## First Regular Session Seventy-third General Assembly STATE OF COLORADO

## **INTRODUCED**

LLS NO. 21-0020.01 Conrad Imel x2313

**HOUSE BILL 21-1106** 

### **HOUSE SPONSORSHIP**

Duran and Mullica,

## **SENATE SPONSORSHIP**

Bridges and Hansen,

# House Committees

#### **Senate Committees**

State, Civic, Military and Veterans Affairs

### A BILL FOR AN ACT

101 CONCERNING MEASURES TO SECURE FIREARMS TO PREVENT USE BY
102 PERSONS NOT LAWFULLY PERMITTED TO POSSESS FIREARMS.

## **Bill Summary**

(Note: This summary applies to this bill as introduced and does not reflect any amendments that may be subsequently adopted. If this bill passes third reading in the house of introduction, a bill summary that applies to the reengrossed version of this bill will be available at <a href="http://leg.colorado.gov">http://leg.colorado.gov</a>.)

The bill requires that firearms be responsibly and securely stored when they are not in use to prevent access by unsupervised juveniles and other unauthorized users. The bill creates the offense of unlawful storage of a firearm if a person stores a firearm in a manner that the person knows, or should know:

• That a juvenile can gain access to the firearm without the

- permission of the juvenile's parent or guardian; or
- A resident of the premises is ineligible to possess a firearm under state or federal law.

Unlawful storage of a firearm is a class 2 misdemeanor.

The bill requires licensed gun dealers to provide with each firearm, at the time of a firearm sale or transfer, a locking device capable of securing the firearm. Transferring a firearm without a locking device is an unclassified misdemeanor punishable by a maximum \$500 fine.

The bill requires the state court administrator to annually report to the general assembly about the number of charges related to unsafe firearms storage and the disposition of those charges.

The bill requires the office of suicide prevention within the department of public health and environment (department) to include on its website, and in materials provided to firearms-related businesses and health care providers, information about the offense of unlawful storage of a firearm, penalties for providing a handgun to a juvenile or allowing a juvenile to possess a firearm, and the requirement that gun dealers provide a locking device with each firearm transferred. Subject to available money, the department is required to develop and implement a firearms safe storage education campaign to educate the public about the safe storage of firearms and state requirements related to firearms safety and storage.

Be it enacted by the General Assembly of the State of Colorado:

2 SECTION 1. Short title. The short title of this act is the

- 3 "Promoting Child Safety Through Responsible Firearm Storage Act".
- 4 **SECTION 2. Legislative declaration.** (1) The general assembly
- 5 finds and declares that:

1

- 6 (a) Responsibly and securely storing firearms reduces firearm
  7 fatalities among youth and decreases the likelihood of incidents resulting
  8 in harm to children, including school shootings, youth suicides, and other
  9 violent tragedies; and
- 10 (b) Promoting safe and responsible firearm storage practices 11 furthers the goal of protecting children and communities from
- interpersonal violence, unintentional shootings, and self-harm.
- SECTION 3. In Colorado Revised Statutes, 18-12-101, add

