## SENATE BILL NO. 288-SENATORS DENIS; AND WOODHOUSE

MARCH 16, 2015

JOINT SPONSORS: ASSEMBLYMEN ARAUJO AND SPRINKLE

Referred to Committee on Health and Human Services

SUMMARY—Revises provisions relating to prescribing controlled substances. (BDR 40-889)

FISCAL NOTE: Effect on Local Government: No.

Effect on the State: Yes.

EXPLANATION - Matter in bolded italics is new; matter between brackets fomitted material; is material to be omitted.

AN ACT relating to controlled substances; requiring each person who is authorized to prescribe or dispense a controlled substance to be provided access to the database of the computerized program to track prescriptions for certain controlled substances that are filled by pharmacies; requiring each person who is authorized to prescribe controlled substances to access the database, review certain information and verify to the Board that he or she continues to have access to the database; authorizing various professional licensing boards to take disciplinary action against a person who fails to comply with these requirements; and providing other matters properly relating thereto.

## **Legislative Counsel's Digest:**

Existing law requires the State Board of Pharmacy and the Investigation Division of the Department of Public Safety to cooperatively develop a computerized program to track each prescription for a controlled substance. Persons who prescribe or dispense controlled substances can choose to access the database of the program and are given access to the database after receiving a course of training developed by the Board and the Division. (NRS 453.1545) Section 2 of this bill requires any person who is authorized to prescribe or dispense controlled substances to receive such training and be given access to the database of the computer program. Section 2 also requires each person who is authorized to prescribe controlled substances to access the database of the computer program at least once every 6 months, review the information concerning the person in the





database and verify to the Board that the person continues to have access to the database. **Sections 7.1-7.7** of this bill authorize various professional licensing boards to take disciplinary action against a person who is authorized to prescribe controlled substances and fails to comply with these requirements.

## THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

## **Section 1.** (Deleted by amendment.)

**Sec. 2.** NRS 453.1545 is hereby amended to read as follows:

453.1545 1. The Board and the Division shall cooperatively develop a computerized program to track each prescription for a controlled substance listed in schedule II, III or IV that is filled by a pharmacy that is registered with the Board or that is dispensed by a practitioner who is registered with the Board. The program must:

(a) Be designed to provide information regarding:

- (1) The inappropriate use by a patient of controlled substances listed in schedules II, III and IV to pharmacies, practitioners and appropriate state agencies to prevent the improper or illegal use of those controlled substances; and
- (2) Statistical data relating to the use of those controlled substances that is not specific to a particular patient.
- (b) Be administered by the Board, the Investigation Division, the Division of Public and Behavioral Health of the Department and various practitioners, representatives of professional associations for practitioners, representatives of occupational licensing boards and prosecuting attorneys selected by the Board and the Investigation Division.
- (c) Not infringe on the legal use of a controlled substance for the management of severe or intractable pain.
- (d) Include the contact information of each person who **[elects to]** is **provided** access **to** the database of the program pursuant to **[subsection 2,] this section,** including, without limitation:
  - (1) The name of the person;
  - (2) The physical address of the person;
  - (3) The telephone number of the person; and
- (4) If the person maintains an electronic mail address, the electronic mail address of the person.
- 2. [The Board shall provide Internet access to the database of the program established pursuant to subsection 1 to each] *Each* practitioner who is authorized to write prescriptions for and each person who is authorized to dispense controlled substances listed in schedule II, III or IV [who:
  - (a) Elects to access the database of the program; and





- (b) Completes] shall complete the course of instruction described in subsection [7.] 8. The Board shall provide Internet access to the database of the program established pursuant to subsection 1 to each such practitioner or other person who completes the course of instruction.
- 3. The Board and the Division must have access to the program established pursuant to subsection 1 to identify any suspected fraudulent or illegal activity related to the dispensing of controlled substances.
- 4. Each person who is authorized to write prescriptions for controlled substances listed in schedule II, III or IV shall access the database of the program established pursuant to subsection 1 at least once each 6 months and shall:
- (a) Review the information concerning the person that is listed in the database and notify the Board if any such information is not correct; and
- (b) Verify to the Board that he or she continues to have access to and has accessed the database as required by this subsection.
- 5. The Board or the Division shall report any activity it reasonably suspects may be fraudulent or illegal to the appropriate law enforcement agency or occupational licensing board and provide the law enforcement agency or occupational licensing board with the relevant information obtained from the program for further investigation.
- [5.] 6. The Board and the Division may cooperatively enter into a written agreement with an agency of any other state to provide, receive or exchange information obtained by the program with a program established in that state which is substantially similar to the program established pursuant to subsection 1, including, without limitation, providing such state access to the database of the program or transmitting information to and receiving information from such state. Any information provided, received or exchanged as part of an agreement made pursuant to this section may only be used in accordance with the provisions of this chapter.
- [6.] 7. Information obtained from the program relating to a practitioner or a patient is confidential and, except as otherwise provided by this section and NRS 239.0115, must not be disclosed to any person. That information must be disclosed:
- (a) Upon the request of a person about whom the information requested concerns or upon the request on behalf of that person by his or her attorney; or
  - (b) Upon the lawful order of a court of competent jurisdiction.
- [7.] 8. The Board and the Division shall cooperatively develop a course of training for persons who [elect] are required to receive access to the database of the program pursuant to subsection 2 and





