SF205 REVISOR JRM S0205-3 3rd Engrossment

SENATE STATE OF MINNESOTA EIGHTY-NINTH SESSION

S.F. No. 205

(SENATE AUTHORS: CARLSON, Sieben and Clausen)

DATE	D-PG	OFFICIAL STATUS
01/20/2015	90	Introduction and first reading Referred to Rules and Administration
02/19/2015	340a	Comm report: To pass as amended and re-refer to Judiciary
03/09/2015	589a 597	Comm report: To pass as amended Second reading
05/11/2015		Special Order: Amended Third reading Passed

A bill for an act 1.1 relating to campaign finance; modifying provisions related to the campaign 12 finance and public disclosure board; making changes to provisions related to 1.3 enforcement, registration, fees, data, contributions, statements of economic 1.4 interest, and various other provisions administered by the board; providing 1.5 penalties; making technical changes; amending Minnesota Statutes 2014, 1.6 sections 10A.02, subdivision 11; 10A.03, subdivision 3; 10A.08, subdivision 1; 1.7 10A.09, subdivisions 6, 10; 10A.14, subdivisions 1, 1a, 4; 10A.17, subdivision 1.8 4; 10A.20, subdivisions 1, 2, 3; 10A.25, subdivision 10; 10A.27, subdivisions 19 1, 11, by adding a subdivision; 10A.322, subdivision 4; 10A.34, by adding a 1.10 subdivision; 13.607, subdivision 5, by adding a subdivision; 211B.04; 211B.12; 1.11 211B.15, subdivision 2; repealing Minnesota Statutes 2014, section 10A.20, 1.12 subdivision 1c; Minnesota Rules, part 4503.1500, subpart 2. 1.13

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:

Section 1. Minnesota Statutes 2014, section 10A.02, subdivision 11, is amended to read:

Subd. 11. **Violations; enforcement.** (a) The board may investigate any alleged violation of this chapter. The board may also investigate an alleged violation of section 211B.04, 211B.12, or 211B.15 by or related to a candidate, treasurer, principal campaign committee, political committee, political fund, or party unit, as those terms are defined in this chapter.

(1) Upon receipt of a written complaint filed with the board, the board shall promptly provide a copy of the complaint to the subject of the complaint and notify the subject that a determination as to whether the complaint states a prima facie violation will be made and that the subject may, within 15 days of the date the board provided notice to the subject, submit a written statement addressing the prima facie determination. The notice must include the definition of a prima facie determination.

Within 30 days after the filing of the complaint, the board chair or another board member designated by the chair shall promptly make a determination as to whether the

Section 1.

1.14

1 15

1 16

1 17

1.18

1.19

1.20

1.21

1.22

1 23

1.24

1.25

1.26

1.27

2.2

2.3

2.4

2.5

2.6

2.7

2.8

2.9

2.10

2.11

2.12

2.13

2.14

2.15

2.16

2.17

2.18

2.19

2.20

2.21

2.22

2.23

2.24

2.25

2.26

2.27

2.28

2.29

2.30

2.31

2.32

2.33

2.34

2.35

complaint alleges a prima facie violation. If a determination is made that the complaint does not allege a prima facie violation, the complaint shall be dismissed without prejudice and the complainant and the subject of the complaint must be promptly notified of the reasons the complaint did not allege a prima facie violation. The notice to the subject of the complaint must include a copy of the complaint. If the complainant files a revised complaint regarding the same facts and the same subject, the prima facie determination must be completed by a board member other than the member who made the initial determination and who does not support the same political party as the member who made the initial determination. The chair may order that the prima facie determination for any complaint be made by the full board and must order that the prima facie determination for a complaint being submitted for the third time be made by the full board.

- (2) If a determination is made that the complaint alleges a prima facie violation, the board shall, within 45 days of the prima facie determination, make findings and conclusions as to whether probable cause exists to believe the alleged violation that warrants a formal investigation has occurred. Any party filing a complaint and any party against whom a complaint is filed must be given an opportunity to be heard by the board prior to the board's determination as to whether probable cause exists to believe a violation that warrants a formal investigation has occurred.
- (3) Upon a determination by the board that probable cause exists to believe a violation that warrants a formal investigation has occurred, the board must undertake an investigation under subdivision 10 and must issue an order at the conclusion of the investigation, except that if the complaint alleges a violation of section 10A.25 or 10A.27, the board must either enter a conciliation agreement or make public findings and conclusions as to whether a violation has occurred and must issue an order within 60 days after the filing of the complaint probable cause determination has been made. Prior to making findings and conclusions in an investigation, the board must offer the subject of the complaint an opportunity to answer the allegations of the complaint in writing and to appear before the board to address the matter. The deadline for action on a written complaint may be extended by majority vote of the board.
- (b) The board may bring legal actions or negotiate settlements in its own name to recover money raised from contributions subject to the conditions in this paragraph.
- (1) No action may be commenced unless the board has made a formal determination, after an investigation, that the money was raised for political purposes as defined in section 211B.01, subdivision 6, and that the money was used for purposes not permitted under this chapter or under section 211B.12.

