shall es-
21	tablish guidelines to allow a holder of a special recreation
22	permit under subsection (h) of section 803 of the Federal
23	Lands Recreation Enhancement Act (16 U.S.C. 6802) (as
24	amended by section $203(a)(3)$), on the approval of the Sec-
25	retary concerned, to engage in another recreational activity

1 under the special recreation permit that is substantially

2	similar to the specific activity authorized under the special
3	recreation permit.
4	(b) CRITERIA.—For the purposes of this section, a rec-
5	reational activity shall be considered to be a substantially
6	similar recreational activity if the recreational activity—
7	(1) is comparable in type, nature, scope, and ec-
8	ological setting to the specific activity authorized
9	under the special recreation permit;
10	(2) does not result in a greater impact on nat-
11	ural and cultural resources than the impact of the au-
12	thorized activity;
13	(3) does not adversely affect—
14	(A) any other holder of a special recreation
15	permit or other permit; or
16	(B) any other authorized use of the Federal
17	recreational lands and waters; and
18	(4) is consistent with—
19	(A) any applicable laws (including regula-
20	tions); and
21	(B) the land management plan, resource
22	management plan, or equivalent plan applicable
23	to the Federal recreational lands and waters.
24	(c) EFFECT.—Nothing in this section affects any au-
25	thority of, regulation issued by, or decision of the Secretary

concerned relating to the use of electric bicycles on Federal
 recreational lands and waters under any other Federal law.

3 SEC. 324. LIABILITY.

4 (a) INSURANCE REQUIREMENTS.—

(1) IN GENERAL.—Except as provided in para-5 6 graph (2), as a condition of issuing a special recre-7 ation permit under subsection (h)(1)(B) of section 8 803 of the Federal Lands Recreation Enhancement 9 Act (16 U.S.C. 6802) (as amended by section 10 203(a)(3)) or a commercial use authorization, the 11 Secretary concerned may require the holder of the spe-12 cial recreation permit or commercial use authoriza-13 tion to have a commercial general liability insurance 14 policy that—

15 (A) is commensurate with the level of risk
16 of the activities to be conducted under the special
17 recreation permit or commercial use authoriza18 tion; and

19 (B) includes the United States as an addi20 tional insured in an endorsement to the applica21 ble policy.

(2) EXCEPTION.—The Secretary concerned shall
not require a holder of a special recreation permit or
commercial use authorization for low-risk activities,
as determined by the Secretary concerned, including

commemorative ceremonies and participation by the
 public in a recreation activity or recreation use of a
 specific area of Federal recreational lands and waters
 in which use by the public is allocated, to comply
 with the requirements of paragraph (1).

6 INDEMNIFICATION BY GOVERNMENTAL (b)ENTI-7 TIES.—The Secretary concerned shall not require a State, 8 State agency, State institution, or political subdivision of 9 a State to indemnify the United States for tort liability as a condition for issuing a special recreation permit or 10 commercial use authorization to the extent the State, State 11 agency, State institution, or political subdivision of a State 12 13 is precluded by State law from providing indemnification to the United States for tort liability, if the State, State 14 15 agency, State institution, or political subdivision of the State maintains the minimum amount of liability insur-16 ance coverage required by the Federal land management 17 agency for the activities conducted under the special recre-18 19 ation permit or commercial use authorization in the form of— 20

(1) a commercial general liability insurance policy, which includes the United States as an additional insured in an endorsement to the policy, if the
State is authorized to obtain commercial general liability insurance by State law; or

(2) self-insurance, which covers the United States
 as an additional insured, if authorized by State law.
 (c) EXCULPATORY AGREEMENTS.—

4 (1) IN GENERAL.—Except as provided in para-5 graph (2), a Federal land management agency shall 6 not implement, administer, or enforce any regulation, 7 guidance, or policy prohibiting the use of an excul-8 patory agreement between a recreation service pro-9 vider or a holder of a commercial use authorization 10 and a customer relating to services provided under a 11 special recreation permit or a commercial use author-12 ization.

13 (2) REQUIREMENTS.—Any exculpatory agree14 ment used by a recreation service provider or holder
15 of a commercial use authorization for an activity au16 thorized under a special recreation permit or commer17 cial use authorization—

18 (A) shall shield the United States from any
19 liability, if otherwise allowable under Federal
20 law; and

(B) shall not waive any liability of the
recreation service provider that may not be
waived under the laws (including common law)
of the applicable State or for gross negligence,
recklessness, or willful misconduct.

1	(3) CONSISTENCY.—Not later than 2 years after
2	the date of enactment of this Act, the Secretaries
3	shall—
4	(A) review the policies of the Secretaries
5	pertaining to the use of exculpatory agreements
6	by recreation service providers; and
7	(B) revise any policy described in subpara-
8	graph (A) as necessary to make the policies of
9	the Secretaries pertaining to the use of excul-
10	patory agreements by recreation service pro-
11	viders consistent with this subsection and across
12	all Federal recreational lands and waters.
13	(d) EFFECT.—Nothing in this section applies to a con-
14	cession contract issued by the National Park Service for the
15	provision of accommodations, facilities, or services.
16	SEC. 325. COST RECOVERY REFORM.
17	(a) Cost Recovery for Special Recreation Per-
18	MITS.—In addition to a fee collected under section 803 of
19	the Federal Lands Recreation Enhancement Act (16 U.S.C.
20	6802) or any other authorized fee collected by the Secretary
21	concerned, the Secretary concerned may assess and collect
22	a reasonable fee from an applicant for, and holder of, a
23	special recreation permit to recover administrative costs in-
24	curred by the Secretary concerned for—
25	(1) processing the special recreation permit; and

1	(2) monitoring the special recreation permit to
2	ensure compliance with the terms and conditions of
3	the special recreation permit.
4	(b) De Minimis Exemptions From Cost Recov-
5	ERY.—
6	(1) IN GENERAL.—If the administrative costs de-
7	scribed in subsection (a) are assessed on an hourly
8	basis, the Secretary concerned shall establish an hour-
9	ly de minimis threshold that exempts a specified
10	number of hours from the assessment and collection of
11	administrative costs described in subsection (a).
12	(2) EXEMPTION.—If the Secretary concerned es-
13	tablishes a threshold under paragraph (1) and as-
14	sesses a fee under subsection (a), the Secretary con-
15	cerned shall charge an applicant only for any hours
16	that exceed the de minimis threshold.
17	(c) Multiple Applications.—If the Secretary con-
18	cerned processes multiple applications for special recreation
19	permits for similar services in the same unit of Federal rec-
20	reational lands and waters, the Secretary concerned shall,
21	to the extent practicable—
22	(1) assess from the applicants the fee described in
23	subsection (a) on a prorated basis; and
24	(2) apply the exemption described in subsection
25	(b) to each applicant on an individual basis.
25	(b) to each applicant on an individual basis.

