Senate Bill 253 By: Senator Ginn of the 47th

#### **AS PASSED SENATE**

# A BILL TO BE ENTITLED AN ACT

1 To provide a new charter for the City of Carlton; to provide for incorporation, boundaries, 2 and powers of the city; to provide for a governing authority of such city and the powers, 3 duties, authority, election, terms, vacancies, compensation, expenses, qualifications, 4 prohibitions, conflicts of interest, and suspension and removal from office relative to 5 members of such governing authority; to provide for inquiries and investigations; to provide for oaths, organization, meetings, quorum, voting, rules, and procedures; to provide for 6 7 ordinances and codes; to provide for a mayor and mayor pro tempore and certain duties, powers, and other matters relative thereto; to provide for administrative affairs and 8 9 responsibilities; to provide for boards, commissions, and authorities; to provide for a city attorney, a city clerk, and other personnel and matters relating thereto; to provide for rules 10 11 and regulations; to provide for a municipal court and the judge or judges thereof and other 12 matters relative to those judges; to provide for the court's jurisdiction, powers, practices, and 13 procedures; to provide for the right of certiorari; to provide for elections; to provide for 14 taxation, licenses, and fees; to provide for franchises, service charges, and assessments; to provide for bonded and other indebtedness; to provide for auditing, accounting, budgeting, 15 16 and appropriations; to provide for city contracts and purchasing; to provide for the 17 conveyance of property and interests therein; to provide for bonds for officials; to provide for prior ordinances and rules, pending matters, and existing personnel; to provide for 18 penalties; to provide for definitions and construction; to provide for other matters relative to 19 20 the foregoing; to repeal a specific Act; to provide for an effective date; to repeal conflicting 21 laws; and for other purposes.

22 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

	13 LC 37 1631S (SFS)
23	ARTICLE I
24	INCORPORATION AND POWERS
25	SECTION 1.10.
26	Name.
27	This city and the inhabitants thereof are hereby reincorporated by the enactment of this
28	charter and are hereby constituted and declared a body politic and corporate under the name
29	of the "City of Carlton" and by that name shall have perpetual succession.
30	SECTION 1.11.
31	Corporate Boundaries.
32	(a) The boundaries of this city shall be those existing on the effective date of the adoption
33	of this charter with such alterations as may be made from time to time in the manner
34	provided by law. The boundaries of this city at all times shall be shown on a map, a written
35	description or any combination thereof, to be retained permanently in the office of the city
36	clerk and to be designated, as the case may be: "Official Map of the corporate limits of the
37	City of Carlton, Georgia." Photographic, typed, or other copies of such map or description
38	certified by the mayor shall be admitted as evidence in all courts and shall have the same
39	force and effect as with the original map or description.
40	(b) The city council may provide for the redrawing of any such map by ordinance to reflect
41	lawful changes in the corporate boundaries. A redrawn map shall supersede for all purposes
42	the entire map or maps which it is designated to replace.
43	SECTION 1.12.
44	Powers and Construction.
45	
46	(a) This city shall have all powers possible for a city to have under the present or future
47	Constitution and laws of this state as fully and completely as though they were specifically
48	enumerated in this charter. This city shall have all the powers of self-government not
49	otherwise prohibited by this charter or by general law.
50	(b) The powers of this city shall be construed liberally in favor of the city. The specific
51	mention or failure to mention particular powers shall not be construed as limiting in any way
52	the powers of this city.

	13 LC 37 1631S (SFS)
53	SECTION 1.13.
54	Examples of Powers.
55	(a) Air and Water Pollution. To regulate the emission of smoke or other exhaust which
56	pollutes the air, and to prevent the pollution of natural streams which flow within the
57	corporate limits of the city.
58	(b) Animal Regulations. To regulate and license or to prohibit the keeping or running
59	at-large of animals and fowl, and to provide for the impoundment of same if in violation of
60	any ordinance or lawful order; to provide for the disposition by sale, gift or humane
61	destruction of animals and fowl when not redeemed as provided by ordinance; and to provide
62	punishment for violation of ordinances enacted hereunder.
63	(c) Appropriations and Expenditures. To make appropriations for the support of the
64	government of the city; to authorize the expenditure of money for any purposes authorized
65	by this charter and for any purpose for which a municipality is authorized by the laws of the
66	State of Georgia; and to provide for the payment of expenses of the city.
67	(d) Building Regulation. To regulate and to license the erection and construction of
68	buildings and all other structures; to adopt building, housing, plumbing, electrical, gas, and
69	heating and air conditioning codes; and to regulate all housing, and building trades;
70	(e) Business Regulation and Taxation. To levy and to provide for the collection of license
71	fees and taxes on privileges, occupations, trades and professions; to license and regulate the
72	same; to provide for the manner and method of payment of such licenses after due process
73	for failure to pay any city taxes or fees.
74	(f) Condemnation. To condemn property, inside or outside the corporate limits of the city,
75	for present or future use and for any corporate purpose deemed necessary by the governing
76	authority, utilizing procedures enumerated in Title 22 of the Official Code of Georgia
77	Annotated, or such other applicable laws as are or may hereafter be enacted.
78	(g) Contracts. To enter into contracts and agreements with other governmental entities and
79	with private persons, firms and corporations.
80	(h) Emergencies. To establish procedures for determining and proclaiming that an
81	emergency situation exists within or without the city, and to make and carry out all
82	reasonable provisions deemed necessary to deal with or meet such an emergency for the
83	protection, safety, health or well-being of the citizens of the city.
84	(i) Environmental Protection. To protect and preserve the natural resources, environment
85	and vital areas of the city, the region, and the state through the preservation and improvement
86	of air quality, the restoration and maintenance of water resources, the control of erosion and
87	sedimentation, the management of stormwater and establishment of a stormwater utility, the
	S. B. 253
	- 3 -

- 88 management of solid and hazardous waste, and other necessary actions for the protection of
- 89 the environment;
- 90 (j) Fire Regulations. To fix and establish fire limits and from time to time to extend, enlarge
- 91 or restrict the same; to prescribe fire safety regulations not inconsistent with general law,
- 92 relating to both fire prevention and detection and to fire fighting; and to prescribe penalties
- 93 and punishment for violations thereof.
- 94 (k) Garbage Fees. To levy, fix, assess, and collect a garbage, refuse and trash collection and
- 95 disposal, and other sanitary service charge, tax, or fee for such services as may be necessary
- 96 in the operation of the city from all individuals, firm, and corporations residing in or doing
- 97 business therein benefiting from such services; to enforce the payment of such charges, taxes
- 98 or fees; and to provide for the manner and method of collecting such service charges.
- 99 (1) General Health, Safety and Welfare. To define, regulate and prohibit any act, practice,
- 100 conduct or use of property which is detrimental to health, sanitation, cleanliness, welfare, and
- safety of the inhabitants of the city, and to provide for the enforcement of such standards.
- 102 (m) Gifts. To accept or refuse gifts, donations, bequests or grants from any source for any
- 103 purpose related to powers and duties of the city and the general welfare of its citizens, on
- 104 such terms and conditions as the donor or granter may impose.
- (n) Health and Sanitation. To prescribe standards of health and sanitation and to provide forthe enforcement of such standards.
- 107 (o) Jail Sentences. To provide that persons given jail sentences in the city court may work
- 108 out such sentences in any public works or on the streets, roads, drains and squares in the city,
- 109 to provide for commitment of such persons to any jail, or to provide for commitment of such
- persons to any county work camp or county jail by agreement with the appropriate county officials.
- 112 (p) Motor Vehicles. To regulate the operation of motor vehicles and exercise control over
- all traffic, including parking upon or across the streets, roads, alleys and walkways of thecity.
- 115 (q) Municipal Agencies and Delegation of Power. To create, alter or abolish departments,
- boards, offices, commissions and agencies of the city, and to confer upon such agencies the
- 117 necessary and appropriate authority for carrying out all the powers conferred upon or
- 118 delegated to the same.
- 119 (r) Municipal Debts. To appropriate and borrow money for the payment of debts of the city
- and to issue bonds for the purpose of raising revenue to carry out any project, program orventure authorized by this charter or the laws of the State of Georgia.
- 122 (s) Municipal Property Ownership. To acquire, dispose of, and hold in trust or otherwise,
- 123 any real, personal, or mixed property, in fee simple or lesser interest, inside or outside the
- 124 property limits of the city.