Section 1. 2

3.2

3.3

3.4

3.5

3.6

3.7

38

3.9

3.10

3.11

3.12

3.13

3.14

3.15

3.16

3.17

3.18

3.19

3.20

3.21

3.22

3.23

3.24

3.25

3.26

3.27

3.28

3.29

3.30

3.31

3.32

3.33

3.34

3.35

(2) Prior to commencing an action, the board must give the association whose money was misused written notice by certified mail of its intent to take action under this subdivision and must give the association a reasonable opportunity, for a period of not less than 90 days, to recover the money without board intervention. This period must be extended for at least an additional 90 days for good cause if the association is actively pursuing recovery of the money. The board may not commence a legal action under this subdivision if the association has commenced a legal action for the recovery of the same money.

- (3) Any funds recovered under this subdivision must be deposited in a campaign finance recovery account in the special revenue fund and are appropriated as follows:
- (i) an amount equal to the board's actual costs and disbursements in the action, including court reporter fees for depositions taken in the course of an investigation, is appropriated to the board for its operations;
- (ii) an amount equal to the reasonable value of legal services provided by the Office of the Attorney General in the recovery matter, calculated on the same basis as is used for charging legal fees to state agencies, is appropriated to the attorney general for the attorney general's operations; and
- (iii) any remaining balance is appropriated to the board for distribution to the association to which the money was originally contributed.
- (4) Notwithstanding clause (3), item (iii), if the candidate of a principal campaign committee is the person who used the association's money for illegal purposes, or if the association or political fund whose money was misused is no longer registered with the board, any money remaining after the payments specified in clause (3), items (i) and (ii), must be transferred to the general account of the state elections campaign account.
- (5) Any action by the board under this paragraph must be commenced not later than four years after the improper use of money is shown on a report filed with the board or the board has actual knowledge of improper use. No action may be commenced under this paragraph for improper uses disclosed on reports for calendar years prior to 2011.
- (6) If the board prevails in an action brought under this subdivision and the court makes a finding that the misuse of funds was willful, the court may enter judgment in favor of the board and against the person misusing the funds in the amount of the misused funds.
- (c) Within a reasonable time after beginning an investigation of an individual or association, the board must notify the individual or association of the fact of the investigation. The board must not make a finding that a violation has occurred without notifying the individual or association of the nature of the allegations and affording an opportunity to answer those allegations. After the board has sent notice of the

Section 1. 3

4.2

4.3

4.4

4.5

4.6

4.7

48

4.9

4.10

4.11

4.12

4.13

4.14

4.15

4.16

4.17

4.18

4.19

4.20

4.21

4.22

4.23

4.24

4.25

4.26

4.27

4.28

4.29

4.30

4.31

4.32

4.33

4.34

investigation to the individual or association, the individual or association must preserve evidence related to the investigation.

- (d) A hearing before the board or action of the board concerning a complaint or investigation other than findings, conclusions, and orders or a conciliation agreement is confidential. Until the board makes a public finding or enters a conciliation agreement:
- (1) a member, employee, or agent of the board must not disclose to an individual information obtained by that member, employee, or agent concerning a complaint or investigation except as required to carry out the investigation or take action in the matter as authorized by this chapter; and
- (2) an individual who discloses information contrary to this subdivision is subject to a civil penalty imposed by the board of up to \$1,000.
- (e) A matter that is under the board's jurisdiction pursuant to this section and that may result in a criminal offense must be finally disposed of by the board before the alleged violation may be prosecuted by a city or county attorney.
 - Sec. 2. Minnesota Statutes 2014, section 10A.03, subdivision 3, is amended to read:
- Subd. 3. **Failure to file.** The board must send a notice by certified mail to any lobbyist who fails to file a registration form within five days after becoming a lobbyist. If a lobbyist fails to file a registration form within ten business days after the notice was sent by the date that the form was due, the board may impose a late filing fee of \$5 \frac{\$25}{25}\$ per day, not to exceed \$100 \frac{\$1,000}{,}\$ starting on the 11th day after the notice was sent form was due. The board must send an additional notice by certified mail to a lobbyist who fails to file a form within 14 ten business days after the first notice was sent by the board form was due that the lobbyist may be subject to a civil penalty for failure to file the form. A lobbyist who fails to file a form within seven days after the second certified mail notice was sent by the board is subject to a civil penalty imposed by the board of up to \$1,000.

Sec. 3. Minnesota Statutes 2014, section 10A.08, subdivision 1, is amended to read:

Subdivision 1. **Disclosure required.** A public official who represents a client for a fee before an individual, board, commission, or agency that has rulemaking authority in a hearing conducted under chapter 14, must disclose the official's participation in the action to the board within 14 days after the appearance. If the public official fails to disclose the participation within ten business days after by the date that the disclosure required by this section was due, the board may impose a late filing fee of \$5 \$25 per day, not to exceed \$100 \$1,000, starting on the 11th day after the disclosure was due. The board must send notice by certified mail to a public official who fails to disclose the participation within

Sec. 3. 4

5.2

5.3

5.4

5.5

5.6

5.7

5.8

5.9

5.10

5.11

5.12

5.13

5.14

5.15

5.16

5.17

5.18

5.19

5.20

5.21

5.22

5.23

5.24

5.25

5.26

5.27

5.28

5.29

5.30

5.31

5.32

5.33

ten business days after the disclosure was due that the public official may be subject to a civil penalty for failure to disclose the participation. A public official who fails to disclose the participation within seven days after the certified mail notice was sent by the board is subject to a civil penalty imposed by the board of up to \$1,000.

