SF1754 REVISOR CKM S1754-1 1st Engrossment

SENATE STATE OF MINNESOTA EIGHTY-NINTH SESSION

A bill for an act

relating to clean water; appropriating money from the clean water fund; modifying

prior appropriations; amending Laws 2013, chapter 137, article 2, section 6.

S.F. No. 1754

(SENATE AUTHORS: SCALZE and Osmek)

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DATED-PGOFFICIAL STATUS03/16/2015897Introduction and first reading Referred to Environment and Energy03/25/2015Comm report: To pass as amended and re-refer to Finance

.4	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF MINNESOTA:	
.5	Section 1. CLEAN WATER FUND APPROPRIATIONS.	
.6	The sums shown in the columns marked "Appropriations" are appropriated to the	
.7	agencies and for the purposes specified in this act. The appropriations are from the clear	<u>n</u>
.8	water fund and are available for the fiscal years indicated for allowable activities under	
.9	the Minnesota Constitution, article XI, section 15. The figures "2016" and "2017" used	
.10	in this act mean that the appropriations listed under them are available for the fiscal year	<u>.r</u>
.11	ending June 30, 2016, or June 30, 2017, respectively. "The first year" is fiscal year 2016	<u>5.</u>
.12	"The second year" is fiscal year 2017. "The biennium" is fiscal years 2016 and 2017.	
.13	The appropriations in this act are onetime.	
	ADDODDIATIONS	
.14	APPROPRIATIONS Available for the Year	
.16	Ending June 30	
.17	$\underline{20\overline{16}} \underline{2017}$	
.18	Sec. 2. <u>CLEAN WATER</u>	
.19	<u>Subdivision 1.</u> <u>Total Appropriation</u> <u>\$ 110,910,000 \$ 110,705,0</u>	00
.20	The amounts that may be spent for each	
.21	purpose are specified in the following	
.22	sections.	
.23	Subd. 2. Availability of Appropriation	

Sec. 2.

2.1	Money appropriated in this article may
2.2	not be spent on activities unless they are
2.3	directly related to and necessary for a
2.4	specific appropriation. Money appropriated
2.5	in this article must be spent in accordance
2.6	with Minnesota Management and Budget's
2.7	Guidance to Agencies on Legacy Fund
2.8	Expenditure. Notwithstanding Minnesota
2.9	Statutes, section 16A.28, and unless
2.10	otherwise specified in this article, fiscal year
2.11	2016 appropriations are available until June
2.12	30, 2017, and fiscal year 2017 appropriations
2.13	are available until June 30, 2018. If a project
2.14	receives federal funds, the time period of
2.15	the appropriation is extended to equal the
2.16	availability of federal funding.
2.17	Sec. 3. <u>DEPARTMENT OF AGRICULTURE</u> <u>\$</u> <u>6,584,000</u> <u>\$</u> <u>6,582,000</u>
2.18	(a) \$350,000 the first year and \$350,000 the
2.19	second year are to increase monitoring for
2.20	pesticides and pesticide degradates in surface
2.21	water and groundwater and to use data
2.22	collected to assess pesticide use practices.
2.23	(b) \$2,586,000 the first year and \$2,585,000
2.24	the second year are for monitoring and
2.25	evaluating trends in the concentration of
2.26	nitrate in groundwater in areas vulnerable
2.27	to groundwater degradation; monitoring
2.28	for pesticides when nitrate is detected;
2.29	promoting, developing, and evaluating
2.30	regional and crop-specific nutrient best
2.31	management practices; assessing best
2.32	management practice adoption; education
2.33	and technical support from University of
2.34	Minnesota Extension; and other actions to
2.35	protect groundwater from degradation from