(t) Municipal Property Protection. To provide for the preservation and protection of
property and equipment of the city, and the administration and use of same by the public; and
to prescribe penalties and punishment for violations thereof.

128 (u) Municipal Utilities. To acquire, lease, construct, operate, maintain, sell, and dispose of 129 public utilities, including but not limited to a system of waterworks, sewers and drains, 130 sewage disposal, gas works, electric light plants, transportation facilities, public airports, and 131 any other public utility; and to fix the taxes, charges, rates, fares, fees, assessments, 132 regulations and penalties, and to provide for the withdrawal of service for refusal or failure 133 to pay the same; and to authorize the extension of water, sewerage, and electrical distribution 134 systems, and all necessary appurtenances by which said utilities are distributed, inside and outside the corporate limits of the city; and to provide utility services to persons, firms and 135 corporations inside and outside the corporate limits of the city as provided by ordinance. 136

(v) Nuisance. To define a nuisance and provide for its abatement whether on public orprivate property.

(w) Penalties. To provide penalties for violation of any ordinances adopted pursuant to theauthority of this charter and the laws of the State of Georgia.

(x) Planning and Zoning. To provide comprehensive city planning for development by
zoning; and to provide subdivision regulation and the like as the city council deems
necessary and reasonable to insure a safe, healthy, and aesthetically pleasing community.

(y) Police and Fire Protection. To exercise the power of arrest through duly appointedpolicemen, and to establish, operate, or contract for a police and a fire fighting agency.

(z) Public Hazards: Removal. To provide for the destruction and removal of any buildingor other structure which is or may become dangerous or detrimental to the public.

148 (aa) Public Improvements. To provide for the acquisition, construction, building, operation

149 and maintenance of public ways, parks and playgrounds, recreational facilities, cemeteries,

150 markets and market houses, public buildings, libraries, public housing, airports, hospitals,

151 terminals, docks, parking facilities, or charitable, cultural, educational, recreational,

152 conservation, sport, curative, corrective, detentional, penal and medical institutions, agencies

and facilities; and to provide any other public improvements, inside or outside the corporate

154 limits of the city; and to regulate the use of public improvements; and for such purposes,

155 property may be acquired by condemnation under Title 22 of the Official Code of Georgia

156 Annotated, or such other applicable laws as are or may hereafter be enacted.

(bb) Public Peace. To provide for the prevention and punishment of drunkenness, riots, andpublic disturbances.

(cc) Public Transportation. To organize and operate such public transportation systems asare deemed beneficial.

161 (dd) Public Utilities and Services. To grant franchises or make contracts for public utilities

and public services; and to prescribe the rates, fares, regulations and standards and conditions
of service applicable to the service to be provided by the franchise grantee or contractor,
insofar as not in conflict with valid regulations of the Public Service Commission.

(ee) Regulation of Roadside Areas. To prohibit or regulate and control the erection, removal, and maintenance of signs, billboards, trees, shrubs, fences, buildings and any and all other structures or obstructions upon or adjacent to the rights-of-way of streets and roads or within view thereof, within or abutting the corporate limits of the city; and to prescribe penalties and punishment for violation of such ordinances.

(ff) Retirement. To provide and maintain a retirement plan for officers and employees ofthe city.

172 (gg) Roadways. To lay out, open, extend, widen, narrow, establish or change the grade of, abandon or close, construct, pave, maintain, repair, clean, prevent erosion of, and light the 173 roads, alleys, and walkways within the corporate limits of the city; and to negotiate and 174 175 execute leases over, through, under or across any city property or the right-of-way of any 176 street, road, alley, and walkway or portion thereof within the corporate limits of the city, for bridges, passageways, or any other purpose or use between buildings on opposite sides of the 177 178 street and for other bridges, overpasses and underpasses for private use at such location, and 179 to charge a rental therefor in such manner as may be provided by ordinance; and to authorize 180 and control the construction of bridges, overpasses, and underpasses within the corporate 181 limits of the city; and to grant franchises and rights-of-way throughout the streets and roads, 182 and over the bridges and viaducts for the use of public utilities and for private use; and to 183 require real estate owners to repair and maintain in a safe condition the sidewalks adjoining 184 their lots or lands, and to impose penalties for failure to do so.

(hh) Sewer Fees. To levy a fee, charge, or sewer tax as necessary to assure the acquiring, constructing, equipping, operating, maintaining, and extending of a sewage disposal plan and sewerage system, and to levy on those to whom sewers and sewerage systems are made available a sewer service fee, charge or sewer tax for the availability or use of the sewers; to provide for the manner and method of collecting such service charges and for enforcing payment of the same; and to charge, impose and collect a sewer connection fee or fees to those connected with the system.

- (ii) Solid Waste Disposal. To provide for the collection and disposal of garbage, rubbish and
  refuse, and to regulate the collection and disposal of garbage, rubbish and refuse by others;
  and to provide for the separate collection of glass, tin, aluminum, cardboard, paper, and other
- recyclable materials, and to provide for the sale of such items.
- 196 (jj) Special Areas of Public Regulation. To regulate or prohibit junk dealers, pawn shops,
- 197 the manufacture, sale or transportation of intoxicating liquors, and the use and sale of

- 198 firearms; to regulate the transportation, storage and use of combustible, explosive and
- 199 inflammable materials, the use of lighting and heating equipment, and any other business or
- 200 situation which may be dangerous to persons or property; to regulate and control the conduct
- 201 of peddlers and itinerant traders, theatrical performances, exhibitions, and shows of any kind,
- 202 by taxation or otherwise; and to license, tax, regulate or prohibit professional fortune telling,
- 203 palmistry, adult bookstores, and massage parlors.
- (kk) Special Assessments. To levy and provide for the collection of special assessments tocover the costs for any public improvements.
- (11) Taxes: Ad Valorem. To levy and provide for the assessment, valuation, revaluation, andcollection of taxes on all property subject to taxation.
- (mm) Taxes: Other. To levy and collect such other taxes as may be allowed now or in thefuture by law.
- (nn) Taxicabs. To regulate and license vehicles operated for hire in the city; to limit the
  number of such vehicles; to require the operators thereof to be licensed; to require public
  liability insurance on such vehicles in the amounts to be prescribed by ordinance; and to
- 213 regulate the parking of such vehicles.
- 214 (oo) Urban Redevelopment. To organize and operate an urban redevelopment program.
- 215 (pp) Other Powers. To exercise and enjoy all other powers, functions, rights, privileges and
- 216 immunities necessary or desirable to promote or protect the safety, health, peace, security,
- 217 good order, comfort, convenience, or general welfare of the city and its inhabitants; and to
- 218 exercise all implied powers necessary to carry into execution all powers granted in this
- 219 charter as fully and completely as if such powers were fully stated herein; and to exercise all
- 220 powers now or in the future authorized to be exercised by other municipal governments
- 221 under other laws of the State of Georgia; and no listing of particular powers in this charter
- shall be held to be exclusive of others, nor restrictive of general words and phrases granting
- 223 powers, but shall be held to be in addition to such powers unless expressly prohibited to
- 224 municipalities under the Constitution or applicable laws of the State of Georgia.
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# SECTION 1.14.

Exercise of Powers.

All powers, functions, rights, privileges, and immunities of the city, its officers, agencies, or employees shall be carried into execution as provided by this charter. If this charter makes no provision, such shall be carried into execution as provided by ordinance or as provided by pertinent laws of the State of Georgia.

	13 LC 37 1631S (SFS)
231	ARTICLE II
232	GOVERNMENT STRUCTURE
233	SECTION 2.10.
234	City Council Creation; Number; Election.
235	The legislative authority of the government of this city, except as otherwise specifically
236	provided in this charter, shall be vested in a city council to be composed of a mayor and five
237	council members. The city council established shall in all respects be a successor to and

continuation of the governing authority under prior law. The mayor and council members 238 239 shall be elected in the manner provided by general law and this charter.

#### 240 SECTION 2.11.

241 City Council Terms and Qualifications for Office.

242 No person shall be eligible to serve as mayor or council member unless he or she shall have 243 been a resident of the city for 12 months prior to the date of election of the mayor or 244 members of the council; each shall continue to reside therein during that member's period of 245 service and to be registered and qualified to vote in municipal elections of this city.