JRM

Sec. 4. Minnesota Statutes 2014, section 10A.09, subdivision 6, is amended to read: Subd. 6. Supplementary Annual statement. Each individual who is required to file a statement of economic interest must also file a supplementary an annual statement on by April 15 the last Monday in January of each year that the individual remains in office if information on the most recently filed statement has changed. The annual statement must cover the period through December 31 of the year prior to the year when the statement is due. The supplementary annual statement, if required, must include the amount of each honorarium in excess of \$50 received since the previous statement and the name and address of the source of the honorarium. The board must maintain a each annual statement of economic interest submitted by an officeholder in the same file with the statement submitted as a candidate.

EFFECTIVE DATE. This section is effective August 1, 2015.

Sec. 5. Minnesota Statutes 2014, section 10A.09, subdivision 10, is amended to read: Subd. 10. **Board audits; data classification.** All data related to an audit, including the existence of the audit, are elassified as confidential data, as defined in section 13.02, subdivision 3. A member, employee, or agent of the board must not disclose information obtained by the member, employee, or agent concerning the audit except as required to carry out the audit or take action in the matter. Upon completion of the audit, the board's final audit report is public. The final audit report must contain the name of the individual subject to the audit, a description of any audit findings, a description of any responses provided by the individual who was subject to the audit, and a description of the manner in which any findings were resolved.

Sec. 6. Minnesota Statutes 2014, section 10A.14, subdivision 1, is amended to read: Subdivision 1. First registration. (a) The treasurer of a political committee, political fund, principal campaign committee, or party unit must register with the board by filing a registration statement. The registration statement must be filed by the earliest of the following dates:

(1) no later than 14 days after the committee, fund, or party unit has made a contribution, received contributions, or made expenditures in excess of \$750;

Sec. 6. 5

3rd Engrossment

6.1	(2) no later than the next report of receipts and expenditures filing date applicable
6.2	to the committee, fund, or party unit if the committee, fund, or party unit reached the
6.3	threshold in clause (1) before the end of the reporting period covered by that report; or
6.4	(3) by the end of the next business day after it has received a loan or contribution
6.5	that must be reported under section 10A.20, subdivision 5, whichever is earlier.
6.6	(b) This subdivision does not apply to ballot question or independent expenditure
6.7	political committees or funds, which are subject to subdivision 1a.
6.8	Sec. 7. Minnesota Statutes 2014, section 10A.14, subdivision 1a, is amended to read:
6.9	Subd. 1a. Independent expenditure or ballot question political committees
6.10	and funds; first registration; reporting. The treasurer of an independent expenditure
6.11	or ballot question political committee or fund must register with the board by filing a
6.12	registration statement. The registration must be filed by the earliest of the following dates:
6.13	(1) no later than 14 calendar days after the committee or the association registering
6.14	the political fund has:
6.15	(i) received aggregate contributions for independent expenditures of more than
6.16	\$1,500 in a calendar year;
6.17	(ii) received aggregate contributions for expenditures to promote or defeat a ballot
6.18	question of more than \$5,000 in a calendar year;
6.19	(iii) made aggregate independent expenditures of more than \$1,500 in a calendar
6.20	year; or
6.21	(iv) made aggregate expenditures to promote or defeat a ballot question of more
6.22	than \$5,000 in a calendar year; or
6.23	(2) no later than the next report of receipts and expenditures filing date applicable
6.24	to the independent expenditure or ballot question committee or fund if the committee or
6.25	fund reached the threshold in clause (1) before the end of the reporting period covered by
6.26	that report; or
6.27	(3) by the end of the next business day after it has received a loan or contribution
6.28	that must be reported under section 10A.20, subdivision 5, and it has met one of the
6.29	requirements of clause (1).
6.30	Sec. 8. Minnesota Statutes 2014, section 10A.14, subdivision 4, is amended to read:
6.31	Subd. 4. Failure to file; penalty. If an individual fails to file a statement required by

6.33 may impose a late filing fee of \$5 \\$25 per day, not to exceed \$100 \\$1,000, commencing
6.34 with the 11th starting on the day after the statement was due.

this section within ten business days after by the date that the statement was due, the board

Sec. 8. 6

7.2

7.3

7.4

7.5

7.6

7.7

7.8

7.9

7.10

7.11

7.12

7.13

7.14

7.15

7.16

7.17

7.18

7.19

7.20

7.21

7.22

7.23

7.24

7.25

7.26

7.27

7.28

7.29

7.30

7.31

7.32

7.33

7.34

The board must send notice by certified mail to any individual who fails to file a statement within ten business days after the statement was due that the individual may be subject to a civil penalty for failure to file the statement. An individual who fails to file the statement within seven days after the certified mail notice was sent by the board is subject to a civil penalty imposed by the board of up to \$1,000.

