# First Regular Session Seventieth General Assembly STATE OF COLORADO

# PREAMENDED

This Unofficial Version Includes Committee Amendments Not Yet Adopted on Second Reading

LLS NO. 15-0456.01 Julie Pelegrin x2700

HOUSE BILL 15-1324

HOUSE SPONSORSHIP

Young and Danielson,

Scott and Kerr,

#### SENATE SPONSORSHIP

House Committees Education Appropriations

**Senate Committees** 

# A BILL FOR AN ACT

101	<b>CONCERNING THE USE OF A STUDENT LEARNING OBJECTIVES PROCESS</b>
102	TO PROVIDE INFORMATION FOR EVALUATING EDUCATOR
103	EFFECTIVENESS, AND, IN CONNECTION THEREWITH, MAKING AN
104	APPROPRIATION.

#### **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <u>http://www.leg.state.co.us/billsummaries.</u>)

The bill recognizes that:

! School districts, boards of cooperative services, and charter schools (local education providers) must use measures of

student academic growth in evaluating educators;

- ! The measures provided by statewide assessments are not available for every grade level and subject area; and
- ! A student learning objectives process by which an educator sets goals for student learning that are tied to specific subject areas and instructional periods is a feasible alternative for providing measures of student academic growth by which to evaluate educator effectiveness.

The bill creates a student learning objectives process consortium through which local education providers, including the educators and administrators who work with student learning objectives processes, can meet and exchange information, expertise, and best practices around designing, creating, and implementing student learning objectives processes. The department of education (department) must work with local education providers to facilitate the operations of the consortium. The department, subject to available appropriations, must also organize and provide 2 training sessions to assist local education providers in creating and effectively implementing student learning objectives processes.

A local education provider may apply to receive an implementation grant to provide professional development in designing, creating, and implementing a student learning objectives process. The local education provider must provide specified information, including a plan for implementing a student learning objectives process, and must agree to an external evaluation of the success of the plan. The state board of education (state board) must adopt rules for awarding the implementation grants. The state board, taking into account recommendations from the department, must award the implementation grants based on the quality of an applicant's plan and an applicant's level of need. The department must contract with an entity to evaluate each grant recipient's success in implementing a student learning objectives process.

1	Be it enacted by the General Assembly of the State of Colorado:
2	SECTION 1. In Colorado Revised Statutes, add article 15 to title
3	22 as follows:
4	ARTICLE 15
5	Student Learning Objectives Process Consortium
6	<b>22-15-101. Legislative declaration.</b> (1) The General Assembly
7	FINDS THAT:

1 THE "LICENSED PERSONNEL PERFORMANCE EVALUATION (a) 2 ACT", ARTICLE 9 OF THIS TITLE, REQUIRES SCHOOL DISTRICTS AND BOARDS 3 OF COOPERATIVE SERVICES TO EVALUATE LICENSED EDUCATORS BASED IN 4 SIGNIFICANT PART ON THE IMPACT EACH EDUCATOR HAS ON THE 5 ACADEMIC GROWTH OF STUDENTS. MEASURES OF STUDENT ACADEMIC 6 GROWTH MUST INCLUDE INDIVIDUALLY ATTRIBUTABLE MEASURES, 7 COLLECTIVELY ATTRIBUTABLE MEASURES, STATE SUMMATIVE 8 ASSESSMENTS AND COLORADO GROWTH MODEL RESULTS, WHEN 9 AVAILABLE, AND OTHER LOCAL MEASURES.

(b) STATE SUMMATIVE ASSESSMENTS DO NOT INCLUDE ALL OF THE
10 (b) STATE SUMMATIVE ASSESSMENTS DO NOT INCLUDE ALL OF THE
11 CONTENT AREAS TAUGHT BY LICENSED EDUCATORS. LOCAL EDUCATION
12 PROVIDERS ESTIMATE THAT STATE ASSESSMENT RESULTS MAY BE
13 ATTRIBUTABLE TO ONLY THIRTY TO FORTY PERCENT OF LICENSED
14 EDUCATORS, BASED ON THE CONTENT AREAS AND GRADE LEVELS THAT
15 THEY TEACH.

16 (c) LOCAL EDUCATION PROVIDERS MAY PURCHASE OR DEVELOP
17 LOCAL ASSESSMENTS TO USE IN MEASURING EDUCATORS' IMPACTS ON
18 STUDENT ACADEMIC GROWTH. BUT, BECAUSE OF RECENT SIGNIFICANT
19 BUDGET REDUCTIONS, MANY LOCAL EDUCATION PROVIDERS LACK THE
20 RESOURCES NEEDED TO PURCHASE ASSESSMENTS FOR EVERY GRADE LEVEL
21 AND SUBJECT AREA THAT IS NOT INCLUDED IN THE STATE ASSESSMENTS.