#### 246 **SECTION 2.12.**

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Vacancy; Filling of Vacancies; Suspensions.

248 (a) Vacancies. The office of mayor or council member shall become vacant upon the 249 occurrence of the incumbent's death, resignation, forfeiture of office, missing two regular 250 meetings in three months or 25 percent of regular meetings in one calendar year, or 251 occurrence of any event specified by the Constitution of the State of Georgia, Title 45 of the 252 Official Code of Georgia Annotated, or such other applicable laws as are or may hereafter 253 be enacted.

254 (b) Filling of Vacancies. A vacancy in the office of mayor or council member shall be filled for the remainder of the unexpired term, if any, by appointment if less than 12 months 255 remains in the unexpired term, otherwise by an election, as provided for in Section 5.15 of 256 257 this charter and in accordance with Titles 21 and 45 of the Official Code of Georgia Annotated, or other such laws as are or may hereafter be enacted. 258

259 (c) Upon the suspension from office of mayor or council member in any manner authorized 260 by the general laws of the State of Georgia, the city council or those remaining shall appoint a successor for the duration of the suspension. If the suspension becomes permanent, then 261 the office shall become vacant and shall be filled as provided in subsection (b) of this section. 262

	13 LC 37 1631S (SFS)	
263	SECTION 2.13.	
264	Compensation and Expenses.	
265	The mayor and council members shall receive compensation and expenses for their services	
266	as provided by ordinance; however, compensation shall be paid only for meetings attended.	
267	SECTION 2.14.	
268	Conflicts of Interest; Holding Other Offices.	
269	(a) Elected and appointed officers of the city are trustees and servants of the residents of the	
270	city and shall act in a fiduciary capacity for the benefit of such residents.	
271	(b) Conflict of Interest - No elected official, appointed officer, or employee of the city of any	
272	agency or political entity to which this charter applies shall knowingly:	
273	(1) Engage in any business or transaction, or have a financial or other personal interest,	
274	direct or indirect, which is incompatible with the proper discharge of his or her official	
275	duties or which would tend to impair the independence of his or her judgment or action	
276	in the performance of his or her official duties;	
277	(2) Engage in or accept private employment, or render services for private interests when	
278	such employment or service is incompatible with the proper discharge of his or her	
279	official duties or would tend to impair the independence of his or her judgment or action	
280	in the performance of his or her official duties;	
281	(3) Disclose confidential information, including information obtained at meetings which	
282	are closed pursuant to Title 50, Chapter 14 of the Official Code of Georgia Annotated,	
283	concerning the property, government, or affairs of the governmental body by which the	
284	official is engaged without proper legal authorization; or use such information to advance	
285	the financial or other private interest of himself or herself or others;	
286	(4) Accept any valuable gift, whether in the form of service, loan, thing, or promise,	
287	from any person, firm or corporation which the official's knowledge is interested, directly	
288	or indirectly, in any manner whatsoever, in business dealings with the governmental body	
289	by which the official is engaged; provided, however, that an elected official who is a	
290	candidate for public office may accept campaign contributions and services in connection	
291	with any such campaign;	
292	(5) Represent other private interests in any action or proceeding against this city or any	
293	portion of its government; and	
294	(6) Vote or otherwise participate in the negotiation or in the making of any contract with	
295	any business or entity in which the official has financial interest.	

296 (c) Disclosure. Any elected official, appointed officer, or employee who shall have any private financial interest, directly or indirectly, in any contract or matter pending before or 297 298 within any department of the city shall disclose such private interest to the city council. The 299 mayor or any council member who has a private interest in the matter pending before the city 300 council shall disclose such private interest and such disclosure shall be entered on the records 301 of the city council, and the official shall disqualify himself or herself from participating in any decision or vote relating thereto. Any elected official, appointed officer, or employee 302 of any agency or political entity to which this charter applies who shall have any private 303 304 financial interest, directly or indirectly, in any contract or matter pending before or within such entity shall disclose such private interest to the governing body of such agency or entity. 305 306 (d) Use of Public Property. No elected official, appointed officer, or employee of the city 307 or any agency or entity to which this charter applies shall use property owned by such governmental entity for personal benefit, convenience, or profit except in accordance with 308 309 policies promulgated by the city council or the governing body of such agency or entity.

(e) Contracts Voidable and Rescindable. Any violation of this section which occurs with
the knowledge, express or implied, of a party to a contract or sale shall render said contract
or sale voidable at the option of the city council.

- (f) Ineligibility of Elected Official. Except where authorized by law, neither the mayor nor
  any council member shall hold any other elective or compensated appointive office in the
  city or otherwise be employed by said government or any agency thereof during the term for
  which the official was elected.
- (g) Political Activities of Certain Officers and Employees. No appointive officer and no
  employee of the city shall continue in such employment upon qualifying as a candidate for
  nomination or election to any public office.
- 320 (h) Penalties for Violation.
- (1) Any city officer or employee who knowingly conceals such financial interest or
  knowingly violates any of the requirements of this section shall be guilty of malfeasance
  in office or position and shall be deemed to have forfeited his or her office or position.
- 324 (2) Any officer or employee of the city who shall forfeit an office or position, as
  325 described in paragraph (1) of this subsection, shall be ineligible for appointment or
  326 election to or employment in a position in the city government for a period of three years
  327 thereafter.

	13 LC 37 1631S (SFS)
328	SECTION 2.15.
329	Inquiries and Investigations.
330	Following the adoption of an authorizing resolution, the city council may make inquiries and
331	investigations into the affairs of the city and the conduct of any department, office or agency
332	thereof, and for this purpose may subpoena witnesses, administer oaths, take testimony, and
333	require the production of evidence. Any person who fails or refuses to obey a lawful order
334	issued in the exercise of these powers by the city council shall be punished as provided by
335	ordinance.
336	<b>SECTION 2.16.</b>
337	General Power and Authority of the City Council.
338	Except as otherwise provided by the charter, the city council shall be vested with all the
339	powers of government of this city.
340	SECTION 2.17.
341	Eminent Domain.
342	The city council is hereby empowered to acquire, construct, operate and maintain public
343	ways, parks, public grounds, cemeteries, markets, market houses, public buildings, libraries,
344	sewers, drains, sewage treatment, waterworks, electrical systems, gas systems, airports,
345	hospitals, and charitable, educational, recreational, sport, curative, corrective, detentional,
346	penal and medical institutions, agencies and facilities, and any other public improvements
347	inside or outside the city, and to regulate the use thereof, and for such purposes, property
348	may be condemned under procedures established under general law applicable now or as
349	provided in the future.
350	SECTION 2.18.
351	Organizational Meeting.
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352	The city council shall hold an organizational meeting at its first regular meeting in January
353	following an election. The meeting shall be called to order by the city clerk and the oath of
354	office shall be administered to the newly elected members as follows:
355	"I do solemnly swear that I will well and truly demean myself as (mayor) (council member)
356	of the City of Carlton for the ensuing term, that I will faithfully enforce the charter and

LC 37 1631S (SFS)

- 357 ordinances of the city to the best of my skill and ability, without fear or favor, so help me
- 358 God."
- 359 Newly elected members' terms shall begin immediately after they are sworn in and they shall
- 360 hold office until their successors are sworn in.

# 361 SECTION 2.19.

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# Regular and Special Meetings.

363 (a) The city council shall hold regular meetings at such times and places as prescribed by364 ordinance.

(b) Special meetings of the city council may be held on call of the mayor or three members 365 366 of the city council. Notice of such special meetings shall be served on all other members personally, or by telephone personally, at least 48 hours in advance of the meeting. Such 367 notice to council members shall not be required if the mayor and all council members are 368 369 present when the special meeting is called. Such notice of any special meeting may be 370 waived by a council member in writing before or after such a meeting, and attendance at the meeting shall also constitute a waiver of notice on any business transacted in such council 371 372 member's presence. Only the business stated in the call may be transacted at the special 373 meeting. 374 (c) All meetings of the city council shall be public to the extent required by law and notice 375 to the public of special meetings shall be made fully as is reasonably possible as provided by

575 to the public of special meetings shall be made fully as is reasonably possible as provided by

376 Code Section 50-14-1 of the Official Code of Georgia Annotated, or other such applicable

377 laws as are or may hereafter be enacted.

