

The Commonwealth of Massachusetts

PRESENTED BY:

Lenny Mirra, (BY REQUEST)

To the Honorable Senate and House of Representatives of the Commonwealth of Massachusetts in General Court assembled:

The undersigned legislators and/or citizens respectfully petition for the adoption of the accompanying bill:

An Act to secure property rights and to deter criminal activity.

PETITION OF:

NAME: Bradford Wyatt DISTRICT/ADDRESS:

By Mr. Mirra of West Newbury (by request), a petition (accompanied by bill, House, No. 1522) of Bradford Wyatt relative to criminal forfeiture of property. The Judiciary.

[SIMILAR MATTER FILED IN PREVIOUS SESSION SEE HOUSE, NO. *3114* OF 2017-2018.]

The Commonwealth of Massachusetts

In the One Hundred and Ninety-First General Court (2019-2020)

An Act to secure property rights and to deter criminal activity.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

1 SECTION 1. Section 47, of chapter 94C as appearing in the 2016 Official Edition of

2 Massachusetts General Laws is hereby amended by striking it in its entirety and inserting in

- 3 place thereof the following:-
- 4 Section 47. This chapter shall be a law subject to forfeiture pursuant to the provisions of

5 chapter 280A of the General Laws and in addition to any other punishment or penalty forfeiture

6 may be a punishment or penalty.

7 SECTION 2. The General Laws as appearing in the 2016 Official Edition are hereby

8 amended by inserting after chapter 280 the following chapter:-

9 Chapter 280A

10 Asset Forfeiture

11	Section 1. Definitions. As used in this chapter, the following terms shall, unless the
12	context clearly requires otherwise, have the following meanings:
13	"Contraband", goods that are unlawful to import, export or possess.
14	"Conveyance", a device used for transportation and includes a motor vehicle, trailer,
15	snowmobile, airplane, and vessel and any equipment attached to it. The term does not include
16	property that is stolen or taken in violation of the law.
17	"Instrumentality", property otherwise lawful to possess that is used in an offense
18	including but not limited to a tool, a firearm, a conveyance, a computer, computer software, a
19	telecommunications device, money, and other means of exchange.
20	"law subject to forfeiture", a law of the Commonwealth that carries a felony penalty and
21	that explicitly includes forfeiture as a punishment or sanction for the offense.
22	Section 2. Purpose. The purpose of this chapter is to: (a) deter criminal activity by
23	reducing its economic incentives;
24	(b) increase the pecuniary loss from criminal activity; and
25	(c) protect against the wrongful forfeiture of property.
26	Section 3. Exclusivity. Notwithstanding any other General or Special law, or rule or
27	regulation to the contrary, this chapter sets out the exclusive process governing forfeitures in the
28	Commonwealth.

29	Section 4. Criminal asset forfeiture. When a person is convicted of violating a law
30	subject to forfeiture, the court, consistent with this chapter, shall order the person to forfeit: (a)
31	proceeds and property the person derived directly from the commission of the crime;
32	(b) proceeds and property directly traceable to proceeds and property derived directly
33	from the commission of the crime; and
34	(c) instrumentalities the person used in the commission of the crime.
35	Section 5. Conviction required; standard of proof. (a) Property used in or derived from
36	the violation of a law is subject to forfeiture only if
37	(1) the violation is of a law subject to forfeiture and
38	(2) the violation is established by proof of a criminal conviction.
39	(b) The Commonwealth shall establish that seized property is forfeitable under section 4
40	by clear and convincing evidence.
41	Section 6. No civil asset forfeiture. There is no civil asset forfeiture.
42	Section 7. Rule of lenity. The court shall resolve any ambiguity in this chapter relating to
43	the Commonwealth taking property through asset forfeiture in favor of the property owner.
44	Section 8. Court-appointed counsel. If a court determines that a person opposing
45	forfeiture is financially unable to obtain representation by counsel, the court, at the request of the
46	person, shall insure that the person is represented by an attorney at the Commonwealth's
47	expense. The attorney shall submit a statement of reasonable fees and costs to the court in a
48	manner directed by the court.