(d) LIMITATION.—The Secretary concerned shall not
 assess or collect administrative costs under this section for
 a programmatic environmental review.

4 SEC. 326. PERMIT RELIEF FOR PICNIC AREAS.

5 (a) IN GENERAL.—If the Secretary concerned does not require the public to obtain a permit or reservation to access 6 7 a picnic area on Federal recreational lands and waters ad-8 ministered by the Chief of the Forest Service or Director 9 of the Bureau of Land Management, the Secretary con-10 cerned may not require a covered person described in subsection (b) to obtain a permit solely to access the picnic 11 12 area.

(b) DESCRIPTION OF COVERED PERSONS.—A covered
person referred to in subsection (a) is a person (including
an educational group) that provides—

16 (1) outfitting and guiding services on Federal
17 recreational lands and waters; and

18 (2) the services described in paragraph (1) to
19 fewer than 40 customers annually at the picnic area.

20 SEC. 327. INTERAGENCY REPORT ON SPECIAL RECREATION

21

PERMITS FOR UNDERSERVED COMMUNITIES.

(a) DEFINITION OF COVERED COMMUNITY.—In this
section, the term "covered community" means a rural or
urban, low-income, or underserved community, including
an Indian Tribe, that has been underrepresented in outdoor

recreation opportunities on Federal recreational lands and
 waters.

3 (b) REPORT.—Not later than 3 years after the date 4 of enactment of this Act, the Secretaries, acting jointly, 5 shall submit to the Committee on Energy and Natural Re-6 sources of the Senate and the Committee on Natural Re-7 sources of the House of Representatives a report that de-8 scribes—

9 (1) the estimated use of special recreation per10 mits serving covered communities;

(2) examples of special recreation permits, partnerships, cooperative agreements, or other arrangements providing access to Federal recreational lands
and waters for covered communities;

(3) other ways covered communities are engaging
on Federal recreational lands and waters, including
through stewardship and conservation projects or activities;

(4) any barriers for recreation service providers
or prospective recreation service providers operating
within or serving a covered community; and

(5) any recommendations to facilitate and increase permitted access to Federal recreational lands
and waters for covered communities.

Subtitle C—Effect

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2 SEC. 331. EFFECT.

1

3 Except as provided in sections 311(a), 322, and 324,
4 nothing in this title (including an amendment made by this
5 title) affects the authority or responsibility of the Secretary
6 to award concessions contracts for the provision of accom7 modations, facilities, or services, or commercial use author8 izations.

9 TITLE IV—MISCELLANEOUS 10 PROVISIONS

11 SEC. 401. FILMING AND STILL PHOTOGRAPHY WITHIN THE

12 NATIONAL PARK SYSTEM AND ON OTHER
13 FEDERAL LAND.

14 (a) FILMING IN NATIONAL PARK SYSTEM UNITS.—

15 (1) IN GENERAL.—Chapter 1009 of title 54,

16 United States Code, is amended by striking section
17 100905 and inserting the following:

18 "§100905. Filming and still photography in System
19 units

20 "(a) FILMING AND STILL PHOTOGRAPHY.—

21 "(1) IN GENERAL.—The Secretary shall ensure
22 that a filming or still photography activity or similar
23 project in a System unit (referred to in this section
24 as a 'filming or still photography activity') and the

1	authorizing or permitting of a filming or still photog-
2	raphy activity are carried out consistent with—
3	"(A) the laws and policies applicable to the
4	Service; and
5	``(B) an applicable general management
6	plan.
7	"(2) NO PERMITS REQUIRED.—The Secretary
8	shall not require an authorization or a permit or as-
9	sess a fee, if a fee for a filming or still photography
10	activity is not otherwise required by law, for a film-
11	ing or still photography activity that—
12	"(A)(i) involves fewer than 6 individuals;
13	and
14	"(ii) meets each of the requirements de-
15	scribed in paragraph (5); or
16	"(B) is merely incidental to, or docu-
17	menting, an activity or event that is allowed or
18	authorized at the System unit, regardless of—
19	"(i) the number of individuals partici-
20	pating in the allowed or authorized activity
21	or event; or
22	"(ii) whether any individual receives
23	compensation for any products of the film-
24	ing or still photography activity.

1	"(3) FILMING AND STILL PHOTOGRAPHY AU-
2	THORIZATIONS FOR DE MINIMIS USE.—
3	"(A) IN GENERAL.—The Secretary shall es-
4	tablish a de minimis use authorization for cer-
5	tain filming or still photography activities that
6	meets the requirements described in subpara-
7	graph (F).
8	"(B) POLICY.—For a filming or still pho-
9	tography activity that meets the requirements de-
10	scribed in subparagraph (F), the Secretary—
11	"(i) may require a de minimis use au-
12	thorization; and
13	"(ii) shall not require a permit.
14	"(C) NO FEE.—The Secretary shall not
15	charge a fee for a de minimis use authorization
16	under this paragraph.
17	"(D) ACCESS.—The Secretary shall enable
18	members of the public to apply for and obtain a
19	de minimis use authorization under this para-
20	graph—
21	"(i) through the website of the Service;
22	and
23	"(ii) in person at the field office of the
24	applicable System unit.
25	"(E) ISSUANCES.—The Secretary shall—

"(i) establish a procedure—
((I) to automate the approval of
an application submitted through the
website of the Service under subpara-
graph (D)(i); and
"(II) to issue a de minimis use
authorization under this paragraph
immediately on receipt of an applica-
tion that is submitted in person at the
field office of the applicable System
unit under subparagraph $(D)(ii)$; and
"(ii) if an application submitted under
subparagraph (D) meets the requirements of
this paragraph, immediately on receipt of
the application issue a de minimis use au-
thorization for the filming or still photog-
raphy activity.
"(F) REQUIREMENTS.—The Secretary shall
only issue a de minimis use authorization under
this paragraph if the filming or still photog-
raphy activity—
"(i) involves a group of not fewer than
6 individuals and not more than 8 individ-
uals;

