1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

A bill to be entitled An act relating to transportation; creating s. 218.3215, F.S.; requiring counties to annually by a date certain provide the Office of Economic and Demographic Research with certain information; requiring counties to report such information in the format specified by the office; requiring the office to compile the information into a report and submit the report to the Legislature and the Department of Transportation; amending s. 316.003, F.S.; revising the definition of the term "vehicle"; amending s. 316.183, F.S.; requiring the Department of Highway Safety and Motor Vehicles to determine certain speed limits; amending s. 316.187, F.S.; increasing certain speed limits; amending s. 316.20655, F.S.; authorizing a local government to adopt certain ordinances and provide certain training relating to the safe operation of electric bicycles; amending s. 316.2128, F.S.; authorizing a local government to adopt certain ordinances and provide certain training relating to the safe operation of motorized scooters and micromobility devices; amending s. 316.88, F.S., prohibiting excessive wakes under certain circumstances; creating s. 320.0849, F.S.; requiring the department to issue expectant mother parking

Page 1 of 42

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46 47

48

49

50

permits; specifying the validity period thereof; providing design requirements for expectant mother parking permit placards or decals; providing application requirements; authorizing such permitholders to park in certain spaces; amending s. 331.3051, F.S.; conforming provisions to changes made by the act; amending s. 334.044, F.S.; revising conditions under which the Department of Transportation may acquire property through eminent domain; amending s. 334.065, F.S.; removing the Board of Governors of the State University System as administrator of the Florida Center for Urban Transportation Research; revising membership of the Center for Urban Transportation Research advisory board; creating s. 334.63, F.S.; providing requirements for certain project concept studies and project development and environmental studies; amending s. 337.11, F.S.; providing competitive bidding and award requirements for contracts for certain projects; providing construction; revising requirements for requests for proposals for designbuild contracts; revising requirements for selection and award of phased design-build contracts; removing provisions relating to design-build and phased designbuild contracts and construction; requiring contracts

Page 2 of 42

51

52

53

54

55

56

57

58

59

60

61

62

63

64

65

66

67

68

69

70

71

72

73

74

75

to contain protection and indemnity coverage; amending s. 337.14, F.S.; authorizing the department to waive certain requirements for push-button or task work order contracts; revising the amount of contracts for which the department may waive bonding requirements; requiring a contractor seeking to bid on a certain maintenance contract to possess certain qualifications; amending s. 337.185, F.S.; revising the amount of a contract that may be subject to arbitration; revising the timeframe in which arbitration requests must be made to the State Arbitration Board; amending s. 337.19, F.S.; revising the timeframe in which certain suits by and against the department must commence; removing an obsolete provision; amending s. 339.175, F.S.; revising legislative intent; revising requirements for the designation of additional M.P.O.'s; revising projects and strategies to be considered in developing an M.P.O.'s long-range transportation plan and transportation improvement program; removing obsolete provisions; requiring the department to convene M.P.O.'s to exchange best practices; authorizing such M.P.O.'s to develop committees or working groups; requiring training for new M.P.O. governing board members to be provided by the department or another

Page 3 of 42

76

77

78

79

80

81

82

83

84

85

86

87

88

89

90

91

92

93

9495

96

97

98

99

100

specified entity; removing provisions relating to M.P.O. coordination mechanisms; including publicprivate partnerships in authorized financing techniques; revising proposed transportation enhancement activities that must be indicated by the long-range transportation plan; authorizing each M.P.O. to execute a written agreement with the department regarding state and federal transportation planning requirements; providing that the department is responsible for scheduling projects in the state transportation improvement program in collaboration with the M.P.O.'s; requiring the department and M.P.O.'s to establish certain quality performance metrics and develop certain performance targets; requiring the department to evaluate and post on its website whether each M.P.O. has made significant progress toward such targets; removing provisions relating to the Metropolitan Planning Organization Advisory Council; amending s. 339.65, F.S.; requiring the department, in collaboration with each M.P.O., to prioritize certain Strategic Intermodal System highway corridor projects; amending s. 339.84, F.S.; authorizing the department to expend certain funds for grants for the purchase of certain equipment within a specified timeframe; providing requirements for grant

Page 4 of 42

recipients; requiring the department to give certain priority in awarding grants; creating s. 339.85, F.S.; requiring the department to implement the Nextgeneration Traffic Signal Modernization Program; providing requirements for such program; amending s. 331.310, F.S.; conforming a cross-reference; providing legislative findings regarding widening of a certain roadway; requiring the department to develop and submit to the Governor and Legislature a report with certain specifications; requiring the department to submit to the Governor and Legislature a report regarding department districts; creating s. 332.136, F.S.; establishing an airport pilot program at the Sarasota Manatee Airport Authority; providing purpose of the pilot program; requiring the department to adopt rules; requiring the department, by a specified date, to submit a report to the Governor and the Legislature for specified purposes; providing for repeal on a specified date; amending s. 348.0304, F.S.; revising qualifications to be a member of the governing body of the Greater Miami Expressway Agency; providing an effective date.