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| 1  | (1)(1.5) and $(1)(g.5)$ as follows:                                    |
|----|--|
| 2  | 18-12-101. Peace officer affirmative defense - definitions.            |
| 3  | (1) As used in this article 12, unless the context otherwise requires: |
| 4  | (f.5) "LOCKING DEVICE" MEANS A DEVICE THAT PROHIBITS THE               |
| 5  | OPERATION OR DISCHARGE OF A FIREARM AND THAT CAN ONLY BE               |
| 6  | DISABLED WITH THE USE OF A KEY, COMBINATION, OR BIOMETRIC DATA.        |
| 7  | (g.5) "PERSONALIZED FIREARM" MEANS A FIREARM THAT HAS, AS              |
| 8  | PART OF ITS ORIGINAL MANUFACTURE, INCORPORATED DESIGN                  |
| 9  | TECHNOLOGY THAT ALLOWS THE FIREARM TO BE FIRED ONLY BY THE             |
| 10 | AUTHORIZED USER AND PREVENTS ANY OF THE SAFETY CHARACTERISTICS         |
| 11 | OF THE FIREARM FROM BEING READILY DEACTIVATED BY ANYONE OTHER          |
| 12 | THAN THE AUTHORIZED USER. THE TECHNOLOGY LIMITING THE FIREARM'S        |
| 13 | OPERATIONAL USE MAY INCLUDE, BUT IS NOT LIMITED TO, FINGERPRINT        |
| 14 | VERIFICATION, MAGNETIC ENCODING, RADIO FREQUENCY TAGGING, AND          |
| 15 | OTHER AUTOMATIC USER IDENTIFICATION SYSTEMS UTILIZING BIOMETRIC,       |
| 16 | MECHANICAL, OR ELECTRONIC SYSTEMS.                                     |
| 17 | SECTION 4. In Colorado Revised Statutes, add 18-12-113 as              |
| 18 | follows:   |
| 19 | 18-12-113. Secure firearm storage required - penalty -                 |
| 20 | exceptions. (1) FIREARMS MUST BE RESPONSIBLY AND SECURELY STORED       |
| 21 | WHEN THEY ARE NOT IN USE TO PREVENT ACCESS BY UNSUPERVISED             |
| 22 | JUVENILES AND OTHER UNAUTHORIZED USERS. A PERSON RESPONSIBLY           |
| 23 | AND SECURELY STORES A FIREARM WHEN:                                    |
| 24 | (a) THE PERSON CARRIES THE FIREARM ON HIS OR HER PERSON OR             |
| 25 | WITHIN SUCH CLOSE PROXIMITY THERETO THAT THE PERSON CAN READILY        |
| 26 | RETRIEVE AND USE THE FIREARM AS IF THE PERSON CARRIED THE FIREARM      |
| 27 | ON HIS OR HER PERSON;  |

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| 1  | (b) THE FIREARM IS KEPT IN A LOCKED GUN SAFE OR OTHER SECURE       |
|----|--|
| 2  | CONTAINER OR IN A MANNER THAT A REASONABLE PERSON WOULD            |
| 3  | BELIEVE TO BE SECURE AND A JUVENILE OR RESIDENT OF THE PREMISES    |
| 4  | WHO IS INELIGIBLE TO POSSESS A FIREARM DOES NOT HAVE ACCESS TO THE |
| 5  | KEY, COMBINATION, OR OTHER UNLOCKING MECHANISM NECESSARY TO        |
| 6  | OPEN THE SAFE OR CONTAINER;  |
| 7  | (c) THE PERSON PROPERLY INSTALLS A LOCKING DEVICE ON THE           |
| 8  | FIREARM AND A JUVENILE OR RESIDENT OF THE PREMISES WHO IS          |
| 9  | INELIGIBLE TO POSSESS A FIREARM DOES NOT HAVE ACCESS TO THE KEY,   |
| 10 | COMBINATION, OR OTHER UNLOCKING MECHANISM NECESSARY TO REMOVE      |
| 11 | THE LOCKING DEVICE; OR   |
| 12 | (d) THE FIREARM IS A PERSONALIZED FIREARM AND THE SAFETY           |
| 13 | CHARACTERISTICS OF THE FIREARM ARE ACTIVATED.                      |
| 14 | (2) (a) A PERSON COMMITS UNLAWFUL STORAGE OF A FIREARM             |
| 15 | WHEN THE PERSON FAILS TO RESPONSIBLY AND SECURELY STORE A          |
| 16 | FIREARM, AS DESCRIBED IN SUBSECTION (1) OF THIS SECTION, UPON ANY  |
| 17 | PREMISES THAT THE PERSON OWNS OR CONTROLS AND THE PERSON KNOWS     |
| 18 | OR REASONABLY SHOULD KNOW THAT:                                    |
| 19 | (I) A JUVENILE CAN GAIN ACCESS TO THE FIREARM WITHOUT THE          |
| 20 | PERMISSION OF THE JUVENILE'S PARENT OR GUARDIAN; OR                |
| 21 | (II) A RESIDENT OF THE PREMISES IS INELIGIBLE TO POSSESS A         |
| 22 | FIREARM PURSUANT TO STATE OR FEDERAL LAW.                          |
| 23 | (b) Unlawful storage of a firearm is a class 2                     |
| 24 | MISDEMEANOR.   |
| 25 | (c) IT IS AN AFFIRMATIVE DEFENSE TO THE OFFENSE OF UNLAWFUL        |
| 26 | STORAGE OF A FIREARM THAT A JUVENILE GAINED POSSESSION OF, AND     |
| 27 | LISED THE FIDEADM FOR THE DIDDOSE OF EVERCISING THE DIGHTS         |