49	Section 9. Authorization to use forfeiture. (a) Except for federal forfeitures consistent
50	with section 39, forfeiture may occur only pursuant to an explicit grant of authority in the laws of
51	the Commonwealth. An ordinance enacted by a county, municipality, or other unit of
52	government authorizing forfeiture is not valid.
53	(b) A prosecutor having jurisdiction over a law subject to forfeiture has authority to
54	pursue forfeiture.
55	Section 10. Property subject to forfeiture; contraband. (a) Property subject to forfeiture is
56	limited to:
57	(1) land, buildings, containers, conveyances, equipment, materials, products, money,
58	securities, and negotiable instruments; and
59	(2) ammunition, firearms, and ammunition-and-firearm accessories used in the
60	furtherance or commission of a violation of a law subject to forfeiture.
61	(b) No property right exists in contraband, including scheduled drugs without a valid
62	prescription. Contraband is subject to seizure and must be disposed of according to the laws of
63	the Commonwealth. Contraband is not subject to forfeiture under this chapter.
64	Section 11. Substitution of assets for unreachable property. Upon the Commonwealth's
65	motion following conviction, the court may order the forfeiture of substitute property owned
66	fully by the defendant up to the value of unreachable property only if the Commonwealth proves
67	by a preponderance of the evidence that the defendant intentionally transferred, sold, or
68	deposited property with a third party to avoid the court's jurisdiction.

69 Section 12. No additional remedies. Except as otherwise provided in this chapter, the 70 Commonwealth may not seek additional remedies including but not limited to personal money 71 judgments. 72 Section 13. No joint-and-several liability; pro rata forfeitures. (a) A defendant is not 73 jointly and severally liable for forfeiture awards owed by other defendants. 74 (b) When ownership is unclear, a court may order each defendant to forfeit property on a 75 pro rata basis proportional to the proceeds that each defendant personally received. 76 PROCESS 77 Section 14. Designating property subject to forfeiture. (a) Property subject to forfeiture 78 must be identified by the Commonwealth in an indictment of a grand jury or by information in 79 the court in any related criminal proceeding in which a person with an interest in the property has 80 been simultaneously charged with a violation of a law subject to forfeiture. 81 (b) The indictment or information must specify the time and place of the violation, 82 identify the property, and particularly describe its use in the commission of the crime or 83 derivation from the commission of the crime. 84 (c) At any time prior to trial, the Commonwealth, with the consent of the court and any 85 defendant with an interest in the property, may file an ancillary charge alleging that property is 86 subject to forfeiture. 87 Section 15. Seizure with process. At the request of the Commonwealth, a court may 88 issue an ex parte preliminary order to seize or secure property for which forfeiture is sought and

to provide for its custody. Application, issuance, execution, and return are subject to the laws ofthe Commonwealth.

91 Section 16. Seizure without process. Property subject to forfeiture may be seized without
92 a court order if:

93 (a) the seizure is incident to a lawful arrest or a lawful search;

94 (b) the property subject to seizure has been the subject of a prior judgment in favor of the95 Commonwealth; or

96 (d) the Commonwealth has probable cause to believe that the delay occasioned by the
97 necessity to obtain process would result in the removal or destruction of the property and that the
98 property is forfeitable under section 4.

99 Section 17. Receipt for seized property. When property is seized, the law enforcement 100 officer shall give an itemized receipt to the person in possession of the property; or in the 101 absence of any person, leave a receipt in the place where the property was found, if reasonably 102 possible.

103 Section 18. Bill of particulars. A motion for a bill of particulars may be made before 104 arraignment, within 90 days after arraignment, or at any later time that the court permits. A bill 105 of particulars may be amended at any time subject to conditions that justice requires.

Section 19. Title. (a) At the time of seizure or entry of a restraining order, the
Commonwealth acquires provisional title to the seized property. Provisional title authorizes the
Commonwealth to hold and protect the property.