# **SECTION 2.20.**

379Rules of Procedure.

380 (a) The city council shall adopt its rules of procedure and order of business consistent with

the provisions of this charter and shall provide for keeping a journal of its proceedings, whichshall be a public record.

(b) All committees and committee chairpersons and officers of the city council shall be
appointed by the mayor, with the advice and consent of the council, and shall serve at his or
her pleasure. The mayor shall have the power to appoint new members to any committee at
any time, with the advice and consent of the council.

	LC 37 1631S (SFS)
387	SECTION 2.21.
388	Quorum: Voting.

(a) Three council members shall constitute a quorum and shall be authorized to transact business of the city council. Voting on the adoption of ordinances shall be by voice vote and the vote shall be recorded in the journal, but any member of the city council shall have the right to request a roll call vote and such vote shall be recorded in the journal. Except as otherwise provided in this charter, the affirmative vote of a majority of council members present shall be required for the adoption of any ordinance, resolution, or motion. An abstention shall be counted as a negative vote.

(b) No member of the city council shall abstain from voting on any matter properly brought before the council for official action except when such council member has a conflict of interest which is disclosed in writing prior to or at the meeting and made a part of the minutes. Any member of the city council present and eligible to vote on a matter and refusing to do so for any reason other than a properly disclosed and recorded conflict of interest shall be deemed to have acquiesced or concurred with the members of the majority who did vote on the question involved.

# SECTION 2.22.

404 Ordinance Form; Procedures.

405 (a) Every proposed ordinance should be introduced in writing and in the form required for
406 final adoption. No ordinance shall contain a subject which is not expressed in its title. The
407 enacting clause shall be "The Council of the City of Carlton hereby ordains . . ." and every
408 ordinance shall so begin.

(b) An ordinance may be introduced by any council member and be read at a regular or special meeting of the city council. Ordinances shall be considered and adopted or rejected by the city council in accordance with the rules which it shall establish. Upon introduction of any ordinance, the clerk shall as soon as possible distribute a copy to the mayor and to each council member and shall file a reasonable number of copies in the office of the clerk and at such other public places as the city council may designate.

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# **SECTION 2.23.**

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- Action Requiring An Ordinance.
- 417 Acts of the city council which have the force and effect of law shall be enacted by ordinance.

#### SECTION 2.24.

Emergencies.

420 (a) To meet a public emergency affecting life, health, property or public peace, the city council may convene on call of the mayor or three council members and promptly adopt an 421 422 emergency ordinance, but such ordinance may not levy taxes; grant, renew or extend a 423 franchise; regulate the rate charged by any public utility for its services; or authorize the borrowing of money except for loans to be repaid within 30 days. An emergency ordinance 424 425 shall be introduced in the form prescribed for ordinances generally, except that it shall be plainly designated as an emergency ordinance and shall contain, after the enacting clause, 426 a declaration stating that an emergency exists, and describing the emergency in clear and 427 428 specific terms. An emergency ordinance may be adopted, with or without amendment, or 429 rejected at the meeting at which it is introduced, but the affirmative vote of at least three council members shall be required for adoption. It shall become effective upon adoption or 430 431 at such later time as it may specify. Every emergency ordinance shall automatically stand repealed 30 days following the date upon which it was adopted, but this shall not prevent 432 reenactment of the ordinance in the manner specified in this section if the emergency still 433 434 exists. An emergency ordinance may also be repealed by adoption of a repealing ordinance 435 in the same manner specified in this section for adoption of emergency ordinances.

(b) Such meetings shall be open to the public to the extent required by law and notice to the
public of emergency meetings shall be made as fully as is reasonably possible in accordance
with Code Section 50-14-1 of the Official Code of Georgia Annotated, or such other
applicable laws as are or may hereafter be enacted.

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# SECTION 2.25.

Codes of Technical Regulations.

(a) The city council may adopt any standard code of technical regulations by reference 442 443 thereto in an adopting ordinance. The procedure and requirements governing such adopting 444 ordinance shall be as prescribed for ordinances generally except that: (1) the requirements of Section 2.22(b) for distribution and filing of copies of the ordinance shall be construed to 445 446 include copies of any code of regulations, as well as the adopting ordinance; and (2) a copy of each adopted code of technical regulations, as well as the adopting ordinance, shall be 447 authenticated and recorded by the clerk pursuant to Section 2.26. 448 (b) Copies of any adopted code of technical regulations shall be made available by the clerk 449

450 for inspection by the public.

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13 LC 37 1631S (SFS) 451 SECTION 2.26. Signing; Authenticating; Recording; Codification; Printing. 452 453 (a) The clerk shall authenticate by the clerk's signature and record in full, in a properly indexed book kept for that purpose, all ordinances adopted by the council. 454 455 (b) The city council shall provide for the preparation of a general codification of all the 456 ordinances of the city having the force and effect of law. The general codification shall be adopted by the city council by ordinance and shall be published promptly, together with all 457 458 amendments thereto and such codes of technical regulations and other rules and regulations

as the city council may specify. This compilation shall be known and cited officially as "The
Code of the City of Carlton, Georgia." Copies of the code shall be furnished to all officers,
departments and agencies of the city, and made available for purchase by the public at a
reasonable price as fixed by the city council.

(c) The city council shall cause each ordinance and each amendment to this charter to be 463 464 printed promptly following its adoption, and the printed ordinances and charter amendments shall be made available for purchase by the public at reasonable prices to be fixed by the city 465 council. Following publication of the first code under this charter and at all times thereafter, 466 467 the ordinances and charter amendments shall be printed in substantially the same style as the 468 code currently in effect and shall be suitable in form for incorporation therein. The city council shall make such further arrangements as deemed desirable with the reproduction and 469 470 distribution of any current changes in or additions to codes of technical regulations and other 471 rules and regulations included in the code.

472

# **SECTION 2.27.**

473

Election of Mayor; Forfeiture; Compensation.

The mayor shall be elected and serve for a term of two years and until his or her successor is elected and qualified. The mayor shall be a qualified elector of this city and shall have been a resident of the city for 12 months immediately preceding his or her election. The mayor shall continue to reside in this city during the period of his or her service. The mayor shall forfeit his or her office on the same grounds and under the same procedure as for council members. The compensation of the mayor shall be established in the same manner as for council members.

	13 LC 37 1631S (SFS)
481	<b>SECTION 2.28.</b>
482	Chief Executive Officer.
483	The mayor shall be the executive of this city. The mayor shall possess all of the executive
484	and administrative power granted to the city under the Constitution and laws of the State of
485	Georgia, and all the executive and administrative powers contained in this charter.
486	SECTION 2.29.
487	Powers and Duties of Mayor.
488	As the chief executive of this city, the mayor shall:
489	<ul><li>(a) See that all laws and ordinances of the city are faithfully executed;</li></ul>
490	<ul><li>(a) See that an laws and ordinances of the city are faithfully executed,</li><li>(b) Appoint and remove, for cause, all officers, department heads, and employees of the city</li></ul>
491	except as otherwise provided in this charter;
492	<ul><li>(c) Exercise supervision over all executive and administrative work of the city and provide</li></ul>
492	for the coordination of administrative activities;
493	(d) Prepare and submit to the council a recommended annual operating budget and
494	recommended capital budget;
495	<ul><li>(e) Submit to the council at least once a year a statement covering the financial conditions</li></ul>
490 497	of the city and from time to time such other information as the city council may request;
497	<ul><li>(f) Preside over all meetings of the city council;</li></ul>
498 499	<ul><li>(g) Call special meetings of the city council as provided for in Section 2.19;</li></ul>
499 500	
500	(h) Participate in the discussion of all matters brought before the city council and vote on such matters only in the case of a tie vote;
502	<ul><li>(i) Recommend to the city council such measures relative to the affairs of the city</li></ul>
502	improvement of the government, and promotion of the welfare of its inhabitants as he or she
503	may deem expedient;
505	<ul><li>(j) Approve or disapprove ordinances as provided in Section 2.30;</li></ul>
505	<ul><li>(k) Require any department or agency of the city to submit written reports whenever he or</li></ul>
507	she deems it expedient;
508	<ul><li>(1) Sign as a matter of course all written contracts, ordinances, and other instruments</li></ul>
509	executed by the city which by law are required to be in writing; and
510	(m) Perform such other duties as may be required by general state law, this charter, or
510	ordinance.
511	orumanoo.