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Sec. 3. 2

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Sec. 3. 3

4.1	certification program statewide. This
4.2	appropriation is available until June 30, 2020.
4.3	(h) \$110,000 the first year and \$110,000 the
4.4	second year are to provide funding for a
4.5	regional irrigation water quality specialist
4.6	through University of Minnesota Extension.
4.7	(i) \$250,000 the first year and \$250,000 the
4.8	second year are for a perennial and cover crop
4.9	research program to develop perennial and
4.10	cover cropping systems specific to Minnesota
4.11	that are necessary to protect and restore the
4.12	state's surface and groundwater resources
4.13	while increasing efficiency, profitability, and
4.14	productivity of Minnesota farmers. This
4.15	appropriation is available until June 30, 2018.
4.16	Sec. 4. <u>PUBLIC FACILITIES AUTHORITY</u> <u>\$</u> <u>9,250,000</u> <u>\$</u> <u>9,250,000</u>
4.17	(a) \$9,000,000 the first year and \$9,000,000
4.18	the second year are for the point source
4.19	implementation grants program under
4.20	Minnesota Statutes, section 446A.073. This
4.21	appropriation is available until June 30, 2020.
4.22	(b) \$250,000 the first year and \$250,000
4.23	the second year are for small community
4.24	wastewater treatment grants and loans under
4.25	Minnesota Statues, section 446A.075. This
4.26	appropriation is available until June 30, 2020.
4.27	(c) If there are any uncommitted funds at
4.28	the end of each fiscal year under paragraph
4.29	(a) or (b), the Public Facilities Authority
4.30	may transfer the remaining funds to eligible
4.31	projects under any of the programs listed
4.32	in this section based on their priority rank
4.33	on the Pollution Control Agency's project
4.34	priority list.

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Sec. 4. 4

5.1	Sec. 5. POLLUTION CONTROL AGENCY	<u>\$</u>	<u>26,250,000</u> \$	26,248,000
5.2	(a) \$8,250,000 the first year and \$8,250,000			
5.3	the second year are for completion of 20			
5.4	percent of the needed statewide assessments			
5.5	of surface water quality and trends. If the			
5.6	amount in the first year is insufficient, the			
5.7	amount in the second year is available in the			
5.8	first year.			
5.9	(b) \$9,795,000 the first year and \$9,795,000			
5.10	the second year are to develop watershed			
5.11	restoration and protection strategies			
5.12	(WRAPS), which include total maximum			
5.13	daily load (TMDL) studies and TMDL			
5.14	implementation plans for waters listed on			
5.15	the Unites States Environmental Protection			
5.16	Agency approved impaired waters list in			
5.17	accordance with Minnesota Statutes, chapter			
5.18	114D. The agency shall complete an average			
5.19	of ten percent of the TMDLs each year over			
5.20	the biennium.			
5.21	(c) \$1,182,000 the first year and \$1,181,000			
5.22	the second year are for groundwater			
5.23	assessment, including enhancing the			
5.24	ambient monitoring network, modeling, and			
5.25	evaluating trends, including the reassessment			
5.26	of groundwater that was assessed ten to 15			
5.27	years ago and found to be contaminated.			
5.28	(d) \$750,000 the first year and \$750,000			
5.29	the second year are for water quality			
5.30	improvements in the lower St. Louis River			
5.31	and Duluth harbor within the St. Louis River			
5.32	System Area of Concern. This appropriation			
5.33	must be matched at a rate of 65 percent			

Sec. 5. 5

nonstate money to 35 percent state money.

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Sec. 5. 6

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Sec. 5. 7

Statutes, section 114D.30, subdivision 1.

				C
8.1	(k) Notwithstanding Minnesota Statutes,			
8.2	section 16A.28, the appropriations in this			
8.3	section encumbered on or before June 30,			
8.4	2017, as grants or contracts are available			
8.5	until June 30, 2020.			
8.6 8.7	Sec. 6. <u>DEPARTMENT OF NATURAL</u> <u>RESOURCES</u>	<u>\$</u>	<u>8,500,000</u> <u>\$</u>	8,500,000
8.8	(a) \$2,000,000 the first year and \$2,000,000			
8.9	the second year are for stream flow			
8.10	monitoring.			
8.11	(b) \$1,300,000 the first year and \$1,300,000			
8.12	the second year are for lake Index of			
8.13	Biological Integrity (IBI) assessments.			
8.14	(c) \$135,000 the first year and \$135,000			
8.15	the second year are for assessing mercury			
8.16	and other contaminants of fish, including			
8.17	monitoring to track the status of impaired			
8.18	waters over time.			
8.19	(d) \$1,940,000 the first year and \$1,940,000			
8.20	the second year are for developing targeted,			
8.21	science-based watershed restoration and			
8.22	protection strategies.			
8.23	(e) \$1,375,000 the first year and \$1,375,000			
8.24	the second year are for water supply planning,			
8.25	aquifer protection, and monitoring activities.			
8.26	(f) \$500,000 the first year and \$500,000 the			
8.27	second year are for technical assistance to			
8.28	support local implementation of nonpoint			
8.29	source restoration and protection activities,			
8.30	including water quality protection in forested			
8.31	watersheds.			
8.32	(g) \$675,000 the first year and \$675,000 the			
8.33	second year are for applied research and tools,			
8.34	including watershed hydrologic modeling;			