123124

101

102

103

104

105

106

107

108

109

110

111

112

113

114

115

116

117

118

119

120

121

122

Be It Enacted by the Legislature of the State of Florida:

Page 5 of 42

125	Section 1. Section 218.3215, Florida Statutes, is created
126	to read:
127	218.3215 County transportation projects
128	(1) Each county shall annually by January 15 report to the
129	Office of Economic and Demographic Research the following
130	information, by county fiscal year, for revenues received
131	pursuant to s. 212.055(1), for the previous county fiscal year:
132	(a) The total proceeds from the surtax received by the
133	county.
134	(b) The amount allocated by the county for road and bridge
135	projects. The Office of Economic and Demographic Research, in
136	consultation with the Department of Transportation, must
137	establish and define broad categories for reporting this
138	information, including, but not limited to, widening, repair and
139	rehabilitation, sidewalks, or payment or pledge of bonds for the
140	construction of roads and bridges.
141	(c) The total expenditures for road and bridge projects,
142	including by category established pursuant to paragraph (b).
143	(d) The unexpended balances of funds allocated to road and
144	bridge projects by category.
145	(e) A list of current road and bridge projects, including
146	the project cost, location, and scope.
147	(f) The amount allocated by the county to all other
148	authorized uses of the proceeds from the surtax, excluding road
149	and bridge projects and the payment or pledge of bonds for the

Page 6 of 42

construction of roads and bridges.

(2) Each county shall report the information required in subsection (1) in the format specified by the Office of Economic and Demographic Research. The Office of Economic and Demographic Research shall compile the information from each county into a report and submit the report to the President of the Senate, the Speaker of the House of Representatives, and the Department of Transportation.

## Section 2. Subsection (109) of section 316.003, Florida Statutes, is amended to read:

316.003 Definitions.—The following words and phrases, when used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

(109) VEHICLE.—Every device in, upon, or by which any person or property is or may be transported or drawn upon a street or highway, except personal delivery devices, mobile carriers, and devices used exclusively upon stationary rails or tracks.

## Section 3. Subsection (2) of section 316.183, Florida Statutes, is amended to read:

316.183 Unlawful speed.-

(2) On all streets or highways, the maximum speed limits for all vehicles must be 30 miles per hour in business or residence districts, and 55 miles per hour at any time at all

Page 7 of 42

other locations. However, with respect to a residence district, a county or municipality may set a maximum speed limit of 20 or 25 miles per hour on local streets and highways after an investigation determines that such a limit is reasonable. It is not necessary to conduct a separate investigation for each residence district. The department shall determine the safe and available minimum speed limit on all highways that are comprise a part of the National System of Interstate and Defense Highways and have at least not fewer than four lanes is 40 miles per hour, except that when the posted speed limit is 70 miles per hour, the minimum speed limit is 50 miles per hour.

## Section 4. Subsection (2) of section 316.187, Florida Statutes, is amended to read:

- 316.187 Establishment of state speed zones.-
- (2) (a) The maximum allowable speed limit on limited access highways is  $75 \, 70$  miles per hour.
- (b) The maximum allowable speed limit on any other highway that which is outside an urban area of 5,000 or more persons and that which has at least four lanes divided by a median strip is 70 65 miles per hour.
- (c) The Department of Transportation is authorized to set such maximum and minimum speed limits for travel over other roadways under its authority as it deems safe and advisable, not to exceed as a maximum limit  $\underline{65}$   $\underline{60}$  miles per hour.

#### Section 5. Subsections (8) and (9) are added to section

Page 8 of 42

316.20655, Florida Statutes, to read:

316.20655 Electric bicycle regulations.

- (8) A local government may adopt an ordinance providing one or more minimum age requirements to operate an electric bicycle and may adopt an ordinance requiring an operator of an electric bicycle to possess a government-issued photographic identification while operating the electric bicycle.
- (9) A local government may provide training on the safe operation of electric bicycles and compliance with the traffic laws of this state that apply to electric bicycles.
- Section 6. Subsections (7) and (8) are added to section 316.2128, Florida Statutes, to read:
- 316.2128 Micromobility devices, motorized scooters, and miniature motorcycles; requirements.—
- (7) A local government may adopt an ordinance providing one or more minimum age requirements to operate a motorized scooter or micromobility device and may adopt an ordinance requiring a person who operates a motorized scooter or micromobility device to possess a government-issued photographic identification while operating the motorized scooter or micromobility device.
- (8) A local government may provide training on the safe operation of motorized scooters and micromobility devices and compliance with the traffic laws of this state that apply to motorized scooters and micromobility devices.

Page 9 of 42

225	Section 7. Section 316.88, Florida Statutes, is created to
226	read:
227	316.88 Creation of a wake on streets or highways.—A person
228	may not operate a motor vehicle, vessel, or any other conveyance
229	at a speed that creates an excessive wake on a flooded or
230	inundated street or highway.
231	Section 8. Section 320.0849, Florida Statutes, is created
232	to read:
233	320.0849 Expectant mother parking permits
234	(1)(a) The department or its authorized agents shall, upon
235	application, issue an expectant mother parking permit placard or
236	decal to an expectant mother. The placard or decal is valid for
237	up to 1 year after the date of issuance.
238	(b) The department shall, by rule, provide for the design,
239	size, color, and placement of the expectant mother parking
240	permit placard or decal. The placard or decal must be designed
241	to conspicuously display the expiration date of the permit.
242	(2) An application for an expectant mother parking permit
243	must include, but need not be limited to:
244	(a) Certification provided by a physician licensed under
245	chapter 458 or chapter 459 that the applicant is an expectant
246	mother.
247	(b) The certifying physician's name and address.
248	(c) The physician's certification number.
249	(d) The following statement in bold letters: "An expectant