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1	"(ii) meets each of the requirements de-
2	scribed in paragraph (5); and
3	"(iii) is consistent with subsection (c).
4	"(G) CONTENTS.—A de minimis use au-
5	thorization issued under this paragraph shall list
6	the requirements described in subparagraph (F) .
7	"(4) Required permits.—Except as provided
8	in paragraph (2)(B), the Secretary may require a
9	permit application and, if a permit is issued, assess
10	a reasonable fee, as described in subsection $(b)(1)$, for
11	a filming or still photography activity that—
12	"(A) involves more than 8 individuals;
13	(B) does not meet each of the requirements
14	described in paragraph (5); or
15	"(C) is conducted in a component of the
16	National Wilderness Preservation System.
17	"(5) Requirements for filming or still
18	PHOTOGRAPHY ACTIVITY.—The requirements referred
19	to in paragraphs $(2)(A)(ii)$, $(3)(F)(ii)$, $(4)(B)$, and
20	(7)(C) are as follows:
21	"(A) A person conducts the filming or still
22	photography activity in a manner that—
23	((i) does not impede or intrude on the
24	experience of other visitors to the applicable
25	System unit;

1	"(ii) except as otherwise authorized,
2	does not disturb or negatively impact—
3	``(I) a natural or cultural re-
4	source; or
5	"(II) an environmental or scenic
6	value; and
7	"(iii) allows for equitable allocation or
8	use of facilities of the applicable System
9	unit.
10	(B) The person conducts the filming or
11	still photography activity at a location in which
12	the public is allowed.
13	(C) The person conducting the filming or
14	still photography activity does not require the
15	exclusive use of a site or area.
16	"(D) The person does not conduct the film-
17	ing or still photography activity in a localized
18	area that receives a very high volume of visita-
19	tion.
20	"(E) The person conducting the filming or
21	still photography activity does not use a set or
22	staging equipment, subject to the limitation that
23	handheld equipment (such as a tripod, monopod,
24	and handheld lighting equipment) shall not be

1	considered staging equipment for the purposes of
2	this subparagraph.
3	``(F) The person conducting the filming or
4	still photography activity complies with and ad-
5	here to visitor use policies, practices, and regula-
6	tions applicable to the applicable System unit.
7	``(G) The filming or still photography activ-
8	ity is not likely to result in additional adminis-
9	trative costs being incurred by the Secretary
10	with respect to the filming or still photography
11	activity, as determined by the Secretary.
12	``(H) The person conducting the filming or
13	still photography activity complies with other
14	applicable Federal, State, and local laws (in-
15	cluding regulations), including laws relating to
16	the use of unmanned aerial equipment.
17	"(6) CONTENT CREATION.—Regardless of dis-
18	tribution platform, any video, still photograph, or
19	audio recording for commercial or noncommercial
20	content creation in a System unit shall be considered
21	to be a filming or still photography activity under
22	this subsection.
23	"(7) <i>Effect.</i> —
24	"(A) Permits requested though not
25	REQUIRED.—On the request of a person intend-

1	ing to carry out a filming or still photography
2	activity, the Secretary may issue a permit for
3	the filming or still photography activity, even if
4	a permit for the filming or still photography ac-
5	tivity is not required under this section.
6	"(B) NO ADDITIONAL PERMITS, COMMER-
7	CIAL USE AUTHORIZATIONS, OR FEES FOR FILM-
8	ING AND STILL PHOTOGRAPHY AT AUTHORIZED
9	EVENTS.—A filming or still photography activity
10	at an activity or event that is allowed or author-
11	ized, including a wedding, engagement party,
12	family reunion, or celebration of a graduate,
13	shall be considered merely incidental for the pur-
14	poses of paragraph (2)(B).
15	"(C) MONETARY COMPENSATION.—The re-
16	ceipt of monetary compensation by the person
17	conducting the filming or still photography ac-
18	tivity shall not affect the permissibility of the
19	filming or still photography activity.
20	"(b) FEES AND RECOVERY COSTS.—
21	"(1) FEES.—The reasonable fees referred to in
22	subsection (a)(4) shall meet each of the following cri-
23	teria:
24	"(A) The reasonable fee shall provide a fair
25	return to the United States.

1	``(B) The reasonable fee shall be based on
2	the following criteria:
3	"(i) The number of days of the filming
4	or still photography activity.
5	"(ii) The size of the film or still pho-
6	tography crew present in the System unit.
7	"(iii) The quantity and type of film or
8	still photography equipment present in the
9	System unit.
10	"(iv) Any other factors that the Sec-
11	retary determines to be necessary.
12	"(2) Recovery of costs.—
13	"(A) IN GENERAL.—The Secretary shall col-
14	lect from the applicant for the applicable permit
15	any costs incurred by the Secretary related to a
16	filming or still photography activity subject to a
17	permit under subsection (a)(4), including—
18	"(i) the costs of the review or issuance
19	of the permit; and
20	"(ii) related administrative and per-
21	sonnel costs.
22	"(B) EFFECT ON FEES COLLECTED.—All
23	costs recovered under subparagraph (A) shall be
24	in addition to the fee described in paragraph (1).
25	"(3) Use of proceeds.—

1	"(A) FEES.—All fees collected under this
2	section shall—
3	"(i) be available for expenditure by the
4	Secretary, without further appropriation;
5	and
6	"(ii) remain available until expended.
7	"(B) COSTS.—All costs recovered under
8	paragraph (2)(A) shall—
9	"(i) be available for expenditure by the
10	Secretary, without further appropriation, at
11	the System unit at which the costs are col-
12	lected; and
13	"(ii) remain available until expended.
14	"(c) PROTECTION OF RESOURCES.—The Secretary
15	shall not allow a person to undertake a filming or still pho-
16	tography activity if the Secretary determines that—
17	"(1) there is a likelihood that the person would
18	cause resource damage at the System unit, except as
19	otherwise authorized;
20	"(2) the person would create an unreasonable
21	disruption of the use and enjoyment by the public of
22	the System unit; or
23	"(3) the filming or still photography activity
24	poses a health or safety risk to the public.
25	"(d) Processing of Permit Applications.—