Sec. 9. Minnesota Statutes 2014, section 10A.17, subdivision 4, is amended to read:

- Subd. 4. **Independent expenditures.** (a) Except as provided in paragraphs (b) and (c), an individual, political committee, political fund, principal campaign committee, or party unit that independently solicits or accepts contributions or makes independent expenditures on behalf of a candidate must publicly disclose that the expenditure is an independent expenditure. All written communications with those from whom contributions are independently solicited or accepted or to whom independent expenditures are made on behalf of a candidate must contain a statement in conspicuous type that the activity is an independent expenditure and is not approved by the candidate nor is the candidate responsible for it. Similar language must be included in all oral communications, in conspicuous type on the front page of all literature and advertisements published or posted, and at the end of all broadcast advertisements made by that individual, political committee, political fund, principal campaign committee, or party unit on the candidate's behalf.
- (b) Paragraph (a) does not apply to individuals or associations that are not required to register or report under this chapter.
 - (c) Paragraph (a) does not apply to the following:
- (1) bumper stickers, pins, buttons, pens, or similar small items on which the independent expenditure statement cannot be conveniently printed;
- (2) skywriting, wearing apparel, or other means of displaying an advertisement of such a nature that the inclusion of the independent expenditure statement would be impracticable; and
- (3) online banner ads and similar electronic communications that link directly to an online page that includes the independent expenditure statement.
- Sec. 10. Minnesota Statutes 2014, section 10A.20, subdivision 1, is amended to read: Subdivision 1. **First filing; duration.** (a) The treasurer of a political committee, political fund, principal campaign committee, or party unit must begin to file the reports required by this section for the first year it receives contributions or makes expenditures that require it to register under section 10A.14 and must continue to file until the committee, fund, or party unit is terminated.

Sec. 10. 7

8.2

8.3

8.4

8.5

8.6

8.7

8.8

8.9

8.10

8.11

8.12

8.13

8.14

8.15

8.16

8.17

8.18

8.19

8.20

8.21

8.22

8.23

8.24

8.25

8.26

8.27

8.28

8.29

8.30

8.31

8.32

8.33

8.34

8.35

(b) If, on or before the last date included in a reporting period, a political committee, political fund, principal campaign committee, or party unit received contributions or made expenditures that would require it to register under section 10A.14, the political committee, political fund, principal campaign committee, or party unit must both register with the board under section 10A.14 and report under this section by the date that the report for that reporting period is due.

3rd Engrossment

- (c) The reports must be filed electronically in a standards-based open format specified by the board. For good cause shown, the board must grant exemptions to the requirement that reports be filed electronically.
 - Sec. 11. Minnesota Statutes 2014, section 10A.20, subdivision 2, is amended to read:
- Subd. 2. **Time for filing.** (a) The reports must be filed with the board on or before January 31 of each year and additional reports must be filed as required and in accordance with paragraphs (b) to (f).
- (b) In each year in which the name of a candidate for legislative or district court judicial office is on the ballot, the report of the principal campaign committee must be filed 15 days before a primary election and ten days before a general election, seven days before a special primary election and seven days before a special general election, and ten days after a special election cycle.
- (c) In each general election year, a political committee, a political fund, a state party committee, and a party unit established by all or a part of the party organization within a house of the legislature must file reports on the following schedule:
- (1) a first-quarter report covering the calendar year through March 31, which is due April 14;
 - (2) a report covering the calendar year through May 31, which is due June 14;
 - (3) a pre-primary-election report due 15 days before a primary election;
 - (4) a pre-general-election report due 42 days before the general election; and
 - (5) a pre-general-election report due ten days before a general election.
- (d) In each general election year, a party unit not included in paragraph (c) must file reports 15 days before a primary election and ten days before a general election.
- (e) In each year in which a constitutional office or appellate court judicial seat is on the ballot, the principal campaign committee of a candidate for that office or seat must file reports on the following schedule:
- (1) a first-quarter report covering the calendar year through March 31, which is due April 14;
 - (2) a report covering the calendar year through May 31, which is due June 14;

Sec. 11. 8

(3) a pre-primary-election report due 15 days before a primary election;

- (4) a pre-general-election report due 42 days before the general election;
- (5) a pre-general-election report due ten days before a general election; and
- (6) for a special election, a constitutional office candidate whose name is on the ballot must file reports seven days before a special primary election, seven days before a special general election, and ten days after a special election cycle.
 - (f) Notwithstanding paragraphs (a) to (e):

9.1

9.2

9.3

9.4

9.5

9.6

9.7

9.8

9.9

9.10

9.11

9.12

9.13

9.14

9.15

9.16

9.17

9.18

9.19

9.20

9.21

9.22

9.23

9.24

9.25

9.26

9.27

9.28

9.29

9.30

9.31

9.32

9.33

9.34

- (1) the principal campaign committee of a candidate who did not file for office is not required to file the report due June 14, the report due 15 days before the primary election, or the report due seven days before a special primary election; and
- (2) the principal campaign committee of a candidate whose name will not be on the general election ballot is not required to file the report due 42 days before the general election, the report due ten days before a general election, or the report due seven days before a special general election.
 - Sec. 12. Minnesota Statutes 2014, section 10A.20, subdivision 3, is amended to read:
- Subd. 3. **Contents of report.** (a) The report required by this section must include each of the items listed in paragraphs (b) to (o) that are applicable to the filer. The board shall prescribe forms based on filer type indicating which of those items must be included on the filer's report.
- (b) The report must disclose the amount of liquid assets on hand at the beginning of the reporting period.
- (c) The report must disclose the name, address, and employer, or occupation if self-employed, and registration number if registered with the board, of each individual or association that has made one or more contributions to the reporting entity, including the purchase of tickets for a fund-raising effort, that in aggregate within the year exceed \$200 for legislative or statewide candidates or more than \$500 for ballot questions, together with the amount and date of each contribution, and the aggregate amount of contributions within the year from each source so disclosed. A donation in kind must be disclosed at its fair market value. An approved expenditure must be listed as a donation in kind. A donation in kind is considered consumed in the reporting period in which it is received. The names of contributors must be listed in alphabetical order. Contributions from the same contributor must be listed under the same name. When a contribution received from a contributor in a reporting period is added to previously reported unitemized contributions from the same contributor and the aggregate exceeds the disclosure threshold of this