Page 10 of 42

250	mother parking permit may be issued only to an expectant mother
251	and is valid for up to 1 year after the date of issuance."
252	(e) The signatures of:
253	1. The certifying physician.
254	2. The applicant.
255	3. The employee of the department processing the
256	application.
257	(3) Notwithstanding any other provision of law, an
258	expectant mother who is issued an expectant mother parking
259	permit under this section may park a motor vehicle in a parking
260	space designated for persons who have disabilities as provided
261	<u>in s. 553.5041.</u>
262	Section 9. Subsection (14) of section 331.3051, Florida
263	Statutes, is amended to read:
264	331.3051 Duties of Space Florida.—Space Florida shall:
265	(14) Partner with the Metropolitan Planning Organization
266	Advisory Council to coordinate and specify how aerospace
267	planning and programming will be part of the state's cooperative
268	transportation planning process.
269	Section 10. Subsection (6) of section 334.044, Florida
270	Statutes, is amended to read:
271	334.044 Powers and duties of the department.—The
272	department shall have the following general powers and duties:
273	(6) To acquire, by the exercise of the power of eminent
274	domain as provided by law, all property or property rights,

Page 11 of 42

whether public or private, which it may determine are necessary to the performance of its duties and the execution of its powers, including advance purchase of property or property rights to preserve a corridor for future proposed improvements.

2.75

Section 11. Subsections (1) and (3) of section 334.065, Florida Statutes, are amended to read:

334.065 Center for Urban Transportation Research.-

- (1) There is established within at the University of South Florida the Florida Center for Urban Transportation Research, to be administered by the Board of Governors of the State University System. The responsibilities of the center include, but are not limited to, conducting and facilitating research on issues related to urban transportation problems in this state and serving as an information exchange and depository for the most current information pertaining to urban transportation and related issues.
- objectively review and advise the center concerning its research program. Except for projects mandated by law, state-funded base projects shall not be undertaken without approval of the advisory board. The membership of the board shall consist of nine experts in transportation-related areas, as follows:
  - (a) A member appointed by the President of the Senate.
- (b) A member appointed by the Speaker of the House of Representatives.

Page 12 of 42

300	(c) The Secretary of Transportation or his or her
301	designee.
302	(d) The Secretary of Commerce or his or her designee.
303	including the secretaries of the Department of Transportation,
304	the Department of Environmental Protection, and the Department
305	of Commerce, or their designees, and
306	(e) A member of the Florida Transportation Commission.
307	(f) Four members nominated by the University of South
308	Florida's College of Engineering and approved by the
309	university's president The nomination of the remaining members
310	of the board shall be made to the President of the University of
311	South Florida by the College of Engineering at the University of
312	South Florida, and the appointment of these members must be
313	reviewed and approved by the Florida Transportation Commission
314	and confirmed by the Board of Governors.
315	Section 12. Section 334.63, Florida Statutes, is created
316	to read:
317	334.63 Project concept studies; project development and
318	environmental studies.—
319	(1) All project concept studies and project development
320	and environmental studies for capacity improvement projects on
321	limited-access facilities must include the evaluation of
322	alternatives that provide transportation capacity using elevated
323	roadways above existing lanes.

Page 13 of 42

All project development and environmental studies for

CODING: Words stricken are deletions; words underlined are additions.

324

(2)

new alignment projects and new capacity improvement projects must be completed within 18 months after commencement to the maximum extent possible.

### Section 13. Subsections (4), (7), and (15) of section 337.11, Florida Statutes, are amended to read:

- 337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.—
- (4) (a) The department may award the proposed construction and maintenance work to the lowest responsible bidder, or in the instance of a time-plus-money contract, the lowest evaluated responsible bidder, or it may reject all bids and proceed to rebid the work in accordance with subsection (2) or otherwise perform the work.
- (b) 1. Notwithstanding any other provision of law to the contrary, if the department intends to reject all bids on any project after announcing but before posting official notice of such intent, the department must provide to the lowest responsive and responsible bidder the opportunity to negotiate the scope of work with the corresponding reduction in price, as provided in the bid, to provide a reduced bid without filing a protest or posting a bond under paragraph (5) (a). Upon reaching a decision regarding such bidder's reduced bid, the department must post notice of final agency action to either reject all

Page 14 of 42

bids or accept the reduced bid.

- 2. This subsection does not prohibit the filing of a protest by any bidder or alter the deadlines in s. 120.57.
- 3. Notwithstanding ss. 120.57(3)(c) and 287.057(25), upon receipt of a timely filed formal written protest, the department may continue with the process provided for in this subsection but may not take final agency action as to the lowest responsive and responsible bidder, except as part of the department's final agency action in the protest or if the protesting party dismisses the protest.
- (7) (a) If the department determines that it is in the best interests of the public, the department may combine the design and construction phases of a project into a single contract. Such contract is referred to as a design-build contract. For design-build contracts, the department must receive at least three letters of interest, and the department shall request proposals from no fewer than three of the design-build firms submitting such letters of interest. If a design-build firm withdraws from consideration after the department requests proposals, the department may continue if at least two proposals are received.
- (b) If the department determines that it is in the best interests of the public, the department may combine the design and construction phases of a project fully funded in the work program into a single contract and select the design-build firm

Page 15 of 42

375

376

377

378379

380

381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398399

in the early stages of a project to ensure that the design-build firm is part of the collaboration and development of the design as part of a step-by-step progression through construction. Such a contract is referred to as a phased design-build contract. For phased design-build contracts, selection and award must include a two-phase process. For phase one, the department shall competitively award the contract to a design-build firm based upon qualifications, provided that the department has received at least three statements of qualifications from qualified design-build firms. If the department elects, during phase one, to enter into contracts with more than one design-build firm based on qualifications, the department shall competitively select a single design-build firm to perform the work associated with phase two. For phase two, the design-build firm may independently perform portions of the work and shall competitively bid construction trade subcontractor packages and, based upon the design-build firm's estimates of its independently performed work and these bids, negotiate with the department a fixed firm price or guaranteed maximum price that meets the project budget and scope as advertised in the request for qualifications. (c) Design-build contracts and phased design-build

Page 16 of 42

contracts may be advertised and awarded notwithstanding the

activities may not begin on any portion of such projects for

requirements of paragraph (3)(c). However, construction

which the department has not yet obtained title to the necessary rights-of-way and easements for the construction of that portion of the project has vested in the state or a local governmental entity and all railroad crossing and utility agreements have been executed. Title to rights-of-way shall be deemed to have vested in the state when the title has been dedicated to the public or acquired by prescription.