(d) THE STUDENT LEARNING OBJECTIVES PROCESS PRESENTS AN
ALTERNATIVE THAT LOCAL EDUCATION PROVIDERS MAY USE TO MEASURE
EDUCATORS' INDIVIDUALLY ATTRIBUTABLE IMPACTS ON STUDENT
ACADEMIC GROWTH. IMPLEMENTING A STUDENT LEARNING OBJECTIVES
PROCESS DOES NOT REQUIRE LOCAL EDUCATION PROVIDERS TO PURCHASE
OR DEVELOP LOCAL ASSESSMENTS OR CALCULATE TECHNICALLY RIGOROUS

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1 GROWTH METRICS.

2 (e) THE STUDENT LEARNING OBJECTIVES PROCESS, WHICH 3 INCLUDES USING A BODY OF EVIDENCE TO MEASURE STUDENT LEARNING 4 AT THE BEGINNING AND END OF THE INSTRUCTIONAL INTERVAL AND 5 MONITORING LEARNING AND ADJUSTING INSTRUCTION THROUGHOUT THE 6 INTERVAL, PROMOTES EXCELLENT EDUCATOR PRACTICE, SUPPORTS 7 STANDARDS-BASED EDUCATION PRACTICES, AND ESTABLISHES A 8 FRAMEWORK FOR FORMATIVE ASSESSMENT PRACTICE, WHICH HAS BEEN 9 SHOWN TO HAVE A POSITIVE IMPACT ON STUDENT LEARNING;

10 (f) THE PROCESS FOR USING STUDENT LEARNING OBJECTIVES ALSO
11 HAS HIGH CREDIBILITY WITH EDUCATORS AND IS ADAPTABLE TO ALL
12 TEACHING ASSIGNMENTS;

13 (g) THE STUDENT LEARNING OBJECTIVES PROCESS MAY PROVIDE 14 A POSITIVE ALTERNATIVE METHOD FOR MEASURING STUDENT 15 ACHIEVEMENT AND GROWTH IN EVERY CONTENT AREA AND GRADE LEVEL, BUT IT DEPENDS ON EDUCATORS' AND ADMINISTRATORS' CAPACITY TO 16 17 SELECT ACCURATE MEASURES AND APPROPRIATELY INTERPRET 18 ASSESSMENT RESULTS. TO USE THE STUDENT LEARNING OBJECTIVES 19 PROCESS EFFECTIVELY, LOCAL EDUCATION PROVIDERS MUST ENGAGE IN 20 SIGNIFICANT EFFORTS TO DEVELOP EDUCATOR AND ADMINISTRATOR 21 CAPACITY.

(h) LOCAL EDUCATION PROVIDERS ARE AT DIFFERENT STAGES IN
DEVELOPING THEIR CAPACITY TO CREATE AND IMPLEMENT A STUDENT
LEARNING OBJECTIVES PROCESS AND CAN THEREFORE BENEFIT FROM THE
OPPORTUNITY TO WORK TOGETHER THROUGH A CONSORTIUM OF LOCAL
EDUCATION PROVIDERS.

27 (2) THE GENERAL ASSEMBLY FINDS, THEREFORE, THAT IT IS IN THE

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1 BEST INTERESTS OF THE STATE TO ENCOURAGE LOCAL EDUCATION 2 PROVIDERS TO CREATE A STUDENT LEARNING OBJECTIVES PROCESS 3 CONSORTIUM THAT WILL PROVIDE ACCESS TO EXPERTISE, 4 OPPORTUNITIES TO LEARN WITH AND FROM OTHER LOCAL EDUCATION 5 PROVIDERS, AND RESOURCES TO PROVIDE PROFESSIONAL LEARNING FOR 6 EDUCATORS AND ADMINISTRATORS. THE GENERAL ASSEMBLY FURTHER 7 FINDS THAT IT IS APPROPRIATE TO PROVIDE IMPLEMENTATION GRANTS TO 8 GIVE QUALIFYING LOCAL EDUCATION PROVIDERS THE RESOURCES TO BUILD 9 THE CAPACITY TO EFFECTIVELY USE THE STUDENT LEARNING OBJECTIVES 10 PROCESS FOR THE BENEFIT OF STUDENTS AND EDUCATORS.