Sec. 12. 9

10.2

10.3

10.4

10.5

10.6

10.7

10.8

10.9

10.10

10.11

10.12

10.13

10.14

10.15

10.16

10.17

10.18

10.19

10.20

10.21

10.22

10.23

10.24

10.25

10.26

10.27

10.28

10.29

10.30

10.31

10.32

10.33

10.34

10.35

10.36

paragraph, the name, address, and employer, or occupation if self-employed, of the contributor must then be listed on the report.

- (d) The report must disclose the sum of contributions to the reporting entity during the reporting period.
- (e) The report must disclose each loan made or received by the reporting entity within the year in aggregate in excess of \$200, continuously reported until repaid or forgiven, together with the name, address, occupation, and principal place of business, if any, and registration number if registered with the board of the lender and any endorser and the date and amount of the loan. If a loan made to the principal campaign committee of a candidate is forgiven or is repaid by an entity other than that principal campaign committee, it must be reported as a contribution for the year in which the loan was made.
- (f) The report must disclose each receipt over \$200 during the reporting period not otherwise listed under paragraphs (c) to (e).
- (g) The report must disclose the sum of all receipts of the reporting entity during the reporting period.
- (h) The report must disclose the name and, address, and registration number if registered with the board of each individual or association to whom aggregate expenditures, approved expenditures, independent expenditures, and ballot question expenditures have been made by or on behalf of the reporting entity within the year in excess of \$200, together with the amount, date, and purpose of each expenditure and the name and address of, and office sought by, each candidate on whose behalf the expenditure was made, identification of the ballot question that the expenditure was intended to promote or defeat and an indication of whether the expenditure was to promote or to defeat the ballot question, and in the case of independent expenditures made in opposition to a candidate, the candidate's name, address, and office sought. A reporting entity making an expenditure on behalf of more than one candidate for state or legislative office must allocate the expenditure among the candidates on a reasonable cost basis and report the allocation for each candidate.
- (i) The report must disclose the sum of all expenditures made by or on behalf of the reporting entity during the reporting period.
- (j) The report must disclose the amount and nature of an advance of credit incurred by the reporting entity, continuously reported until paid or forgiven. If an advance of credit incurred by the principal campaign committee of a candidate is forgiven by the creditor or paid by an entity other than that principal campaign committee, it must be reported as a donation in kind for the year in which the advance of credit was made.
- (k) The report must disclose the name and, address, and registration number if registered with the board of each political committee, political fund, principal campaign

Sec. 12.

11.2

11.3

11.4

11.5

116

11.7

11.8

11.9

11.10

11.11

11.12

11.13

11.14

11.15

11.16

11.17

11.18

11.19

11.20

11.21

11.22

11.23

11.24

11.25

11.26

11.27

11.28

11.29

11.30

11.31

11.32

11.33

11.34

11.35

committee, or party unit to which contributions have been made that aggregate in excess of \$200 within the year and the amount and date of each contribution.

JRM

- (l) The report must disclose the sum of all contributions made by the reporting entity during the reporting period.
- (m) The report must disclose the name and, address, and registration number if registered with the board of each individual or association to whom noncampaign disbursements have been made that aggregate in excess of \$200 within the year by or on behalf of the reporting entity and the amount, date, and purpose of each noncampaign disbursement.
- (n) The report must disclose the sum of all noncampaign disbursements made within the year by or on behalf of the reporting entity.
- (o) The report must disclose the name and address of a nonprofit corporation that provides administrative assistance to a political committee or political fund as authorized by section 211B.15, subdivision 17, the type of administrative assistance provided, and the aggregate fair market value of each type of assistance provided to the political committee or political fund during the reporting period.
 - Sec. 13. Minnesota Statutes 2014, section 10A.25, subdivision 10, is amended to read:
- Subd. 10. **Effect of opponent's conduct.** (a) After the deadline for filing a spending limit agreement under section 10A.322, a candidate who has agreed to be bound by the expenditure limits imposed by this section as a condition of receiving a public subsidy for the candidate's campaign may choose to be released from the expenditure limits but remain eligible to receive a public subsidy if the candidate has an opponent who has not agreed to be bound by the limits and has received contributions or made or become obligated to make expenditures during that election cycle in excess of the following limits:
- (1) up to the close of the reporting period before the primary election, receipts or expenditures equal to 20 percent of the <u>election segment</u> expenditure limit for that office as set forth in subdivision 2; or
- (2) after the close of the reporting period before the primary election, cumulative receipts or expenditures during that election cycle equal to 50 percent of the <u>election cycle</u> expenditure limit for that office as set forth in subdivision 2.