1	"(1) IN GENERAL.—The Secretary shall establish
2	a process to ensure that the Secretary responds in a
3	timely manner to an application for a permit for a
4	filming or still photography activity required under
5	subsection $(a)(4)$.
6	"(2) COORDINATION.—If a permit is required
7	under this section for 2 or more Federal agencies or
8	System units, the Secretary and the head of any other
9	applicable Federal agency, as applicable, shall, to the
10	maximum extent practicable, coordinate permit proc-
11	essing procedures, including through the use of identi-
12	fying a lead agency or lead System unit—
13	"(A) to review the application for the per-
14	mit;
15	"(B) to issue the permit; and
16	"(C) to collect any required fees.".
17	(2) Clerical Amendment.—The table of sec-
18	tions for chapter 1009 of title 54, United States Code,
19	is amended by striking the item relating to section
20	100905 and inserting the following:
	"100905. Filming and still photography in System units.".
21	(b) Filming on Other Federal Land.—Public Law
22	106–206 (16 U.S.C. 460l–6d) is amended by striking sec-
23	tion 1 and inserting the following:
24	"SECTION 1. FILMING AND STILL PHOTOGRAPHY.
25	"(a) FILMING AND STILL PHOTOGRAPHY.—

1	"(1) IN GENERAL.—The Secretary concerned
2	shall ensure that a filming or still photography activ-
3	ity or similar project at a Federal land management
4	unit (referred to in this section as a 'filming or still
5	photography activity') and the authorizing or permit-
6	ting of a filming or still photography activity are
7	carried out consistent with—
8	"(A) the laws and policies applicable to the
9	Secretary concerned; and
10	``(B) an applicable general management
11	plan.
12	"(2) NO PERMITS REQUIRED.—The Secretary
13	concerned shall not require an authorization or a per-
14	mit or assess a fee, if a fee for a filming or still pho-
15	tography activity is not otherwise required by law,
16	for a filming or still photography activity that—
17	"(A)(i) involves fewer than 6 individuals;
18	and
19	"(ii) meets each of the requirements de-
20	scribed in paragraph (5); or
21	"(B) is merely incidental to, or docu-
22	menting, an activity or event that is allowed or
23	authorized at the Federal land management
24	unit, regardless of—

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1	"(i) the number of individuals partici-
2	pating in the allowed or authorized activity
3	or event; or
4	"(ii) whether any individual receives
5	compensation for any products of the film-
6	ing or still photography activity.
7	"(3) Filming and still photography au-
8	THORIZATIONS FOR DE MINIMIS USE.—
9	"(A) IN GENERAL.—The Secretary con-
10	cerned shall establish a de minimis use author-
11	ization for certain filming or still photography
12	activities that meets the requirements described
13	in subparagraph (F).
14	"(B) POLICY.—For a filming or still pho-
15	tography activity that meets the requirements de-
16	scribed in subparagraph (F), the Secretary con-
17	cerned—
18	((i) may require a de minimis use au-
19	thorization; and
20	"(ii) shall not require a permit.
21	"(C) NO FEE.—The Secretary concerned
22	shall not charge a fee for a de minimis use au-
23	thorization under this paragraph.
24	"(D) Access.—The Secretary concerned
25	shall enable members of the public to apply for

1	and obtain a de minimis use authorization
2	under this paragraph—
3	"(i) through the website of the Depart-
4	ment of the Interior or the Forest Service,
5	as applicable; and
6	"(ii) in person at the field office for the
7	Federal land management unit.
8	"(E) ISSUANCES.—The Secretary concerned
9	shall—
10	"(i) establish a procedure—
11	((I) to automate the approval of
12	an application submitted through the
13	website of the Department of the Inte-
14	rior or the Forest Service, as applica-
15	ble, under subparagraph $(D)(i)$; and
16	"(II) to issue a de minimis use
17	authorization under this paragraph
18	immediately on receipt of an applica-
19	tion that is submitted in person at the
20	field office for the Federal land man-
21	agement unit under subparagraph
22	(D)(ii); and
23	"(ii) if an application submitted under
24	subparagraph (D) meets the requirements of
25	this paragraph, immediately on receipt of

1	the application issue a de minimis use au-
2	thorization for the filming or still photog-
3	raphy activity.
4	"(F) TERMS.—The Secretary concerned
5	shall only issue a de minimis use authorization
6	under this paragraph if the filming or still pho-
7	tography activity—
8	"(i) involves a group of not fewer than
9	6 individuals and not more than 8 individ-
10	uals;
11	"(ii) meets each of the requirements de-
12	scribed in paragraph (5); and
13	"(iii) is consistent with subsection (c).
14	"(G) CONTENTS.—A de minimis use au-
15	thorization issued under this paragraph shall list
16	the requirements described in subparagraph (F) .
17	"(4) Required permits.—Except as provided
18	in paragraph (2)(B), the Secretary concerned may re-
19	quire a permit application and, if a permit is issued,
20	assess a reasonable fee, as described in subsection
21	(b)(1), for a filming or still photography activity
22	that—
23	"(A) involves more than 8 individuals;
24	(B) does not meet each of the requirements
25	described in paragraph (5); or

1	"(C) is conducted in a component of the
2	National Wilderness Preservation System.
3	"(5) Requirements for filming or still
4	PHOTOGRAPHY ACTIVITY.—The requirements referred
5	to in paragraphs $(2)(A)(ii)$, $(3)(F)(ii)$, $(4)(B)$, and
6	(7)(C) are as follows:
7	"(A) A person conducts the filming or still
8	photography activity in a manner that—
9	((i) does not impede or intrude on the
10	experience of other visitors to the Federal
11	land management unit;
12	"(ii) except as otherwise authorized,
13	does not disturb or negatively impact—
14	``(I) a natural or cultural re-
15	source; or
16	"(II) an environmental or scenic
17	value; and
18	"(iii) allows for equitable allocation or
19	use of facilities of the Federal land manage-
20	ment unit.
21	"(B) The person conducts the filming or
22	still photography activity at a location in which
23	the public is allowed.