13 LC 37 1631S (SFS) 512 **SECTION 2.30.** 513 Submission of Ordinances to the Mayor; Veto Power. 514 (a) Every ordinance adopted by the city council shall be presented by the city clerk to the mayor within three days after its adoption. 515 (b) The mayor shall, within ten calendar days of receipt of an ordinance, return it to the clerk 516 517 with or without his or her approval, or with his or her disapproval. If the ordinance has been approved by the mayor, it shall become law upon its return to the clerk; if the ordinance is 518 519 neither approved nor disapproved, it shall become law at twelve o'clock noon on the tenth 520 calendar day after its adoption; if the ordinance is disapproved, the mayor shall submit to the 521 city council through the clerk a written statement of his or her reasons for his or her veto. 522 The clerk shall record upon the ordinance the date of its delivery to and receipt from the 523 mayor. 524 (c) Ordinances vetoed by the mayor shall be presented by the clerk to the city council at its 525 next meeting. If the city council then or at its next general meeting adopts the ordinance by 526 an affirmative vote of the entire council members, it shall become law. (d) The mayor may disapprove or reduce any item or items of appropriation in any 527 528 ordinance. The approved part or parts of any ordinance making appropriations shall become 529 law, and the part or parts disapproved shall not become law unless subsequently passed by 530 the city council over the mayor's veto as provided in this section. The reduced part or parts 531 shall be presented to the city council as though disapproved and shall become law unless 532 overridden by the council as provided in subsection (c) of this section. 533 **SECTION 2.31.** 534 Mayor Pro Tem; Selection; Duties.

By a majority vote, the city council shall elect a council member to serve as mayor pro tem. The mayor pro tem shall preside at all meetings of the city council and shall assume the duties and powers of the mayor upon the mayor's disability or absence. The city council by a majority vote shall elect a new presiding officer from among its members for any period in which the mayor pro tem is disabled, absent or acting as mayor. Any such absence or disability shall be declared by majority vote of all council members. When serving as mayor, the mayor pro tem shall not also vote as a member of the council.

	13	LC 37 1631S (SFS)
542	ARTICLE III	
543	ADMINISTRATIVE AFFAIRS	
544	SECTION 3.10.	
545	Administrative and Service Departments.	

546	(a) Except as otherwise provided in this charter, the city council, by ordinance, shall
547	prescribe the functions or duties, and establish, abolish or alter all nonelective offices,
548	positions of employment, departments, and agencies of the city, as necessary for the proper
549	administration of the affairs and government of this city.
550	(b) Except as otherwise provided by this charter or by law, the directors of departments and
551	other appointed officers of the city shall be appointed solely on the basis of their respective
552	administrative and professional qualifications.
553	(c) All appointive officers and directors of departments shall receive such compensation as
554	prescribed by ordinance.
555	(d) There shall be a director of each department or agency who shall be its principal officer.
556	Each director shall, subject to the direction and supervision of the mayor, be responsible for
557	the administration and direction of the affairs and operations of his or her department or
558	agency.
559	(e) All appointive officers and directors under the supervision of the mayor shall be
560	nominated by the mayor with confirmation of appointment by the city council. All appointive
561	officers and directors shall be employees at-will and subject to removal or suspension at any
562	time by the mayor unless otherwise provided by law.
563	SECTION 3.11.
564	Boards, Commissions and Authorities.
565	(a) The city council shall create by ordinance such boards, commissions and authorities to
566	fulfill any investigative, quasi-judicial or quasi-legislative function the city council deems
567	necessary, and shall by ordinance establish the composition, period of existence, duties and
568	powers thereof.

(b) All members of boards, commissions and authorities of the city shall be appointed by the 569

570 city council for such terms of office and in such manner as shall be provided by ordinance,

except where other appointing authority, terms of office, or manner of appointment is 571 572 prescribed by this charter or by law.

- (c) The city council, by ordinance, may provide for the compensation and reimbursement 573
- for actual and necessary expenses of the members of any board, commission or authority. 574

- 575 (d) Except as otherwise provided by charter or by law, no member of any board, commission576 or authority shall hold any elective office in the city.
- 577 (e) Any vacancy on a board, commission or authority of the city shall be filled for the
- unexpired term in the manner prescribed in this section for original appointment, except asotherwise provided by this charter or by law.
- (f) No member of a board, commission or authority shall assume office until he or she has executed and filed with the clerk of the city an oath obligating himself or herself to faithfully and impartially perform the duties of his or her office, such oath to be prescribed by ordinance and administered by the mayor.
- (g) All board members serve at-will and may be removed at any time by a vote of threemembers of the city council unless otherwise provided by law.

586 (h) Except as otherwise provided by this charter or by law, each board, commission or authority of the city shall elect one of its members as chairman and one member as 587 vice-chairman, and may elect as its secretary one of its own members or may appoint as 588 secretary an employee of the city. Each board, commission or authority of the city 589 government may establish bylaws, rules and regulations, not inconsistent with this charter, 590 ordinances of the city, or law, as it deems appropriate and necessary for the fulfillment of its 591 592 duties or the conduct of its affairs. Copies of such bylaws, rules and regulations shall be filed 593 with the clerk of the city.

# SECTION 3.12.

594 595

# City Attorney.

The city council shall appoint a city attorney who shall be a member of the State Bar of 596 597 Georgia and shall provide for the payment of such attorney for services rendered to the city. 598 The city attorney shall be responsible for representing and defending the city in all litigation 599 in which the city is a party; may be prosecuting officer in the municipal court; shall attend the meetings of the council as directed; shall advise the city council, mayor, and other 600 601 officers and employees of the city concerning legal aspects of the city's affairs; and shall perform such other duties as may be required of him or her by virtue of his or her position 602 as city attorney. The city attorney is not a public official of the city and does not take an oath 603 of office. The city attorney shall at all times be an independent contractor. 604

	13 LC 37 1631S (SFS)
605	SECTION 3.13.
606	City Clerk-Treasurer.
607	The city council shall appoint a city clerk-treasurer who shall not be a council member. The
608	city clerk-treasurer shall be custodian of the official city seal and city records; be responsible
609	for the general duties of a treasurer and fiscal officer; maintain city council records required
610	by this charter; shall collect all taxes, licenses, fees, and other moneys belonging to the city
611	subject to the provisions of this charter and the ordinances of the city and enforce all laws
612	of Georgia relating to the collection of delinquent taxes and sale or foreclosure for
613	nonpayment of taxes to the city; and perform such other duties as may be required by the city
614	council.
615	SECTION 3.14.
616	Personnel Policies.
617	All employees serve at-will and may be removed from office at any time unless otherwise
618	provided by ordinance. The city council shall adopt policies or ordinances to provide for:
619	(1) The method of employee selection, promotion and transfer;
620	(2) Hours of work, vacation, sick leave, and other leaves of absence, and overtime pay;
621	and
622	(3) Other personnel policies.
623	
624	ARTICLE IV
625	JUDICIAL BRANCH
626	SECTION 4.10.
627	Creation; Name.
628	There shall be a court to be known as the Municipal Court of the City of Carlton.
629	SECTION 4.11.
630	Chief Judge; Associate Judge.
631	(a) The municipal court shall be presided over by a chief judge and such part-time, full-time,
632	or stand-by judges as shall be provided by ordinance.
633	(b) No person shall be qualified or eligible to serve as a judge on the municipal court unless
634	he or she shall have attained the age of 21 years, shall be an active member in good standing
635	of the State Bar of Georgia and shall possess all qualifications required by law. All judges

shall be appointed by the city council and shall serve until a successor is appointed andqualified.

638 (c) Compensation of the judges shall be fixed by ordinance.

639 (d) Judges serve at-will and may be removed from office at any time by the city council640 unless otherwise provided by ordinance.

(e) Before assuming office, each judge shall take an oath, given by the mayor, that he or she
will honestly and faithfully discharge the duties of his or her office to the best of his or her
ability and without fear, favor or partiality. The oath shall be entered upon the minutes of
the city council journal required in Section 2.20.

645

646

# SECTION 4.12.

Convening.