Before the primary election, a candidate's "opponents" are only those who will appear on the ballot of the same party in the primary election.

(b) A candidate who has not agreed to be bound by expenditure limits, or the candidate's principal campaign committee, must file written notice with the board and provide written notice to any opponent of the candidate for the same office within 24 hours

Sec. 13.

12.2

12.3

12.4

12.5

12.6

12.7

12.8

12.9

12.10

12.11

12.12

12.13

12.14

12.15

12.16

12.17

12.18

12.19

12.20

12.21

12.22

12.23

12.24

12.25

12.26

12.27

12.28

12.29

12.30

12.31

12.32

12.33

12.34

S0205-3

of exceeding the limits in paragraph (a). The notice must state only that the candidate or candidate's principal campaign committee has received contributions or made or become obligated to make campaign expenditures in excess of the limits in paragraph (a).

JRM

- (c) Upon receipt of the notice, a candidate who had agreed to be bound by the limits may file with the board a notice that the candidate chooses to be no longer bound by the expenditure limits. A notice of a candidate's choice not to be bound by the expenditure limits that is based on the conduct of an opponent in the state primary election may not be filed more than one day after the State Canvassing Board has declared the results of the state primary.
- (d) A candidate who has agreed to be bound by the expenditure limits imposed by this section and whose opponent in the general election has chosen, as provided in paragraph (c), not to be bound by the expenditure limits because of the conduct of an opponent in the primary election is no longer bound by the limits but remains eligible to receive a public subsidy.
 - Sec. 14. Minnesota Statutes 2014, section 10A.27, subdivision 1, is amended to read:
- Subdivision 1. **Contribution limits.** (a) Except as provided in subdivision 2, a candidate must not permit the candidate's principal campaign committee to accept aggregate contributions made or delivered by any individual, political committee, political fund, or association not registered with the board in excess of the following:
- (1) to candidates for governor and lieutenant governor running together, \$4,000 in the election segment of an election cycle for the office sought and \$2,000 in the nonelection segment of the election cycle;
- (2) to a candidate for attorney general, \$2,500 in the election segment of an election cycle for the office sought and \$1,500 in the nonelection segment of the election cycle;
- (3) to a candidate for secretary of state or state auditor, \$2,000 in the election segment of an election cycle and \$1,000 in the nonelection segment of the election cycle;
- (4) to a candidate for state senator, \$1,000 in the election segment of an election cycle for the office sought and \$1,000 in a nonelection segment of the election cycle;
- (5) to a candidate for state representative, \$1,000 in the election segment of an election cycle for the office sought; and
- (6) to a candidate for judicial office, \$2,500 in the election segment of an election cycle for the office sought and \$1,000 \$2,500 in a nonelection segment of the election cycle.
- (b) The following deliveries are not subject to the bundling limitation in this subdivision:

Sec. 14. 12

13.2

13.3

13.4

13.5

13.6

13.7

13.8

13.9

13.10

13.11

13.12

13.13

13.14

13.15

13.16

13.17

13.18

13.21

13.22

13.23

13.24

13.25

13.27

13.28

13.29

13.30

13.31

(1) delivery of contributions collected by a member of the candidate's principal campaign committee, such as a block worker or a volunteer who hosts a fund-raising event, to the committee's treasurer; and

- (2) a delivery made by an individual on behalf of the individual's spouse.
- (c) A lobbyist, political committee, political party unit, an association that has a political fund, or an association not registered with the board must not make a contribution a candidate is prohibited from accepting.
- Sec. 15. Minnesota Statutes 2014, section 10A.27, subdivision 11, is amended to read:
- Subd. 11. **Contributions from certain types of contributors.** A candidate must not permit the candidate's principal campaign committee to accept a contribution from a political committee, political fund, lobbyist, large contributor, or association not registered with the board if the contribution will cause the aggregate contributions from those types of contributors during an election cycle segment to exceed an amount equal to 20 percent of the election cycle segment expenditure limits for the office sought by the candidate, provided that the 20 percent limit must be rounded to the nearest \$100. For purposes of this subdivision, "large contributor" means an individual, other than the candidate, who contributes an amount that is more than one-half the amount an individual may contribute during the election cycle segment.
- Sec. 16. Minnesota Statutes 2014, section 10A.27, is amended by adding a subdivision to read:
 - Subd. 18. Mandatory civil penalty. If a candidate, or a candidate's principal campaign committee, accepts a donation of more than a contribution limit in section 10A.27, the board must impose a civil penalty in an amount equal to the amount accepted in excess of the contribution limit. The board may impose a fee greater than the mandatory amount.
- Sec. 17. Minnesota Statutes 2014, section 10A.322, subdivision 4, is amended to read:
 - Subd. 4. **Refund receipt forms; penalty.** (a) The board must make available to a political party on request and to any candidate for whom an agreement under this section is effective, a supply of official refund receipt forms that state in boldface type that:
 - (1) a contributor who is given a receipt form is eligible to claim a refund as provided in section 290.06, subdivision 23; and
- 13.32 (2) if the contribution is to a candidate, that the candidate has signed an agreement to 13.33 limit campaign expenditures as provided in this section.