1	"(C) The person conducting the filming or
2	still photography activity does not require the
3	exclusive use of a site or area.
4	"(D) The person does not conduct the film-
5	ing or still photography activity in a localized
6	area that receives a very high volume of visita-
7	tion.
8	``(E) The person conducting the filming or
9	still photography activity does not use a set or
10	staging equipment, subject to the limitation that
11	handheld equipment (such as a tripod, monopod,
12	and handheld lighting equipment) shall not be
13	considered staging equipment for the purposes of
14	this subparagraph.
15	``(F) The person conducting the filming or
16	still photography activity complies with and ad-
17	here to visitor use policies, practices, and regula-
18	tions applicable to the Federal land management
19	unit.
20	"(G) The filming or still photography activ-
21	ity is not likely to result in additional adminis-
22	trative costs being incurred by the Secretary con-
23	cerned with respect to the filming or still photog-
24	raphy activity, as determined by the Secretary
25	concerned.

1	((H) The person conducting the filming or
2	still photography activity complies with other
3	applicable Federal, State, and local laws (in-
4	cluding regulations), including laws relating to
5	the use of unmanned aerial equipment.
6	"(6) CONTENT CREATION.—Regardless of dis-
7	tribution platform, any video, still photograph, or
8	audio recording for commercial or noncommercial
9	content creation at a Federal land management unit
10	shall be considered to be a filming or still photog-
11	raphy activity under this subsection.
12	"(7) <i>Effect.</i> —
13	"(A) Permits requested though not
14	REQUIRED.—On the request of a person intend-
15	ing to carry out a filming or still photography
16	activity, the Secretary concerned may issue a
17	permit for the filming or still photography activ-
18	ity, even if a permit for the filming or still pho-
19	tography activity is not required under this sec-
20	tion.
21	"(B) NO ADDITIONAL PERMITS, COMMER-
22	CIAL USE AUTHORIZATIONS, OR FEES FOR FILM-
23	ING AND STILL PHOTOGRAPHY AT AUTHORIZED
24	EVENTS.—A filming or still photography activity
25	at an activity or event that is allowed or author-

1	ized, including a wedding, engagement party,
2	family reunion, or celebration of a graduate,
3	shall be considered merely incidental for the pur-
4	poses of paragraph (2)(B).
5	"(C) MONETARY COMPENSATION.—The re-
6	ceipt of monetary compensation by the person
7	engaged in the filming or still photography ac-
8	tivity shall not affect the permissibility of the
9	filming or still photography activity.
10	"(b) FEES AND RECOVERY COSTS.—
11	"(1) FEES.—The reasonable fees referred to in
12	subsection (a)(4) shall meet each of the following cri-
13	teria:
14	"(A) The reasonable fee shall provide a fair
15	return to the United States.
16	``(B) The reasonable fee shall be based on
17	the following criteria:
18	"(i) The number of days of the filming
19	or still photography activity.
20	"(ii) The size of the film or still pho-
21	tography crew present at the Federal land
22	management unit.
23	"(iii) The quantity and type of film or
24	still photography equipment present at the
25	Federal land management unit.

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1	"(iv) Any other factors that the Sec-
2	retary concerned determines to be necessary.
3	"(2) Recovery of costs.—
4	"(A) IN GENERAL.—The Secretary con-
5	cerned shall collect from the applicant for the ap-
6	plicable permit any costs incurred by the Sec-
7	retary concerned related to a filming or still pho-
8	tography activity subject to a permit under sub-
9	section (a)(4), including—
10	"(i) the costs of the review or issuance
11	of the permit; and
12	"(ii) related administrative and per-
13	sonnel costs.
14	"(B) EFFECT ON FEES COLLECTED.—All
15	costs recovered under subparagraph (A) shall be
16	in addition to the fee described in paragraph (1).
17	"(3) Use of proceeds.—
18	"(A) FEES.—All fees collected under this
19	section shall—
20	"(i) be available for expenditure by the
21	Secretary concerned, without further appro-
22	priation; and
23	"(ii) remain available until expended.
24	"(B) COSTS.—All costs recovered under
25	paragraph (2)(A) shall—

1	"(i) be available for expenditure by the
2	Secretary concerned, without further appro-
3	priation, at the Federal land management
4	unit at which the costs are collected; and
5	"(ii) remain available until expended.
6	"(c) PROTECTION OF RESOURCES.—The Secretary
7	concerned shall not allow a person to undertake a filming
8	or still photography activity if the Secretary concerned de-
9	termines that—
10	"(1) there is a likelihood that the person would
11	cause resource damage at the Federal land manage-
12	ment unit, except as otherwise authorized;
13	"(2) the person would create an unreasonable
14	disruption of the use and enjoyment by the public of
15	the Federal land management unit; or
16	"(3) the filming or still photography activity
17	poses a health or safety risk to the public.
18	"(d) Processing of Permit Applications.—
19	"(1) IN GENERAL.—The Secretary concerned
20	shall establish a process to ensure that the Secretary
21	concerned responds in a timely manner to an appli-
22	cation for a permit for a filming or still photography
23	activity required under subsection $(a)(4)$.
24	"(2) COORDINATION.—If a permit is required
25	under this section for 2 or more Federal agencies or

1	Federal land management units, the Secretary con-
2	cerned and the head of any other applicable Federal
3	agency, as applicable, shall, to the maximum extent
4	practicable, coordinate permit processing procedures,
5	including through the use of identifying a lead agency
6	or lead Federal land management unit—
7	"(A) to review the application for the per-
8	mit;
9	"(B) to issue the permit; and
10	"(C) to collect any required fees.
11	"(e) DEFINITIONS.—In this section:
12	"(1) FEDERAL LAND MANAGEMENT UNIT.—The
13	term 'Federal land management unit' means—
14	"(A) Federal land (other than National
15	Park System land) under the jurisdiction of the
16	Secretary of the Interior; and
17	"(B) National Forest System land.
18	"(2) Secretary concerned.—The term 'Sec-
19	retary concerned' means—
20	"(A) the Secretary of the Interior, with re-
21	spect to land described in paragraph $(1)(A)$; and
22	"(B) the Secretary of Agriculture, with re-
23	spect to land described in paragraph $(1)(B)$.".