(c) (d) The department shall adopt by rule procedures for administering design-build and phased design-build contracts. Such procedures shall include, but not be limited to:

- 1. Prequalification requirements.
- 2. Public announcement procedures.
- 3. Scope of service requirements.
- 4. Letters of interest requirements.
- 5. Short-listing criteria and procedures.
- 6. Bid proposal requirements.
- 7. Technical review committee.
- 8. Selection and award processes.
- 9. Stipend requirements.

400

401

402

403

404

405

406

407

408

409

410

411

412

413

414

415

416

417

418

419

420

421

422423

424

(d) (e) For design-build contracts and phased design-build contracts, the department must receive at least three letters of interest, and in order to proceed with a request for proposals. the department shall request proposals from no fewer than three of the design-build firms submitting such letters of interest. If a design-build firm withdraws from consideration after the

Page 17 of 42

department requests proposals, the department may continue if at least two proposals are received.

of bridge construction or maintenance on over navigable waters must contain a provision requiring marine general liability insurance, including protection and indemnity coverage, in an amount to be determined by the department, which covers third-party personal injury and property damage caused by vessels used by the contractor in the performance of the work. Protection and indemnity coverage may be covered by endorsement on the marine general liability insurance policy or may be a separate policy.

## Section 14. Subsections (1), (2), and (8) of section 337.14, Florida Statutes, are amended to read:

- 337.14 Application for qualification; certificate of qualification; restrictions; request for hearing.—
- (1) (a) A Any contractor desiring to bid for the performance of a any construction contract in excess of \$250,000 which the department proposes to let must first be certified by the department as qualified pursuant to this section and rules of the department. The rules of the department must address the qualification of contractors to bid on construction contracts in excess of \$250,000 and must include requirements with respect to the equipment, past record, experience, financial resources, and organizational personnel of the applying contractor which are necessary to perform the specific class of work for which the

Page 18 of 42

contractor seeks certification.

- (b) A Any contractor who desires to bid on contracts in excess of \$50 million and who is not qualified and in good standing with the department as of January 1, 2019, must first be certified by the department as qualified and must have satisfactorily completed two projects, each in excess of \$15 million, for the department or for any other state department of transportation.
- (c) The department may limit the dollar amount of any contract upon which a contractor is qualified to bid or the aggregate total dollar volume of contracts such contractor is allowed to have under contract at any one time.
- $\underline{(d)1.}$  Each applying contractor seeking qualification to bid on construction contracts in excess of \$250,000 shall furnish the department a statement under oath, on such forms as the department may prescribe, setting forth detailed information as required on the application.
- 2. Each application for certification must be accompanied by audited, certified financial statements prepared in accordance with generally accepted accounting principles and auditing standards by a certified public accountant licensed in this state or another state. The audited, certified financial statements must be for the applying contractor and must have been prepared within the immediately preceding 12 months.
  - 3. The department may not consider any financial

Page 19 of 42

information of the parent entity of the applying contractor, if any.

477

478479

480

481

482

483

484

485

486

487

488

489

490

491

492

493

494

495

496

497

498

499

- $\underline{4.}$  The department may not certify as qualified any applying contractor who fails to submit the audited, certified financial statements required by this subsection.
- If the application or the annual financial statement shows the financial condition of the applying contractor more than 4 months before the date on which the application is received by the department, the applicant must also submit interim audited, certified financial statements prepared in accordance with generally accepted accounting principles and auditing standards by a certified public accountant licensed in this state or another state. The interim financial statements must cover the period from the end date of the annual statement and must show the financial condition of the applying contractor no more than 4 months before the date that the interim financial statements are received by the department. However, upon the request of the applying contractor, an application and accompanying annual or interim financial statement received by the department within 15 days after either 4-month period under this subsection shall be considered timely.
- $\underline{6}$ . An applying contractor desiring to bid exclusively for the performance of construction contracts with proposed budget estimates of less than \$2 million may submit reviewed annual or reviewed interim financial statements prepared by a certified

Page 20 of 42

500 public accountant.

- $\underline{\text{(e)}}$  The information required by this subsection is confidential and exempt from s. 119.07(1).
- <u>(f)</u> The department shall act upon the application for qualification within 30 days after the department determines that the application is complete.
- (g) The department may waive the requirements of this subsection for:
- 1. A push-button contract or a task work order contract that has a contract price of \$1 million or less; or
- 2. A project that has projects having a contract price of \$500,000 or less if the department determines that the project is of a noncritical nature and the waiver will not endanger public health, safety, or property.
- (2) Certification shall be necessary in order to bid on a road, bridge, or public transportation construction contract of more than \$250,000. However, the successful bidder on any construction contract must furnish a contract bond before prior to the award of the contract. The department may waive the requirement for all or a portion of a contract bond for contracts of \$250,000 \$150,000 or less under s. 337.18(1).
- (8) This section does not apply to maintenance contracts.