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Sec. 6. 8

9.1	maintaining and updating spatial data for			
9.2	watershed boundaries, streams, and water			
9.3	bodies and integrating high-resolution digital			
9.4	elevation data; assessing effectiveness of			
9.5	forestry best management practices for water			
9.6	quality; and developing a biomonitoring			
9.7	database.			
9.8	(h) \$250,000 the first year and \$250,000			
9.9	the second year are for developing county			
9.10	geologic atlases.			
9.11	(i) \$325,000 the first year and \$325,000 the			
9.12	second year are for color infrared imagery			
9.13	and analysis to determine the extent of			
9.14	permanent vegetation in riparian areas.			
9.15 9.16	Sec. 7. BOARD OF WATER AND SOIL RESOURCES	<u>\$</u>	<u>55,088,000</u> §	55,088,000
9.17	(a) \$8,929,000 the first year and \$8,929,000			
9.18	the second year are for grants to local			
9.19	government units organized for the			
9.199.20	government units organized for the management of water in a watershed or			
9.20	management of water in a watershed or			
9.20 9.21	management of water in a watershed or subwatershed that have multiyear plans			
9.209.219.22	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in			
9.209.219.229.23	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed.			
9.209.219.229.239.24	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment			
9.209.219.229.239.249.25	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store			
9.20 9.21 9.22 9.23 9.24 9.25 9.26	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration,			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27 9.28	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm water for reuse; stream bank, shoreland, and			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27 9.28 9.29	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm water for reuse; stream bank, shoreland, and ravine stabilization; enforcement activities;			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27 9.28 9.29 9.30	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm water for reuse; stream bank, shoreland, and ravine stabilization; enforcement activities; and implementation of best management			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27 9.28 9.29 9.30 9.31	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm water for reuse; stream bank, shoreland, and ravine stabilization; enforcement activities; and implementation of best management practices for feedlots within riparian areas			
9.20 9.21 9.22 9.23 9.24 9.25 9.26 9.27 9.28 9.29 9.30 9.31 9.32	management of water in a watershed or subwatershed that have multiyear plans that will result in a significant reduction in water pollution in a selected subwatershed. The grants may be used for establishment of riparian buffers; practices to store water for natural treatment and infiltration, including rain gardens; capturing storm water for reuse; stream bank, shoreland, and ravine stabilization; enforcement activities; and implementation of best management practices for feedlots within riparian areas and other practices demonstrated to be			

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10.1	degradation. Grant recipients must identify
10.2	a nonstate match and may use other legacy
10.3	funds to supplement projects funded under
10.4	this paragraph. Grants awarded under this
10.5	paragraph are available for four years and
10.6	priority must be given to the best designed
10.7	plans each year.
10.8	(b) \$14,775,000 the first year and
10.9	\$14,775,000 the second year are for grants
10.10	to protect and restore surface water and
10.11	drinking water; to keep water on the land; to
10.12	protect, enhance, and restore water quality
10.13	in lakes, rivers, and streams; and to protect
10.14	groundwater and drinking water, including
10.15	feedlot water quality and subsurface sewage
10.16	treatment system projects and stream bank,
10.17	stream channel, shoreline restoration,
10.18	and ravine stabilization projects. The
10.19	projects must use practices demonstrated
10.20	to be effective, be of long-lasting public
10.21	benefit, include a match, and be consistent
10.22	with total maximum daily load (TMDL)
10.23	implementation plans, watershed restoration
10.24	and protection strategies (WRAPS), or local
10.25	water management plans or their equivalents.
10.26	(c) \$6,000,000 the first year and \$6,000,000
10.27	the second year are for targeted local
10.28	resource protection and enhancement grants
10.29	and statewide program enhancements for
10.30	technical assistance, citizen and community
10.31	outreach, and training and certification, as
10.32	well as projects, practices, and programs that
10.33	supplement or otherwise exceed current state
10.34	standards for protection, enhancement, and
10.35	restoration of water quality in lakes, rivers,