1 SEC. 402. VOLUNTEER ENHANCEMENT PROGRAM.

2 The Volunteers in the National Forests Act of 1972 (16
3 U.S.C. 558a et seq.) is amended—

4 (1) by striking section 5;

- 5 (2) by redesignating the first section and sections
- 6 2, 3, and 4 as sections 4, 5, 6, and 9, respectively;
 7 (3) by inserting before section 4 (as so redesig-

8 *nated*) the following:

9 "SECTION 1. SHORT TITLE.

10 "This Act may be cited as the Volunteers in the Na-11 tional Forests and Public Land Act'.

12 "SEC. 2. PURPOSE.

13 "The purpose of this Act is to leverage volunteer en-14 gagement to supplement projects carried out by the Secre-15 taries to fulfill the missions of the Forest Service and the 16 Bureau of Land Management that are accomplished with 17 appropriated funds.

18 "SEC. 3. DEFINITION OF SECRETARIES.

- 19 "In this Act, the term 'Secretaries' means each of—
 20 "(1) the Secretary of Agriculture, acting through
- 21 the Chief of the Forest Service; and
- 22 "(2) the Secretary of the Interior, acting through
- 23 the Director of the Bureau of Land Management.";
- 24 (4) in section 4 (as so redesignated)—
- 25 (A) by striking the section designation and
- 26 all that follows through "(hereinafter referred to

1	as the 'Secretary') is" in the first sentence and
2	inserting the following:
3	"SEC. 4. AUTHORIZATION.
4	"The Secretaries are";
5	(B) in the first sentence—
6	(i) by inserting "and" after "civil serv-
7	ice";
8	(ii) by inserting "recreation access,
9	trail construction or maintenance, facility
10	construction or maintenance, educational
11	uses (including outdoor classroom construc-
12	tion or maintenance)," after "for or in aid
13	of"; and
14	(iii) by striking "Secretary through the
15	Forest Service" and inserting "Secretaries";
16	and
17	(C) in the second sentence, by striking "Sec-
18	retary" and inserting "Secretaries";
19	(5) in section 5 (as so redesignated)—
20	(A) by striking the section designation and
21	all that follows through "Secretary is" and in-
22	serting the following:
23	"SEC. 5. INCIDENTAL EXPENSES.
24	"The Secretaries are"; and

1	(B) by inserting "training, equipment,"
2	after ''lodging,'';
3	(6) in section 6 (as so redesignated)—
4	(A) by striking the section designation and
5	all that follows through "(a) Except as" and in-
6	serting the following:
7	"SEC. 6. CONSIDERATION AS FEDERAL EMPLOYEE.
8	"(a) Except as"; and
9	(B) in subsection (e)—
10	(i) in the matter preceding paragraph
11	(1), by striking "the Secretary" and insert-
12	ing "either of the Secretaries";
13	(ii) in paragraph (1), by striking
14	"with the Secretary" and inserting "or co-
15	operative agreement with either of the Sec-
16	retaries"; and
17	(iii) in paragraph (2)—
18	(I) in the matter preceding sub-
19	paragraph (A), by striking "the Sec-
20	retary in the mutual benefit agree-
21	ment" and inserting "either of the Sec-
22	retaries in the mutual benefit agree-
23	ment or cooperative agreement";
24	(II) in subparagraph (A), by
25	striking "to be performed by the volun-

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1	teers" and inserting ", including the
2	geographic boundaries of the work to be
3	performed by the volunteers,";
4	(III) in subparagraph (B), by
5	striking "and" at the end;
6	(IV) in subparagraph (C)—
7	(aa) by striking "the Sec-
8	retary, when feasible" and insert-
9	ing "either of the Secretaries, if
10	feasible and only if necessary";
11	and
12	(bb) by striking the period at
13	the end and inserting a semicolon;
14	and
15	(V) by adding at the end the fol-
16	lowing:
17	(D) the equipment the volunteers are au-
18	thorized to use;
19	"(E) the training the volunteers are re-
20	quired to complete;
21	(F) the actions the volunteers are author-
22	ized to take; and
23	(G) any other terms and conditions that
24	are determined to be necessary by the applicable
25	Secretary.";

(7) by inserting before section 9 (as so redesig nated), the following:

3 "SEC. 7. PROMOTION OF VOLUNTEER OPPORTUNITIES.

4 "The Secretaries shall promote volunteer opportunities
5 in areas administered by the Secretaries.

6 "SEC. 8. LIABILITY INSURANCE.

7 "The Secretaries shall not require a cooperator or vol8 unteer (as those terms are used in section 6) to have liabil9 ity insurance to provide the volunteer services authorized
10 under this Act."; and

(8) in section 9 (as so redesignated), by striking
the section designation and all that follows through

13 *"There are" and inserting the following:*

14 "SEC. 9. AUTHORIZATION OF APPROPRIATIONS.

15 *"There are"*.

16SEC. 403. CAPE AND ANTLER PRESERVATION ENHANCE-17MENT.

18 Section 104909(c) of title 54, United States Code, is
19 amended by striking "meat from" and inserting "meat and
20 any other part of an animal removed pursuant to".

21 SEC. 404. FEDERAL LAND AND WATER AQUATIC RESOURCE
 22 ACTIVITIES ASSISTANCE.

23 (a) DEFINITIONS.—In this section:

- 24 (1) Aquatic nuisance species task force.—
- 25 The term "Aquatic Nuisance Species Task Force"

1	means the Aquatic Nuisance Species Task Force es-
2	tablished by section 1201(a) of the Nonindigenous
3	Aquatic Nuisance Prevention and Control Act of 1990
4	(16 U.S.C. 4721(a)).
5	(2) FEDERAL LAND AND WATER.—The term
6	"Federal land and water" means Federal land and
7	water operated and maintained by the Bureau of
8	Land Management, Bureau of Reclamation, or the
9	National Park Service, as applicable.
10	(3) INSPECTION.—The term "inspection" means
11	an inspection to prevent and respond to biological in-
12	vasions of an aquatic ecosystem.
13	(4) PARTNER.—The term "partner" means—
14	(A) a Reclamation State;
15	(B) an Indian Tribe in a Reclamation
16	State;
17	(C) an applicable nonprofit organization in
18	a Reclamation State; or
19	(D) a unit of local government in a Rec-
20	lamation State.
21	(5) Reclamation state.—The term "Reclama-
22	tion State" includes any of the States of—
23	(A) Alaska;
24	(B) Arizona;
25	(C) California;