  Notwithstanding any other provision of law, a contractor seeking
  to bid on a maintenance contract for which the majority of the
  work includes repair and replacement of safety appurtenances,

Page 21 of 42

including, but not limited to, guardrails, attenuators, traffic signals, and striping, must possess the prescribed qualifications, equipment, past record, and experience required to perform such work.

Section 15. Subsections (4) and (5) of section 337.185, Florida Statutes, are amended to read:

337.185 State Arbitration Board.

- \$250,000 up to \$2 million \$1 million per contract or, upon agreement of the parties, greater than up to \$2 million per contract to be arbitrated by the board. An award issued by the board pursuant to this subsection is final if a request for a trial de novo is not filed within the time provided by Rule 1.830, Florida Rules of Civil Procedure. At the trial de novo, the court may not admit evidence that there has been an arbitration proceeding, the nature or amount of the award, or any other matter concerning the conduct of the arbitration proceeding, except that sworn testimony given in connection with at an arbitration hearing may be used for any purpose otherwise permitted by the Florida Evidence Code. If a request for trial de novo is not filed within the time provided, the award issued by the board is final and enforceable by a court of law.
- (5) An arbitration request may not be made to the board before final acceptance but must be made to the board within 820 days after final acceptance or within 360 days after written

Page 22 of 42

notice by the department of a claim related to a written warranty or defect after final acceptance, whichever is later.

Section 16. Subsection (2) of section 337.19, Florida Statutes, is amended to read:

- 337.19 Suits by and against department; limitation of actions; forum.—
- (2) Suits by and against the department under this section shall be commenced within 820 days after of the final acceptance of the work or within 360 days after written notice by the department of a claim related to a written warranty or defect after final acceptance, whichever is later. This section shall apply to all contracts entered into after June 30, 1993.

Section 17. Subsection (10) of section 339.175, Florida Statutes, is renumbered as subsection (11), subsection (1), paragraph (a) of subsection (2), paragraphs (b), (i), and (j) of subsection (6), paragraphs (a), (b), and (d) of subsection (7), and present subsection (11) are amended, and a new subsection (10) is added to that section, to read:

- 339.175 Metropolitan planning organization.-
- (1) PURPOSE.—It is the intent of the Legislature to encourage and promote the safe and efficient management, operation, and development of <u>multimodal</u> surface transportation systems that will serve the mobility needs of people and freight and foster economic growth and development within and through urbanized areas of this state in accordance with the

Page 23 of 42

575

576

577

578579

580

581

582

583

584

585

586

587

588

589

590

591

592

593

594

595

596

597

598599

department's mission statement while minimizing transportationrelated fuel consumption, air pollution, and greenhouse gas emissions through metropolitan transportation planning processes identified in this section. To accomplish these objectives, metropolitan planning organizations, referred to in this section as M.P.O.'s, shall develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan areas. The plans and programs for each metropolitan area must provide for the development and integrated management and operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities that will function as an intermodal transportation system for the metropolitan area, based upon the prevailing principles provided in s. 334.046(1). The process for developing such plans and programs shall provide for consideration of all modes of transportation and shall be continuing, cooperative, and comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed. To ensure that the process is integrated with the statewide planning process, M.P.O.'s shall develop plans and programs that identify transportation facilities that should function as an integrated metropolitan transportation system, giving emphasis to facilities that serve important national, state, and regional transportation functions. For the purposes of this section, those facilities include the facilities on the Strategic

Page 24 of 42

Intermodal System designated under s. 339.63 and facilities for which projects have been identified pursuant to s. 339.2819(4).

(2) DESIGNATION. -

- (a)1. An M.P.O. shall be designated for each urbanized area of the state; however, this does not require that an individual M.P.O. be designated for each such area. Such designation shall be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the M.P.O. jurisdiction, as defined by the United States Bureau of the Census, must be a party to such agreement.
- 2. To the extent possible, only one M.P.O. shall be designated for each urbanized area or group of contiguous urbanized areas. More than one M.P.O. may be designated within an existing urbanized area only if the Governor and the existing M.P.O. determine that the size and complexity of the existing urbanized area makes the designation of more than one M.P.O. for the area appropriate. After July 1, 2025, no additional M.P.O.'s may be designated in this state except in urbanized areas, as defined by the United States Bureau of the Census, where the urbanized area boundary is not contiguous to an urbanized area designated before the 2020 census, in which case each M.P.O. designated for the area must:

a. Consult with every other M.P.O. designated for the urbanized area and the state to coordinate plans and transportation improvement programs.

b. Ensure, to the maximum extent practicable, the consistency of data used in the planning process, including data used in forecasting travel demand within the urbanized area.

Each M.P.O. required under this section must be fully operative no later than 6 months following its designation.