109	(b) Title to the property vests with the Commonwealth when the trier of fact renders a
110	final forfeiture verdict and relates back to the time when the Commonwealth acquired
111	provisional title. However, this title is subject to claims by third parties adjudicated under this
112	chapter.
113	Section 20. Storage. When property is seized, the Commonwealth shall use reasonable
114	diligence to secure the property and prevent waste.
115	Section 21. Records. (a) A entity of the Commonwealth having custody of seized
116	property that is subject to forfeiture shall maintain the following records:
117	(1) the exact kinds, quantities, and forms of the property;
118	(2) the date and from whom it received the property;
119	(3) the violation of law that subjected the property to seizure;
120	(4) the liens against the seized property;
121	(5) the make, model, and serial number of each seized firearm;
122	(6) to whom and when the notice of forfeiture was given;
123	(7) to whom it delivered the property; and
124	(8) the date and manner of destruction or disposition of the property.
125	(b) The records required under paragraph (a) are subject to the public records law
126	pursuant to chapter 66 of the General Laws.

Section 22. Bond by owner for possession. (a) If the owner of property that has been seized seeks its possession before the criminal trial, the owner may post bond or give substitute property in an amount equal to the fair market value of the seized property at the time the bond amount is determined.

(b) On the posting of bond or the giving of substitute property, the Commonwealth shall
return the seized property to the owner within a reasonable period of time not to exceed 3
business days. The forfeiture action may then proceed against the bond or substitute property as
if it were the seized property.

135 (c) This section does not apply to property reasonably held for investigatory purposes.

Section 23. Petition for remission or mitigation. Prior to the entry of a court's order disposing of the forfeiture action, any person who has an interest in seized property may file with the state's attorney general a petition for remission or mitigation of the forfeiture. The attorney general shall remit or mitigate the forfeiture upon terms and conditions the attorney general deems reasonable if the attorney general finds that: (a) the petitioner did not intend to violate the law or (b) extenuating circumstances justify the remission or mitigation of the forfeiture.

Section 24. Pretrial replevin hearing. (a) Following the seizure of property under this
chapter, a defendant or third-party has a right to a pretrial hearing to determine the validity of the
seizure.

(b) The claimant may claim at any time prior to 60 days before trial of the related
criminal violation the right to possession of property by motion to the court to issue a writ of
replevin.

(c) The claimant shall file a motion establishing the validity of the alleged right, title, orinterest in the property.

150 (d) The court shall hear the motion no more than 30 days after the motion is filed.

(e) The Commonwealth shall file an answer showing probable cause for the seizure, orcross-motions at least 10 days before the hearing.

(f) The court shall grant the motion if it finds that (1) it is likely the final judgment will
be that the Commonwealth must return the property to the claimant or (2) the property is the only
reasonable means for a defendant to pay for legal representation in the forfeiture or criminal
proceeding.

(g) In lieu of ordering the issuance of the writ, the court may order the Commonwealth to give security for satisfaction of any judgment, including damages, that may be rendered in the action, or order other relief as may be just.

160 Section 25. Discovery. Discovery is subject to the rules of criminal procedure.

161 Section 26. Right to trial by jury. Any party to a forfeiture action has a right to trial by162 jury.

163 Section 27. Trial proceedings. (a) A trial related to the forfeiture of property must be 164 held in a single proceeding together with the trial of the related alleged crime unless the 165 defendant moves to bifurcate the trial.

(b) The court, upon motion of a defendant, shall separate the trial of the criminal matteragainst the defendant from the matter related to the forfeiture of property.

(c) The court, upon motion of a defendant, shall allow a defendant to waive the right to
trial by jury related to the forfeiture of property while preserving the right to trial by jury of any
crime alleged.

(d) If the court bifurcates the jury trial, the court shall first instruct and submit to the jury
the issue of the guilt or innocence of the defendant to be determined by proof beyond a
reasonable doubt and shall restrict argument of counsel to those issues.

(e) If the court bifurcates the jury trial, each party may introduce evidence in theforfeiture phase that was not introduced in the criminal phase.

(f) If the jury finds a defendant guilty of the related criminal offense and the defendant
did not waive the right to trial by jury related to the forfeiture, the court shall instruct and submit
to the jury the issue of the forfeiture. The court may use interrogatories to address the forfeiture
issue.

180 Section 28. Proportionality. (a) Following determination by the trier of fact, the owner
181 may petition the court to determine whether the forfeiture is unconstitutionally excessive under
182 the Constitution of the Commonwealth or U.S. constitution.

(b) The owner has the burden of establishing that the forfeiture is grossly disproportional
to the seriousness of the offense by a preponderance of the evidence at a hearing conducted by
the court without a jury.