Sec. 17. 13

14.1	The forms must provide duplicate copies of the receipt to be attached to the contributor's			
14.2	claim.			
14.3	(b) The willful issuance of an official refund receipt form or a facsimile of one to			
14.4	any of the candidate's contributors by a candidate or treasurer of a candidate who did not			
14.5	sign an agreement under this section is subject to a civil penalty of up to \$3,000 imposed			
14.6	by the board.			
14.7	(c) The willful issuance of an official refund receipt form or a facsimile to an			
14.8	individual not eligible to claim a refund under section 290.06, subdivision 23, is subject			
14.9	to a civil penalty of up to \$3,000 imposed by the board.			
14.10	(d) A violation of paragraph (b) or (c) is a misdemeanor.			
14.11	Sec. 18. Minnesota Statutes 2014, section 10A.34, is amended by adding a subdivision			
14.12	to read:			
14.13	Subd. 4. Penalty for violations of chapter 211B under board's jurisdiction. If			
14.14	a civil penalty is not specified in a section of chapter 211B brought under the board's			
14.15	jurisdiction by section 10A.02, subdivision 11, paragraph (a), the board may impose			
14.16	a civil penalty of up to \$3,000.			
14.17	Sec. 19. Minnesota Statutes 2014, section 13.607, is amended by adding a subdivision			
14.18	to read:			
14.19	Subd. 3a. Campaign Finance and Public Disclosure Board audit data. The			
14.20	record of certain audits conducted under chapter 10A is classified, and disposition of			
14.21	certain information is governed, by section 10A.09, subdivision 10.			
14.22	Sec. 20. Minnesota Statutes 2014, section 13.607, subdivision 5, is amended to read:			
14.23	Subd. 5. Statements of economic interest. (a) Disclosure of statements of			
14.24	economic interest filed by local officials is governed by section 10A.09, subdivision 6a.			
14.25	(b) Data related to audits of statements of economic interest are governed by section			
14.26	10A.09, subdivision 10.			
14.27	Sec. 21. Minnesota Statutes 2014, section 211B.04, is amended to read:			
14.28	211B.04 CAMPAIGN LITERATURE MUST INCLUDE DISCLAIMER.			
14.29	(a) A person who participates in the preparation or dissemination of campaign			
14.30	material other than as provided in section 211B.05, subdivision 1, that does not			
14.31	prominently include the name and address of the person or committee causing the material			

SF205

REVISOR

JRM

S0205-3

3rd Engrossment

Sec. 21. 14

3rd Engrossment

to be prepared or disseminated in a disclaimer substantially in the form provided in 15.1 paragraph (b) or (c) is guilty of a misdemeanor. 15.2 (b) Except in cases covered by paragraph (c), the required form of disclaimer is: 15.3 "Prepared and paid for by the committee,(address)" for material prepared 15.4 and paid for by a principal campaign committee, or "Prepared and paid for by the 15.5 committee,(address), in support of(insert name of candidate or ballot 15.6 question)" for material prepared and paid for by a person or committee other than a 15.7 principal campaign committee. If the material is produced and disseminated without cost, 15.8 the words "paid for" may be omitted from the disclaimer. 15.9 (c) In the case of broadcast media, the required form of disclaimer is: "Paid for 15.10 by the committee." If the material is produced and broadcast without cost, the 15.11 required form of the disclaimer is: "The committee is responsible for the content 15.12 of this message." 15.13 (d) Campaign material that is not circulated on behalf of a particular candidate 15.14 15.15 or ballot question must also include in the disclaimer either that it is "in opposition to....(insert name of candidate or ballot question....)"; or that "this publication is not 15.16 eirculated on behalf of any candidate or ballot question." 15.17 (e) This section does not apply to objects stating only the candidate's name and the 15.18 office sought, fund-raising tickets, or business cards, personal letters, or similar items that 15.19 are clearly being sent distributed by the candidate. 15.20 (f) (e) This section does not apply to an individual or association who acts 15.21 independently of any candidate, candidate's committee, political committee, or political 15.22 15.23 fund and spends only from the individual's or association's own resources a sum that is less than \$2,000 in the aggregate to produce or distribute campaign material that is distributed 15.24 at least seven days before the election to which the campaign material relates that is not 15.25 15.26 required to register or report under chapter 10A or 211A. (f) This section does not apply to the following: 15.27 (1) bumper stickers, pins, buttons, pens, or similar small items on which the 15.28 disclaimer cannot be conveniently printed; 15.29 (2) skywriting, wearing apparel, or other means of displaying an advertisement of 15.30

such a nature that the inclusion of a disclaimer would be impracticable; and

(g) This section does not modify or repeal section 211B.06.

(3) online banner ads and similar electronic communications that link directly to an

Sec. 21. 15

online page that includes the disclaimer.

15.31

15.32

15.33

Sec. 22. Minnesota Statutes 2014, section 211B.12, is amended to read:

211B.12 LEGAL EXPENDITURES.