647 The municipal court shall be convened at regular intervals as provided by ordinance.

648 SECTION 4.13.

549 Jurisdiction; Powers.

650 (a) The municipal court shall try and punish violations of this charter, all city ordinances,

and such other violations as provided by law.

(b) The municipal court shall have authority to punish those in its presence for contempt,

provided that such punishment shall not exceed \$200.00 or ten days in jail.

(c) The municipal court may fix punishment for offenses within its jurisdiction not
exceeding a fine of \$1,000.00 or imprisonment for 90 days or both such fine and
imprisonment or may fix punishment by fine, imprisonment or alternative sentencing as now
or hereafter provided by law.

(d) The municipal court shall have authority to establish a schedule of fees to defray the costof operation, and shall be entitled to reimbursement of the cost of meals, transportation, and

660 care taking of prisoners bound over to superior courts for violations of state law.

(e) The municipal court shall have authority to establish bail and recognizances to ensure 661 the presence of those charged with violations before said court, and shall have discretionary 662 authority to accept cash or personal or real property as surety for the appearance of persons 663 charged with violations. Whenever any person shall give bail for his or her appearance and 664 shall fail to appear at the time fixed for trial, his or her bond shall be forfeited by the judge 665 presiding at such time, and an execution issued thereon by serving the defendant and his or 666 her sureties with a rule nisi, at least two days before a hearing on the rule nisi. In the event 667 that cash or property is accepted in lieu of bond for security for the appearance of a defendant 668

669 at trial, and if such defendant fails to appear at the time and place fixed for trial, the cash so deposited shall be on order of the judge declared forfeited to the city, or the property so 670 671 deposited shall have a lien against it for the value forfeited which lien shall be enforceable 672 in the same manner and to the same extent as a lien for city property taxes.

(f) The municipal court shall have the same authority as superior courts to compel the 673 674 production of evidence in the possession of any party; to enforce obedience to its orders, 675 judgments and sentences; and to administer such oaths as are necessary.

(g) The municipal court may compel the presence of all parties necessary to a proper 676 disposal of each case by the issuance of summonses, subpoenas, and warrants which may be 677 678 served as executed by any officer as authorized by this charter or by law.

(h) Each judge of the municipal court shall be authorized to issue warrants for the arrest of 679 persons charged with offenses against any ordinance of the city, and each judge of the 680 municipal court shall have the same authority as a magistrate of the state to issue warrants 681 for offenses against state laws committed within the city. 682

683 **SECTION 4.14.** 

684

Certiorari.

685 The right of certiorari from the decision and judgment of the municipal court shall exist in all criminal cases and ordinance violations cases, and such certiorari shall be obtained under 686 687 the sanction of a judge of the Superior Court of Madison County under the laws of the State 688 of Georgia regulating the granting and issuance of writs of certiorari.

689

# **SECTION 4.15.**

690 Rules for Court.

With the approval of the city council, the judge shall have full power and authority to make 691 reasonable rules and regulations necessary and proper to secure the efficient and successful 692 693 administration of the municipal court; provided, however, that the city council may adopt in part or in toto the rules and regulations applicable to municipal courts. The rules and 694 regulations made or adopted shall be filed with the city clerk, shall be available for public 695 inspection, and, upon request, a copy shall be furnished to all defendants in municipal court 696 proceedings at least 48 hours prior to said proceedings. 697

	13 LC 37 1631S (SFS)
698	ARTICLE V
699	ELECTIONS AND REMOVAL
700	<b>SECTION 5.10</b> .
701	Applicability of General Law.
702	All primaries and elections shall be held and conducted in accordance with the Georgia
703	Election Code, Chapter 2 of Title 21 of the Official Code of Georgia Annotated, as now or
704	hereafter amended.
705	SECTION 5.11.
706	Election Districts.
100	Licetion Districts.
707	The City of Carlton shall consist of one election district with five numbered posts. Each
708	person seeking election as a council member shall designate the post for which he or she
709	seeks election.
710	SECTION 5.12.
710 711	<b>SECTION 5.12.</b> Election of the Mayor and City Council.
711	Election of the Mayor and City Council.
711 712	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the
<ul><li>711</li><li>712</li><li>713</li></ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November.
<ul><li>711</li><li>712</li><li>713</li><li>714</li></ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> </ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> </ul>	<ul> <li>Election of the Mayor and City Council.</li> <li>(a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November.</li> <li>(b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5,</li> </ul>
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> </ul>	<ul> <li>Election of the Mayor and City Council.</li> <li>(a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November.</li> <li>(b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of</li> </ul>
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> </ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> <li>719</li> </ul>	<ul> <li>Election of the Mayor and City Council.</li> <li>(a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November.</li> <li>(b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of four</li> </ul>
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> <li>719</li> <li>720</li> </ul>	<ul> <li>Election of the Mayor and City Council.</li> <li>(a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November.</li> <li>(b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of four years. The council members from Posts 3, 4, and 5 elected at the 2013 general election shall</li> </ul>
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> <li>719</li> <li>720</li> <li>721</li> </ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of four years. The council members from Posts 3, 4, and 5 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of two years. Thereafter,
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> <li>719</li> <li>720</li> <li>721</li> <li>722</li> </ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of four years. The council members from Posts 3, 4, and 5 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of two years. Thereafter, the mayor and council members shall be elected at the general election immediately prior to
<ul> <li>711</li> <li>712</li> <li>713</li> <li>714</li> <li>715</li> <li>716</li> <li>717</li> <li>718</li> <li>719</li> <li>720</li> <li>721</li> </ul>	Election of the Mayor and City Council. (a) There shall be a municipal general election annually on the Tuesday next following the first Monday in November. (b) The mayor and council members serving on the effective date of this charter shall continue to serve for the remainder of their terms and until their successors are duly elected and qualified. The five council members' positions shall be designated Posts 1, 2, 3, 4, and 5, and each candidate shall designate the post for which he or she seeks election at the time of qualifying. The mayor and council members from Posts 1 and 2 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of four years. The council members from Posts 3, 4, and 5 elected at the 2013 general election shall take office on the first day of January, 2014, and shall serve terms of two years. Thereafter,

	13 LC 37 1631S (SFS)
725	SECTION 5.13.
726	Non-Partisan Elections.
727	Political parties shall not conduct primaries for city offices and all names of candidates for
728	city offices shall be listed without party designations.
729	SECTION 5.14.
730	Election by Plurality.
731	The person receiving a plurality of the votes cast for any city office shall be elected. In the
732	event of a tie, a run-off election shall be held and the candidate who receives the highest
733	number of votes cast in the run-off election shall be elected.
734	SECTION 5.15.
735	Special Elections; Vacancies.
736	In the event that the office of mayor or council member shall become vacant as provided in
737	Section 2.12 of this charter, the city council or those remaining shall order a special election
738	to fill the balance of the unexpired term of such official; provided, however, if such vacancy
739	occurs within 12 months of the expiration of the term of that office, the city council or those
740	remaining shall appoint a successor for the remainder of the term. In all other respects, the
741	special election shall be held and conducted in accordance with the Georgia Election Code,
742	Chapter 2 of Title 21 of the Official Code of Georgia Annotated, as now or hereafter
743	amended.
, 10	
744	SECTION 5.16.
745	Other Provisions.
746	Except as otherwise provided by this charter, the city council shall, by ordinance, prescribe
747	
746 747	Except as otherwise provided by this charter, the city council shall, by ordinance, prescrisuch rules and regulations it deems appropriate to fulfill any options and duties under

748 Georgia Election Code, Chapter 2 of Title 21 of the Official Code of Georgia Annotated.

	13 LC 37 1631S (SFS)
749	<b>SECTION 5.17.</b>
750	Removal of Officers.
751	(a) The mayor, council members, or other appointed officers provided for in this charter
752	shall be removed from office for any one or more of the following causes provided in Title
753	45 of the Official Code of Georgia Annotated, or such other applicable laws as are or may
754	hereafter be enacted:
755	(1) By the death of the incumbent;
756	(2) By resignation, when accepted;
757	(3) By decision of a competent tribunal declaring the office vacant;
758	(4) By voluntary act or misfortune of the incumbent whereby he or she is placed in any
759	of the specified conditions of ineligibility to office;
760	(5) By the incumbent ceasing to be a resident of the state or of the county, circuit, or
761	district for which he or she was elected;
762	(6) By failing to apply for and obtain commissions or certificates or by failing to qualify
763	or give bond, or both, within the time prescribed by the laws and Constitution of Georgia;
764	or
765	(7) By abandoning the office or ceasing to perform its duties, or both.
766	(b) Removal of an officer pursuant to subsection (a) of this section shall be accomplished
767	one of the following methods:
768	(1) By a vote of three council members after an investigative hearing. In the event an
769	elected officer is sought to be removed by the action of the city council, such officer shall
770	be entitled to a written notice specifying the ground or grounds for removal and to a
771	public hearing which shall be held not less than ten days after the service of such written
772	notice. Any elected officer sought to be removed from office as provided in this section
773	shall have the right of appeal from the decision of the city council to the Superior Court
774	of Madison County. Such appeal shall be governed by the same rules as govern appeals
775	to the superior court from the probate court; or
776	(2) By a petition of recall by the electors of the City of Carlton, as provided by the laws
777	of the State of Georgia.
778	