- (6) POWERS, DUTIES, AND RESPONSIBILITIES.—The powers, privileges, and authority of an M.P.O. are those specified in this section or incorporated in an interlocal agreement authorized under s. 163.01. Each M.P.O. shall perform all acts required by federal or state laws or rules, now and subsequently applicable, which are necessary to qualify for federal aid. It is the intent of this section that each M.P.O. be involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law. An M.P.O. may not perform project production or delivery for capital improvement projects on the State Highway System.
- (b) In developing the long-range transportation plan and the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and

Page 26 of 42

650 strategies that will:

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

666

667

668

669

670

671

672

673

674

- 1. Support the economic vitality of the contiguous urbanized metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety and security of the transportation system for motorized and nonmotorized users.
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, <u>conserve natural</u> <u>resources</u> <u>promote energy conservation</u>, and improve quality of life.
- 5. Enhance the integration and connectivity of the transportation system, across and between modes and contiguous urbanized metropolitan areas, for people and freight.
  - 6. Promote efficient system management and operation.
- 7. Emphasize the preservation of the existing transportation system.
- 8. Improve the resilience of transportation infrastructure.
  - 9. Reduce traffic and congestion.
- (i) By December 31, 2023, the M.P.O.'s serving
  Hillsborough, Pasco, and Pinellas Counties must submit a
  feasibility report to the Governor, the President of the Senate,
  and the Speaker of the House of Representatives exploring the
  benefits, costs, and process of consolidation into a single

Page 27 of 42

M.P.O. serving the contiguous urbanized area, the goal of which would be to:

1. Coordinate transportation projects deemed to be regionally significant.

675

676

677

678

679

680

681

682

683

684

685

686

687

688

689

690

691

692

693

694

695

696

697

698

699

- 2. Review the impact of regionally significant land use decisions on the region.
- 3. Review all proposed regionally significant transportation projects in the transportation improvement programs.

To more fully accomplish the purposes for which M.P.O.'s have been mandated, the department shall, at least annually, convene M.P.O.'s for the purpose of exchanging best practices. M.P.O.'s may shall develop committees or working groups as needed to accomplish such purpose. Training for new M.P.O. governing board members shall be provided by the department or, at the discretion of the department, by an entity pursuant to a contract with the department, by the Florida Center for Urban Transportation Research, or by the Implementing Solutions from Transportation Research and Evaluation of Emerging Technologies (I-STREET) living lab coordination mechanisms with one another to expand and improve transportation within the state. The appropriate method of coordination between M.P.O.'s shall vary depending upon the project involved and given local and regional needs. Consequently, it is appropriate to set forth a flexible methodology that can be used by M.P.O.'s

Page 28 of 42

to coordinate with other M.P.O.'s and appropriate political subdivisions as circumstances demand.

700

701

702

703

704

705

706

707

708

709

710

711

712

713

714

715

716

717

718

719

720

721

722

723 724

2. Any M.P.O. may join with any other M.P.O. or any individual political subdivision to coordinate activities or to achieve any federal or state transportation planning or development goals or purposes consistent with federal or state law. When an M.P.O. determines that it is appropriate to join with another M.P.O. or any political subdivision to coordinate activities, the M.P.O. or political subdivision shall enter into an interlocal agreement pursuant to s. 163.01, which, at a minimum, creates a separate legal or administrative entity to coordinate the transportation planning or development activities required to achieve the goal or purpose; provides the purpose for which the entity is created; provides the duration of the agreement and the entity and specifies how the agreement may be terminated, modified, or rescinded; describes the precise organization of the entity, including who has voting rights on the governing board, whether alternative voting members are provided for, how voting members are appointed, and what the relative voting strength is for each constituent M.P.O. or political subdivision; provides the manner in which the parties to the agreement will provide for the financial support of the entity and payment of costs and expenses of the entity; provides the manner in which funds may be paid to and disbursed from the entity; and provides how members of the entity will resolve

Page 29 of 42

disagreements regarding interpretation of the interlocal agreement or disputes relating to the operation of the entity. Such interlocal agreement shall become effective upon its recordation in the official public records of each county in which a member of the entity created by the interlocal agreement has a voting member. Multiple M.P.O.'s may merge, combine, or otherwise join together as a single M.P.O.

725

726

727

728729

730

731

732

733

734

735

736

737

738

739

740

741

742

743

744

745

746

747

748749

LONG-RANGE TRANSPORTATION PLAN. - Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both longrange and short-range strategies and must comply with all other state and federal requirements. The prevailing principles to be considered in the long-range transportation plan are: preserving the existing transportation infrastructure; enhancing Florida's economic competitiveness; and improving travel choices to ensure mobility. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements and the goals, objectives, and policies of the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. Each M.P.O. is encouraged to consider strategies that integrate transportation and land use planning to provide for sustainable development and reduce greenhouse gas emissions. The approved long-range transportation plan must be considered by local governments in the development of the transportation elements in local

government comprehensive plans and any amendments thereto. The long-range transportation plan must, at a minimum:

- (a) Identify transportation facilities, including, but not limited to, major roadways, airports, seaports, spaceports, commuter rail systems, transit systems, and intermodal or multimodal terminals that will function as an integrated metropolitan transportation system. The long-range transportation plan must give emphasis to those transportation facilities that serve national, statewide, or regional functions, and must consider the goals and objectives identified in the Florida Transportation Plan as provided in s. 339.155. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s must coordinate plans regarding the project in the long-range transportation plan. Multiple M.P.O.'s within a contiguous urbanized area must coordinate the development of long-range transportation plans to be reviewed by the Metropolitan Planning Organization Advisory Council.
- (b) Include a financial plan that demonstrates how the plan can be implemented, indicating resources from public and private sources which are reasonably expected to be available to carry out the plan, and recommends any additional financing strategies for needed projects and programs. The financial plan may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan if reasonable additional resources beyond those identified in

Page 31 of 42

the financial plan were available. For the purpose of developing the long-range transportation plan, the M.P.O. and the department shall cooperatively develop estimates of funds that will be available to support the plan implementation. Innovative financing techniques may be used to fund needed projects and programs. Such techniques may include the assessment of tolls, public-private partnerships, the use of value capture financing, or the use of value pricing. Multiple M.P.O.'s within a contiguous urbanized area must ensure, to the maximum extent possible, the consistency of data used in the planning process.

enhancement activities, including, but not limited to, pedestrian and bicycle facilities, trails or facilities that are regionally significant or critical linkages for the Florida Shared-Use Nonmotorized Trail Network, scenic easements, landscaping, integration of advanced air mobility, and integration of autonomous and electric vehicles, electric bicycles, and motorized scooters used for freight, commuter, or micromobility purposes historic preservation, mitigation of outdoor advertising.