(c) In determining whether the forfeiture of an instrumentality is constitutionally
excessive, the court shall consider all relevant factors, including, but not limited to:

188	(1) the seriousness of the offense and its impact on the community, including the duration
189	of the activity and the harm caused by the person whose property is subject to forfeiture;
190	(2) the extent to which the person whose property is subject to forfeiture participated in
191	the offense;
192	(3) the extent to which the property was used in committing the offense;
193	(4) the sentence imposed for committing the crime subject to forfeiture; and
194	(5) whether the offense was completed or attempted.
195	(d) In determining the value of the instrumentality subject to forfeiture, the court shall
196	consider relevant factors, including, but not limited to:
197	(1) the fair market value of the property;
198	(2) the value of the property to the person whose property is subject to forfeiture
199	including hardship to the owner if the forfeiture is realized; and
200	(3) the hardship from the loss of a motor vehicle or other property to family members or
201	others if the property is forfeited assets.
202	(e) The court may not consider the value of the instrumentality to the Commonwealth in
203	determining whether the forfeiture of an instrumentality is constitutionally excessive.
204	THIRD-PARTY INTERESTS

205 Section 29. Secured interest. (a) A bona fide security interest is not subject to forfeiture 206 unless the person claiming a security interest had actual knowledge that the property was subject 207 to forfeiture at the time of the property was seized or restrained under this chapter.

(b) A person claiming a security interest bears the burden of establishing that the validityof the interest by a preponderance of the evidence.

Section 30. Ancillary hearing of third-party interests. (a) A person not charged in the
indictment or information but who has an interest in property subject to forfeiture may not
intervene after the criminal trial has begun.

213 (b) Following the entry of a verdict of forfeiture of property pursuant to this chapter or 214 the entry of a guilty plea in court on the record, the Commonwealth shall exercise reasonable 215 diligence to identify persons with a potential interest in the property and make reasonable efforts 216 to give notice to potential claimants. The Commonwealth shall provide written notice of its 217 intent to dispose of the property to any person known or alleged to have an interest in the 218 property exempted from forfeiture under this chapter, including any person potentially making 219 claims for (1) court-ordered child support, (2) employment-related compensation or (3) payment 220 of unsecured debts. The notice must also be made by publication in a reasonable geographic 221 area.

(c) A person other than the defendant asserting a legal interest in the property, within 60
days of the date of the notice, may petition the court for a hearing to adjudicate the validity of the
alleged interest in the property. The request for the hearing must be signed by the petitioner
under penalty of perjury and state the nature and extent of the petitioner's right, title, or interest

in the property; the time and circumstances of the petitioner's acquisition of the right, title, orinterest; and any additional facts supporting the petitioner's claim and the relief sought.

(d) Upon the filing of a petition, the court shall schedule the hearing as soon as
practicable but in no event later than 6 months after the sentencing of any defendant convicted
upon the same indictment. The court shall issue or amend a final order of forfeiture in
accordance with its determination if, after the hearing, the court determines that:

(1) the petitioner has a legal right, title, or interest in the property, and such right, title or
interest renders the order of forfeiture invalid in whole or in part because the right, title or
interest was vested in the petitioner rather the defendant or was superior to any right, title or
interest of the defendant at the time of the property was seized or restrained under this chapter; or

(2) the petitioner is a bona fide purchaser for value of the right, title, or interest in the
property and was at the time of purchase without cause to believe that the property was subject to
forfeiture under this chapter. The Commonwealth has the burden of proof with respect to the
issue of whether the petitioner was without cause to believe that the property was subject to
forfeiture at the time of purchase or other acquisition of value.

(e) A qualified indigent who wishes to contest the forfeiture of property and appears to
have an exempt interest has a right to court-appointed counsel as provided in section 8. In
addition, the court shall waive the person's court fees.

Section 31. Innocent partial or joint owner. (a) The property of an innocent partial or joint owner may not be forfeited under any forfeiture statute. The process for determining whether a person is an innocent partial or joint owner is set out in this section. (b) A person who has any form of partial or joint interest, including joint tenancy,
tenancy in common, or tenancy by the entirety, in property subject to forfeiture existing at the
time the illegal conduct giving rise to forfeiture occurred and who claims to be an innocent
partial or joint owner shall make a prima facie case that the person has a legal right, title, or
interest in the property seized or restrained under this chapter.