	13	LC 37 1631S (SFS)
779	9 ARTICLE VI	
780	0 FINANCE	
781	1 SECTION 6.10.	
782	2 Property Tax.	

The city council may assess, levy and collect an ad valorem tax on all real and personal property within the corporate limits of the city that is subject to such taxation by the state and county. This tax is for the purpose of raising revenues to defray the costs of operating the city government, of providing governmental services, for the repayment of principal and interest on general obligations, and for any other public purpose as determined by the city council in its discretion.

**SECTION 6.11.** 

Millage Rate; Due Dates; Payment Methods.
The city council, by ordinance, shall establish a millage rate for the city property tax, a due

date, and the time period within which these taxes must be paid. The city council, by ordinance, may provide for the payment of these taxes by installments or in one lump sum, as well as authorize the voluntary payment of taxes prior to the time when due.

- 795 **SECTION 6.12.**
- 796 Occupation and Business Taxes.

The city council by ordinance shall have the power to levy such occupation or business taxes
as are not denied by law. The city council may classify businesses, occupations, professions
or callings for the purpose of such taxation in any way which may be lawful and may compel
the payment of such taxes as provided in Section 6.18.

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# SECTION 6.13.

802 Regulatory Fees; Permits.

The city council by ordinance shall have the power to require businesses or practitioners doing business within this city to obtain a permit for such activity from the city and pay a reasonable regulatory fee for such permit as provided by general law. Such fees shall reflect the total cost to the city of regulating the activity, and if unpaid, shall be collected as provided in Section 6.18.

	13 LC 37 1631S (SFS)
808	SECTION 6.14.
809	Franchises.
810	(a) The city council shall have the power to grant franchises for the use of this city's streets
811	and alleys for the purposes of railroads, street railways, telephone companies, electric
812	companies, cable television, gas companies, transportation companies and other similar
813	organizations. The city council shall determine the duration, terms, whether the same shall
814	be exclusive or nonexclusive, and the consideration for such franchises; provided, however,
815	no franchise shall be granted unless the city receives just and adequate compensation

therefor. The city council shall provide for the registration of all franchises with the city
clerk in a registration book kept by the clerk. The city council may provide by ordinance for
the registration within a reasonable time of all franchises previously granted.

(b) If no franchise agreement is in effect, the city council has the authority to impose a tax
on gross receipts from the use of this city's streets and alleys for the purposes of railroads,
street railways, telephone companies, electric companies, electric membership corporations,
cable television and other telecommunications companies, gas companies, transportation
companies and other similar organizations.

# 824 SECTION 6.15.

The city council by ordinance shall have the power to assess and collect fees, charges, and tolls for sewers, sanitary and health services, or any other services provided or made available within and without the corporate limits of the city for the total cost to the city of providing or making available such services. If unpaid, such charges shall be collected as provided in Section 6.18.

831

# SECTION 6.16.

# 832 Special Assessments.

The city council by ordinance shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property owners under such terms and conditions as are reasonable. If unpaid, such charges shall be collected as provided in Section 6.18.

	13 LC 37 1631S (SFS)
838	SECTION 6.17.
839	Construction; Other Taxes.
840	This city shall be empowered to levy any other tax allowed now or hereafter by law, and the
841	specific mention of any right, power or authority in this article shall not be construed as
842	limiting in any way the general powers of this city to govern its local affairs.
843	SECTION 6.18.
844	Collection of Delinquent Taxes and Fees.
845	The city council, by ordinance, may provide generally for the collection of delinquent taxes,
846	fees, or other revenue due the city under Sections 6.10 through 6.17 by whatever reasonable
847	means as are not precluded by law. This shall include providing for the dates when the taxes
848	or fees are due; late penalties or interest; issuance and execution of fi.fa.'s; creation and
849	priority of liens; making delinquent taxes and fees personal debts of the persons required to
850	pay the taxes or fees imposed; revoking city licenses for failure to pay any city taxes or fees;
851	and providing for the assignment or transfer of tax executions.
852	SECTION 6.19.
853	General Obligation Bonds.
854	The city council shall have the power to issue bonds for the purpose of raising revenue to
855	carry out any project, program or venture authorized under this charter or the laws of the
856	state. Such bonding authority shall be exercised in accordance with the laws governing bond
857	issuance by municipalities in effect at the time said issue is undertaken.
858	SECTION 6.20.
859	Revenue Bonds.

Revenue bonds may be issued by the city council as state law now or hereafter provides.
Such bonds are to be paid out of any revenue produced by the project, program or venture
for which they were issued.

	13 LC 37 1631S (SFS)
863	<b>SECTION 6.21.</b>
864	Short-Term Loans.
865	The city may obtain short-term loans and must repay such loans not later than December 31
866	of each year, unless otherwise provided by law.
867	SECTION 6.22.
868	Lease-Purchase Contracts
869	The city may enter into multiyear lease, purchase or lease purchase contracts for the
870	acquisition of goods, materials, real and personal property, services, and supplies provided
871	the contract terminates without further obligation on the part of the municipality at the close
872	of the calendar year in which it was executed and at the close of each succeeding calendar
873	year for which it may be renewed. Contracts must be executed in accordance with the
874	requirements of Code Section 36-60-13 of the Official Code of Georgia Annotated, or other
875	such applicable laws as are or may hereafter be enacted.
876	SECTION 6.23.
877	Fiscal Year.
878	The city council shall set the fiscal year by ordinance. This fiscal year shall constitute the
879	budget year and the year for financial accounting and reporting of each and every office,
880	department, agency and activity of the city government.
881	SECTION 6.24.
882	Preparation of Budgets.
883	The city council shall provide an ordinance on the procedures and requirements for the
884	preparation and execution of an annual operating budget, a capital improvements program
885	and a capital budget, including requirements as to the scope, content and form of such
886	budgets and programs.
887	SECTION 6.25.
888	Submission of Operating Budget to City Council.
889	On or before a date fixed by the city council but not later than 60 days prior to the beginning
890	of each fiscal year, the mayor shall submit to the city council a proposed operating budget

for the ensuing fiscal year. The budget shall be accompanied by a message from the mayor containing a statement of the general fiscal policies of the city, the important features of the budget, explanations of major changes recommended for the next fiscal year, a general summary of the budget, and such other comments and information as he or she may deem pertinent. The operating budget and the capital improvements budget hereinafter provided for, the budget message, and all supporting documents shall be filed in the office of the city clerk and shall be open to public inspection.

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# SECTION 6.26.

# Action by City Council on Budget.

(a) The city council may amend the operating budget proposed by the mayor, except that the
budget as finally amended and adopted must provide for all expenditures required by state
law or by other provisions of this charter and for all debt service requirements for the ensuing
fiscal year, and the total appropriations from any fund shall not exceed the estimated fund
balance, reserves, and revenues.

905 (b) The city council by ordinance shall adopt the final operating budget for the ensuing fiscal 906 year not later than December of each year. If the city council fails to adopt the budget by this 907 date, the amounts appropriated for operation for the current fiscal year shall be deemed 908 adopted for the ensuing fiscal year on a month-to-month basis, with all items prorated 909 accordingly until such time as the city council adopts a budget for the ensuing fiscal year. 910 Adoption of the budget shall take the form of an appropriations ordinance setting out the 911 estimated revenues in detail by sources and making appropriations according to fund and by 912 organizational unit, purpose, or activity as set out in the budget preparation ordinance 913 adopted pursuant to Section 6.24.