In the development of its long-range transportation plan, each M.P.O. must provide the public, affected public agencies, representatives of transportation agency employees, freight

Page 32 of 42

shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with a reasonable opportunity to comment on the long-range transportation plan. The long-range transportation plan must be approved by the M.P.O.

### (10) AGREEMENTS; ACCOUNTABILITY.-

800

801

802

803

804

805

806

807

808

809

810

811

812

813

814

815

816

817

818

819

820

821

822

823

824

- (a) Each M.P.O. may execute a written agreement with the department, which shall be reviewed, and updated as necessary, every 5 years, which clearly establishes the cooperative relationship essential to accomplish the transportation planning requirements of state and federal law. Roles, responsibilities, and expectations for accomplishing consistency with federal and state requirements and priorities must be set forth in the agreement. In addition, the agreement must set forth the M.P.O.'s responsibility, in collaboration with the department, to identify, prioritize, and present to the department a complete list of multimodal transportation projects consistent with the needs of the metropolitan planning area. It is the department's responsibility to schedule projects in the state transportation improvement program, in collaboration with the M.P.O.'s, considering the annual M.P.O. list of priority projects, as available funding allows.
- (b) The department must establish, in collaboration with each M.P.O., quality performance metrics such as safety,

Page 33 of 42

infrastructure condition, congestion relief, and mobility. Each M.P.O. must, as part of its long-range transportation plan, in direct coordination with the department, develop targets for each performance measure within the metropolitan planning area boundary. The performance targets must support efficient and safe movement of people and goods both within the metropolitan planning area and between regions. Each M.P.O. must report progress toward establishing performance targets for each measure annually in its transportation improvement plan. The department shall evaluate and post on its website whether each M.P.O. has made significant progress toward its target for the applicable reporting period.

- (11) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL.-
- (a) A Metropolitan Planning Organization Advisory Council is created to augment, and not supplant, the role of the individual M.P.O.'s in the cooperative transportation planning process described in this section.
- (b) The council shall consist of one representative from each M.P.O. and shall elect a chairperson annually from its number. Each M.P.O. shall also elect an alternate representative from each M.P.O. to vote in the absence of the representative. Members of the council do not receive any compensation for their services, but may be reimbursed from funds made available to council members for travel and per diem expenses incurred in the performance of their council duties as provided in s. 112.061.

Page 34 of 42

(c) The powers and duties of the Metropolitan Planning
Organization Advisory Council are to:

- 1. Establish bylaws by action of its governing board providing procedural rules to guide its proceedings and consideration of matters before the council, or, alternatively, adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring powers or duties upon it.
- 2. Assist M.P.O.'s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion pursuant to law.
- 3. Serve as a clearinghouse for review and comment by M.P.O.'s on the Florida Transportation Plan and on other issues required to comply with federal or state law in carrying out the urbanized area transportation and systematic planning processes instituted pursuant to s. 339.155. The council must also report annually to the Florida Transportation Commission on the alignment of M.P.O. long-range transportation plans with the Florida Transportation Plan.
- 4. Employ an executive director and such other staff as necessary to perform adequately the functions of the council, within budgetary limitations. The executive director and staff are exempt from part II of chapter 110 and serve at the direction and control of the council. The council is assigned to the Office of the Secretary of the Department of Transportation for fiscal and accountability purposes, but it shall otherwise

Page 35 of 42

function independently of the control and direction of the
department.

- 5. Deliver training on federal and state program requirements and procedures to M.P.O. board members and M.P.O. staff.
- 6. Adopt an agency strategic plan that prioritizes steps the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and directives.
- (d) The Metropolitan Planning Organization Advisory
  Council may enter into contracts in accordance with chapter 287
  to support the activities described in paragraph (c). Lobbying
  and the acceptance of funds, grants, assistance, gifts, or
  bequests from private, local, state, or federal sources are
  prohibited.

# Section 18. Subsection (4) of section 339.65, Florida Statutes, is amended to read:

- 339.65 Strategic Intermodal System highway corridors.-
- (4) The department shall develop and maintain a plan of Strategic Intermodal System highway corridor projects that are anticipated to be let to contract for construction within a time period of at least 20 years. The department, in collaboration with each M.P.O., shall prioritize projects that address gaps in a corridor so that the corridor becomes contiguous. The plan shall also identify when segments of the corridor will meet the

Page 36 of 42

standards and criteria developed pursuant to subsection (5).

Section 19. Section 339.84, Florida Statutes, is amended to read:

339.84 Workforce development.-

- (1) Beginning in the 2023-2024 fiscal year and annually thereafter for 5 years, \$5 million shall be allocated from the State Transportation Trust Fund to the workforce development program as provided in s. 334.044(35) to promote career paths in Florida's road and bridge industry.
- department may expend up to \$5 million each fiscal year for grants to Florida College System institutions and high schools for the purchase of equipment simulators with authentic original equipment manufacturer controls. Each grant recipient must offer an elective course in heavy civil construction the curriculum of which is specifically designed to use an equipment simulator and other instructional aides to, at a minimum, provide the student with OSHA 10 Construction certification and an equipment simulator certification. In awarding such grants, the department shall give priority to Florida College System institutions and high schools in rural communities as defined in s. 288.0656(2).