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1	(D) Colorado;
2	(E) Idaho;
3	(F) Kansas;
4	(G) Montana;
5	(H) Nebraska;
6	(I) Nevada;
7	(J) New Mexico;
8	(K) North Dakota;
9	(L) Oklahoma;
10	(M) Oregon;
11	(N) South Dakota;
12	(O) Texas;
13	(P) Utah;
14	(Q) Washington; and
15	(R) Wyoming.
16	(b) Authority of Bureau of Land Management,
17	BUREAU OF RECLAMATION, AND NATIONAL PARK SERVICE
18	WITH RESPECT TO CERTAIN AQUATIC RESOURCE ACTIVI-
19	ties on Federal Land and Water.—
20	(1) IN GENERAL.—The Secretary, acting through
21	the Director of the Bureau of Land Management, the
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Commissioner of Reclamation, and the Director of the

National Park Service, may inspect and decontami-

nate vessels entering and leaving Federal land and

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1	water located within a river basin that contains a
2	Bureau of Reclamation water project.
3	(2) REQUIREMENTS.—The Secretary, acting
4	through the Director of the Bureau of Land Manage-
5	ment, the Commissioner of Reclamation, and the Di-
6	rector of the National Park Service, shall—
7	(A) in carrying out an inspection under
8	paragraph (1), coordinate with 1 or more part-
9	ners;
10	(B) consult with the Aquatic Nuisance Spe-
11	cies Task Force to identify potential improve-
12	ments and efficiencies in the detection and man-
13	agement of invasive species on Federal land and
14	water; and
15	(C) to the maximum extent practicable, in-
16	spect vessels in a manner that minimizes disrup-
17	tions to public access for boating and recreation
18	in noncontaminated vessels.
19	(3) PARTNERSHIPS.—The Secretary, acting
20	through the Director of the Bureau of Land Manage-
21	ment, the Commissioner of Reclamation, and the Di-
22	rector of the National Park Service, may enter into
23	a partnership to provide technical assistance to a
24	partner—

1	(A) to carry out an inspection or decon-
2	tamination of vessels; or
3	(B) to establish an inspection and decon-
4	tamination station for vessels.
5	(4) LIMITATION.—The Secretary, acting through
6	the Director of the Bureau of Land Management, the
7	Commissioner of Reclamation, and the Director of the
8	National Park Service, shall not prohibit access to
9	vessels under this subsection in the absence of an in-
10	spector.
11	(5) DATA SHARING.—The Secretary, acting
12	through the Director of the Bureau of Land Manage-
13	ment, the Commissioner of Reclamation, and the Di-
14	rector of the National Park Service, shall make avail-
15	able to a Reclamation State any data gathered re-
16	lated to inspections carried out in the Reclamation
17	State under this subsection.
18	(c) Grant Program for Reclamation States for
19	Vessel Inspection and Decontamination Stations.—
20	(1) VESSELS INSPECTIONS IN RECLAMATION
21	states.—Subject to the availability of appropria-
22	tions, the Secretary, acting through the Commissioner
23	of Reclamation, shall establish a competitive grant
24	program to provide grants to partners to conduct in-
25	spections and decontamination of vessels operating in

1	reservoirs operated and maintained by the Secretary,
2	including to purchase, establish, operate, or maintain
3	a vessel inspection and decontamination station.
4	(2) COST SHARE.—The Federal share of the cost
5	of a grant under paragraph (1), including personnel
6	costs, shall not exceed 75 percent.
7	(3) STANDARDS.—Before awarding a grant
8	under paragraph (1), the Secretary shall determine
9	that the project is technically and financially feasible.
10	(4) COORDINATION.—In carrying out this sub-
11	section, the Secretary shall coordinate with—
12	(A) each of the Reclamation States;
13	(B) affected Indian Tribes; and
14	(C) the Aquatic Nuisance Species Task
15	Force.
16	SEC. 405. AMENDMENTS TO THE MODERNIZING ACCESS TO
17	OUR PUBLIC LAND ACT.
18	The Modernizing Access to Our Public Land Act (Pub-
19	lic Law 117–114) is amended—
20	(1) in section $3(1)$, by striking "public outdoor
21	recreational use" and inserting "recreation sites";
22	(2) in section $5(a)(4)$, by striking "permanently
23	restricted or prohibited" and inserting "regulated or
24	closed"; and
25	(3) in section $6(b)$ —

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1	(A) by striking "may" and inserting
2	"shall"; and
3	(B) by striking "the Secretary of the Inte-
4	rior" and inserting "the Secretaries".
5	SEC. 406. OUTDOOR RECREATION LEGACY PARTNERSHIP
6	PROGRAM.
7	(a) DEFINITIONS.—In this section:
8	(1) ELIGIBLE ENTITY.—The term "eligible enti-
9	ty" means an entity that represents or otherwise
10	serves a qualifying urban area.
11	(2) ELIGIBLE NONPROFIT ORGANIZATION.—The
12	term "eligible nonprofit organization" means an or-
13	ganization that is described in section $501(c)(3)$ of the
14	Internal Revenue Code of 1986 and is exempt from
15	taxation under section 501(a) of such code.
16	(3) ENTITY.—The term "entity" means—
17	(A) a State;
18	(B) a political subdivision of a State, in-
19	cluding—
20	$(i) \ a \ city;$
21	(ii) a county; and
22	(iii) a special purpose district that
23	manages open space, including a park dis-
24	trict; and

(C) an Indian Tribe, urban Indian organi-
zation, or Alaska Native or Native Hawaiian
community or organization.
(4) Low-income community.—The term "low-
income community" means any census block group in
which 30 percent or more of the population are indi-
viduals with an annual household equal to, or less
than, the greater of—
(A) an amount equal to 80 percent of the
median income of the area in which the house-
hold is located, as reported by the Department of
Housing and Urban Development; and
(B) an amount equal to 200 percent of the
Federal poverty line.
(5) OUTDOOR RECREATION LEGACY PARTNER-
Ship program.—The term "Outdoor Recreation Leg-
acy Partnership Program" means the program estab-
lished under subsection (b)(1).
(6) QUALIFYING URBAN AREA.—The term "quali-
fying urban area" means—
(A) an urbanized area or urban cluster that
has a population of 25,000 or more in the most
recent census;