require each such person to complete the course of training before the person is provided with Internet access to the database pursuant to subsection 2.

[8.] 9. A practitioner who is authorized to write prescriptions for and each person who is authorized to dispense controlled substances listed in schedule II, III or IV who acts with reasonable care when transmitting to the Board or the Division a report or information required by this section or a regulation adopted pursuant thereto is immune from civil and criminal liability relating to such action.

[9.] 10. The Board and the Division may apply for any available grants and accept any gifts, grants or donations to assist in developing and maintaining the program required by this section.

Sec. 3. (Deleted by amendment.)

Sec. 4. (Deleted by amendment.)

Sec. 5. (Deleted by amendment.)

Sec. 6. (Deleted by amendment.)

Sec. 7. (Deleted by amendment.)

Sec. 7.1. NRS 630.3062 is hereby amended to read as follows: 630.3062 The following acts, among others, constitute grounds

for initiating disciplinary action or denying licensure:

1. Failure to maintain timely, legible, accurate and complete medical records relating to the diagnosis, treatment and care of a patient.

2. Altering medical records of a patient.

3. Making or filing a report which the licensee knows to be false, failing to file a record or report as required by law or willfully obstructing or inducing another to obstruct such filing.

4. Failure to make the medical records of a patient available for

inspection and copying as provided in NRS 629.061.

5. Failure to comply with the requirements of NRS 630.3068.

- 6. Failure to report any person the licensee knows, or has reason to know, is in violation of the provisions of this chapter or the regulations of the Board within 30 days after the date the licensee knows or has reason to know of the violation.
  - 7. Failure to comply with the requirements of NRS 453.1545.

**Sec. 7.2.** NRS 631.3475 is hereby amended to read as follows:

631.3475 The following acts, among others, constitute unprofessional conduct:

1. Malpractice;

2. Professional incompetence;

3. Suspension or revocation of a license to practice dentistry, the imposition of a fine or other disciplinary action by any agency of another state authorized to regulate the practice of dentistry in that state;





More than one act by the dentist or dental hygienist constituting substandard care in the practice of dentistry or dental hygiene;

Administering, dispensing or prescribing any controlled 5. substance or any dangerous drug as defined in chapter 454 of NRS,

if it is not required to treat the dentist's patient;

Knowingly procuring or administering a controlled substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, unless the unapproved controlled substance or dangerous drug:

(a) Was procured through a retail pharmacy licensed pursuant to

chapter 639 of NRS:

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- (b) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been recommended by the State Board of Pharmacy pursuant to subsection 4 of NRS 639.2328; or
- (c) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS;
- Chronic or persistent inebriety or addiction to a controlled substance, to such an extent as to render the person unsafe or unreliable as a practitioner, or such gross immorality as tends to bring reproach upon the dental profession;

8. Conviction of a felony or misdemeanor involving moral turpitude or which relates to the practice of dentistry in this State, or

conviction of any criminal violation of this chapter;

9. Conviction of violating any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive; or

- 10. Operation of a medical facility, as defined in NRS 449.0151, at any time during which:
  - (a) The license of the facility is suspended or revoked; or
- (b) An act or omission occurs which results in the suspension or revocation of the license pursuant to NRS 449.160.
- → This subsection applies to an owner or other principal responsible for the operation of the facility.
  - 11. Failure to comply with the provisions of NRS 453.1545.