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Sec. 7. 13

13, that includes projects to improve

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15.1	(p) The board may shift grant or cost-share			
15.2	funds in this section and may adjust the			
15.3	technical and administrative assistance			
15.4	portion of the funds to leverage federal or			
15.5	other nonstate funds or to address oversight			
15.6	responsibilities or high-priority needs			
15.7	identified in local water management plans.			
15.8	(q) The board shall require grantees to			
15.9	specify the outcomes that will be achieved			
15.10	by the grants prior to any grant awards.			
15.11	(r) The appropriations in this section are			
15.12	available until June 30, 2020. Returned grant			
15.13	funds are available until expended and shall			
15.14	be regranted consistent with the purposes of			
15.15	this section.			
15.16	Sec. 8. DEPARTMENT OF HEALTH	<u>\$</u>	4,013,000 \$	3,812,000
15.17	(a) \$1,100,000 the first year and \$1,100,000			
15.18	the second year are for addressing public			
15.19	health concerns related to contaminants			
15.20	found in Minnesota drinking water for which			
15.21	no health-based drinking water standards			
15.22	exist, including accelerating the development			
15.23	of health risk limits and improving the			
15.24	capacity of the department's laboratory to			
15.25	analyze unregulated contaminants. The			
15.26	commissioner shall contract with the Board			
15.27	of Regents of the University of Minnesota			
15.28	to provide an independent review of the			
15.29	department's drinking water contaminants			
15.30	of emerging concern program. The review			
15.31	must include an assessment and ranking of			
15.32	contaminants that are threats to drinking			
15.33	water supplies and include benchmarking			
15.34	that compares efforts at the department with			
15.35	efforts by other states and the United States			

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Sec. 8. 15

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Sec. 8. 16

concentration and community illness rates.

17.1	(g) \$175,000 the first year and \$175,000 the			
17.2	second year are to prepare a comprehensive			
17.3	study of and recommendations for regulatory			
17.4	and nonregulatory approaches to water reuse			
17.5	for use in the development of state policy for			
17.6	water reuse in Minnesota.			
17.7	(h) Unless otherwise specified, the			
17.8	appropriations in this section are available			
17.9	until June 30, 2019.			
17.10	Sec. 9. METROPOLITAN COUNCIL	<u>\$</u>	1,225,000 \$	1,225,000
17.11	(a) \$975,000 the first year and \$975,000			
17.12	the second year are to implement projects			
17.13	that address emerging drinking water supply			
17.14	threats, provide cost-effective regional			
17.15	solutions, leverage interjurisdictional			
17.16	coordination, support local implementation			
17.17	of water supply reliability projects, and			
17.18	prevent degradation of groundwater			
17.19	resources in the metropolitan area. These			
17.20	projects will provide to communities:			
17.21	(1) potential solutions to leverage regional			
17.22	water use through utilization of surface water,			
17.23	storm water, wastewater, and groundwater;			
17.24	(2) an analysis of infrastructure requirements			
17.25	for different alternatives;			
17.26	(3) development of planning level cost			
17.27	estimates, including capital cost and			
17.28	operation cost;			
17.29	(4) identification of funding mechanisms			
17.30	and an equitable cost-sharing structure			
17.31	for regionally beneficial water supply			
17.32	development projects; and			
17.33	(5) development of subregional groundwater			
17.34	models.			

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Sec. 9. 17

18.1	(b) \$250,000 the first year and \$250,000			
18.2	the second year are for the water demand			
18.3	reduction grant program to encourage			
18.4	implementation of water demand reduction			
18.5	measures by municipalities in the			
18.6	metropolitan area to ensure the reliability and			
18.7	protection of drinking water supplies.			
18.8	Sec. 10. Laws 2013, chapter 137, article 2, s	section 6	, is amended to read	:
18.9 18.10	Sec. 6. DEPARTMENT OF NATURAL RESOURCES	\$	12,635,000 \$	9,450,000
18.11	(a) \$2,000,000 the first year and \$2,000,000			
18.12	the second year are for stream flow			
18.13	monitoring, including the installation of			
18.14	additional monitoring gauges, and monitoring			
18.15	necessary to determine the relationship			
18.16	between stream flow and groundwater.			
18.17	(b) \$1,300,000 the first year and \$1,300,000			
18.18	the second year are for lake Index of			
18.19	Biological Integrity (IBI) assessments.			
18.20	(c) \$135,000 the first year and \$135,000			
18.21	the second year are for assessing mercury			
18.22	eontamination and other contaminants of			
18.23	fish, including monitoring to track the status			
18.24	of waters impaired by mercury and mercury			
18.25	reduction efforts over time.			
18.26	(d) \$1,850,000 the first year and \$1,850,000			
18.27	the second year are for developing targeted,			
18.28	science-based watershed restoration and			
18.29	protection strategies, including regional			
18.30	technical assistance for TMDL plans and			
18.31	development of a watershed assessment tool,			
18.32	in cooperation with the commissioner of the			
18.33	Pollution Control Agency. By January 15,			
18.34	2016, the commissioner shall submit a report			

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Sec. 10. 18

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Sec. 10. 19

improve water quality by avoiding shoreline

erosion and runoff.