914 (c) The amount set out in the adopted operating budget for each organizational unit shall
915 constitute the annual appropriation for such, and no expenditure shall be made or
916 encumbrance created in excess of the otherwise encumbered balance of the appropriations,
917 or allotment thereof, to which it is chargeable.

918

# SECTION 6.27.

Tax Levies.

919

920 The city council shall levy by ordinance such taxes as are necessary. The taxes and tax rates 921 set by such ordinance shall be such that reasonable estimates of revenues from such levy 922 shall at least be sufficient, together with other anticipated revenues, fund balances and 923 applicable reserves, to equal the total amount appropriate for each of the several funds set 924 forth in the annual operating budget for defraying the expenses of the general government925 of this city.

926

927

SECTION 6.28.

Changes in Appropriations.

928 The city council by ordinance may make changes in the appropriations contained in the 929 current operating budget, at any regular meeting, special or emergency meeting called for 930 such purpose, but any additional appropriations may be made only from an existing 931 unexpended surplus.

932

SECTION 6.29.

933 Capital Improvements Budget.

(a) On or before the date fixed by the city council but no later than 60 days prior to the 934 beginning of each fiscal year, the mayor shall submit to the city council a proposed capital 935 936 improvements budget with his or her recommendations as to the means of financing the 937 improvements proposed for the ensuing fiscal year. The city council shall have power to 938 accept, with or without amendments, or reject the proposed program and proposed means of 939 financing. The city council shall not authorize an expenditure for the constructing of any 940 building, structure, work or improvement, unless the appropriations for such project are 941 included in the capital improvements budget, except to meet a public emergency as provided 942 in Section 2.24.

(b) The city council shall adopt by ordinance the final capital improvements budget for the ensuing fiscal year not later than December of each year. No appropriation provided for in a prior capital improvements budget shall lapse until the purpose for which the appropriation was made shall have been accomplished or abandoned; provided, however, the mayor may submit amendments to the capital improvements budget at any time during the fiscal year, accompanied by his or her recommendations. Any such amendments to the capital improvements budget shall become effective only upon adoption by ordinance.

950

#### SECTION 6.30.

951 Independent Audit.

952 There shall be an annual independent audit of all city accounts, funds and financial 953 transactions by a certified public accountant selected by the city council. The audit shall be 954 conducted according to generally accepted accounting principles. Any audit of any funds by

	13 LC 37 1631S (SFS)
955	the state or federal governments may be accepted as satisfying the requirements of this
956	charter. Copies of all audit reports shall be available at printing costs to the public.
957	SECTION 6.31.
958	Contracting Procedures.
050	No contract with the site shall be highing on the site wales
959 960	No contract with the city shall be binding on the city unless: (1) It is in writing;
900 961	
961 962	(2) It is drawn by or submitted and reviewed by the city attorney, and as a matter of course, it is signed by him or her to indicate such drafting or review; and
963	(3) It is made or authorized by the city council and such approval is entered in the city
964	journal of proceedings pursuant to Section 2.20.
965	<b>SECTION 6.32.</b>
966	Centralized Purchasing.
967	The city council shall by ordinance prescribe procedures for a system of centralized
968	purchasing for the city.
969	SECTION 6.33.
969 970	<b>SECTION 6.33.</b> Sale of City Property.
970	Sale of City Property.
970 971	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the
970 971 972	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law.
970 971 972 973	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public
970 971 972 973 974	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the
<ul> <li>970</li> <li>971</li> <li>972</li> <li>973</li> <li>974</li> <li>975</li> </ul>	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no
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<ul> <li>970</li> <li>971</li> <li>972</li> <li>973</li> <li>974</li> <li>975</li> </ul>	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no
970 971 972 973 974 975 976	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value.
970 971 972 973 974 975 976 977	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of
970 971 972 973 974 975 976 977 978	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract
970 971 972 973 974 975 976 977 978 979	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract or boundary of land owned by the city, the city council may authorize the mayor to sell or
970 971 972 973 974 975 976 977 978 979 980	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract or boundary of land owned by the city, the city council may authorize the mayor to sell or convey said cut-off or separated parcel or tract of land to an abutting or adjoining property
970 971 972 973 974 975 976 977 978 979 980 981	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract or boundary of land owned by the city, the city council may authorize the mayor to sell or convey said cut-off or separated parcel or tract of land to an abutting or adjoining property owner or owners where such sale and conveyance facilitates the enjoyment of the abutting
970 971 972 973 974 975 976 977 978 979 980 981 982	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract or boundary of land owned by the city, the city council may authorize the mayor to sell or convey said cut-off or separated parcel or tract of land to an abutting or adjoining property owner or owners where such sale and conveyance facilitates the enjoyment of the abutting owner's property. Included in the sales contract shall be a provision for the rights-of-way of
970 971 972 973 974 975 976 977 978 979 980 981 981 982 983	Sale of City Property. (a) The city council may sell and convey any real or personal property owned or held by the city for governmental or other purposes as now or hereafter provided by law. (b) The city council may quitclaim any rights it may have in property not needed for public purposes upon report by the mayor and adoption of a resolution, both finding that the property is not needed for public or other purposes and that the interest of the city has no readily ascertainable monetary value. (c) Whenever in opening, extending or widening any street, avenue, alley or public place of the city, a small parcel or tract of land is cut off or separated by such work from a larger tract or boundary of land owned by the city, the city council may authorize the mayor to sell or convey said cut-off or separated parcel or tract of land to an abutting or adjoining property owner or owners where such sale and conveyance facilitates the enjoyment of the abutting owner's property. Included in the sales contract shall be a provision for the rights-of-way of said street, avenue, alley or public place. Each abutting property owner shall be notified of

S. B. 253 - 32 -

LC 37 1631S (SFS)

hereafter so executed and delivered shall convey all title and interest the city has in such
property, notwithstanding the fact that no public sale after advertisement was or is hereafter
made.

989	ARTICLE VII
990	GENERAL PROVISIONS
991	SECTION 7.10.
992	Bonds for Officials.
993	The officers and employees of this city, both elective and app

993 The officers and employees of this city, both elective and appointive, shall execute such 994 surety or fidelity bonds in such amounts and upon such terms and conditions as the city 995 council shall from time to time require by ordinance or as may be provided by law.

997 Prior Ordinances.

All ordinances, resolutions, rules and regulations now in force in the city not inconsistent
with this charter are hereby declared valid and of full effect and force until amended or
repealed by the city council.

- 1001 SECTION 7.12.
- 1002 Pending Matters.

Except as specifically provided otherwise by this charter, all rights, claims, actions, orders,
contracts and legal or administrative proceedings shall continue and any such ongoing work
or cases shall be completed by such city agencies, personnel or offices as may be provided
by the city council.

- 1007 SECTION 7.13.
- 1008
- 1009 (a) Section captions in this charter are informative only and are not to be considered as a part

Construction.

- 1010 thereof.
- 1011 (b) The word "shall" is mandatory and the word "may" is permissive.
- 1012 (c) The singular shall include the plural, the masculine shall include the feminine, and vice1013 versa.

	13 LC 37 1631S (SFS)
1014	SECTION 7.14.
1015	Severability.
1016	If any article, section, subsection, paragraph, sentence, or part thereof of this charter shall be
1017	held to be invalid or unconstitutional, such invalidity or unconstitutionality shall not affect
1018	or impair other parts of this charter unless it clearly appears that such other parts are wholly
1019	and necessarily dependent upon the part held to be invalid or unconstitutional, it being the
1020	legislative intent in enacting this charter that each article, section, subsection, paragraph,
1021	sentence or part thereof be enacted separately and independent of each other.
1022	SECTION 7.15.
1023	Repealer.
1024	An Act to establish a new charter for the City of Carlton, approved February 18, 1955
1025	incorporating the City of Carlton (Ga. L. 1988, p. 20), is hereby repealed in its entirety and
1026	all amendatory acts thereto are likewise repealed in their entirety. All other laws and parts
1027	of laws in conflict with this charter are hereby repealed.
1028	<b>SECTION 7.16.</b>
1029	Effective Date.
1030	This charter shall become effective July 1, 2013.
1031	SECTION 7.17.
1032	Repealer.
	_

1033 All laws and parts of laws in conflict with this Act are repealed.