**Sec. 7.3.** NRS 632.320 is hereby amended to read as follows:

- 632.320 1. The Board may deny, revoke or suspend any license or certificate applied for or issued pursuant to this chapter, or take other disciplinary action against a licensee or holder of a certificate, upon determining that the licensee or certificate holder:
- (a) Is guilty of fraud or deceit in procuring or attempting to procure a license or certificate pursuant to this chapter.
  - (b) Is guilty of any offense:
    - (1) Involving moral turpitude; or





- 1 (2) Related to the qualifications, functions or duties of a 2 licensee or holder of a certificate,
  - in which case the record of conviction is conclusive evidence thereof.
  - (c) Has been convicted of violating any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive.
  - (d) Is unfit or incompetent by reason of gross negligence or recklessness in carrying out usual nursing functions.
  - (e) Uses any controlled substance, dangerous drug as defined in chapter 454 of NRS, or intoxicating liquor to an extent or in a manner which is dangerous or injurious to any other person or which impairs his or her ability to conduct the practice authorized by the license or certificate.
    - (f) Is a person with mental incompetence.
  - (g) Is guilty of unprofessional conduct, which includes, but is not limited to, the following:
  - (1) Conviction of practicing medicine without a license in violation of chapter 630 of NRS, in which case the record of conviction is conclusive evidence thereof.
  - (2) Impersonating any applicant or acting as proxy for an applicant in any examination required pursuant to this chapter for the issuance of a license or certificate.
  - (3) Impersonating another licensed practitioner or holder of a certificate.
  - (4) Permitting or allowing another person to use his or her license or certificate to practice as a licensed practical nurse, registered nurse, nursing assistant or medication aide certified.
  - (5) Repeated malpractice, which may be evidenced by claims of malpractice settled against the licensee or certificate holder.
    - (6) Physical, verbal or psychological abuse of a patient.
  - (7) Conviction for the use or unlawful possession of a controlled substance or dangerous drug as defined in chapter 454 of NRS.
  - (h) Has willfully or repeatedly violated the provisions of this chapter. The voluntary surrender of a license or certificate issued pursuant to this chapter is prima facie evidence that the licensee or certificate holder has committed or expects to commit a violation of this chapter.
  - (i) Is guilty of aiding or abetting any person in a violation of this chapter.
  - (j) Has falsified an entry on a patient's medical chart concerning a controlled substance.





- (k) Has falsified information which was given to a physician, pharmacist, podiatric physician or dentist to obtain a controlled substance.
- (l) Has knowingly procured or administered a controlled substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, unless the unapproved controlled substance or dangerous drug:
- (1) Was procured through a retail pharmacy licensed pursuant to chapter 639 of NRS;
- (2) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been recommended by the State Board of Pharmacy pursuant to subsection 4 of NRS 639.2328; or
- (3) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS.
- (m) Has been disciplined in another state in connection with a license to practice nursing or a certificate to practice as a nursing assistant or medication aide certified, or has committed an act in another state which would constitute a violation of this chapter.
- (n) Has engaged in conduct likely to deceive, defraud or endanger a patient or the general public.
- (o) Has willfully failed to comply with a regulation, subpoena or order of the Board.
  - (p) Has operated a medical facility at any time during which:
    - (1) The license of the facility was suspended or revoked; or
- (2) An act or omission occurred which resulted in the suspension or revocation of the license pursuant to NRS 449.160.
- This paragraph applies to an owner or other principal responsible for the operation of the facility.
- (q) Is an advanced practice registered nurse who has failed to comply with the provisions of NRS 453.1545.
- 2. For the purposes of this section, a plea or verdict of guilty or guilty but mentally ill or a plea of nolo contendere constitutes a conviction of an offense. The Board may take disciplinary action pending the appeal of a conviction.
- 36 3. A licensee or certificate holder is not subject to disciplinary action solely for administering auto-injectable epinephrine pursuant to a valid order issued pursuant to NRS 630.374 or 633.707.
  - **Sec. 7.4.** NRS 633.511 is hereby amended to read as follows:
- 40 633.511 The grounds for initiating disciplinary action pursuant to this chapter are:
  - 1. Unprofessional conduct.
  - 2. Conviction of:





- (a) A violation of any federal or state law regulating the possession, distribution or use of any controlled substance or any dangerous drug as defined in chapter 454 of NRS;
- (b) A felony relating to the practice of osteopathic medicine or practice as a physician assistant;
- (c) A violation of any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive;
  - (d) Murder, voluntary manslaughter or mayhem;
- (e) Any felony involving the use of a firearm or other deadly weapon;
- (f) Assault with intent to kill or to commit sexual assault or mayhem;
- (g) Sexual assault, statutory sexual seduction, incest, lewdness, indecent exposure or any other sexually related crime;
  - (h) Abuse or neglect of a child or contributory delinquency; or
  - (i) Any offense involving moral turpitude.
- 3. The suspension of a license to practice osteopathic medicine or to practice as a physician assistant by any other jurisdiction.
- 4. Malpractice or gross malpractice, which may be evidenced by a claim of malpractice settled against a licensee.
  - 5. Professional incompetence.
  - 6. Failure to comply with the requirements of NRS 633.527.
- 7. Failure to comply with the requirements of subsection 3 of NRS 633.471.
  - 8. Failure to comply with the provisions of NRS 633.694.
  - 9. Operation of a medical facility, as defined in NRS 449.0151, at any time during which:
    - (a) The license of the facility is suspended or revoked; or
- 29 (b) An act or omission occurs which results in the suspension or revocation of the license pursuant to NRS 449.160.
  - → This subsection applies to an owner or other principal responsible for the operation of the facility.
- 10. Failure to comply with the provisions of subsection 2 of NRS 633.322.
  - 11. Signing a blank prescription form.
  - 12. Knowingly procuring or administering a controlled substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, unless the unapproved controlled substance or dangerous drug:
  - (a) Was procured through a retail pharmacy licensed pursuant to chapter 639 of NRS;
  - (b) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been recommended by the State Board of Pharmacy pursuant to subsection 4 of NRS 639.2328; or