(c) If paragraph (b) is satisfied and the Commonwealth seeks to proceed with the
forfeiture against the person's ownership interest, the Commonwealth shall prove by a
preponderance of the evidence that the person had actual knowledge of the underlying crime
giving rise to the forfeiture or was willfully blind to its commission.

(d) If paragraph (c) is satisfied and the person seeks to establish the person's innocent owner status, the person shall show by a preponderance of the evidence that the person did all that reasonably could be expected under the circumstances to prohibit, abate, or terminate the illegal use of the property. The person may show that the person did all that reasonably could be expected by demonstrating, among other things, that the person, to the extent permitted by law:

(1) gave timely notice to an appropriate law enforcement agency of information that ledthe person to know the conduct giving rise to a forfeiture would occur or had occurred; or

(2) in a timely fashion revoked or made a good-faith attempt to revoke permission for
those engaging in the illegal conduct to use the property or took reasonable actions in
consultation with a law enforcement agency to discourage or prevent the illegal use of the
property.

A person is not required under this paragraph to take steps that the person reasonably
believes would be likely to subject the person to physical danger.

(e) If paragraph (d) is satisfied, the court shall find that the claimant was not a party to thecrime and is an innocent partial or joint owner.

(f) A person who acquired an ownership interest in property after the commission of a
crime giving rise to the forfeiture has occurred and who claims to be an innocent partial or joint
owner, shall make a prima facie case that the person has a legal right, title, or interest in the
property seized or restrained under this chapter.

(g) If paragraph (f) is satisfied and the Commonwealth seeks to proceed with the forfeiture against the person's ownership interest, the Commonwealth shall prove by a preponderance of the evidence that at the time the person acquired the property interest the person had actual knowledge that the property was subject to forfeiture or was willfully blind to the commission of the crime that subjected the property to forfeiture.

(h) If the Commonwealth fails to meet its burden in paragraph (g), the court shall findthat the person was not a party to the crime and is an innocent partial or joint owner.

(i) An otherwise valid claim under paragraph (f) may not be denied on the grounds thatthe person gave nothing of value in exchange for the property if:

284 (1) the property is the person's primary residence;

(2) depriving the person of the property would deprive the person of the means to
maintain reasonable shelter in the community for the person and all dependents residing with the
person;

288 (3) the property is not, and is not traceable to, the proceeds of any criminal offense; and

(4) the person acquired interest in the property through marriage, divorce, or legal separation, or the person was the spouse or legal dependent of someone whose death resulted in the transfer of the property to the person through inheritance or probate, except that the court shall limit the value of any real property interest for which innocent ownership is recognized under this paragraph to the value necessary to maintain reasonable shelter in the community for the person and all dependents residing with the person.

(j) If the innocent joint or partial owner's claim is established under this section, theCommonwealth shall relinquish all claims of title to the property that may have vested with it.

(k) If the court determines that an innocent joint or partial owner has any form of partial or joint interest in a conveyance subject to forfeiture related to operating a conveyance while impaired, the court may order that the innocent joint or partial owner participate in the ignition interlock device program under the laws of the Commonwealth as a condition of ordering the device be returned to the innocent joint or partial owner.

(1) If the court determines that an innocent joint or partial owner has any form of partial
 or joint interest in property, other than property described in paragraph (k), the court shall enter
 an appropriate order reflecting the innocent owner's preference for:

305 (1) severing the property;

306 (2) transferring the property to the Commonwealth with a provision that the
307 Commonwealth compensate the innocent owner to the extent of the owner's ownership interest
308 once a final order of forfeiture has been entered and the property has been reduced to liquid
309 assets; or