11 (3) THE GENERAL ASSEMBLY FURTHER FINDS THAT, FOR PURPOSES 12 OF SECTION 17 OF ARTICLE IX OF THE STATE CONSTITUTION, GRANTS 13 TO ASSIST LOCAL EDUCATION PROVIDERS IN CREATING AND IMPLEMENTING 14 STUDENT LEARNING OBJECTIVES PROCESSES WILL ASSIST LOCAL 15 EDUCATION PROVIDERS IN IMPLEMENTING ACCOUNTABLE EDUCATION 16 REFORM AND ACCOUNTABLE PROGRAMS TO MEET STATE ACADEMIC 17 STANDARDS AND MAY THEREFORE RECEIVE FUNDING FROM THE STATE 18 EDUCATION FUND CREATED IN SECTION 17 (4) OF ARTICLE IX OF THE 19 STATE CONSTITUTION.

20 22-15-102. Definitions. As used in this article, unless the
21 CONTEXT OTHERWISE REQUIRES:

(1) "CONSORTIUM" MEANS THE VOLUNTARY GROUP OF LOCAL
EDUCATION PROVIDERS THAT COLLABORATE IN DESIGNING, CREATING,
AND IMPLEMENTING THE STUDENT LEARNING OBJECTIVES PROCESS.

(2) "DEPARTMENT" MEANS THE DEPARTMENT OF EDUCATION
CREATED AND EXISTING PURSUANT TO SECTION 24-1-115, C.R.S.

27 (3) "LOCAL EDUCATION PROVIDER" MEANS A SCHOOL DISTRICT, A

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BOARD OF COOPERATIVE SERVICES THAT OPERATES A PUBLIC SCHOOL, A
 CHARTER SCHOOL AUTHORIZED BY A SCHOOL DISTRICT PURSUANT TO PART
 1 OF ARTICLE 30.5 OF THIS TITLE, OR AN INSTITUTE CHARTER SCHOOL
 AUTHORIZED BY THE STATE CHARTER SCHOOL INSTITUTE PURSUANT TO
 PART 5 OF ARTICLE 30.5 OF THIS TITLE.

6 (4) "STATE BOARD" MEANS THE STATE BOARD OF EDUCATION
7 CREATED PURSUANT TO SECTION 1 OF ARTICLE IX OF THE STATE
8 CONSTITUTION.

9 (5) "STUDENT LEARNING OBJECTIVES PROCESS" MEANS A PROCESS 10 FOR MEASURING STUDENT ACADEMIC GROWTH THAT USES MEASURABLE 11 GOALS OR OBJECTIVES FOR A SPECIFIC TEACHING ASSIGNMENT OR CLASS, 12 WHICH ARE SET IN A PARTICIPATORY MANNER AND ALIGNED WITH THE 13 SUBJECT MATTER TAUGHT, THAT ENABLE EDUCATORS TO EVALUATE THE 14 BASELINE PERFORMANCE OF STUDENTS AND THE MEASURABLE GAIN IN 15 STUDENT PERFORMANCE DURING THE COURSE OF INSTRUCTION.

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17 22-15-103. Student learning objectives process 18 implementation grants - rules. (1) A LOCAL EDUCATION PROVIDER MAY
19 APPLY TO THE DEPARTMENT FOR AN IMPLEMENTATION GRANT TO ASSIST
20 THE LOCAL EDUCATION PROVIDER IN CREATING AND IMPLEMENTING A
21 STUDENT LEARNING OBJECTIVES PROCESS FOR USE IN EDUCATOR
22 EVALUATIONS. TO APPLY FOR AN IMPLEMENTATION GRANT, A LOCAL
23 EDUCATION PROVIDER MUST, AT A MINIMUM:

(a) SUBMIT TO THE DEPARTMENT A PLAN THAT DESCRIBES HOW
THE LOCAL EDUCATION PROVIDER INTENDS TO BUILD EDUCATOR AND
ADMINISTRATIVE LEADERSHIP CAPACITY BY IMPLEMENTING A STUDENT
LEARNING OBJECTIVES PROCESS IN A MANNER THAT SIMULTANEOUSLY

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ENHANCES CLASSROOM ASSESSMENT, FORMATIVE ASSESSMENT PRACTICE,
 AND STANDARDS-BASED INSTRUCTION AND INCREASES STUDENT
 ACADEMIC GROWTH;