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- (c) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS.
- 13. Attempting, directly or indirectly, by intimidation, coercion or deception, to obtain or retain a patient or to discourage the use of a second opinion.
- 14. Terminating the medical care of a patient without adequate notice or without making other arrangements for the continued care of the patient.
- 15. In addition to the provisions of subsection 3 of NRS 633.524, making or filing a report which the licensee knows to be false, failing to file a record or report that is required by law or willfully obstructing or inducing another to obstruct the making or filing of such a record or report.
- 16. Failure to report any person the licensee knows, or has reason to know, is in violation of the provisions of this chapter or the regulations of the Board within 30 days after the date the licensee knows or has reason to know of the violation.
- 17. Failure by a licensee or applicant to report in writing, within 30 days, any criminal action taken or conviction obtained against the licensee or applicant, other than a minor traffic violation, in this State or any other state or by the Federal Government, a branch of the Armed Forces of the United States or any local or federal jurisdiction of a foreign country.
- 18. Engaging in any act that is unsafe in accordance with regulations adopted by the Board.
  - 19. Failure to comply with the provisions of NRS 633.165.
- 20. Failure to supervise adequately a medical assistant pursuant to the regulations of the Board.
  - 21. Failure to comply with the provisions of NRS 453.1545.
  - **Sec. 7.5.** NRS 635.130 is hereby amended to read as follows:
- 635.130 1. The Board, after notice and a hearing as required by law, and upon any cause enumerated in subsection 2, may take one or more of the following disciplinary actions:
- (a) Deny an application for a license or refuse to renew a license
  - (b) Suspend or revoke a license.
  - (c) Place a licensee on probation.
  - (d) Impose a fine not to exceed \$5,000.
- 2. The Board may take disciplinary action against a licensee for any of the following causes:
- (a) The making of a false statement in any affidavit required of the applicant for application, examination or licensure pursuant to the provisions of this chapter.
- (b) Lending the use of the holder's name to an unlicensed person.





(c) If the holder is a podiatric physician, permitting an unlicensed person in his or her employ to practice as a podiatry

hygienist.

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(d) Habitual indulgence in the use of alcohol or any controlled substance which impairs the intellect and judgment to such an extent as in the opinion of the Board incapacitates the holder in the performance of his or her professional duties.

(e) Conviction of a crime involving moral turpitude.

- (f) Conviction of violating any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive.
- (g) Conduct which in the opinion of the Board disqualifies the licensee to practice with safety to the public.
- (h) The commission of fraud by or on behalf of the licensee regarding his or her license or practice.

(i) Gross incompetency.

- (j) Affliction of the licensee with any mental or physical disorder which seriously impairs his or her competence as a podiatric physician or podiatry hygienist.
- (k) False representation by or on behalf of the licensee regarding his or her practice.

(1) Unethical or unprofessional conduct.

- (m) Failure to comply with the requirements of subsection 1 of NRS 635.118.
- (n) Willful or repeated violations of this chapter or regulations adopted by the Board.
- (o) Willful violation of the regulations adopted by the State Board of Pharmacy.
- (p) Knowingly procuring or administering a controlled substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, unless the unapproved controlled substance or dangerous drug:
- (1) Was procured through a retail pharmacy licensed pursuant to chapter 639 of NRS;
- (2) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been recommended by the State Board of Pharmacy pursuant to subsection 4 of NRS 639.2328; or
- (3) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS.
- (q) Operation of a medical facility, as defined in NRS 449.0151, at any time during which:
  - (1) The license of the facility is suspended or revoked; or
- (2) An act or omission occurs which results in the suspension or revocation of the license pursuant to NRS 449.160.