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Sec. 10. 20

adopting ordinances with advanced shoreland

advanced shoreland protection standards to

protect, enhance, and restore water quality in

public water lakes, public water wetlands,

and public water rivers; and streams. Grant

recipients must submit a report to the

commissioner on the outcomes achieved

protection standards or implementing

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21.1	with the grant. To be eligible for a grant
21.2	under this paragraph, a county or other local
21.3	unit of government must be adopting or have
21.4	adopted an ordinance for the subdivision,
21.5	use, redevelopment, and development of
21.6	shoreland that has been approved by the
21.7	commissioner of natural resources as having
21.8	advanced shoreland protection measures. An
21.9	ordinance Recipients will be reimbursed for
21.10	eligible costs upon adoption of ordinances
21.11	and completion of implementation activities
21.12	as provided in this paragraph and as
21.13	stipulated in the grant agreement. Ordinances
21.14	adopted under this grant program must be
21.15	approved by the commissioner and meet or
21.16	exceed the following standards:
21.17	(1) requires new sewage treatment systems
21.18	to be set back at least 100 feet from the
21.19	ordinary high water level for recreational
21.20	development <u>lake</u> shorelands and 75 feet for
21.21	general development lake shorelands;
21.22	(2) requires redevelopment and new
21.23	development on shoreland to have at least
21.24	a 50-foot vegetative buffer. An access path
21.25	and recreational use area may be allowed;
21.26	(3) requires mitigation when any variance to
21.27	standards designed to protect <u>public water</u>
21.28	lakes, public water wetlands, and public
21.29	water rivers; and streams is granted;
21.30	(4) requires best management practices to be
21.31	used to control storm water and sediment as
21.32	part of a land alteration;
21.33	(5) includes other eriteria standards
21.34	developed by the commissioner; and
21.35	(6) has been adopted by July 1, 2015 <u>2017</u> .

Sec. 10. 21

22.1 An ordinance that does not exceed all the 22.2 standards in clauses (1) to (5) is considered 22.3 to meet the requirement if the commissioner	
22.3 to meet the requirement if the commissioner	
•	
determines that the ordinance provides	
significantly greater protection for both	
22.6 <u>public</u> waters and <u>shoreland</u> shorelands than	
those standards. <u>Implementation activities</u>	
22.8 <u>funded under this grant program must meet</u>	
the advanced shoreland protection standards	
22.10 <u>and criteria described above. Grants awarded</u>	
22.11 <u>under this program may not be used to</u>	
22.12 <u>reimburse ordinance adoption or shoreland</u>	
22.13 protection implementation expenses incurred	
prior to the date of a fully executed grant	
22.15 <u>agreement.</u>	
22.16 The commissioner of natural resources may	
develop additional criteria for the grants	
22.18 awarded under this paragraph program. In	
developing the criteria, the commissioner	
shall consider the proposed changes to	
the department's shoreland rules discussed	
during the rulemaking process authorized	
under Laws 2007, chapter 57, article 1,	
section 4, subdivision 3.	
22.25 This appropriation is available until spent.	
22.26 (l) \$100,000 the first year is for the	
22.27 commissioner of natural resources for	
22.28 rulemaking under Minnesota Statutes,	
section 116G.15, subdivision 7.	
22.30 EFFECTIVE DATE. This section is effective the day following final enactment.	
Sec. 11. CANCELLATION OF PRIOR APPROPRIATIONS.	
(a) The unspent balance of the appropriation to the Public Facilities Authority for the	<u>ie</u>

clean water legacy phosphorus reduction grant program under Minnesota Statutes, section

446A.074, in Laws 2009, chapter 172, article 2, section 3, paragraph (b), is canceled.

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Sec. 11. 22

22.33

(b) The unspent balance of the appropriation to the Public Facilities Authority for
the clean water legacy phosphorus reduction grant program under Minnesota Statutes,
section 446A.074, in Laws 2011, First Special Session chapter 6, article 2, section 4,
paragraph (b), is canceled.
EFFECTIVE DATE. This section is effective the day following final enactment.

1st Engrossment

CKM

SF1754

23.1

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REVISOR

Sec. 11. 23