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| 1  | CONTAINED IN SECTION 18-1-704 OR 18-1-704.5 OR IN DEFENSE OF        |
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| 2  | LIVESTOCK.  |
| 3  | (3) This section does not apply to storing an antique               |
| 4  | FIREARM, AS DEFINED IN 18 U.S.C. SEC. 921 (a)(16), AS AMENDED, OR A |
| 5  | CURIO OR RELIC, AS DEFINED IN 27 CFR 478.11, AS AMENDED.            |
| 6  | SECTION 5. In Colorado Revised Statutes, add 18-12-405 as           |
| 7  | follows:  |
| 8  | 18-12-405. Locking device required - penalty. (1) (a) EVERY         |
| 9  | LICENSED GUN DEALER, AS DEFINED IN SECTION 18-12-506, SHALL         |
| 10 | PROVIDE WITH EACH FIREARM SOLD OR OTHERWISE TRANSFERRED A           |
| 11 | LOCKING DEVICE CAPABLE OF SECURING THE FIREARM.                     |
| 12 | (b) This subsection (1) does not apply to the transfer of an        |
| 13 | ANTIQUE FIREARM, AS DEFINED IN 18 U.S.C. SEC. 921 (a)(16), AS       |
| 14 | AMENDED, OR A CURIO OR RELIC, AS DEFINED IN 27 CFR 478.11, AS       |
| 15 | AMENDED.  |
| 16 | (2) EVERY LICENSED GUN DEALER SHALL POST, IN A CONSPICUOUS          |
| 17 | LOCATION ON ITS PREMISES AND AT ANY OTHER LOCATION AT WHICH THE     |
| 18 | DEALER SELLS A FIREARM, EITHER THE NOTICE DEVELOPED AS PART OF THE  |
| 19 | FIREARMS SAFE STORAGE EDUCATION CAMPAIGN DESCRIBED IN SECTION       |
| 20 | 25-1-131(2) OR THE FOLLOWING NOTICE, IN WRITING, ON A PRINTED CARD, |
| 21 | WITH EACH LETTER AT A MINIMUM OF ONE INCH IN HEIGHT:                |
| 22 | NOTICE  |
| 23 | Unlawful storage of a firearm may result in                         |
| 24 | IMPRISONMENT OR FINE.   |
| 25 | (3) A LICENSED GUN DEALER THAT VIOLATES THIS SECTION IS             |
| 26 | GUILTY OF AN UNCLASSIFIED MISDEMEANOR PUNISHABLE BY A FINE OF NOT   |
| 27 | MORE THAN FIVE HUNDRED DOLLARS.                                     |