4 (b) EXPLAIN THE LOCAL EDUCATION PROVIDER'S NEED FOR AN
5 IMPLEMENTATION GRANT;

6 (c) CONTRIBUTE TO THE STATE RESOURCE BANK, CREATED
7 PURSUANT TO SECTION 22-9-105.5 (11), RESOURCES AND MATERIALS THE
8 LOCAL EDUCATION PROVIDER DEVELOPS USING THE IMPLEMENTATION
9 GRANT;

10 (d) AGREE TO PARTICIPATE WITH OTHER LOCAL EDUCATION
11 PROVIDERS IN THE CONSORTIUM AND OTHER COLLABORATIVE EFFORTS
12 AMONG LOCAL EDUCATION PROVIDERS TO SHARE EXPERIENCES AND BEST
13 PRACTICES IN IMPLEMENTING A STUDENT LEARNING OBJECTIVES PROCESS;
14 AND

(e) AGREE TO PARTICIPATE IN AN EXTERNAL EVALUATION OF THE
LOCAL EDUCATION PROVIDER'S EFFORTS IN IMPLEMENTING A STUDENT
LEARNING OBJECTIVES PROCESS.

18 (2) THE STATE BOARD SHALL ADOPT RULES AS NECESSARY TO 19 AWARD IMPLEMENTATION GRANTS AS PROVIDED IN THIS SECTION. THE 20 DEPARTMENT SHALL REVIEW THE GRANT APPLICATIONS IT RECEIVES AND 21 RECOMMEND TO THE STATE BOARD THE LOCAL EDUCATION PROVIDERS 22 THAT SHOULD RECEIVE IMPLEMENTATION GRANTS. THE STATE BOARD 23 SHALL AWARD THE IMPLEMENTATION GRANTS, TAKING INTO ACCOUNT THE 24 DEPARTMENT'S RECOMMENDATIONS. THE DEPARTMENT AND THE STATE 25 BOARD SHALL BASE THEIR RECOMMENDATIONS AND DECISIONS ON THE 26 QUALITY OF EACH APPLICANT'S PLAN AND EACH APPLICANT'S DEGREE OF 27 FINANCIAL NEED.

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(3) THE DEPARTMENT SHALL CONTRACT WITH AN ENTITY TO
 EVALUATE EACH GRANTEE'S SUCCESS IN IMPLEMENTING A STUDENT
 LEARNING OBJECTIVES PROCESS. AT A MINIMUM, THE EVALUATION MUST
 INCLUDE:

5 (a) FORMATIVE AND SUMMATIVE EVALUATIONS OF THE
6 IMPLEMENTATION OF THE LOCAL EDUCATION PROVIDER'S PLAN;

7 (b) THE QUALITY OF THE STUDENT LEARNING OBJECTIVES PROCESS
8 THAT THE LOCAL EDUCATION PROVIDER ADOPTS AND IMPLEMENTS;

9 (c) ASSOCIATED IMPROVEMENTS, IF ANY, IN THE LOCAL 10 EDUCATION PROVIDER'S INSTRUCTION AND ASSESSMENT PRACTICES; AND 11 (d) THE IMPACT THAT IMPLEMENTING A STUDENT LEARNING

12 OBJECTIVES PROCESS HAS ON STUDENT ACADEMIC GROWTH.

(4) THE STATE BOARD AND THE DEPARTMENT SHALL NOT RETAIN
OR EXPEND AS ADMINISTRATIVE EXPENSES ANY OF THE AMOUNT
APPROPRIATED TO IMPLEMENT THIS SECTION; EXCEPT THAT THE
DEPARTMENT MAY ANNUALLY USE UP TO FIFTY THOUSAND DOLLARS OF
THE AMOUNT ANNUALLY APPROPRIATED TO IMPLEMENT THIS SECTION TO
PAY THE COSTS INCURRED IN CONTRACTING WITH AN ENTITY AS REQUIRED
IN SUBSECTION (3) OF THIS SECTION.

20 **SECTION 2.** Appropriation. For the 2015-16 state fiscal year, 21 \$1,000,000 is appropriated to the department of education. This 22 appropriation is from the state education fund created in section 17 (4) of 23 article IX of the state constitution. To implement this act, the department 24 may use this appropriation for implementation grants to assist the local 25 education provider in creating and implementing a student learning 26 objectives process for use in educator evaluations, as provided in section 27 22-15-104, C.R.S.

SECTION 3. Safety clause. The general assembly hereby finds,
 determines, and declares that this act is necessary for the immediate
 preservation of the public peace, health, and safety.