310	(3) permitting the innocent owner to retain the property subject to a lien in favor of the
311	Commonwealth to the extent of the forfeitable interest in the property.
312	POSTFORFEITURE
313	Section 32. Sale of property. If a trier of fact finds that property is to be forfeited, the
314	court shall order the Commonwealth to:
315	(a) return stolen property to its owner;
316	(b) sell all other firearms, ammunition and firearm accessories to licensed firearms
317	dealers in a commercially reasonable manner; and
318	(c) sell other property in a commercially reasonable manner.
319	Section 33. Prohibition on retaining property; sale restrictions. The law enforcement
320	agency that seized property forfeited under this chapter may not retain it for its own use or sell it
321	directly or indirectly to any employee of the agency, to a person related to an employee by blood
322	or marriage, or to another law enforcement agency.
323	Section 34. Disposition of proceeds. (a) Proceeds seized and proceeds from the sale of
324	forfeited assets may be distributed only following a court order. The court shall order the funds
325	be used to pay, in order of priority, for the following purposes:
326	(1) storage and sale expenses;
327	(2) satisfaction of valid liens against the property;
328	(3) restitution ordered to the victim of the criminal offense;

329	(4) reimbursement of investigation costs excluding salaries that the law enforcement
330	agency incurred in the seizure of the assets subject to the forfeiture action;
331	(5) court-ordered child support obligations;
332	(6) claims for compensation by the defendant's employees; and
333	(7) claims for compensation by defendant's unsecured creditors.
334	(b) All remaining funds must be deposited into the Commonwealth's treasury and
335	credited to the general fund.
336	Section 35. Reporting. (a) For each forfeiture action occurring in the Commonwealth
337	regardless of the authority for it, the participating law enforcement agency and prosecutor shall
338	provide a written record of the forfeiture incident to the Commonwealth reporting agency.
339	(b) The record must include the amount forfeited, the underlying crime or conduct, its
340	date, and whether the property had a lien against it. The record must also list the number of
341	firearms forfeited and the make, model, and serial number of each firearm forfeited. The record
342	must indicate how the property was disposed.
343	(c) The law enforcement agency and the prosecutor shall report to the Commonwealth
344	reporting agency all instances in which property seized for forfeiture is returned to its owner
345	either because forfeiture is not pursued or for any other reason.
346	(d) For forfeitures resulting from the activities of multi-jurisdictional law enforcement
347	entities, each entity on its own behalf shall report the information required in this section.

348 (e) The reporting agency of the Commonwealth may require information not specified in349 this section to be reported as well.

350 (f) Reports must be made on a monthly basis in a manner prescribed by the reporting351 agency of the Commonwealth.

352 (g) The reporting agency of the Commonwealth shall report annually to the legislature353 and the public on the nature and extent of forfeitures.

(h) The reporting agency of the Commonwealth shall include in its report required under
paragraph (g) recommended changes to forfeiture law to better ensure that forfeiture proceedings
are handled in a manner that is fair to innocent property owners, secured interest holders,
citizens, and taxpayers.

(i) The reporting agency of the Commonwealth shall include in its report required under
paragraph (g) information on law enforcement agencies and prosecutorial offices not in
compliance with this section and shall order the Commonwealth to withhold payment of any
funds to those agencies and offices until compliance is achieved.

362 MISCELLANEOUS PROVISIONS

363 Section 36. Disposing of Property of a Person Deported. (a) This section covers
364 procedures for disposing of property when the owner is deported from the United States to a
365 foreign country.

366 (b) If the owner of property is deported after being convicted of a violation of a state law367 that is subject to forfeiture and the property is found to be an instrumentality or proceeds of the

violation of that state law, the court shall enter an order disposing of the property in accordancewith sections 33 and 34.

370 (c) If the owner of property is deported but the owner is not convicted of violating a state
371 law that is subject to forfeiture or the property is not found to be an instrumentality or proceeds
372 from the violation of a state law subject to forfeiture for which the owner of the property is
373 convicted, the property shall be returned to the next of kin of the person deported.

(d) If the next of kin is not known or refuses the property, the Commonwealth shall
exercise reasonable diligence to identify persons with a potential interest in the property and
make reasonable efforts to give notice to potential claimants. The Commonwealth shall provide
written notice to persons known or alleged to have an interest in the property including other
family members and any person potentially making claims for court-ordered child support,
employment-related compensation, or payment of debts. The notice must also be made by
publication in a reasonable geographic area.

(e) If no claim is made within 60 days of the notice's publication date, the court shall
enter an order disposing of the property in accordance with sections 33 and 34.