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| 1  | <b>SECTION 6.</b> In Colorado Revised Statutes, 13-3-101, <b>add</b> (16) |
|----|---|
| 2  | as follows:   |
| 3  | 13-3-101. State court administrator - report - definitions -              |
| 4  | repeal. (16) (a) On or before July 31, 2022, and on or before each        |
| 5  | JULY 31 THEREAFTER, THE STATE COURT ADMINISTRATOR SHALL SUBMIT            |
| 6  | A REPORT TO THE GENERAL ASSEMBLY THAT INCLUDES THE FOLLOWING:             |
| 7  | $(I)\ The  number  of  charges  brought  in  each  judicial  district$    |
| 8  | FOR UNLAWFUL STORAGE OF A FIREARM PURSUANT TO SECTION 18-12-113           |
| 9  | IN THE PRIOR STATE FISCAL YEAR AND THE DISPOSITION OF THOSE               |
| 10 | CHARGES; AND  |
| 11 | (II) THE NUMBER OF CHARGES BROUGHT IN EACH JUDICIAL                       |
| 12 | DISTRICT FOR A VIOLATION OF SECTION 18-12-405 IN THE PRIOR STATE          |
| 13 | FISCAL YEAR AND THE DISPOSITION OF THOSE CHARGES.                         |
| 14 | (b) This subsection (16) is repealed, effective December 31,              |
| 15 | 2024.   |
| 16 | SECTION 7. In Colorado Revised Statutes, add 25-1-131 as                  |
| 17 | follows:  |
| 18 | 25-1-131. Firearms safe storage education campaign.                       |
| 19 | (1) (a) The office of suicide prevention within the department            |
| 20 | SHALL INCLUDE ON A PUBLIC PAGE OF THE DEPARTMENT'S WEBSITE                |
| 21 | INFORMATION ABOUT THE FOLLOWING:  |
| 22 | (I) THE UNLAWFUL STORAGE OF A FIREARM OFFENSE DESCRIBED                   |
| 23 | IN SECTION 18-12-113;   |
| 24 | (II) THE PENALTIES FOR AN OFFENSE RELATED TO PROVIDING A                  |
| 25 | HANDGUN TO A JUVENILE OR ALLOWING A JUVENILE TO POSSESS A                 |
| 26 | FIREARM IN VIOLATION OF SECTION 18-12-108.7; AND                          |
| 27 | (III) THE REQUIREMENT THAT A LICENSED GUN DEALER PROVIDE                  |

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| 1  | A LOCKING DEVICE WITH EACH FIREARM TRANSFERRED, AS DESCRIBED IN    |
|----|--|
| 2  | SECTION 18-12-405 (1).   |
| 3  | (b) ANY INFORMATION DESCRIBED IN SUBSECTION (1)(a) OF THIS         |
| 4  | SECTION POSTED ON THE DEPARTMENT'S WEBSITE MUST BE IN BOTH         |
| 5  | ENGLISH AND SPANISH.   |
| 6  | (c) The office of suicide prevention shall include                 |
| 7  | REFERENCES TO THE OFFENSES LISTED IN SUBSECTION (1)(a) OF THIS     |
| 8  | SECTION AND DIRECTION TO THE DEPARTMENT'S WEBSITE FOR MORE         |
| 9  | INFORMATION ABOUT THOSE OFFENSES IN MATERIALS PROVIDED TO THE      |
| 10 | FOLLOWING:   |
| 11 | (I) LICENSED GUN DEALERS, SHOOTING RANGES, AND SAFETY              |
| 12 | INSTRUCTORS; AND   |
| 13 | (II) HEALTH CARE PROVIDERS, INCLUDING FACILITIES LICENSED OR       |
| 14 | CERTIFIED BY THE DEPARTMENT PURSUANT TO SECTION 25-1.5-103.        |
| 15 | (2) THE DEPARTMENT SHALL DEVELOP A NOTICE INTENDED TO BE           |
| 16 | DISPLAYED ON THE PREMISES OF A LICENSED GUN DEALER, AND DESIGNED   |
| 17 | TO BE PRINTED WITH EACH LETTER AT A MINIMUM OF ONE INCH IN HEIGHT, |
| 18 | THAT INFORMS FIREARMS PURCHASERS THAT UNLAWFUL STORAGE OF A        |
| 19 | FIREARM MAY RESULT IN IMPRISONMENT OR FINE. THE DEPARTMENT         |
| 20 | SHALL MAKE ELECTRONIC COPIES OF THE NOTICE PUBLICLY AVAILABLE      |
| 21 | FOR DOWNLOAD FROM ITS WEBSITE WITHOUT CHARGE.                      |
| 22 | (3) (a) SUBJECT TO AVAILABLE MONEY, INCLUDING                      |
| 23 | APPROPRIATIONS OR GIFTS, GRANTS, OR DONATIONS RECEIVED PURSUANT    |
| 24 | TO SUBSECTION (4) OF THIS SECTION, THE DEPARTMENT SHALL DEVELOP    |
| 25 | AND IMPLEMENT A FIREARMS SAFE STORAGE EDUCATION CAMPAIGN,          |
| 26 | REFERRED TO IN THIS SECTION AS THE "EDUCATION CAMPAIGN", TO        |
| 27 | EDUCATE FIREARMS OWNERS, FIREARMS PURCHASERS, LICENSED GUN         |