Section 20. Section 339.85, Florida Statutes, is created to read:

339.85 Next-generation Traffic Signal Modernization Program.—

Page 37 of 42

(1) The department shall implement the Next-generation
Traffic Signal Modernization Program. The Next-generation
Traffic Signal Modernization Program shall consist of
retrofitting existing traffic signals and controllers and
providing a communication backbone for remote operations and
management of such signals on the State Highway System and the
nonstate highway system. Such signal upgrades shall be
prioritized based on average annual daily traffic and the impact
of adding to an existing interconnected system.
(2) The program shall consist of an advanced traffic
management platform that uses state-of-the-art technology to
deliver accurate detection in all weather conditions, offering
fully integrated stop bar and advance detection management to
improve safety and vehicle movement at intersections, including
pedestrian protection. In addition to supporting time-of-day
signal timing plans, the program shall provide real-time traffic
optimization to improve flow and enhance safety. The program
must comply with leading cybersecurity standards, such as SOC $2$
and ISO 27001, ensuring robust data protection.
Section 21. Paragraph (e) of subsection (2) of section
331.310, Florida Statutes, is amended to read:
331.310 Powers and duties of the board of directors
(2) The board of directors shall:
(e) Prepare an annual report of operations as a supplement
to the annual report required under s. $331.3051(15)$ s.

Page 38 of 42

950 331.3051(16). The report must include, but not be limited to, a 951 balance sheet, an income statement, a statement of changes in 952 financial position, a reconciliation of changes in equity 953 accounts, a summary of significant accounting principles, the 954 auditor's report, a summary of the status of existing and 955 proposed bonding projects, comments from management about the 956 year's business, and prospects for the next year. 957 Section 22. The Legislature finds that the widening of 958 that portion of Interstate 4 between U.S. Highway 27 in Polk 959 County and Interstate 75 in Hillsborough County is in the public 960 interest and in the strategic interest of the region to improve 961 the movement of people and goods. The Department of 962 Transportation shall develop a report that includes, but is not 963 limited to, detailed costs for project development and 964 environmental studies, design, acquisition of rights-of-way, and 965 construction and a schedule to complete the widening as 966 expeditiously as possible. Such report shall identify funding 967 shortfalls and strategies to address such shortfalls, including, 968 but not limited to, using express lane toll revenues generated 969 on the Interstate 4 corridor and other available department 970 funds for public-private partnerships. The department shall 971 submit the report by December 31, 2025, to the Governor, the President of the Senate, and the Speaker of the House of 972 973 Representatives. 974 Section 23. By October 31, 2025, the Department of

Page 39 of 42

Transportation shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives a report that provides a comprehensive review of the boundaries of each of the department's districts and whether any district's boundaries should be redrawn as a result of population growth and increased urban density.

Section 24. Section 332.136, Florida Statutes, is created to read:

- 332.136 Sarasota Manatee Airport Authority; airport pilot program.—
- (1) There is established at the Sarasota Manatee Airport Authority (SMAA) an airport pilot program. The purpose of the pilot program is to determine the long-term feasibility of alternative airport permitting procedures such as those provided in ss. 553.80, 1013.30, 1013.33, and 1013.371.
- (2) The department shall adopt rules as necessary to implement the pilot program.
- (3) By December 1, 2027, the department shall submit recommendations to the President of the Senate and the Speaker of the House of Representatives about how to expand the pilot program to additional airports, amend the pilot program to increase its effectiveness, or terminate the pilot program.
- (4) This section shall stand repealed on June 30, 2028, unless reviewed and saved from appeal through reenactment by the Legislature.

Page 40 of 42

Section 25. Paragraph (a) of subsection (3) of section 348.0304, Florida Statutes, is amended to read:

348.0304 Greater Miami Expressway Agency.-

1000

1001

1002

1003

1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

1015

1016

1017

1018

1019

1020

1021

1022

1023

1024

The governing body of the agency shall consist of nine voting members. Except for the district secretary of the department, each member must be a permanent resident of a county served by the agency and may not hold, or have held in the previous 2 years, elected or appointed office in such county, except that this paragraph does not apply to any initial appointment under paragraph (b) or to any member who previously served on the governing body of the former Greater Miami Expressway Agency. Each member may only serve two terms of 4 years each, except that there is no restriction on the term of the department's district secretary. Four members, each of whom must be a permanent resident of Miami-Dade County, shall be appointed by the Governor, subject to confirmation by the Senate at the next regular session of the Legislature. Refusal or failure of the Senate to confirm an appointment shall create a vacancy. Appointments made by the Governor and board of county commissioners of Miami-Dade County shall reflect the state's interests in the transportation sector and represent the intent, duties, and purpose of the Greater Miami Expressway Agency, and have at least 3 years of professional experience in one or more of the following areas: finance; land use planning; tolling industry; or transportation engineering. Two members, who must

Page 41 of 42

be residents of an unincorporated portion of the geographic area described in subsection (1) and residing within 15 miles of an area with the highest amount of agency toll road roads, shall be appointed by the board of county commissioners of Miami-Dade County. Two members, who must be residents of incorporated municipalities within a county served by the agency, shall be appointed by the metropolitan planning organization for a county served by the agency. The district secretary of the department serving in the district that contains Miami-Dade County shall serve as an ex officio voting member of the governing body.

Section 26. This act shall take effect July 1, 2025.

Page 42 of 42