Use of money collected for political purposes is prohibited unless the use is reasonably related to the conduct of election campaigns, or is a noncampaign disbursement as defined in section 10A.01, subdivision 26. The following are permitted expenditures when made for political purposes:

- (1) salaries, wages, and fees;
- (2) communications, mailing, transportation, and travel;
- (3) campaign advertising;
- 16.10 (4) printing;

16.1

16.2

16.3

16.4

16.5

16.6

16.7

16.8

16.9

16.13

16.14

16.15

16.16

16.17

16.18

16.19

16.20

16.21

16.22

16.23

16.24

16.25

16.26

16.27

16.28

16.29

16.30

16.31

16.32

16.33

16.34

16.35

- 16.11 (5) office and other space and necessary equipment, furnishings, and incidental supplies;
 - (6) charitable contributions of not more than \$100 to any charity organized under section 501(c)(3) of the Internal Revenue Code annually, except that the amount contributed by a is not limited by this clause if the political committee, political fund, party unit, principal campaign committee, or from the campaign fund of a candidate for political subdivision office that made the contribution dissolves within one year after the contribution is made is not limited by this clause; and
 - (7) other expenses, not included in clauses (1) to (6), that are reasonably related to the conduct of election campaigns. In addition, expenditures made for the purpose of providing information to constituents, whether or not related to the conduct of an election, are permitted expenses. Money collected for political purposes and assets of a political committee or political fund may not be converted to personal use.
 - Sec. 23. Minnesota Statutes 2014, section 211B.15, subdivision 2, is amended to read:
 - Subd. 2. **Prohibited contributions.** (a) A corporation may not make a contribution or offer or agree to make a contribution directly or indirectly, of any money, property, free service of its officers, employees, or members, or thing of monetary value to a major political party, organization, committee, or individual to promote or defeat the candidacy of an individual for nomination, election, or appointment to a political office.
 - (b) A political party, organization, committee, or individual may not accept a contribution or an offer or agreement to make a contribution that a corporation is prohibited from making under paragraph (a).
 - (c) For the purpose of this subdivision, "contribution" includes an expenditure to promote or defeat the election or nomination of a candidate to a political office that is made with the authorization or expressed or implied consent of, or in cooperation or in

Sec. 23.

concert with, or at the request or suggestion of, a candidate or committee established to support or oppose a candidate but does not include an independent expenditure authorized by subdivision 3.

Sec. 24. REVISOR'S INSTRUCTION.

17.1

17.2

17.3

17.4

17.5

17.6

17.7

17.8

The revisor of statutes shall renumber the provisions of Minnesota Statutes listed in column A to the references listed in column B. The revisor shall also make necessary cross-reference changes in Minnesota Statutes and Minnesota Rules consistent with the renumbering.

17.9	Column A	Column B
17.10	10A.02, subd. 9	10A.022, subd. 1
17.11	10A.02, subd. 10, paragraphs (a) and	
17.12	<u>(b)</u>	10A.022, subd. 2
17.13	10A.02, subd. 10, paragraph (c)	10A.02, subd. 13, paragraph (b)
17.14	10A.02, subd. 11, paragraph (a)	10A.022, subd. 3
17.15	10A.02, subd. 11, paragraph (b)	10A.022, subd. 8
17.16	10A.02, subd. 11, paragraph (c)	10A.022, subd. 4
17.17	10A.02, subd. 11, paragraph (d)	10A.022, subd. 5, paragraph (a)
17.18	10A.02, subd. 11, paragraph (e)	10A.022, subd. 7
17.19	10A.02, subd. 11a	10A.022, subd. 5, paragraph (b)
17.20	10A.02, subd. 13	10A.02, subd. 13, paragraph (a)
17.21	10A.09, subd. 10	10A.022, subd. 6

17.22 Sec. 25. **REPEALER.**

Minnesota Statutes 2014, section 10A.20, subdivision 1c, and Minnesota Rules, part 4503.1500, subpart 2, are repealed.

17.25 Sec. 26. **EFFECTIVE DATE.**

17.26 Unless otherwise specified, this act is effective the day following final enactment.

Sec. 26.

APPENDIX

Repealed Minnesota Statutes: S0205-3

10A.20 CAMPAIGN REPORTS.

- Subd. 1c. **Reports of certain political party units.** (a) This subdivision applies to the following party units:
- (1) the two state party units of major political parties that received the highest level of contributions in the last election year;
- (2) the two party units established by members of a major party in the house of representatives that received the highest level of contributions in the last election year; and
- (3) the two party units established by members of a major party in the senate that received the highest level of contributions in the last election year.
- (b) A report filed under this section by a member of one of the party units listed in paragraph (a) is nonpublic data until the reports of each of the party units in that group have been filed.
- (c) A report filed electronically under this section by a member of one of the party units listed in paragraph (a) is nonpublic data unless the reports of each of the party units in that group are filed electronically or until the board has created electronic data from the nonelectronic report so that data from each report are available in the same electronic form. The board may produce a viewable image of an electronic report after the requirements of paragraph (b) have been met.
- (d) A party unit may waive the restrictions on publication of data established in this section through a written statement signed by the treasurer.
- (e) Nothing in this subdivision prevents the board from publicly disclosing that an entity subject to this section has filed a report and the date the report was filed.
- (f) Each group listed in paragraph (a) is exempt from the electronic filing requirement unless both members of the group have approved the filing format specified by the board.

APPENDIX Repealed Minnesota Rule: S0205-3

4503.1500 LOANS.

Subp. 2. **Unpaid year-end balance.** The unpaid year-end balance of all loans from a political committee, political fund, party unit, individual, or candidate to a principal campaign committee for a legislative or constitutional office may not exceed the applicable yearly contribution limit for the entity that made the loan.