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| 1  | DEALERS, SHOOTING RANGES, AND SAFETY INSTRUCTORS ABOUT SAFE        |
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| 2  | STORAGE OF FIREARMS AND STATE REQUIREMENTS RELATED TO FIREARMS     |
| 3  | SAFETY AND STORAGE. THE DEPARTMENT SHALL CONSULT WITH THE          |
| 4  | DIVISION OF CRIMINAL JUSTICE IN THE DEPARTMENT OF PUBLIC SAFETY IN |
| 5  | DEVELOPING AND IMPLEMENTING THE EDUCATION CAMPAIGN.                |
| 6  | (b) As part of the education campaign, the department              |
| 7  | MAY:   |
| 8  | (I) DEVELOP AND PROVIDE MATERIALS TO LOCAL LAW                     |
| 9  | ENFORCEMENT AGENCIES TO ASSIST THOSE AGENCIES WITH EDUCATING       |
| 10 | THE PUBLIC ABOUT SAFE STORAGE OF FIREARMS AND STATE                |
| 11 | REQUIREMENTS RELATED TO FIREARMS SAFETY AND STORAGE;               |
| 12 | (II) DEVELOP AND PROVIDE MATERIALS TO HEALTH CARE                  |
| 13 | PROVIDERS TO ASSIST PROVIDERS WITH EDUCATING THE PUBLIC ABOUT      |
| 14 | SAFE STORAGE OF FIREARMS AND STATE REQUIREMENTS RELATED TO         |
| 15 | FIREARMS SAFETY AND STORAGE; AND                                   |
| 16 | (III) PROVIDE INFORMATION ABOUT PROGRAMS THAT ASSIST               |
| 17 | FIREARMS OWNERS WITH THE COST OF PURCHASING FIREARMS LOCKING       |
| 18 | DEVICES, GUN SAFES, OR OTHER SECURE FIREARMS STORAGE CONTAINERS,   |
| 19 | INCLUDING PROGRAMS THAT PROVIDE FREE OR REDUCED-PRICE LOCKING      |
| 20 | DEVICES.   |
| 21 | (c) IN FURTHERANCE OF THE GOALS OF THE EDUCATION CAMPAIGN,         |
| 22 | THE DEPARTMENT MAY USE TELEVISION MESSAGING, RADIO BROADCASTS,     |
| 23 | PRINT MEDIA, DIGITAL STRATEGIES, OR ANY OTHER FORM OF MESSAGING    |
| 24 | DEEMED APPROPRIATE BY THE DEPARTMENT.                              |
| 25 | (4) THE DEPARTMENT MAY SEEK, ACCEPT, AND EXPEND GIFTS,             |
| 26 | GRANTS, OR DONATIONS, INCLUDING IN-KIND DONATIONS, FROM PRIVATE    |
| 27 | OR PUBLIC SOURCES FOR THE PURPOSES OF THIS SECTION.                |

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| 1  | (5) In fiscal years 2020-21, 2021-22, and 2022-23, the                 |
|----|--|
| 2  | GENERAL ASSEMBLY SHALL NOT APPROPRIATE MONEY FROM THE GENERAL          |
| 3  | FUND FOR THE PURPOSES OF THIS SECTION. NOTWITHSTANDING ANY             |
| 4  | PROVISION OF SECTION 24-75-1305, IN FISCAL YEAR 2023-24 AND ANY        |
| 5  | SUBSEQUENT FISCAL YEAR, THE GENERAL ASSEMBLY MAY APPROPRIATE           |
| 6  | MONEY FROM THE GENERAL FUND FOR THE PURPOSES OF THIS SECTION.          |
| 7  | SECTION 8. Effective date - applicability. This act takes effect       |
| 8  | July 1, 2021, and applies to offenses committed on or after said date. |
| 9  | SECTION 9. Safety clause. The general assembly hereby finds,           |
| 10 | determines, and declares that this act is necessary for the immediate  |
| 11 | preservation of the public peace, health, or safety.                   |

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