- → This paragraph applies to an owner or other principal responsible for the operation of the facility.
  - (r) Failure to comply with the provisions of NRS 453.1545.
  - **Sec. 7.6.** NRS 636.295 is hereby amended to read as follows:
  - 636.295 The following acts, conduct, omissions, or mental or physical conditions, or any of them, committed, engaged in, omitted, or being suffered by a licensee, constitute sufficient cause for disciplinary action:
  - 1. Affliction of the licensee with any communicable disease likely to be communicated to other persons.
  - 2. Commission by the licensee of a felony relating to the practice of optometry or a gross misdemeanor involving moral turpitude of which the licensee has been convicted and from which he or she has been sentenced by a final judgment of a federal or state court in this or any other state, the judgment not having been reversed or vacated by a competent appellate court and the offense not having been pardoned by executive authority.
- 3. Conviction of any of the provisions of NRS 616D.200, 616D.220, 616D.240 or 616D.300 to 616D.440, inclusive.
- 4. Commission of fraud by or on behalf of the licensee in obtaining a license or a renewal thereof, or in practicing optometry thereunder.
- 5. Habitual drunkenness or addiction to any controlled substance.
  - 6. Gross incompetency.
- 7. Affliction with any mental or physical disorder or disturbance seriously impairing his or her competency as an optometrist.
- 8. Making false or misleading representations, by or on behalf of the licensee, with respect to optometric materials or services.
- 9. Practice by the licensee, or attempting or offering so to do, while in an intoxicated condition.
- 10. Perpetration of unethical or unprofessional conduct in the practice of optometry.
  - 11. Knowingly procuring or administering a controlled substance or a dangerous drug as defined in chapter 454 of NRS that is not approved by the United States Food and Drug Administration, unless the unapproved controlled substance or dangerous drug:
  - (a) Was procured through a retail pharmacy licensed pursuant to chapter 639 of NRS;
  - (b) Was procured through a Canadian pharmacy which is licensed pursuant to chapter 639 of NRS and which has been recommended by the State Board of Pharmacy pursuant to subsection 4 of NRS 639.2328; or





- (c) Is marijuana being used for medical purposes in accordance with chapter 453A of NRS.
- 12. Any violation of the provisions of this chapter or any regulations adopted pursuant thereto.
- 13. Operation of a medical facility, as defined in NRS 449.0151, at any time during which:
  - (a) The license of the facility is suspended or revoked; or
- (b) An act or omission occurs which results in the suspension or revocation of the license pursuant to NRS 449.160.
- 10 → This subsection applies to an owner or other principal responsible for the operation of the facility. 11
  - Failure to comply with the provisions of NRS 453.1545.
  - **Sec. 7.7.** NRS 638.140 is hereby amended to read as follows:
  - 638.140 The following acts, among others, are grounds for disciplinary action:
  - Violation of a regulation adopted by the State Board of Pharmacy or the Nevada State Board of Veterinary Medical Examiners:
    - 2. Habitual drunkenness:
    - 3. Addiction to the use of a controlled substance;
  - Conviction of or a plea of nolo contendere to a felony related to the practice of veterinary medicine, or any offense involving moral turpitude;
    - 5. Incompetence;
    - 6. Negligence:

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- 7. Malpractice pertaining to veterinary medicine as evidenced by an action for malpractice in which the holder of a license is found liable for damages;
- 8. Conviction of a violation of any law concerning the possession, distribution or use of a controlled substance or a dangerous drug as defined in chapter 454 of NRS;
- Willful failure to comply with any provision of this chapter, 33 a regulation, subpoena or order of the Board, the standard of care established by the American Veterinary Medical Association or an 34 35 order of a court:
  - 10. Prescribing, administering or dispensing a controlled substance to an animal to influence the outcome of a competitive event in which the animal is a competitor;
  - 11. Willful failure to comply with a request by the Board for medical records within 14 days after receipt of a demand letter issued by the Board;
- 42 12. Willful failure to accept service by mail or in person from 43 the Board:





- 13. Failure of a supervising veterinarian to provide immediate or direct supervision to licensed or unlicensed personnel if the failure results in malpractice or the death of an animal; and
- 14. Failure of a supervising veterinarian to ensure that a licensed veterinarian is on the premises of a facility or agency when medical treatment is administered to an animal if the treatment requires direct or immediate supervision by a licensed veterinarian.
  - 15. Failure to comply with the provisions of NRS 453.1545.
  - **Sec. 8.** This act becomes effective:

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- 1. Upon passage and approval for the purpose of performing any preparatory administrative tasks necessary to carry out the provisions of this act; and
  - 2. On January 1, 2016, for all other purposes.