1	(B) 2 or more adjacent urban clusters with
2	a combined population of 25,000 or more in the
3	most recent census; or
4	(C) an area administered by an Indian
5	Tribe or an Alaska Native or Native Hawaiian
6	community organization.
7	(7) STATE.—The term "State" means each of the
8	several States, the District of Columbia, and each ter-
9	ritory of the United States.
10	(b) GRANTS AUTHORIZED.—
11	(1) Establishment of program.—
12	(A) IN GENERAL.—The Secretary shall es-
13	tablish an outdoor recreation legacy partnership
14	program under which the Secretary may award
15	grants to eligible entities for projects—
16	(i) to acquire land and water for parks
17	and other outdoor recreation purposes in
18	qualifying urban areas; and
19	(ii) to develop new or renovate existing
20	outdoor recreation facilities that provide
21	outdoor recreation opportunities to the pub-
22	lic in qualifying urban areas.
23	(B) PRIORITY.—In awarding grants to eli-
24	gible entities under subparagraph (A), the Sec-
25	retary shall give priority to projects that—

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1	(i) create or significantly enhance ac-
2	cess to park and recreational opportunities
3	in an urban neighborhood or community;
4	(ii) engage and empower underserved
5	communities and youth;
6	(iii) provide employment or job train-
7	ing opportunities for youth or underserved
8	communities;
9	(iv) establish or expand public-private
10	partnerships, with a focus on leveraging re-
11	sources; and
12	(v) take advantage of coordination
13	among various levels of government.
14	(2) Matching requirement.—
15	(A) IN GENERAL.—As a condition of receiv-
16	ing a grant under paragraph (1), an eligible en-
17	tity shall provide matching funds in the form of
18	cash or an in-kind contribution in an amount
19	equal to not less than 100 percent of the amounts
20	made available under the grant.
21	(B) WAIVER.—The Secretary may waive all
22	or part of the matching requirement under sub-
23	paragraph (A) if the Secretary determines
24	that—

1 (i) no reasonable means are available 2 through which the eligible entity can meet the matching requirement; and 3 4 (ii) the probable benefit of the project outweighs the public interest in the match-5 6 ing requirement. 7 (C) Administrative expenses.—Not more 8 than 10 percent of funds provided to an eligible 9 entity under a grant awarded under paragraph 10 (1) may be used for administrative expenses. 11 (3) CONSIDERATIONS.—In awarding grants to 12 eligible entities under paragraph (1), the Secretary 13 shall consider the extent to which a project would— 14 (A) provide recreation opportunities in un-15 derserved communities in which access to parks is not adequate to meet local needs; 16 17 (B) provide opportunities for outdoor recre-18 ation and public land volunteerism; 19 (C) support innovative or cost-effective ways 20 to enhance parks and other recreation— 21 (i) opportunities; or 22 *(ii) delivery of services;* 23 (D) support park and recreation programming provided by cities, including cooperative 24

1	agreements with community-based eligible non-
2	profit organizations;
3	(E) develop Native American event sites
4	and cultural gathering spaces; and
5	(F) provide benefits such as community re-
6	silience, reduction of urban heat islands, en-
7	hanced water or air quality, or habitat for fish
8	or wildlife.
9	(4) Eligible uses.—
10	(A) IN GENERAL.—Subject to subparagraph
11	(B), a grant recipient may use a grant awarded
12	under paragraph (1) for a project described in
13	subparagraph (A) or (B) of that paragraph.
14	(B) LIMITATIONS ON USE.—A grant recipi-
15	ent may not use grant funds for—
16	(i) incidental costs related to land ac-
17	quisition, including appraisal and titling;
18	(ii) operation and maintenance activi-
19	ties;
20	(iii) facilities that support
21	semiprofessional or professional athletics;
22	(iv) indoor facilities, such as recreation
23	centers or facilities that support primarily
24	non-outdoor purposes; or

1	(v) acquisition of land or interests in
2	land that restrict access to specific persons.
3	(c) REVIEW AND EVALUATION REQUIREMENTS.—In
4	carrying out the Outdoor Recreation Legacy Partnership
5	Program, the Secretary shall—
6	(1) conduct an initial screening and technical
7	review of applications received;
8	(2) evaluate and score all qualifying applica-
9	tions; and
10	(3) provide culturally and linguistically appro-
11	priate information to eligible entities (including low-
12	income communities and eligible entities serving low-
13	income communities) on—
14	(A) the opportunity to apply for grants
15	under this section;
16	(B) the application procedures by which eli-
17	gible entities may apply for grants under this
18	section; and
19	(C) eligible uses for grants under this sec-
20	tion.
21	(d) Reporting.—
22	(1) ANNUAL REPORTS.—Not later than 30 days
23	after the last day of each report period, each State
24	lead agency that receives a grant under this section

1	shall annually submit to the Secretary performance
2	and financial reports that—
3	(A) summarize project activities conducted
4	during the report period; and
5	(B) provide the status of the project.
6	(2) FINAL REPORTS.—Not later than 90 days
7	after the earlier of the date of expiration of a project
8	period or the completion of a project, each State lead
9	agency that receives a grant under this section shall
10	submit to the Secretary a final report containing such
11	information as the Secretary may require.
12	SEC. 407. RECREATION BUDGET CROSSCUT.
13	Not later than 30 days after the end of each fiscal year,
14	beginning with fiscal year 2023, the Director of the Office
15	of Management and Budget shall submit to Congress and
16	make public online a report that describes and itemizes the
17	total amount of funding relating to outdoor recreation that
18	was obligated in the preceding fiscal year in accounts in
19	the Treasury for the Department of the Interior and the

20 Department of Agriculture.

Calendar No. 501

117TH CONGRESS S. 3266 210 SESSION S. 3266 [Report No. 117-158]

A BILL

To improve recreation opportunities on, and facilitate greater access to, Federal public land, and for other purposes.

September 21, 2022 Reported with an amendment