(f) A person wanting to assert a legal claim to the property shall, within 60 days of the date of the applicable notice in (d), petition the court for a hearing to adjudicate the validity of the alleged interest in the property. The petition for the hearing must be signed by the claimant under penalty of perjury. It must state the nature and extent of the claimant's right, title, or interest in the property; the time and circumstances of the claimant's acquisition of the right, title, or interest; and any additional facts supporting the claim and the relief sought. 389 (g) The court shall schedule a hearing as soon as practicable to determine if the claimant
390 has a legal right, title or interest in the property or is a bona fide purchaser for value of the legal
391 right, title or interest in the property.

392 Section 37. Return of property, damages, and costs. (a) The Commonwealth shall return
393 property to the owner within a reasonable period of time not to exceed 3 business days after a
394 court finds that:

395 (1) the owner had a bona fide security interest;

396 (2) the owner was an innocent owner;

397 (3) charges against the owner were dismissed; or

398 (4) the owner was found not guilty of the criminal charge that is the basis for the399 forfeiture action.

(b) If property returned under paragraph (a) has been damaged, the owner may make a
claim in small claims court or court for the damages to the seized property against the agency
that seized the property.

403 (c) The Commonwealth is responsible for any storage fees and related costs applicable to404 property returned under paragraph (a).

Section 38. Penalty for violations. (a) Any person acting under color of law, official title, or position who takes any action intending to conceal, transfer, withhold, retain, divert, or otherwise prevent any proceeds, conveyances, real property, or any things of value forfeited under the laws of the Commonwealth or the United States from being applied, deposited, used, or returned to the owner in accordance with this chapter is subject to a civil penalty in an amount

410 of three times the value of the forfeited property concealed, transferred, withheld, retained, or411 diverted.

412 (b) Any taxpayer to the Commonwealth has standing to challenge in court any action413 contrary to this chapter.

414 Section 39. Interaction with federal government. (a) No unit of government of the
415 Commonwealth may transfer a criminal investigation or proceeding to the federal government to
416 circumvent forfeiture law of the Commonwealth.

417 (b) For a government unit of the Commonwealth to transfer a criminal investigation or
418 proceeding that includes forfeiture to the federal government, a court of the Commonwealth shall
419 affirmatively find that:

420 (1) the suspected criminal activity giving rise to the forfeiture is interstate in nature and421 sufficiently complex to justify the transfer; or

422 (2) the seized property is forfeitable only as a violation of federal law.

423 (c) All funds paid by the federal government must be deposited into the treasury of the

424 Commonwealth. The Commonwealth shall credit: (1) the government unit of the

425 Commonwealth involved with the federal government sufficiently to reimburse it for

426 investigation costs, excluding salaries, that the government unit of the Commonwealth incurred

427 related to the seizure of the assets subject to the forfeiture action and (2) the remainder to the

428 general fund.

429 (d) No government unit of the Commonwealth may accept from the federal government430 any

431 instrumentality or payment of proceeds not permitted by paragraph (c).

432 (e) The government unit of the Commonwealth shall report all transfers to the federal
433 government of an investigation or criminal proceeding that involves forfeiture per the reporting
434 requirements in section 35.

435 (f) Any taxpayer has standing to challenge in court the receipt of any proceeds or
436 instrumentality by a government unit of the Commonwealth from the federal government
437 contrary to paragraphs (c) and (d).

438 Section 40. Attorneys' fees. In any forfeiture proceeding under this chapter in which the439 claimant prevails, the Commonwealth is liable for:

440 (1) reasonable attorney fees and other litigation costs reasonably incurred by the441 claimant;

442 (2) postjudgment interest; and

443 (3) in cases involving currency, other negotiable instruments, or the proceeds of an 444 interlocutory sale: (a) interest actually paid to the Commonwealth from the date of seizure of the 445 property that resulted from the investment of the property in an interest-bearing account or 446 instrument; and (b) an imputed amount of interest that the currency, instruments, or proceeds 447 would have earned at the rate applicable to the 30-day U.S. Treasury Bill, for any period during 448 which no interest was paid (not including any period when the property reasonably was in use as 449 evidence in an official proceeding or in conducting scientific tests for the purpose of collecting 450 evidence), commencing 15 days after the property was seized by a law enforcement agency.

451 SECTION 3. The effective date of this shall be in compliance with laws regarding

452 effective dates.